

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
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FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2008-310

**Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** April 24, 2008

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$422,156.06 from various accounts to provide funding for nuisance abatement contracting City-wide. Provision is made for the carryover of appropriated funds into the 2008-2009 fiscal year.

**Background Information:** The Nuisance Abatement Special Lien Revenue Fund supplements general revenue funding for nuisance abatement contractual services. The appropriation is from the following accounts: Code Violation Fines-\$48,898.00; Nuisance Abatement-\$214,447.61; Interest Sanitary Assessment-\$53,781.57; and Demolition Assessment-\$105,028.88.

**Policy Impact Area:** Nuisance Abatement

**Fiscal Impact:** \$422,156.06 is appropriated by this ordinance

**Analyst:** Campbell

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**Bill Type and Number:** Ordinance 2008-311

**Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** April 24, 2008

**Type of Action:** Appropriation/CIP Amendment/Agreement Authorization

**Bill Summary:** This bill appropriates \$504,979 in grant funding from the Florida Dept. of Transportation to provide additional funding for Springfield road improvements along Main Street from 10<sup>th</sup> Street to 12<sup>th</sup> Street. Accordingly, the 2007-2012 Five-Year Capital Improvement Program is amended to increase the budget for said project. Authorization is given for the Mayor, or designee, and Corporation Secretary to execute agreements (such as the Local Agency Program Supplemental Agreement) and other necessary documents, and to take further action to effectuate the purpose of this ordinance.

**Background Information:** The project involves reconstruction and beautification of Main Street from 10<sup>th</sup> Street to 12<sup>th</sup> Street, supplementing funding for the Main Street 1<sup>st</sup>-12<sup>th</sup> streetscaping project.

**Policy Impact Area:** Streets and Highways; Capital Improvements

**Fiscal Impact:** \$504,979 is appropriated by this ordinance

**Analyst:** Campbell

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**Bill Type and Number:** Ordinance 2008-312

**Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** April 24, 2008

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$10,116 in revenues from Developments of Regional Impact for Employer-Assisted Downpayment Assistance Fund (EADAF) programs. The Housing and Neighborhoods Dept. is to manage these funds, and provision is made for the funds to carryover from year to year.

**Background Information:** These funds, originally deposited into a Concurrency Management System operating account and transferred to Fund Balance at the end of the fiscal year, are being allocated to the St. Johns Town Center DRI-EADAF Reserves Account.

**Policy Impact Area:** Employer-Assisted Downpayment Assistance; Planning and Development; Budget and Accounting

**Fiscal Impact:** \$10,116 is appropriated by this ordinance

**Analyst:** Campbell

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**Bill Type and Number:** Ordinance 2008-315

**Sponsor:** LUZ Committee

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** LUZ

**Date of Analysis:** April 24, 2008

**Type of Action:** Adoption of Comprehensive Plan text amendments

**Bill Summary:** The bill adopts text amendments to the 2010 Comprehensive Plan's Conservation and Coastal Management Element to add additional language regarding hurricane evacuation planning and evacuation zone designation. The bill adopts a new Policy 7.1.1 stating that the City shall establish a local working group to consider policies that would allow for a city-wide mitigation program to take the place of the current site-specific, case-by-case method of determining appropriate mitigation measures when considering land use map amendments, and amends Policy 7.3.1 to define the Coastal High Hazard Area as the area below the Category 1 storm surge line established by the latest Northeast Florida Hurricane Evacuation Study.

NOTE: There appear to be several scriveners' errors (language both underlined for insertion and struck out for deletion; incomplete sentences) in the amendments shown on Exhibit 1 dated April 8, 2008 which should be corrected before adoption.

**Background Information:** The proposed amendments were previously transmitted to the Florida DCA for review and comment and are back to the City for final approval.

**Policy Impact Area:** Comprehensive Plan amendment

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2008-316

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 24, 2008

**Type of Action:** Appropriation

**Bill Summary:** The bill appropriates \$10,000 from one account to another within the Art in Public Places fund to correctly allocate a private contribution to the Tillie Fowler Memorial project.

**Background Information:** The \$10,000 to be reallocated is a contribution by the Haskell Company to the Tillie Fowler Memorial project that was deposited in an incorrect account. The Tillie Fowler Memorial will be a tree-like sculpture to be installed on the Northbank Riverwalk at the foot of Jackson Street between the Haskell Building and the YMCA.

**Policy Impact Area:** Art in Public Places

**Fiscal Impact:** Reallocates a \$10,000 private contribution to a correct expenditure account

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2008-317

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; RCD

**Date of Analysis:** April 25, 2008

**Type of Action:** Authorization to Amend Economic Dev Agreement

**Bill Summary:** This bill authorizes the execution of a First Amendment to an Economic Development Agreement between the City, the Jacksonville Economic Development Commission and Gestalt, LLC (“developer”) approved by Ordinance 2005-709-E. This amendment approves Accenture National Security Services, LLC., a Delaware Limited Liability Company, as the successor by merger to Gestalt, LLC. The company is located on Baymeadows Road, in Council District 5.

**Background:** In 2005, by Ordinance 2005-709-E, the City Council authorized an economic development agreement between the City, JEDC and Gestalt to expand its technology solutions business that would create 20 new permanent full-time jobs. The enacted ordinance committed the City to funding 20% of the amount of QTI Refunds, in amount of \$5,000 or \$1,000 per new job created, as evidence of the City’s “local financial support,” as required by the QTI program. In December 2007, Accenture National Security Services, Inc. became successor by merger to Gestalt. Since Gestalt failed to obtain the City’s written consent prior to the acquisition, the developer was in default under the terms of the Economic Agreement. Entering into a First Agreement per this bill, with the developer, recognizes the change of developer from Gestalt to Accenture National Security Services and alleviates the default. OTTED has approved the transfer. The City desires to approve the transfer owing to the new jobs and economic development that the company’s expansion entail.

**Policy Impact:** Economic Development/JEDC

**Fiscal Impact:** None

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2008-318

**Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** April 24, 2008

**Type of Action:** Agreement Approval

**Bill Summary:** This bill approves a Mutual Aid Emergency Response Assistance Agreement with Naval Station Mayport and Naval Air Station Jacksonville. Authorization is given for the Mayor and Corporation Secretary to execute said agreement.

**Background Information:** The intent is to reestablish an understanding among the parties relative to mutual aid in firefighting and other emergencies. Information from the Fire and Rescue Dept. deems such reciprocal assistance to be beneficial for all the parties. Pursuant to the agreement, the rendering of assistance is not mandatory. Services performed are to be rendered without reimbursement, except that the City is entitled to seek reimbursement under the Federal Fire Prevention and Control Act of 1974 for certain expenses and losses incurred in fighting fires on property under the jurisdiction of the United States. This is a 2-year agreement, with provision for renewal for succeeding 2-year periods.

**Policy Impact Area:** Fire and Rescue-Mutual Aid

**Fiscal Impact:** Undetermined

**Analyst:** Campbell

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**Bill Type and Number:** Ordinance 2008-319

**Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R; F; PHS; RCD

**Date of Analysis:** April 24, 2008

**Type of Action:** Agreement Approval/Exemption

**Bill Summary:** This bill approves the License Agreement between the City and The ARC Jacksonville, Inc., authorizing the Mayor and Corporation Secretary to execute said agreement. It is stated that an exemption from competitive solicitation for services provided to persons with mental or physical disabilities by not-for-profit corporations is being utilized in accordance with Section 126.107(d), Ordinance Code.

**Background Information:** The City owns a building at 1050 North Davis Street which The ARC Jacksonville, Inc., desires to use in providing programs and essential services to developmentally disabled adults living in the Jacksonville area. The agreement is for 3 years, with provision for 2 additional 3-year periods, and the License Fee is \$1 per year.

**Policy Impact Area:** Community Services; License Agreements

**Fiscal Impact:** Undetermined; the License Fee is \$1 per year

**Analyst:** Campbell



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**Bill Type and Number:** Ordinance 2008-320

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 25, 2008

**Type of Action:** Easement Grant

**Bill Summary:** This ordinance authorizes the Mayor and Corporation Secretary to execute perpetual easements granting perpetual easements to the State of Florida Department of Transportation (FDOT) over Parcels 800.1 and 806.1 A, B, C, D, E and F, all in Council District 4, to allow for the removal of existing traffic signal equipment and the installation and maintenance of traffic signal improvements at various intersections on State Road 152 (Baymeadows Road), as well as to allow for the tying in and harmonizing of driveways and walkways on Parcels 806.1 A-F with the construction to be undertaken by FDOT.

**Background:** Parcel 801 entails a permanent easement to remove an existing traffic pole and the installation and maintenance of a mast arm traffic signal pole related to traffic signalization at on SR 152 (Baymeadows Rd) at the intersection of Baymeadows Way. Parcel 801 entails removing existing traffic signal equipment and for the maintenance of a mast arm traffic signal pole to be constructed on adjoining Parcel 800. Parcel 806 entails the removal of existing signalization equipment and the installation and maintenance of proposed signalization equipment. In addition, tying in and harmonizing said property and the driveways, walkways, etc with the construction to be undertaken by FDOT in SR 152 at the following intersections: Part A – Bayberry Road; Part C – Baymeadows Way; Part B – Bayberry Road; Part D – Baymeadows Way; Part E – Freedom Commerce Pkwy; Part F – Princeton Square Boulevard.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2008-321

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 25, 2008

**Type of Action:** Easement Grant

**Bill Summary:** This ordinance authorizes the Mayor and Corporation Secretary to execute Temporary Construction easements granting temporary construction easements over parcels 704.1A, 704.1B, 704.1C, 704.1D, 704.1E, 704.1F and 704.1G to the State of Florida Department of Transportation (FDOT) for the purpose of tying in and harmonizing driveways and walkways on said parcels with the construction to be undertaken by FDOT at the intersections where State Road 212 intersects with Huffman Boulevard, Meadow Brook Boulevard, Gerona Drive West and Thalia Road. These sites are located in Council District 3.

**Background:** FDOT requires the Temporary Construction Easement for the purpose of tying in and harmonizing these properties and the driveways, walkways, etc. with the construction to be undertaken by FDOT on State Road 212 (Beach Boulevard) at the following intersections: Huffman Blvd, Broughman Ave., Gerona Drive East, Washburn Rd., Meadow Brook Blvd., Gerona Drive West, and Thalia Road.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2008-322

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 25, 2008

**Type of Action:** Easement Grant

**Bill Summary:** This ordinance authorizes the Mayor and Corporation Secretary to execute a Temporary Construction easement granting a Temporary Construction easement over Parcel 702.1A, a City of Jacksonville right-of-way at the intersection of State Road 126 and Copper Circle West, and over Parcel 702.1B, a City of Jacksonville right-of-way at the intersection of State Road 126 and Gallion Road, to the State of Florida Department of Transportation (FDOT) for the purpose of constructing drilled shaft foundations, erecting mast arm signalization structures, installing pavement markings, and constructing sidewalks and incidental items related to traffic signalization. These construction sites are located in Council District 4.

**Background:** FDOT requires Temporary Construction Easements over City of Jacksonville right-of-ways for construction projects. These construction projects are on State Road 126 (Emerson Street).

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2008-323

**Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R; F; TEU

**Date of Analysis:** April 24, 2008

**Type of Action:** Street Closure/Declaration of Surplus/Waiver

**Bill Summary:** This bill closes and abandons a portion of Illinois Street north of 4<sup>th</sup> Street West, reserving unto the City a perpetual unobstructed easement for ingress and egress, and for all utilities. A portion of the closure area is declared to be surplus to City needs. The purpose is to convey the subject property to the Dept. of Veterans Affairs at no cost for use as a parking lot for its outpatient clinic. The provisions of Section 122.423 (Real Property Dispositions-Appraisal at or below \$25,000), Ordinance Code, are waived to allow such conveyance at no cost, and the Mayor, or designee, and Corporation Secretary are authorized to convey the property. Conveyance of the property is conditioned upon its being used for the stated purpose, and upon an agreement from the Dept. of Veterans Affairs to convey the parcel back to the City in the event it is not used for the stated purpose within 36 months of the Dept. of Veterans Affairs receiving the parcel.

**Background Information:** Applicant for the closure is the Dept. of Veterans Affairs, and no application fee has been paid. The request was routed to various governmental agencies, and any objections have been resolved. Upon investigation, the Real Estate Officer has determined that no need exists for the subject property by the City or any independent agency. The Real Estate Officer Certificate states the estimated value of the approximate 9,000 square foot parcel is \$18,000, and that this value is not supported by a formal appraisal.

**Policy Impact Area:** Real Estate-Street Closures; Veterans Affairs

**Fiscal Impact:** Undetermined; the estimated value of the approximate 9,000 square foot parcel is \$18,000

**Analyst:** Campbell

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**Bill Type and Number:** Ordinance 2008-324

**Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 24, 2008

**Type of Action:** Easement Closure

**Bill Summary:** This bill closes and abandons a 50-foot drainage easement between Fraser Road and Earl Road to allow for construction of a single-family home. The request was routed to governmental agencies, and any objections have been resolved.

**Background Information:** Applicant for the closure is Lawrence R. Swink, III, and a \$500 application fee has been paid.

**Policy Impact Area:** Real Estate-Easement Closures

**Fiscal Impact:** Undetermined; a \$500 application fee has been paid

**Analyst:** Campbell

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**Bill Type and Number:** Ordinance 2008-325

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; RCD; JWW

**Date of Analysis:** April 25, 2008

**Type of Action:** Authorization for Grant Applications

**Bill Summary:** This ordinance authorizes the Planning and Development Department's Community Planning Division to apply to the Florida Inland Navigation District (FIND) for 2008 Waterway Assistant Program (WAP) grants to undertake specific waterways-related projects and authorizes the Mayor and Corporation Secretary to execute all grant applications and other related documents to such grants; the Planning and Development Department is designated for oversight.

**Background:** The Planning and Development Department's Community Planning Division works closely with the Jacksonville Waterways Commission (particularly the FIND Subcommittee of the Commission) to identify, assess and prioritize waterways-related projects that can be funded with FIND funding. 2008 projects include: Castaway Island dredge (COJ \$450,000/FIND grant \$450,000); acquisition of Beach Marine property for additional parking for Intracoastal Boat Ramp (COJ \$267,000/FIND \$267,000); construction of a canoe launch at Sisters Creek (COJ \$75,000/FIND \$75,000); replacement of restroom and parking lot lighting at Michael Scanlon Boat Ramp (COJ \$220,000/FIND \$220,000); additional floating docks and restroom for Harbor View Boat Ramp (COJ \$200,000/FIND \$200,000). There is a City match for FIND grants.

**Policy Impact:** Waterways Projects

**Fiscal Impact:** The bill authorizes applications to FIND for projects that would entail a City match in the amount of \$1,212,000.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2008-326

**Sponsor:** Council Member Gaffney

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 24, 2008

**Type of Action:** Renaming of Streets

**Bill Summary:** This bill renames Venus Street from 8<sup>th</sup> Street to Venus Mars Court to “Doctor Roy Baker Street.” Additionally, West 10<sup>th</sup> Street from Venus Street to its dead end is renamed “Doctor Roy Baker Way.” The Chief of Legislative Services is requested to send a copy of the enacted legislation to the Planning and Development Dept., Addressing Unit, for processing, implementation, and coordination with 911 Emergency, Fire and Rescue Dept., Post Office, and other affected agencies and organizations.

**Background Information:** The late Dr. Baker was a specialist in adult and pediatric cardiology, and he provided the medical leadership to develop the rescue service of the Jacksonville Fire Dept. He also championed the establishment of University Medical Center as the urban campus of the University of Florida School of Medicine. Both the Jacksonville Historic Preservation Commission and the 911 Addressing Advisory Committee have reviewed the requested street name changes and recommended approval.

**Policy Impact Area:** Street Naming-Changes

**Fiscal Impact:** Undetermined; the legislation states that a private donor has provided funding to cover the costs of the new street name signs

**Analyst:** Campbell

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**Bill Type and Number:** Ordinance 2008-327

**Sponsor:** Council Member Corrigan

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 24, 2008

**Type of Action:** Parking Authorization

**Bill Summary:** This bill authorizes and permits right angle or perpendicular parking on the south side of May Street between Post and Lomax streets to accommodate 16 spaces.

**Background Information:** Florida Statutes require that all vehicles park parallel to the curb, but allow local authorities to permit angle parking on local roadways which are not State roads. The bill states that there is a desire to allow for perpendicular parking on May Street to accommodate the maximum number of vehicles, and that there is perpendicular parking on both sides of May Street immediately to the Northeast.

**Policy Impact Area:** Public Parking; Streets and Highways

**Fiscal Impact:** Undetermined; the legislation states that the cost of implementation of the perpendicular parking shall be borne by the property owner

**Analyst:** Campbell



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**Bill Type and Number:** Ordinance 2008-328

**Sponsor:** Council Member Johnson

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F, RCD

**Date of Analysis:** April 24, 2008

**Type of Action:** Authorization to amend license agreement

**Bill Summary:** The bill authorizes a first amendment to the license agreement between the City and the Jacksonville Skeet and Trap Club, Inc. for operation of the sport shooting facility at 12125 New Berlin Road. The revised license agreement expands the permitted uses of the property to include paintball, archery and camping in addition to skeet and trap shooting and use of the clubhouse. The revised agreement reduces the annual rental fee for the property from \$2,500 to \$1, deletes language regarding a \$6,000 per year land acquisition fee payable to the City by the club, and deletes references to City acquisition of buffer lands around the property using the proceeds of the land acquisition fee.

**Background Information:** The original license agreement was entered into between the City and the Jacksonville Skeet and Trap Club in 1983 and subsequently amended in 1996. A 2006 amendment (Ordinance 2005-791-E) established the current annual lease fee of \$2,500 (escalating by 2% per year) and a \$6,000 annual fee to be used by the City to purchase adjoining properties around the site as a noise buffer. This bill would reduce the annual lease fee from \$2,500 to \$1 and remove the annual \$6,000 land acquisition fee.

**Policy Impact Area:** Public land leasing

**Fiscal Impact:** Reduced the Skeet and Trap Club's annual payments to the City from \$8,500 to \$1.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2008-329

**Sponsor:** Council President Davis

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 24, 2008

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 15 – Jacksonville Sunshine Law Compliance Act – to include new language authorizing the Director/Council Secretary to develop and implement standardized policies and procedures for the scheduling of meetings and the posting of required meeting notices. The bill also adds a provision requiring Executive Council Assistants to attend annual training on the Florida Government in the Sunshine and open meetings laws to be provided by the Director/Council Secretary.

**Background Information:** The Jacksonville Sunshine Law Compliance Act was adopted in June 2007 to govern the Council's compliance with Florida's state laws regarding open meetings, public records, and public employee and official ethics. This bill authorizes the Director/Council Secretary to implement the provisions of the chapter via standard operating policies and procedures that do not need to be codified. The existing chapter already requires Council Members to receive annual training and updating on the applicable state laws and local ordinances; this bill extends that mandatory annual training requirement to the Council Members' ECAs as well.

**Policy Impact Area:** Government in the sunshine compliance

**Fiscal Impact:** None

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2008-330

**Sponsor:** Council President at the request of the Jacksonville Housing Finance Authority:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; RCD

**Date of Analysis:** April 25, 2008

**Type of Action:** Bonds Issuance Approval

**Bill Summary:** This ordinance authorizes and approves the issuance by the Jacksonville Housing Finance Authority of its Multifamily Housing Revenue Bonds (Bennett Creek Apartments), Series 2008, in an aggregate principal amount not to exceed \$33,000,000 for the purpose of financing the acquisition, construction and equipping of a multifamily rental housing development to be known as the "Bennett Creek Apartments".

**Background:** The bonds would finance the acquisition, construction and equipping of the Bennett Creek Apartments, a 264 unit multifamily rental housing development located at the South side of Bowden Road, East of Salisbury Road, in Council District 4. The State of Florida authorizes and empowers the Jacksonville Housing Finance Authority to issue mortgage revenue bonds to finance the debt of a "qualifying housing development." The bonds issued do not constitute a debt, obligation or liability payable from the City, the Authority County or State. Bonds shall be payable solely from revenues derived from the sale, operation or leasing the apartment complex.

**Policy Impact:** Affordable Housing/Jacksonville Housing Finance Authority

**Fiscal Impact:** The bill authorizes the issuance of revenue bonds in an aggregate amount not to exceed \$33,000,000.

**Analyst:** Jackson

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**Bill Type and Number:** Resolution 2008-331

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 16, 2008

**Type of Action:** Appointment Confirmation; Retroactive Effective Date

**Bill Summary:** This bill confirms the Mayor's appointment of Annette J. Davis as Deputy Director of the Department of Central Operations, effective April 28, 2008.

**Background Information:** Section 23.102, *Ordinance Code*, provides that the Deputy Director of the Central Operations Department shall have a bachelor's degree or higher from an accredited college or university and at least five years of experience in an administrative or executive position.

Ms. Davis received a master's in public administration from Florida State University. She is currently a Manager of Personnel Services, overseeing the Organizational Development Activity, and has been employed with the City since 1999 when she was hired as a Minority Business Coordinator in the Procurement and Supply Division. Ms. Davis was appointed as the Chief of Training and Organizational Development in 2003, a position she held until it was deleted in the reorganization authorized by 2007-839-E.

**Policy Impact Area:** Central Operations Department operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$82,422 - \$131,875 annually.

**Analyst:** Welsh

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



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**Bill Type and Number:** Resolution 2008-335

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 21, 2008

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Craig A. Gibbs as a member of the Jacksonville Economic Development Commission (JEDC) for a second two-year term ending June 30, 2010.

**Background Information:** Section 24.03, *Jacksonville Charter*, provides that the nine members of the JEDC shall be residents of the City of Jacksonville appointed by the Mayor and confirmed by the Council. Mr. Gibbs received a law degree from Case Western Reserve University and is an attorney in private practice. He resides in the Glynea/Grove Park area within Council District #4.

**Policy Impact Area:** Jacksonville Economic Development Commission operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Welsh

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LEGISLATIVE SUMMARY



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**Bill Type and Number:** Resolution 2008-336

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 21, 2008

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Clarence W. Gooden as a member of the Jacksonville Economic Development Commission (JEDC) for a second two-year term ending June 30, 2010.

**Background Information:** Section 24.03, *Jacksonville Charter*, provides that the nine members of the JEDC shall be residents of the City of Jacksonville and at least three of the members shall reside, work, or own property in the Jacksonville Downtown Area. All the members shall be appointed by the Mayor and confirmed by the Council.

Mr. Gooden received an A.B. in political science from the University of Georgia. He is an Executive Vice President and Chief Commercial Officer with *CSX Corporation*, in a downtown work location. Mr. Gooden resides in the Miramer area within Council District #5.

**Policy Impact Area:** Jacksonville Economic Development Commission operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Welsh

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**Bill Type and Number:** Resolution 2008-337

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 21, 2008

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Barbara G. Moore as a member of the Jacksonville Economic Development Commission (JEDC) for a first full two-year term ending June 30, 2010.

**Background Information:** Section 24.03, *Jacksonville Charter*, provides that the nine members of the JEDC shall be residents of the City of Jacksonville appointed by the Mayor and confirmed by the Council. Ms. Moore is the Division President of *Beazer Homes Corp.* and resides in the Girvin area within Council District #3.

**Policy Impact Area:** Jacksonville Economic Development Commission operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Welsh

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LEGISLATIVE SUMMARY



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**Bill Type and Number:** Resolution 2008-338

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 21, 2008

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Robert M. "Bob" Rhodes as a member of the Jacksonville Economic Development Commission (JEDC) for a second two-year term ending June 30, 2010.

**Background Information:** Section 24.03, *Jacksonville Charter*, provides that the nine members of the JEDC shall be residents of the City of Jacksonville and at least three of the members shall reside, work, or own property in the Jacksonville Downtown Area. All the members shall be appointed by the Mayor and confirmed by the Council.

Mr. Rhodes received a law degree from Berkeley's Boalt Hall School of Law and a master's degree in public administration from the Kennedy School of Government at Harvard University. He is a member of the Real Estate Practice with *Foley & Lardner LLP*. Mr. Rhodes is the current Chair of the JEDC, also serves on the board of Downtown Vision, Inc. and previously served on the Downtown Development Authority. He resides in the Downtown area within Council District #4.

**Policy Impact Area:** Jacksonville Economic Development Commission operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Welsh



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**Bill Type and Number:** Resolution 2008-339

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 21, 2008

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Randle P. Shoemaker as a member of the Jacksonville Economic Development Commission (JEDC) for a second two-year term ending June 30, 2010.

**Background Information:** Section 24.03, *Jacksonville Charter*, provides that the nine members of the JEDC shall be residents of the City of Jacksonville appointed by the Mayor and confirmed by the Council. Ms. Shoemaker received a law degree from Samford University Cumberland School of Law and is the Vice President, Senior Corporate Counsel for *Regency Centers Corporation*. She resides in the Venetia area within Council District #14.

**Policy Impact Area:** Jacksonville Economic Development Commission operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Welsh

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**Bill Type and Number:** Ordinance 2008-340

**Sponsor:** Council Member Webb

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R, F, PHS

**Date of Analysis:** April 24, 2008

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 120 – General Employees and Corrections Officers Pension Plans – to allow a time service connection option to the City pension for full time service by City employees who were certified correctional officers with the Florida Department of Corrections.

**Background Information:** The bill's preamble states that the time service connection option for time worked as a certified correctional officer in the Florida Department of Corrections is justified on the basis that the department provides a service to the City by housing prisoners convicted of crimes within the City. The addition would be the 13<sup>th</sup> category of other City-related agencies and authorities through which prior employment qualifies a current City employee for time service connection to the City pension.

**Policy Impact Area:** Pension time service connection eligibility

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2008-341

**Sponsor:** Council President at the request of the Sheriff

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R, F, PHS

**Date of Analysis:** April 24, 2008

**Type of Action:** Ordinance Code and City Charter amendments

**Bill Summary:** The bill amends Ordinance Code Chapter 121 – Police and Fire Pension Plan – to allow retirees of the Police and Fire Pension Plan to return to work for the Sheriff or the City in the positions of Corrections Mail Coordinators, Aviation Supervisor, Court Bailiff Supervisor or Corrections Bond Custodian without loss of, and with the continued payment of, retirement benefits from the Police and Fire or Corrections Pension Funds because of such employment. Such re-hired employees shall pay into and participate in Social Security during this period of employment. The bill exempts the positions named above from the provisions of the City’s civil service system regulations pursuant to Sec. 17.06(ee) of the City Charter – Applicability of civil service system to employees of consolidated government.

NOTE: pursuant to the Charter, approval of the exemption of the positions from civil service requires a Council vote of a majority plus one.

**Background Information:** Pursuant to the City Charter, exemption of positions from civil service coverage may occur if the positions are newly created or are reorganized from positions already exempt from civil service, and such exemption must be by vote of a majority plus one of the City Council. The Sheriff’s Office indicates that these are existing positions currently held by sworn officers or corrections officers that are being “civilianized” as recommended by the Matrix report on Sheriff’s Office operations.

**Policy Impact Area:** Post-retirement reemployment; civil service exemption

**Fiscal Impact:** Undetermined

**Analyst:** Clements

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2008-343

**Sponsor:** Council President Davis

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F, TEU, LUZ

**Date of Analysis:** April 24, 2008

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 655 – Concurrency Management System – to create a new Sec. 655.307 – Fair share contract developer proposed improvements – that permits landowners or developers to construct facilities that offset the transportation impacts of their developments and to use the cost of those facilities as a credit applied against their share assessment to the City. Construction costs are deemed incurred and are eligible for fair share credit when a construction contract is awarded and a payment and performance bond is issued to guarantee the project with the City named as a co-obligee, or in some other manner approved by the Director of Planning and Development and the General Counsel as sufficiently guaranteeing construction of the improvements.

The bill also creates a new Sec. 655.501 – Transportation concurrency testing for industrial uses – which provides that concurrency testing for projects in a Business Park (BP), Light Industrial (LI), Heavy Industrial (HI), or Water-Dependent, Water-Related (WD-WR) future land use category with a variety of industrial and transportation-related uses shall only be performed on the functionally classified road adjacent to each of the proposed development's access points, not to all roads within a radius around the project site as is now the case.

The bill finally provides that any developer with an existing unpaid fair share assessment contract on an industrial or transportation project in a BP, LI, HI or WD-WR land use category may vacate or cancel such fair share contract and reapply to the City under these new provisions.

**Background Information:** The provision for developer provision of transportation improvements in 655.307 codifies a process that already happens on a case-by-case basis and allows the Planning and Development Department to officially offer that method as an option to developers.

**Policy Impact Area:** Fair share assessments

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2008-344

**Sponsor:** Council Members Webb and Johnson:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** April 25, 2008

**Type of Action:** Appropriation

**Bill Summary:** This ordinance appropriates \$184,840 (\$59,840 from the Special Council Operating Contingency account and \$125,000 from the Special Council Lapse Contingency account) to provide funding to Jacksonville Area Legal Aid to assist with the numerous foreclosures and representation of clients in those actions.

**Background:** The home mortgage industry has encountered economic setbacks that have resulted in homeowners either losing their homes or who are at risk in losing their homes for failure to meet required mortgage payments. This ordinance appropriates funds to provide funding for area Legal Aid efforts to counsel clients who have home foreclosure issues.

**Policy Impact:** Housing

**Fiscal Impact:** This ordinance appropriates \$184,840

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2008-345

**Sponsor:** Council Member Webb

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** F, PHS

**Date of Analysis:** April 24, 2008

**Type of Action:** Appropriation

**Bill Summary:** The bill appropriates \$268,513 from the Special Lapse Contingency fund to restore the 2% operating lapse to the budgets of the City Council (\$179,715), Mayor's Office (\$56,562), Circuit and County Courts (\$21,795), and State Attorney's Office (\$10,081).

**Background Information:** The Council imposed a 2% lapse factor on the operating budgets of all City departments, except the Sheriff's Office and Fire and Rescue Department, during the adoption of the FY07-08 budget. The Council President appointed the Ad Hoc Committee on Budget Efficiencies to review the Council Auditor's analysis of each of the departments for operating efficiency and to make recommendations for the restoration of operationally justified funds. The committee has completed its review of these departments and recommended the restoration of the lapse funds described above.

**Policy Impact Area:** Operational efficiency

**Fiscal Impact:** The bill restores \$268,513 in lapse funding from the Special Lapse Contingency Fund to the departments for expenditure.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2008-346

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** PHS; TEU

**Date of Analysis:** April 25, 2008

**Type of Action:** Ordinance Code Amendment

**Bill Summary:** This ordinance repeals Parts 1 through 5 Chapter 366 (Groundwater Resource Management), *Ordinance Code*, and enacting new Parts 1 through 3 to re-establish Groundwater Resource Management Program including well permitting requirements; renumber Part Six.

**Background:** The purpose of this bill is to amend Chapter 366, Ord. Code, to update various provisions to reflect the role JEA serves for providing potable water and sewer services, to re-establish a groundwater resource management program that will protect the City's potable water supply wells from contamination, to enforce St. Johns River Water Management District water shortage restriction orders; to establish and implement a water conservation plan; to provide for administration of such programs; and to create a well construction, repair and abandonment regulatory process.

**Policy Impact:** Environmental and Compliance Department

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** Resolution 2008-347

**Sponsor:** Council President at the request of the Supervisor of Elections

**Date of Introduction:** April 22, 2008

**Committee(s) of Reference:** R

**Date of Analysis:** April 24, 2008

**Type of Action:** Approval of early voting sites

**Bill Summary:** The bill expresses the Council's approval of the Supervisor of Elections' proposed early voting sites for the August 2008 primary election and November 2008 general election. The proposed sites are as follows:

### August Primary

1) Supervisor of Elections Main Office  
105 E Monroe Street

2) Beaches Regional Library  
600 3<sup>rd</sup> Street, Neptune Beach

3) Election Center  
5200 Norwood Ave

4) Highlands Regional Library  
1826 Dunn Avenue

5) Mandarin Regional Library  
3330 Kori Road

6) West Regional Branch Library  
1425 Chaffee Rd South

7) Webb Wesconnett Regional Library  
6887 103<sup>rd</sup> Street

8) Regency Square Regional Library  
9900 Regency Square Blvd.

9) Southeast Regional Library  
10599 Deerwood Park Blvd.

### November General Election

1) Supervisor of Elections Main Office  
105 E Monroe Street

2) Beaches Regional Library  
600 3<sup>rd</sup> Street, Neptune Beach

3) Election Center  
5200 Norwood Ave

4) Highlands Regional Library  
1826 Dunn Avenue

5) Mandarin Regional Library  
3330 Kori Road

6) West Regional Branch Library  
1425 Chaffee Rd South

7) Webb Wesconnett Regional Library  
6887 103<sup>rd</sup> Street

8) Regency Square Regional Library  
9900 Regency Square Blvd.

9) Southeast Regional Library  
10599 Deerwood Park Blvd



10) South Mandarin Regional Library  
12125 San Jose Blvd.  
August Primary

10) South Mandarin Regional Library  
12125 San Jose Blvd.  
November General Election

11) Argyle Branch Library  
7973 Old Middleburg Road

12) Pablo Creek Regional Library  
13295 Beach Blvd.

13) Bradham Brooks Northwest Branch  
1755 Edgewood Avenue W.

14) Murray Hill Branch Library  
918 Edgewood Ave S.

15) University Park Branch Library  
3435 University Blvd N.

**Background Information:** The Supervisor of Elections is responsible for designating early voting sites within the county, but requested introduction of this resolution for the purposes of making the City Council aware of the proposed early voting locations and of obtaining greater public awareness of the locations and dates of early voting through the media's coverage of the City Council's agenda. The Supervisor is proposing 10 early voting locations for the August primary and 15 locations for the November general election because past experience shows that voter use of early voting sites is 3 to 4 times as heavy during a Presidential general election than a primary. The early voting sites cost approximately \$16,500 per site per election, so opening 10 sites rather than 15 during the primary when the demand is substantially less will save approximately \$82,500.

**Policy Impact Area:** Early voting locations

**Fiscal Impact:** Early voting sites cost approximately \$16,500 per site per election, or \$165,000 for the primary and \$247,500 for the general election with the sites proposed above.

**Analyst:** Clements