

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-286

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** April 29, 2016

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$140,700.11 (\$138,672.00 from the Hurricane Public Shelter Fee Account and \$2,028.11 from the Prepaid Grants Account) to provide funding to purchase portable light towers, electrical connections, portable generators, box fans, megaphones, extension cords, air compressors, and other shelter equipment for existing primary and secondary shelters in Duval County, as initiated by B.T. 16-057.

**Background Information:** The purpose of the appropriation is to provide funding to purchase light towers, electrical connections, portable generators, box fans, megaphones, extension cords, air compressors, and other shelter equipment for existing primary and secondary shelters in Duval County by transferring existing retrofit funds and cleaning up entries to reduce grant revenue and expense budgets. The Shelters Retrofit Account receives funds through the Nocatee Development of Regional Impact (DRI) on a quarterly basis. Nocatee developers are required to pay hurricane shelter mitigation payments to the Fire and Rescue Department. Payments are made to St. Johns County, as well.

**Policy Impact:** Fire and Rescue/Emergency Preparedness Division

**Fiscal Impact:** The ordinance appropriates \$140,700.11

**Analyst:** Jackson

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-287

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** April 29, 2016

**Type of Action:** Appropriation; CIP Amendment; Agreement Authorization

**Bill Summary:** The ordinance appropriates \$1,969,943.89 (\$944,300.00 in reappropriated grant funds from the Environmental Protection Agency, an appropriation of \$986,040.00 from the St. Johns River Water Management District, and \$39,603.89 from Drainage System Rehabilitation) to the Crystal Springs Area Drainage Project to reduce flooding in the area, as initiated by B.T. 16-060; it provides for a carryover of funds into fiscal year 2016-2017; it authorizes the Mayor and Corporation Secretary to execute, for and on behalf of the City, the Cost-Share Agreement between the St. Johns River Water Management District and the City of Jacksonville; the ordinance amends the 2016-2020 five-year Capital Improvement Program, approved by Ordinance 2015-505-E, to reduce funding for the projects entitled "Lincoln Villas Service Area Sewer improvements" and "Drainage System Rehabilitation," and provide funding for the project entitled "Crystal Springs Area Drainage"; the ordinance provides for City oversight by the Department of Public Works.

**Background Information:** The purpose of the project is to reduce flooding along an existing drainage ditch. The current drainage ditch overflows its bank and frequently overtops Joe's Road. When Joe's Road overtops, more than 200 homes have severely limited ingress and egress. The project consists of new pond construction, widening and re-grading of the existing ditch, replacement of the cross drain under Joe's Road and associated improvements of the collection system in the adjacent neighborhood, Glenda's Meadow Subdivision. The project is located in Council District 12, in the vicinity of the intersection of Joe's Road and Blair Road.

**Policy Impact:** Public Works/Engineering and Construction Management Division

**Fiscal Impact:** The ordinance appropriates \$1,969,943.89

**Analyst:** Jackson

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-288

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 28, 2016

**Type of Action:** Appropriation; designation of oversight agency

**Bill Summary:** The bill appropriates \$50,745.19 from the Tree Protection and Related Expenses Trust Fund to the Public Works Department operating budget to cover the maximum 25% of the department's tree maintenance budget with funding from the Tree Protection fund.

**Background Information:** Ordinance Code Sec. 111.760 – Tree Protection and Related Expenses Trust Fund – provides that the fund may be used to cover up to 25% of the amount the Public Works Department has budgeted annually for tree maintenance activities. The FY15-16 budget appropriated \$332,250 from the Trust Fund to cover 25% of the budgeted tree maintenance expenditure of \$1,329,000. Ordinance 2016-61-E subsequently increased the department's budget for tree maintenance by an additional \$202,980.76. This \$50,745.19 appropriation represents an additional allocation from the Tree Protection Trust Fund to cover a 25% share of the additional tree maintenance budget.

**Policy Impact Area:** Tree maintenance activities funding

**Fiscal Impact:** The bill appropriates \$50,745.19 from the Tree Protection and Related Expenses Trust Fund to the Public Works Department operating budget.

**Analyst:** Clements

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-289

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 28, 2016

**Type of Action:** Appropriation; CIP amendment

**Bill Summary:** The bill appropriates \$100,592 from the Council Operating Contingency Reserve to the Stormwater Capital Project Fund for Drainage System Rehabilitation (DSR) to restore approximately one-third of the funding appropriated from the DSR account to the Fire and Rescue Department budget by an amendment to the FY15-16 budget ordinance (2015-504-E) on the night of adoption. The bill amends the 2016-2020 Capital Improvement Program to increase the DSR budget for the fiscal year to reflect the additional funding.

**Background Information:** An amendment to the FY15-16 budget appropriated \$330,799 from the DSR account to the Fire and Rescue Department budget to provide a funding source for the additional salary needs of 24 positions being reclassified from the rank of lieutenant to district chiefs (12) and captains (12) to create health and safety officers and incident safety officers. The City Council subsequently voted to revert the positions back to the rank of lieutenant as the current incumbents vacate those positions (e.g. by retirement or resignation). This bill restores a portion of the funding diverted from the DSR account for drainage system uses.

**Policy Impact Area:** Drainage System Rehab funding

**Fiscal Impact:** The bill appropriates \$100,592 from the Council Operating Contingency Reserve to the Stormwater Capital Project Fund for Drainage System Rehabilitation (DSR).

**Analyst:** Clements

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-290

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 28, 2016

**Type of Action:** Reappropriation; CIP amendment; fund carry-over authorization; designation of oversight agency

**Bill Summary:** The bill re-appropriates \$1,851,281.13 in residual funds from completed capital projects to a variety of other capital project uses:

- Animal Care and Protective Services HVAC replacement - \$465,000
- St. Andrews Church/Merrill House capital repairs - \$150,000
- Rogero Road roundabout design - \$150,000
- Metropolitan Park pavilion tent removal - \$225,000
- Police Memorial Building chiller replacement - \$126,939
- Facilities capital maintenance/government - \$359,342
- Non-sports entertainment facilities (Times-Union Center, Prime Osborn Convention Center, Ritz Theater) capital maintenance - \$250,000
- Public buildings roofing needs - \$130,000

Carry-over of funds to FY16-17 is authorized. The 2016-20 CIP is amended to add the listed projects and funding amounts. The Public Works Department is designated as the City's oversight agency for the projects.

**Background Information:** As a result of the intensive capital projects review process that supported the work of the Council's Special CIP Committee, the administration has identified numerous completed capital projects with remaining fund balances. These balances are proposed to be repurposed for new capital uses, including needed repairs and expensive maintenance projects on numerous public facilities.

**Policy Impact Area:** Capital repairs and maintenance

**Fiscal Impact:** The bill re-appropriates \$1,851,281.13 in residual funds from completed capital projects.

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-0291

**Introducer/Sponsor(s):** Council Member Wilson

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 25, 2016

**Type of Action:** Appropriation

**Bill Summary:** The bill approves the appropriation of \$17,630.00 from the Tree Protection and Related Expenses Trust Fund to plant 80 trees in Council District 4; utilizes the procurement directive to continue the contract with Davey Tree Expert Company; and provides for the oversight by the Public Works Department.

**Background Information:** Davey Tree Expert Company submitted a proposal for labor, materials, equipment, transportation, taxes and insurance related to planting trees along Sandalwood Boulevard from Atlantic Boulevard to Mindanao Drive; and along Mindanao Drive from Aloha Drive to Witchaven Street. The proposal is valid for 60 days. The specific trees to be planted are Sabal Palmettos, Slash Pine, Crape Myrtles, and Southern Red Cedars. Watering and maintenance of the trees will be the responsibility of Davey Tree Expert Company for one year after installation.

**Policy Impact Area:** Tree planting

**Fiscal Impact:** The appropriation of \$17,630.00 from the Tree Protection and Related Expenses Trust Fund t

**Analyst:** Mitchell

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-298

**Introducer/Sponsor(s):** Council President at the request of the Tourist Development Council

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, RDCPHS

**Date of Analysis:** April 28, 2016

**Type of Action:** Appropriation; designation of oversight agency

**Bill Summary:** The bill appropriates \$250,000 from the Tourist Development Council (TDC) fund balance to TDC Operations to provide additional funding for tourism marketing efforts in the FY15-16 fiscal year. The TDC is designated as the City's oversight agency for the expenditure.

**Background Information:** At its February 18, 2016 meeting the Tourist Development Council voted to request that the City Council appropriate \$250,000 from its reserve account to its Operating – Other Grants account to provide additional funding for marketing efforts for the remainder of the fiscal year, specifically grants in support of specific events. TDC started the fiscal year with a fund balance \$1,747,418, an amount which varies monthly as TDC bed tax revenues are received and deposited into the fund and as authorized expenditures are made out of the fund to Visit Jacksonville! for its contractual services and to pay for grants authorized by the TDC.

**Policy Impact Area:** Tourism promotion

**Fiscal Impact:** The bill appropriates \$250,000 from the Tourist Development Council (TDC) fund balance to a TDC Operations account for expenditure.

**Analyst:** Clements

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-299

**Introducer/Sponsor(s):** Council President at the request of the General Counsel

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** April 28, 2016

**Type of Action:** Approval of legal settlement

**Bill Summary:** The bill approves a legal settlement between the City and the Florida Department of Juvenile Justice (DJJ) with respect to funding costs for secure juvenile detention by which the City agrees to voluntarily withdraw its pending litigation against the DJJ in recognition of a new juvenile justice funding formula approved by the Florida Legislature in its 2016 session.

**Background Information:** The Department of Juvenile Justice and many of Florida's counties have engaged in an on-going dispute for several years regarding the sharing of costs for secure juvenile detention between the individual counties and the state. Numerous counties, including the Consolidated City of Jacksonville, have filed suit claiming that the DJJ has overcharged counties for more than their defined statutory share of the detention costs over several years. In its 2016 session the Florida Legislature passed a law (Chapter 2016-152, Laws of Florida) amending the funding formula to provide that non-fiscally constrained counties (including Jacksonville) will pay 50% of the total actual costs for secure juvenile detention in a fiscal year and that those counties will not pay for other costs such the costs of juveniles being detained in fiscally constrained counties or being detained out-of-state. The 50% cost sharing formula shifts more of the funding responsibility from the counties to the state in the future. The counties that have lawsuits pending against the DJJ are withdrawing their challenges in light of the new funding formula. In February, while the bills were being debated in the Florida House and Senate, Mayor Curry sent a letter to Senator Jack Latvala, the Senate sponsor, pledging to request the City Council to approve a dismissal of the lawsuit should the Legislature approve the new funding formula. This bill fulfills that pledge.

**Policy Impact Area:** Juvenile detention cost-sharing with the State of Florida

**Fiscal Impact:** According to a Florida Association of Counties calculation, had the new 50/50 cost sharing formula been implemented for the current FY15-16, the City's cost share for secure juvenile detention would have been reduced from \$3,855,468.76 to \$3,409,966.60, for a savings of \$445,502.16.

**Analyst:** Clements



## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-300

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:**

**Date of Analysis:** April 28, 2016

**Type of Action:** Providing for a referendum for a local option Pension Liability Surtax; providing for subsequent legislative action pending referendum results; designation of oversight official

**Bill Summary:** The bill takes the first step toward establishment of a local option half-cent Pension Liability Surtax. The funds of this surtax may be used only for paying down unfunded pension liability. The surtax shall not take effect unless approved by voter referendum. If approved by referendum and all conditions for establishment of the Pension Liability Surtax are met, the City will replace the half-cent surtax established to fund the Better Jacksonville Plan with the half-cent Pension Liability Surtax. In order for the collection of the Pension Liability Surtax to begin, the Better Jacksonville Plan surtax must end. In addition, the Pension Liability Surtax shall not become effective until at least one of the City's three current defined benefit pension plans is closed to new employees and each working employee who is a member of a closed plan begins making an employee contribution of at least 10% of the employee's salary to that plan. The funds of the Pension Liability Surtax may only be used to pay down the unfunded liability of a plan that meets each of the previous requirements. Approval of the plan closure and new employee contribution must be agreed to in a collective bargaining process by an appropriate collective bargaining representative of the participating plan employees and must be enacted by the City Council. The surtax shall remain in effect until the earlier of December 31, 2060 or when it is determined by the most recent actuarial reports to the Florida Department of Management Services that the funding level of each of the City's three defined benefit retirement plans which are funded by the surtax is expected to reach or exceed 100%. The bill authorizes and directs the Supervisor of Elections to place the Pension Liability Surtax referendum on the August 30, 2016 state primary election ballot and designates the Director of Finance and Administration as the oversight official for distribution of the proceeds of the surtax, if adopted, to the appropriate pension plans.

**Background Information:** Each of the City's three defined benefit pension plans are actuarially underfunded to meet their long term obligations by varying degrees, ranging from the General Employee Pension Plan at 66% funded (\$900 million unfunded liability) to the Correctional Officer Pension Plan at 48% funded (\$150 million unfunded liability) to the Police and Fire Pension Fund at 46% funded (\$1.6 billion unfunded liability). Mayor Curry proposed and the Florida Legislature adopted a plan to provide long-term financial stability to the pension plans without raising the local option sales tax and without increasing property taxes by extending the Better Jacksonville Plan local option sales tax for up to 30 years beyond its expiration date in 2030 and dedicating the revenue from the extension to paying down the unfunded accrued actuarial liability (UAAL).

**Policy Impact Area:** Pension funding

**Fiscal Impact:**

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-0301

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 25, 2016

**Type of Action:** Approval of amended lease agreement

**Bill Summary:** The bill approves and authorizes the Mayor and the Corporation Secretary to execute and deliver a certain amended lease agreement between the City and Florida Theatre Performing Arts Center, Inc., and provides oversight by the Real Estate Division of the Public Works Department.

**Background Information:** The Florida Theatre Performing Arts Center exercised its option to extend the term of the lease for 25 years on December 29, 2009, which expires on February 12, 2035. The amendment will allow the Arts Center to utilize the westerly portion of the second floor of the Florida Theatre Building for hospitality purposes for performers and as an area for food preparation from a licensed operator of a public food service establishment. In addition to that amendment, insurance requirements and indemnification provisions were attached to the legislation.

**Policy Impact Area:** Florida Theatre facility use

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-0302

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 25, 2016

**Type of Action:** Approval of subordination of drainage easement

**Bill Summary:** The bill approves the subordination of a drainage easement; and authorizes the Mayor, or his designee, and Corporation Secretary to execute and deliver, for and on behalf of the City the perpetual easements and all other documents necessary or appropriate to grant the perpetual easements to Florida Department of Transportation (FDOT).

**Background Information:** The subject parcels 109, 806, and 808 (recorded in Official Records Books of the Public Records of Duval County) are needed by FDOT for the construction and maintenance of the storm water management facility outfall system for I-295. All of the parcels are located in Council District 7 near the eastbound exit ramp to Pulaski Road. The parcels will allow for the widening of I-295 from the Dames Point Bridge to North of Pulaski Road from four (4) lanes to eight (8) lanes.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** The sum of one dollar (\$1.00) and other good and valuable considerations per the agreement.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-0303

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 25, 2016

**Type of Action:** Approval of construction and maintenance agreement

**Bill Summary:** The bill approves and authorizes the Mayor, or his designee, and Corporation Secretary to execute and deliver, for and on behalf of the City a construction & maintenance agreement with the Florida Department of Transportation (FDOT); and provides oversight by the Public Works Department.

**Background Information:** FDOT is undergoing improvements on the project entitled SR 134 (103<sup>rd</sup> Street) at I-295 Northbound and Southbound and at Firestone Road. The project will include, but not limited to, a turn lane on south Firestone Drive at the intersection of State Road 134/103<sup>rd</sup> Street and other activities necessary for satisfactory completion. The project improvements are being funded and constructed by FDOT.

**Policy Impact:** Public Works

**Fiscal Impact:** The City will assume financial obligations for operation and maintenance of the project after completion.

**Analyst:** Mitchell

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-0304

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** April 25, 2016

**Type of Action:** Approval of construction and maintenance agreement

**Bill Summary:** The bill approves and authorizes the Mayor, or his designee, and Corporation Secretary to execute and deliver, for and on behalf of the City a construction & maintenance agreement with the Florida Department of Transportation (FDOT); and provides oversight by the Public Works Department.

**Background Information:** FDOT is undergoing improvements on the project entitled SR 9 (I-95) at North I-295 North (Cole Road and Cole Court). The project will include, but not limited to, a realignment of Cole Road from the west of Cole Court and extending approximately 890 feet east of the limited access right-of-way; and other activities necessary for satisfactory completion. The project improvements are being funded and constructed by FDOT.

**Policy Impact:** Public Works

**Fiscal Impact:** The City will assume financial obligations for operation and maintenance of the project after completion.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-305

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** April 29, 2016

**Type of Action:** Authorization for Lease Renewal

**Bill Summary:** The ordinance approves and authorizes the Mayor and Corporation Secretary to execute that certain Sovereignty Submerged Lands Fee Waived Lease Renewal (BOT File No. 160338992) between the City of Jacksonville and the Board of Trustees of the Internal Improvement Trust Fund of the State of Florida for the purpose of operating the Shipyard Public Pier, used exclusively for passive recreational activity in conjunction with an upland City development for the public for a five-year term at no cost; the ordinance provides for City oversight by the Public Works Department.

**Background Information:** The term of the lease is for 5 years at no cost. The Board of Trustees of the Internal Improvement Trust Fund of the State of Florida consists of the Governor, Attorney-General, Agriculture Commissioner and the Chief Financial Officer. The public pier is located in Council District 7.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** Minimal

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-0306

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 25, 2016

**Type of Action:** Approval of closure and abandonment of right-of-way

**Bill Summary:** This bill approves the closure and abandonment of a portion of a 60-foot wide unopened and unmaintained right-of-way in Dinsmore Farms, located in Council District 8 and comprises the southerly 870 feet of the unnamed road currently called Farm Bureau Road.

**Background Information:** The applicant is Dayspring Baptist Church, owner of the adjacent property on both sides of the proposed closure. The right-of-way does not have any infrastructure and is expected to be utilized for future development by the applicant. The closure application processing fee has been paid. There are no objections from any parties which may have interests in right-of-way; however, City of Jacksonville and JEA reserve rights to all utilities easements regarding the closed right-of-way for ingress and egress and for all utilities

**Policy Impact Area:** Public Works Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-307

**Sponsor:** Council Member Gulliford:

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** TEU

**Date of Analysis:** April 29, 2016

**Type of Action:** Ordinance Amendment

**Bill Summary:** The ordinance amends Ordinance 2015-406-E, granting the application of Coastal Recycling Services, LLC for renewal of its Certificate of Public Convenience and Necessity (CON), to amend two conditions of the CON to operate a construction and demolition debris processing and recycling facility.

**Background Information:** Coastal Recycling Services, LLC ("applicant") applied for renewal of its Certificate of Public Convenience and Necessity (CON) for the operation of a construction and demolition debris processing and recycling facility at 11011 Blasius Road, Jacksonville, Florida 32226, and that approval was granted by Ordinance 2015-406-E. The Solid Waste Division (Public Works Department recommended approving the CON application because the applicant had complied with all of the stipulations and requirements for its facility for such matters as noise control, hours of operation, environmental control, host fee payment, permitting reporting, etc. The applicant has requested amending certain of the conditions of Ordinance 2015-406-E, as the State of Florida has recently enacted changes to state laws concerning minimum recycling requirements. The amendment would strike Special Condition 13 that requires a minimum of eighty percent (80%) by weight of the authorized waste received at the facility shall be recycled. The amendment would strike Condition 14 requiring the Host Fee. All other aspects of Ordinance 2015-406-E are unchanged.

**Policy Impact:** Public Works Department/Solid Waste Division

**Fiscal Impact:** Minimal

**Analyst:** Jackson



## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-308

**Sponsor:** Council Member Boyer:

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** April 29, 2016

**Type of Action:** Ordinance Amendment

**Bill Summary:** The ordinance regards Millers Creek Special District; it amends Ordinance 2014-700-E which established the Charter for Millers Creek Special District (the "District") to clarify the total number of board members as seven.

**Background Information:** Ordinance 2014-700-E created and empowered the Millers Creek Special District in accordance with Section 189.02, *Ordinance Code*. The original draft ordinance established a five member board of supervisors. A subsequent community meeting was held and a recommendation was made to increase the number of the board of supervisors from five (5) to seven (7). The Finance Committee amended the bill to include the increase the number of the board of supervisors from five (5) to seven (7). Due to a scrivener's error, the final enrolled bill referenced the increase in the board of supervisors in one section, but also references a five member board in several other places.

**Policy Impact:** Special Districts

**Fiscal Impact:** Minimal

**Analyst:** Jackson

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-309

**Sponsor:** Council President, per Ordinance 2014-700-E:

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F

**Date of Analysis:** April 29, 2016

**Type of Action:** Budget Approval

**Bill Summary:** The ordinance approves the Millers Creek Special District proposed Fiscal Year 2016/2017 budget, per Ordinance 2014-700-E and Section 189.02, *Florida Statutes*.

**Background Information:** The City of Jacksonville established the Millers Creek Special District (the "District"), per Ordinance 2014-700-E and Section 189.02, *Florida Statutes*, a dependent special district for the purpose of dredging the Millers Creek canal system. Special districts are created for the purpose of delivering essential services to specific areas within the City. The system of canals located in Millers Creek (in Council District 4) requires continuous maintenance in order to remain navigable and sanitary. The City is unable to provide the human and financial resources required to properly maintain this system of canals. A dependent special district financed by property owners that abut the canals is an appropriate, efficient and effective vehicle to ensure that the canals are properly maintained. Creating a special district provides a mechanism to collect monies from all property owners that benefit from the canal system and ensures that the monies, when collected, are spent by a governmental entity that is accountable to the people that it serves. The District is required to submit its proposed budget to the City Council every year by April 1<sup>st</sup>. The District has submitted its proposed budget and is seeking approval of the budget by the City Council.

**Policy Impact:** Special Districts

**Fiscal Impact:** Minimal

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-310

**Sponsor:** Council President, per Ordinance 2011-724-E:

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F

**Date of Analysis:** April 29, 2016

**Type of Action:** Budget Approval

**Bill Summary:** The ordinance approves the Isle of Palms Special District proposed Fiscal Year 2016/2017 budget, per Ordinance 2011-724-E and Section 189.02, *Florida Statutes*.

**Background Information:** The City of Jacksonville established the Isle of Palms Special District (the "District"), per Ordinance 2011-724-E and Section 189.02, *Florida Statutes*, a dependent special district for the purpose of dredging the Isle of Palms canal system. The Isle of Palms canal system (located in Council District 3) requires continuous maintenance in order to remain navigable and sanitary. The City is unable to provide the human and financial resources required to properly maintain this system of canals. A dependent special district financed by the property owners who benefit from the properly maintained canals is an appropriate, efficient and effective vehicle to ensure that the canals are properly maintained. The special district is required to submit its proposed budget to the City Council every year by April 1<sup>st</sup>. The District has submitted the proposed Fiscal Year 2016/2017 budget to the City Council prior to April 1<sup>st</sup> and is seeking approval of the budget by the City Council.

**Policy Impact:** Special Districts

**Fiscal Impact:** Minimal

**Analyst:** Jackson

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-311

**Sponsor:** Council President, per Ordinance 2010-725-E

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F

**Date of Analysis:** April 29, 2016

**Type of Action:** Budget Approval

**Bill Summary:** The ordinance approves the Harbour Waterway Special District proposed Fiscal Year 2016/2017 budget, per Ordinance 2010-725-E and Section 189.02, *Florida Statutes*.

**Background Information:** The City of Jacksonville established the Harbour Waterway Special District (the "District"), per Ordinance 2010-725-E and Section 189.02, *Florida Statutes*, a dependent special district for the purpose of dredging the Harbour Waterway canal system. Florida Statutes provide that the City may create dependent special districts for the purpose of delivery essential services to specific areas within the City. The system of canals located in Harbour Waterway neighborhood, located in Council District 1, require continuous maintenance in order to remain navigable and sanitary. The City is unable to provide the human and financial resources required to properly maintain this canal system. A dependent special district financed by the property owners who benefit from access to the canal system is an appropriate, efficient and effective vehicle to ensure that the canal is properly maintained. Ordinance 2010-725-E requires the District to submit its proposed budget to the City every year by April 1<sup>st</sup>. The District has submitted the proposed Fiscal Year 2016/2017 budget to the City Council prior to April 1<sup>st</sup> and is seeking approval of the budget by the City Council.

**Policy Impact:** Special Districts

**Fiscal Impact:** Minimal

**Analyst:** Jackson

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2016-312

**Introducer/Sponsor(s):** Council Member Gulliford

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** F

**Date of Analysis:** April 28, 2016

**Type of Action:** Adoption of findings and recommendations regarding Property Appraiser's FY16-17 budget

**Bill Summary:** The bill acknowledges receipt of the Property Appraiser's FY2016-17 budget request to the Florida Department of Revenue (FDOR) and adopts Council findings and conclusions for transmittal to the FDOR to inform its consideration of the Property Appraiser's budget.

NOTE: the Property Appraiser's proposed budget was not attached to the bill at the time of introduction.

**Background Information:** State law requires each county property appraiser's budget to be submitted to the Florida Department of Revenue by June 1<sup>st</sup> each year for approval by the start of the state's fiscal year on July 1<sup>st</sup>. The disparity between the state's July-June fiscal year and the City's October-September year means that the Property Appraiser's budget goes to the state for approval before the Mayor has presented his proposed budget to the City Council on or before July 15<sup>th</sup> and that the Finance Committee's scrutiny of the budget takes place after the FDOR has already approved the Property Appraiser's budget at the state level. In the past two budget cycles the City Council has objected to certain aspects of the Property Appraiser's budget and found that the only available avenue is to appeal the budget to the FDOR and ultimately to the Governor and Cabinet. This process is more cumbersome and difficult than having input into the FDOR's review process in June. This bill is intended to provide earlier City input into the FDOR's review and approval process.

**Policy Impact Area:** Property Appraiser's budget adoption process

**Fiscal Impact:** Undetermined

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2016-313

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** R

**Date of Analysis:** April 26, 2016

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Keith A. Meyerl as Chief of Recreation and Community Programming within the Parks, Recreation and Community Services Department.

**Background Information:** Section 28.302, *Ordinance Code*, provides that the Chief shall have a bachelor's degree or higher from an accredited college or university in the recreation field and at least five years of progressive management experience in the recreation field and be a Certified Park and Recreation Professional or Certified Park and Recreation Executive.

Mr. Meyerl received a master's degree in sports administration from the University of North Carolina and has been employed with the City of Jacksonville as a Parks District Manager for two years. His prior employment includes over 20 years of experience in recreation, fitness and park management.

**Policy Impact Area:** Parks, Recreation and Community Services Department / Recreation and Community Programming Division operations

**Fiscal Impact:** According to Employee Services, the salary range for this position is \$82,308 - \$134,381 annually.

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2016-314

**Sponsor:** Council Member Wilson

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** R

**Date of Analysis:** April 26, 2016

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints Jill K. Preston to the Jacksonville-Duval County Council on Elder Affairs, as the representative for Council District #4, for a first full two-year term ending June 30, 2018.

**Background Information:** The Jacksonville-Duval County Council on Elder Affairs is established pursuant to Chapter 82, *Ordinance Code*, and charged to serve as an advocate for the older persons in the city, to the governmental agencies responsible for the various plans and programs designed to help older persons; assist in the implementation of plans and programs selected by regional organizations, as they relate to the city and its citizens; designate priorities among programs developed in the city by public, nonprofit and private providers concerning older persons. Section 82.101, *Ordinance Code*, provides that fourteen of the members of the Council on Elder Affairs shall be appointed by the City Council, with one nominee from each of the District Council Members.

Ms. Preston is retired from *Bank of America* and is an active community volunteer. She resides in the Windy Hill area within Council District #4.

**Attendance:** According to information provided by the staff for the Council on Elder Affairs, Ms. Preston has attended 100% (6 of 6) of the meetings since her initial appointment in November 2015.

**Policy Impact Area:** Jacksonville-Duval County Council on Elder Affairs operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Merritt

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2016-0315

**Introducer/Sponsor(s):** Land Use & Zoning Committee

**Date of Introduction:** April 26, 2016

**Committee(s) of Reference:** LUZ

**Date of Analysis:** April 25, 2016

**Type of Action:** Ruling on appeal of Historic Preservation Commission decision

**Bill Summary:** The bill rules on an appeal by Benjamin Campen of a decision by the Jacksonville Historic Preservation Commission (HPC) to deny a minor modification of Certificate of Appropriateness (COA) MM-16-01 for alteration of the roof-line of the side porch and sunroom at 1830 Shadowlawn Street between St. Johns Avenue and Richmond Street.

**Background Information:** HPC denied the application through an amended Final Order on March 11, 2016. Subsequently, Mr. Campen filed an appeal with the City Council. The applicant submitted a Minor Modification (COA-14-483) for the construction of a two-story rear addition, an attached one-story two car garage, a side porch, a rear deck, as well as window & door alterations. On July 23, 2014, the minor modification was approved with a condition that the new roof of the porch preserves the south edge of the sunroom's hip roof in addition to maintaining the visibility of the belt course that separates the first and second stories. On January 28, 2015, an additional minor modification was approved to extend the rear addition per the approved design.

Current findings and recommendations of the Planning and Development Department dated February 24, 2016, show that the modifications to the hip roof of the sunroom were completed without an amended building permit which placed a hold on the release of the Certificate of Occupancy (CO) until reviewed and approved by the Planning Commission.

**Policy Impact Area:** Historic preservation

**Fiscal Impact:** None

**Analyst:** Mitchell