

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
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117 West Duval Street  
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**Bill Type and Number:** Ordinance 2016-472

**Sponsor:** Transportation, Energy & Utilities Committee

**Date of Introduction:** July 26, 2016

**Committee(s) of Reference:** TEU

**Date of Analysis:** July 29, 2016

**Type of Action:** Street Renaming/Ordinance Code Waiver

**Bill Summary:** This ordinance is regarding Chapter 745 (Addressing and Street Naming Regulations), *Ordinance Code*; Renaming a segment of San Pablo Road South extending north from Port Arthur Road to a dead end to "Port Arthur Court" in Council District 13; it waives the requirements of Section 745.105(G), *Ordinance Code*, regarding the requirement that all street name changes shall be for the entire length of the street name; it directs the Legislative Services Division to forward this ordinance to the Planning and Development Department.

**Background Information:** The Addressing Section of the Planning and Development Department received a request for an address assignment for a property that receives access from a short, isolated segment of San Pablo Road South. The staff determined that a San Pablo Road South address assignment for the property would be difficult to locate in an emergency since this segment is not directly accessible from other portions of the San Pablo Road South roadway. A temporary address of "4351 San Pablo Road South" was assigned to the property to issue permits for the construction of a new residence on the property. After meeting with the affected property owner, the 911 Emergency Addressing Advisory Committee determined that a street name change to "Port Arthur Court" would eliminate confusion, reduce emergency response time and allow for the precise location of the property. The Jacksonville Historic Preservation Commission was consulted and determined that there was no historical impact.

**Policy Impact:** Planning & Development Department/911 Emergency Addressing Advisory Committee

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2016-521

**Introducer/Sponsor(s):** Council Member Boyer and Hazouri

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** R

**Date of Analysis:** August 11, 2016

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 50 – Organization of Boards and Commissions – to add a new section 51.110 – Review and Sunsetting of Certain Boards and Commission; Reporting. The new section provides a mechanism for Council review of all appointed boards and commissions at least every four years to assess the value and functionality of those entities and to determine if any of the entities need to be enhanced, diminished or disbanded. It requires that every board and commission shall submit an annual report of its activities, accomplishments, current membership and position vacancies to the Council by June 30<sup>th</sup> of each year. The section also requires the Office of the Mayor to assess the boards and commissions created by executive order of the Mayor at least once every four years to assess the value and functionality of those entities and to determine if any of the entities need to be enhanced, diminished or disbanded. A report of the findings of the Mayor’s Office review of the executive order boards and commissions shall be provided to the Council Secretary and to each City Council member by June 30, 2017 and every four years thereafter.

**Background Information:** The amendment derives from the work of the Task Force on Consolidated Government that met in 2013-14 to make an in-depth review of the organization and operations of the consolidated government and to recommend City Charter or Ordinance Code amendments and operational/procedural improvements where the Task Force believed they were warranted. One of the efforts of the Task Force was to review the workings of the several dozen boards and commissions created by ordinance or by mayoral executive order to which the City Council and/or Mayor make appointments. The Task Force found that some boards had not met in many years and were effectively defunct, while others met on a sporadic basis and appeared to be ineffective in fulfilling their original charge. The Task Force recommended that a regular review process be performed to determine if boards and commissions are still performing a useful function, are still needed, are sufficiently staffed and meeting regularly, or should be eliminated.

**Policy Impact Area:** Board and commission operations

**Fiscal Impact:** Minimal

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2016-522

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** NCIS, F

**Date of Analysis:** August 11, 2016

**Type of Action:** Appropriation; designation of City oversight agency

**Bill Summary:** The bill appropriates \$422,441.82 from a previously-approved economic development incentive (Fidelity Global Brokerage Group) to the Office of Economic Development to fund a Commercial Development Area Program (\$222,441.82) and a Façade Renovation Grant Program (\$200,000). The bill designates the Office of Economic Development as the City's oversight agency for the project.

**Background Information:** By Ordinance 2006-706-E adopted on June 27, 2006 the City Council approved an economic development incentive to Fidelity Global Brokerage Group, Inc. in the form of an \$800,000 grant from the Countywide Economic Development Fund, a REV grant of up to \$275,000 and a QTI match of up to \$720,000 to incentivize the creation of 1,200 new jobs at an average wage of \$50,000 plus benefits to staff a new customer service center in Jacksonville. That project never came to fruition and the Florida Department of Economic Development has terminated state support for the project. In 2015 (Ordinance 2015-779-E) the City Council approved a different incentive package for Fidelity Global Brokerage in the form of a QTI match of up to \$360,000 and a Recapture Enhanced Value (REV) grant of up to \$128,000 for the creation of 300 new jobs at an average wage of \$64,356 and an expansion of its offices from 107,000 to 165,000 square feet.

During the recent revisions to the City's Public Investment Policy (adopted by Ordinance 2016-382-E) the OED staff recommended and the Council created two new incentives – a Commercial Development Area program and a Façade Renovation Grant program. The Commercial Development Area program is intended to retain and attract business development in designated commercial corridors identified in Downtown, Neighborhood Action Plans and Town Center areas by providing loans to finance the purchase of machinery and equipment and/or leasehold improvements. The maximum amount of investment allowed under the Commercial Development Area program is the lesser of \$100,000 or 20 percent of the proposed private capital investment. All assistance will be in the form of low interest loans. The Façade Renovation Grant Program is designed to provide commercial or retail façade renovation funding assistance for existing businesses in OED-designated commercial development areas by making grants on a dollar for dollar match basis for façade renovation costs up to a maximum of \$10,000 in city funding.

**Policy Impact Area:** Economic development via commercial area redevelopment

**Fiscal Impact:** The bill appropriates \$422,441.82 to fund a Commercial Development Area Program (\$222,441.82) and a Façade Renovation Grant Program (\$200,000).

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2016-523

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** PHS, F

**Date of Analysis:** August 5, 2016

**Type of Action:** Approval and authorization to increase employee cap

**Bill Summary:** This bill approves and authorizes the increase of the employee cap by one position in the Jaguar Foundation Grant, and the position, as initiated by R.C. 16-199; and provides for City oversight by the Military Affairs and Veterans Department.

**Background Information:** The Military Affairs and Veterans Department's Homeless Veteran Reintegration Program did not receive federal funding. Therefore, in order to maintain the ability to provide direct services to homeless Veterans or those at-risk for homelessness, the position is being reclassified under the Jaguar Foundation Grant. The salary range for the position, a Social Services Specialist/SPE is \$29,434.68-\$55,428.52. No additional funding is needed to cover this position. Under the Jaguar Foundation Grant, this position is expected to be covered up to 18 months.

**Policy Impact Area:** Military Affairs and Veterans Department

**Fiscal Impact:** None

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2016-524

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** August 5, 2016

**Type of Action:** Appeal

**Bill Summary:** This bill approves and authorizes the Mayor, or his designee, and Corporate Secretary to execute and deliver a lease agreement between the City of Jacksonville and the Jacksonville Housing Authority.

**Background Information:** The lease covers 1,465 square feet of office space at 1605-8 North Myrtle Avenue. The monthly cost includes: \$1,037.00 (rent) and a monthly common area maintenance charge of \$244.16 for a term of one (1) year, with two 1 year options to renew.

The property is being used by the Project New Ground Ash Remediation Outreach Program. Previously, Jacksonville burned its solid waste in incinerators, and mixed the ash with sand to repair potholes and fill in low-lying residential areas. Unfortunately, the ash may have posed potential health concerns to people living in and around the disposal sites. Thus, Project New Ground was created as a long-term cleanup project on properties where ash was deposited.

**Policy Impact Area:** Public Works Department; Jacksonville Housing Authority

**Fiscal Impact:** The monthly amount of \$1,281.16 for a term of one (1) year with two 1 year options to renew.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2016-534

**Sponsor:** Council Member Schellenberg and Co-Sponsored by Council Member Dennis:

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** TEU; R

**Date of Analysis:** August 12, 2016

**Type of Action:** Changing Public Street Names; Ordinance Code Waiver

**Bill Summary:** The ordinance recognizes the achievements of Harry Frisch; it renames Robinson Avenue (from McQuade Street to West Beaver Street) to “Harry Frisch Way” in Council District 9; the ordinance waives the requirements of Section 745.105(E)(2) (Changing Names of Public Streets by Ordinance; Honorary Street Designations by Ordinance), *Ordinance Code*, regarding persons who honorary street designation can be named after; it waives the requirements of Section 745.105 (E)(5) (Changing Names of Public Streets by Ordinance; Honorary Street Designations by Ordinance), *Ordinance Code*, regarding the requirement that ninety percent of all property owners on that segment of the street consent to the renaming; it waives the requirements of Section 745.105 (E)(3) (Changing Names of Public Streets by Ordinance; Honorary Street Designations by Ordinance), *Ordinance Code*, requiring that the person reside in the community within five miles of the street name change for at least ten year; it waives Section 745.105 (B) (Changing Names of Public Streets by Ordinance; Honorary Street Designations by Ordinance), *Ordinance Code*, regarding the requirement that Historic Preservation Commission review the request and make a recommendation; it directs the Legislative Services Division to forward this ordinance to the Planning and Development Department.

**Background Information:** Harry Frisch is a distinguished, accomplished resident of Jacksonville. He is a successful businessman, civic leader, philanthropist, volunteer, religious and family leader. The founder of the Beaver Street Fisheries companies, Mr. Frisch was born in Vienna, Austria; he escaped persecution in Nazi Germany and fled to British Palestine; he subsequently immigrated to the United States. Since 1953, he and his family have made their home in Jacksonville. For 60 years, starting in 1955, Harry Frisch has led Beaver Street Fisheries growing from annual sales of less than \$50,000.00 to over \$500,000,000.00. The company employs over 400 individuals in Jacksonville. Mr. Frisch has been honored and awarded numerous awards recognizing his achievements and philanthropy. Property owners along Robinson Avenue have consented to renaming a portion of Robinson Avenue, from McQuade Street to West Beaver Street, “Harry Frisch Way.” Beaver Street Fisheries owns property with street frontage abutting and along Robinson Avenue between McQuade Street and West Beaver Street.

**Policy Impact:** Public Works/Ordinance Code

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Resolution 2016-535

**Introducer/Sponsor(s):** Council Member Crescimbeni

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** TEU, R

**Date of Analysis:** August 11, 2016

**Type of Action:** Expression of Council sentiment

**Bill Summary:** The bill expresses the Council's interest in relocating the Office of Inspector General from the Yates Building to the St. James City Hall and expresses opposition to expending funds for the build-out of new offices in the Yates Building for the IG's Office.

**Background Information:** When the Office of Inspector General was re-established in August 2014 after having been disbanded several years earlier, the staff was located on the second floor of City Hall in space shared with the City's Ethics Office. The Acting Inspector General expressed a preference for the IG's office to be located outside of City Hall both on security grounds to meet national IG accreditation standards and to facilitate greater anonymity for employees wishing to file a complaint or suggest an investigation who may be uncomfortable being seen entering the IG's office in the St. James Building. She also cited increased efficiency for the staff not having to leave their offices as frequently to meet employees in remote locations for the sake of anonymity. The Yates Building was proposed as a better option because of the availability of unused space there and its physical separation from City Hall. Funding for build-out of office space was discussed in the Finance Committee budget hearing but ultimately was not appropriated.

**Policy Impact Area:** Inspector General's Office operations

**Fiscal Impact:** The Inspector General's Office has requested a budgetary capacity transfer in the amount of \$100,000 from salaries to Yates Building cost allocation (\$95,000) and furniture and equipment purchases (\$5,000).

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2016-536

**Sponsor:** Council Member Love:

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** TEU; R; JWW

**Date of Analysis:** August 12, 2016

**Type of Action:** Sense of the Council Resolution

**Bill Summary:** The resolution opposes recent changes to Florida's surface water quality standards by the Florida Environmental Regulation Commission and urging the Governor to reconsider the Commission's recommendations prior to the recommendations being sent to the Environmental Protection Agency for final review and approval, and urging EPA to provide more appropriate public comment and thorough evaluation of same.

**Background Information:** The federal Clean Water Act requires states to periodically review water quality standards publicly and modify and adopt changes as appropriate. Florida has not reviewed its water quality standards or updated its Human Health-based Water Quality Criteria since 1992. The Environmental Protection Agency ("EPA") issued new scientific recommendations in 2015 based on national water quality and demographic trends. The Florida Department of Environmental Protection ("FDEP") is required to apply EPA's guidelines while also accounting for Florida's specific water chemistry and population through human health-based criteria. In July, the Florida Environmental Regulation Commission voted to support changes in water quality standards that increase the maximum allowable amount of numerous toxic chemicals in Florida's waterways. The seven-member Commission had two vacancies at the time of the vote. Numerous interested parties, including environmental groups and Florida Indian tribes, requested a delay in voting on a decision for recommendations until there was further study on health impacts of the water quality standard changes to children and the elderly and/or until the two vacancies were filled. This resolution expresses Jacksonville's opposition to the proposed changes to Florida's Human Health-Based Water Quality Criteria recommended by the Florida Environmental Regulation Commission and urges the Governor to reconsider the Commission's recommendations to increase the allowable limits for numerous chemicals discharged into Florida's waterways.

**Policy Impact:** Jacksonville's Waterways/Public Health/Environmental Quality Division

**Fiscal Impact:** Difficult to determine. Dischargers of the regulated chemicals may support the increased allowable limits of those chemicals as a cost savings that reduces the amount they need to spend on treatment and removal of the chemicals from waste streams, and thereby their cost of doing business. Opponents of the increased levels cite potential increased health risks to the public and possible discouragement of tourism in Florida from contaminated waters, which could incur greater health care costs and reduce economic activity and revenue from tourism.

**Analyst:** Jackson



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**Bill Type and Number:** Resolution 2016-539

**Sponsor:** Council President Boyer

**Date of Introduction:** August 9, 2014

**Committee(s) of Reference:** R

**Date of Analysis:** August 5, 2013

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints former Council Member Bill Bishop, to the Northeast Florida Regional Transportation Commission, for a second four-year term expiring December 31, 2016.

**Background Information:** The Northeast Florida Regional Transportation Commission is established pursuant to Chapter 343, Part 1, *Florida Statutes*, and charged to improve mobility and expand multimodal transportation options for persons and freight throughout the six-county North Florida region. Section 343.1003, *Florida Statutes*, provides that two of the nine-member governing board shall be appointed by the Jacksonville City Council.

Mr. Bishop received masters degrees in architecture and business administration from the University of Detroit and is a Florida licensed Architect. He is a Principal / Vice President with *Akel, Logan & Shafer, P.A.* Mr. Bishop served as a City Council Member from 2007 to 2015 and as Council President during the 2012/2013 term. He resides in the Clifton area within Council District #1.

According to the staff for the Regional Transportation Commission, Mr. Bishop has attended 96% of the meetings since his initial appointment in September 2013.

	<b>Meetings Held</b>	<b>Meetings Attended</b>
<b>2013</b>	3	3
<b>2014</b>	10	10
<b>2015</b>	11	10
<b>2016</b>	2	2
Total	26	25

**Policy Impact Area:** Northeast Florida Regional Transportation Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2016-540

**Sponsor:** Council President at the request of the Supervisor of Elections

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** R

**Date of Analysis:** August 10, 2016

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Supervisor of Elections' appointment of Justin E. Portlock, as a member of the Duval County Election Advisory Panel, replacing Natalie Alden, for a partial term ending April 16, 2017.

**Background Information:** The Duval County Election Advisory Panel is established pursuant to Chapter 59, *Ordinance Code*, and charged to study and make recommendations regarding the quality of voter registration and education efforts and ways to enhance the voter's election-day experience, including poll worker training, polling locations, ballot styles, and fraud prevention; evaluate and recommend improvements on the election effectiveness, including number of overvotes, undervotes and spoiled ballots, voter complaints, and voter turnout; review and comment on ballot styles, instructions and absentee ballot appearance; and make an annual report to Council on progress. Section 59.103, *Ordinance Code*, provides that the members of the Duval County Election Advisory Panel shall be Duval County registered voters confirmed by the City Council and three of the nine members shall be designated by the Supervisor of Elections.

Mr. Portlock received a bachelors degree in business management/administration from the University of Central Florida and is an Assistant to the Clerk of Courts. He resides in the Deerwood area within Council District #11.

**NOTE:** Voter registration verification was not available at the time of the bill summary.

**Policy Impact Area:** Duval County Election Advisory Panel operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2016-541

**Sponsor:** Council President at the request of the Supervisor of Elections

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** R

**Date of Analysis:** August 9, 2016

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Supervisor of Elections' appointment of Charles L. McWhite, as a member of the Duval County Election Advisory Panel, replacing Leslie Goller, for a first term ending April 16, 2019.

**Background Information:** The Duval County Election Advisory Panel is established pursuant to Chapter 59, *Ordinance Code*, and charged to study and make recommendations regarding the quality of voter registration and education efforts and ways to enhance the voter's election-day experience, including poll worker training, polling locations, ballot styles, and fraud prevention; evaluate and recommend improvements on the election effectiveness, including number of overvotes, undervotes and spoiled ballots, voter complaints, and voter turnout; review and comment on ballot styles, instructions and absentee ballot appearance; and make an annual report to Council on progress. Section 59.103, *Ordinance Code*, provides that the members of the Duval County Election Advisory Panel shall be Duval County registered voters confirmed by the City Council and three of the nine members shall be designated by the Supervisor of Elections.

Mr. McWhite received a masters degree in educational leadership from the University of North Florida and is a Principle at *Tiger Academy*, a YMCA charter school. He resides in the Glen Eagle subdivision within Council District #12.

**NOTE:** Voter registration verification was not available at the time of the bill summary.

**Policy Impact Area:** Duval County Election Advisory Panel operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2016-542

**Introducer/Sponsor(s):** Land Use and Zoning Committee:

**Date of Introduction:** August 9, 2016

**Committee(s) of Reference:** LUZ

**Date of Analysis:** August 5, 2016

**Type of Action:** Approve DIA's decision in appeal of DDRB Application 2016-04

**Bill Summary:** This resolution approves and adopts the determination of the Land Use and Zoning Committee regarding the appeal of a decision issued by the Downtown Investment Authority denying the appeal of Downtown Development Review Board ("DDRB") Application 2016-04.

**Background Information:** Gate Station through its agent, Steve Diebenow, filed DDRB Application 2016-04 with DDRB, requesting conceptual and final approval for the proposed convenience store and gas station (site and building design) at the intersection of Park Street and Forest Street. The application was approved by DDRB on March 24, 2016. After conducting a separate workshop on April 21, 2016, DDRB provided its final approval with deviations and special sign exception. Subsequently, an appeal of DIA's decision was filed by Shana David-Masset.

Pursuant to Section 656.361(g) (ii), *Ordinance Code*, the Council has reviewed the application of the design review criteria by the DDRB and the DIA, and has reviewed the procedural due process applied by the agencies including but not limited to notice, public hearing process and opportunity to be heard regarding this matter.

**Policy Impact Area:** Downtown Investment Authority; Planning and Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell