

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
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**Bill Type and Number:** Ordinance 2011-1

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** January 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** This ordinance appropriates \$65,625 from the United States Department of Justice, with no local match, in order to purchase inmate barcode scanners and other operating supplies to be used by Jacksonville's Sheriff's Office (JSO) Corrections, as initiated by B.T. 11-029.

**Background:** Inmate barcode scanners are devices that monitors the movement of inmates who have coded wrist bands.

**Policy Impact:** Jacksonville Sheriff's Office/Corrections

**Fiscal Impact:** The ordinance appropriates \$65,625 from US Justice Dept with no City match required.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-2

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** January 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$1,157,709 from E911 Emergency Wireless User Fees and the 911 Capital Equipment Replacement Account to purchase and install software, equipment, including electrical and wiring, and workstations to update Public Safety Answering Points (PSAP), as initiated by B.T. 11-030; provides a carryover of funds to Fiscal Year 2011-2012.

**Background:**

**Policy Impact:** Jacksonville Sheriff's Office/Communications/Emergency 911

**Fiscal Impact:** The bill appropriates \$1,157,709

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-3

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** January 14, 2011

**Type of Action:** Appropriation; CIP Amendment

**Bill Summary:** The bill appropriates the remaining \$60,000 in the Fire Stations Capital Projects Fire Station #28 Account following completion of Fire Station #28 in order to provide funding for the construction of a haz-mat equipment storage building at Fire Station #7, as initiated by B. T. 11-031; amends the 2011-2015 Five-Year Capital Improvement Program, approved by Ordinance 2010-558-E for the "Fire Station #28 (Replacement)" and "Fire Station #7 haz-mat equipment storage" projects.

**Background:** This bill transfers CIP funds from Fire Station #28 located at 9200 Hogan Road to Fire Station #7 located at 2436 Division Street (32209) to construct a building to store hazardous materials (haz-mat); currently, there are trailers, a vehicle and hazardous equipment in temporary storage facilities that is inadequate.

**Policy Impact:** Jacksonville Fire and Rescue Department/Station Capital Projects

**Fiscal Impact:** The bill appropriates \$60,000

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-4

**Sponsor:** Council President at the request of the Clerk of Courts:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** January 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** This ordinance appropriates \$54,234.32 from the Civil Citation Grant, through the State Attorney's Office, Department of Juvenile Justice, to the Teen Court of the Fourth Judicial Circuit to reimburse the Teen Court for payments made for contractual services such as counseling, tutoring, mentoring and drug testing, as initiated by B.T. 11-032.

**Background:** Teens adjudicated by Teen Court are remanded to special programs as an alternative to incarceration or juvenile detention. These programs are provided by private contractors for counseling, tutoring, mentoring and drug testing. This legislation transfers funding from the State Attorney's Office to Teen Court accounts.

**Policy Impact:** Judicial Courts/Teen Court Program Trust/Teen Court/Fourth Judicial Circuit

**Fiscal Impact:** The ordinance appropriates \$54,234.32

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-5

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** January 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** The ordinance concerns a continuation grant; it appropriates \$110,609.67 from the Federal Matching Grants Programs Account to the Public Health Unit of the Duval County Health Department (DCHD), to fund a 2010-2011 Low Income Pool Primary Access Program – Northeast Florida Metabolic Syndrome Institute. The program will improve the management of metabolic syndrome in Jacksonville so as to reduce avoidable hospital emergency room use for ambulatory care sensitive conditions for the low income population and which will be operated in partnership with St. Vincent's Healthcare and the Duval County Health Department (Agape Community Health Centers/FQHC), as initiated by B.T. 11-033; provides a carryover of funds to subsequent fiscal years; provides for City oversight by the Recreation and Community Services Department.

**Background:** The award period is from January 1, 2010, through December 31, 2013. St. Vincent's will receive a \$1,500,000 grant from the State of Florida Agency for Health Care Administration, with a 22% match of \$110,609.67 provided by the City of Jacksonville/DCHD for each fiscal year of the three-year award period. The City's match for the first year is appropriated by this legislation.

**Policy Impact:** Recreation and Community Services Department

**Fiscal Impact:** This ordinance appropriates \$110,609.67.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-6

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** F; PHS

**Date of Analysis:** January 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** This ordinance appropriates \$179,654, previously appropriated by Ordinance 2009-630-E, to provide funding for the American Recovery and Reinvestment Act (ARRA) Elder Nutrition Program, in order to provide for a reverter of the unused funds to the State of Florida Department of Elder Affairs through the Northeast Florida Area Agency on Aging, as initiated by B.T. 11-034.

**Background:** Ordinance 2009-630-E appropriated \$179,654 in federal stimulus grant funds from the State Department of Elder Affairs through the Northeast Florida Area Agency on Aging, Inc. for a program designed to provide meals, nutrition counseling and education to seniors 60 and older at 19 sites throughout the County. The funding is being returned because the City was unable to utilize the funds for the uses it originally planned due to federal government restrictions on how the funds may be used.

**Policy Impact:** Recreation and Community Services Department/Adult Services Division

**Fiscal Impact:** The ordinance appropriates \$179,654 in previously appropriated funds back to the granting agency.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-7

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Amendment to prior ordinance and Fire and Rescue Department project construction list

**Bill Summary:** The bill amends the Fire and Rescue Department's "TriData Implementation Plan" to defer most of the scheduled construction and renovation of facilities and the acquisition of new capital equipment for one year, extending the 10-year implementation plan to a 12-year plan addressing fiscal years 2009-2020.

**Background Information:** The Ordinance Code requires that the Fire and Rescue Department's facilities and staffing be analyzed by an independent study every 5 years and that the Council thereafter adopts a 10-year plan for implementation of the improvements. The Council adopted the latest 10-year plan via Ordinance 2008-656-E in November 2008. Ordinance 2009-594-E deferred most of the 14 FY10 projects to FY11 (11 projects) and FY12 (1 project) and moved one FY12 project to FY10. The revised plan for FY09 through FY20 proposed in this ordinance encompasses \$44,805,720 in construction and \$1,107,705 in equipment/supplies acquisition.

The implementation plan as revised would defer all projects for one fiscal year except for 4 projects in FY10-11:

1. Access road/gate for Fire Station 56 - \$309,000
2. Renovation of Fire Station 2 (roof and floor) - \$318,270
3. Hardening of Emergency Operations Center - \$154,500
4. Purchase of pharmaceuticals and medical supplies for rescue units - \$108,940

**Policy Impact Area:** Fire and Rescue Department capital and operational improvements

**Fiscal Impact:** The revised plan provides for \$781,770 in capital construction and \$108,940 in supplies acquisition in FY10-11.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2011-8

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Restructuring loan agreement

**Bill Summary:** The bill authorizes the restructuring of a loan agreement between the City, the Duval County Housing Finance Authority and Hubbard House, Inc. so as to extend the lifetime of the loan for an additional 15 years under the current terms and conditions (2% interest on the outstanding loan balance).

**Background Information:** The Housing Finance Authority funded a loan to Hubbard House (emergency housing for women facing domestic violence) of \$500,000 in 1997, secured by a note and mortgage. The mortgage had a term of 30 years with a balloon payment of the full amount due at 15 years, which is March 1, 2011. Hubbard House has requested deferral of the balloon payment until the end of the 30 year term. The agency has repaid \$238,949.78 of principal to date with an excellent payment history.

**Policy Impact Area:** Emergency housing assistance

**Fiscal Impact:** Deferral of the balloon payment and extension of the current monthly payments to the full 30-year term of the mortgage would produce approximately \$48,000 in additional interest earnings to the City.

**Analyst:** Clements



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**Bill Type and Number:** Ordinance 2011-9

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** TEU

**Date of Analysis:** January 14, 2011

**Type of Action:** Right-of-Way Closure

**Bill Summary:** This ordinance closes, abandons and/or disclaims a portion of a right-of-way for drainage located in the Bay Cove Subdivision, in Council District 6, established via Plat Book 32, Page 95 of the current public records of Duval County, Florida, at the request of Robert Cywes and Irene L. Wolfe, owners of the parcels on either side of the drainage right-of-way, so as to allow the owners to make better use of their property by removing the impediments the existing drainage right-of-way creates, and to establish a drainage easement over the area of the existing natural drainage flow, such drainage right-of-way also being closed and abandoned and/or disclaimed in exchange for a drainage easement.

**Background:** The present Drainage Right-of-Way is not used. A \$1,500 closure application fee has been paid. The closure request was routed to all government agencies which might have an interest in this matter; there were no objections. Adjacent property owners were consulted.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** A \$1,500 closure application fee has been paid.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-10

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** TEU

**Date of Analysis:** January 14, 2011

**Type of Action:** Right-of-Way Closure

**Bill Summary:** This bill closes, abandons and/or disclaims apportion of Sago Avenue, an opened and improved right-of-way between New Berlin Road and Palmetto Street, in Council District 11, established via Plat of Oceanway in Plat Book 11, Page 49 of the current public records of Duval County, Florida, at the request of First Baptist church of Oceanway so as to allow the church to consolidate property it owns on both sides of the requested closure and to develop a more uniform site plan for future development.

**Background:** The applicant has paid the \$1,500 right-f-way closure application fee. The request has been sent to the various municipal agencies which might have an interest in this matter; there were no objections. An all utilities easement will be reserved in the name of the City of Jacksonville and JEA.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** A \$1,500 closure application fee has been paid by the applicants.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2011-11

**Introducer/Sponsor(s):** LUZ Committee

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Approval of development agreement

**Bill Summary:** The bill approves a development agreement between the City and Alan E. Dickinson for a development to be known as San Pablo Professional Park on San Pablo Road. The agreement reserves sufficient traffic circulation capacity for the project, subject to a performance schedule and the payment of an annual capacity reservation renewal fee equal to three times the application fee for a concurrency reservation certificate.

**Background Information:** San Pablo Professional Park will consist of a maximum of 70,000 square feet of general office use to be located on 1.5 acres on San Pablo Road between Dixie Landing Drive and Marina San Pablo Place. The agreement reserves 104 p.m. peak hour trips of roadway capacity on San Pablo Road between J. Turner Butler Boulevard and the St. Johns County line for a period of 5 years.

**Policy Impact Area:** Concurrency reservation

**Fiscal Impact:** Undetermined – the capacity reservation renewal annual fee will be equal to three times the application fee for a concurrency reservation certificate for a project of the type and size proposed.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2011-12

**Introducer/Sponsor(s):** LUZ Committee

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Approval of development agreement

**Bill Summary:** The bill approves a development agreement between the City and Millennial Christian Schools, Inc. reserving traffic circulation capacity for construction of a private school on 103<sup>rd</sup> Street, subject to a performance schedule and payment of an annual capacity reservation renewal fee equal to three times the application fee for a concurrency reservation certificate

**Background Information:** The private school (maximum 768 students) will be constructed on 10.15 acres on 103<sup>rd</sup> Street between Piper Glen Boulevard and Cecil Commerce Center Parkway. The agreement reserves the following p.m. peak hour roadway capacities for a period of 5 years:

<u>Roadway segment</u>	<u>p.m. peak hour trips</u>
103 <sup>rd</sup> Street – Normandy Blvd. to Branan Field-Chaffee Road	10
Chaffee Road – Normandy Blvd. to Branan Field-Chaffee Road	34
Branan Field Road – 103 <sup>rd</sup> Street to Clay/Duval county line	21
103 <sup>rd</sup> Street – Branan Field-Chaffee Road to Shindler Road	66

**Policy Impact Area:** Concurrency reservation

**Fiscal Impact:** Undetermined – the capacity reservation renewal annual fee will be equal to three times the application fee for a concurrency reservation certificate for a project of the type and size proposed.

**Analyst:** Clements

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**Bill Type and Number:** Resolution 2011-17

**Sponsor:** Council President Webb

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** R

**Date of Analysis:** January 6, 2011

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Charles E. Mapson to the Jacksonville Health Facilities Authority, replacing Kevin Hession, for a term ending December 15, 2014.

**Background Information:** The Jacksonville Health Facilities Authority is established pursuant to Chapter 490, *Ordinance Code*, and charged to assist health facilities in the acquisition, construction, financing, and refinancing of projects. Section 490.106, *Ordinance Code*, provides that the members of the board are appointed by the Council.

Mr. Mapson received a law degree from Columbia University and is Of Counsel at *Reznicsek, Fraser, Hastings, White & Shaffer, P.A.* He resides in the Alderman Park area within Council District #1.

**Policy Impact Area:** Jacksonville Health Facilities Authority operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Welsh

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**Bill Type and Number:** Ordinance 2011-19

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Ordinance Code amendment; approval of debt management policy

**Bill Summary:** The bill amends Ordinance Code Chapter 110 – City Treasury – to change the date for submission of the annual debt affordability report from April 15<sup>th</sup> to “concurrent with the submission of the City’s Capital Improvement Program”. The bill also adopts a new debt management policy and provides that the policy shall be reviewed and maintained by a Debt Oversight Committee created by the revised policy, and that it shall be reviewed and re-adopted by the City Council at least once every 5 years.

NOTE: Consideration should be given to codifying the requirement that the debt management policy be reviewed and re-adopted every 5 years by City Council so that the requirement is more readily searchable and identifiable in the Ordinance Code than it would be in the administrative policy.

**Background Information:** The revised debt management policy incorporates three substantive changes from the existing policy:

1. Provides that recommended amendments to the debt management policy shall be recommended by the Debt Oversight Committee to the full City Council rather than to the Finance Committee;
2. Clearly delineates three primary pledge programs to be analyzed and managed separately (General Fund, Better Jacksonville Program transportation sales tax, and Better Jacksonville Program infrastructure sales tax); and
3. Establishes a “medium-term notes” program to use as a complement to or a substitute for variable rate bonds, which may be up to 20% of debt outstanding within a single pledge program or up to 30% when combined with variable rate debt within a single program.

The Capital Improvement Program is part of the annual package of budget-related ordinance submitted by the Mayor to City Council in early July.

**Policy Impact Area:** Debt management

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2011-20

**Introducer/Sponsor(s):** Council President at the request of the JEDC

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Authorizing execution of economic development agreement; supporting QTI grant application

**Bill Summary:** The bill approves the execution of an economic development agreement between the City and Embraer Aircraft Holdings, Inc. for the location of an aircraft assembly facility at Jacksonville International Airport. The bill also endorses Embraer's application for a Qualified Targeted Industry (QTI) tax refund from the state and commits the City to pay up to \$30,000 (20 percent) of the QTI incentive to match the state's 80% share.

**Background Information:** Implementation of the development agreement and construction of the facility are contingent upon Embraer winning a contract with the U.S. Defense Department for production of a light attack aircraft. The company previously obtained the City's endorsement and QTI commitment for another aircraft production facility at Cecil Commerce Center for a reconnaissance aircraft project that was eventually cancelled by the Defense Department. The QTI for the current project would be a total of \$150,000 (\$120,000 state, \$30,000 local) or \$3,000 per job for 50 jobs created. Embraer would also apply for \$400,000 from the Governor's Quick Action Closing Fund, \$100,000 from the Quick Response Training Grant program, and \$25,000 in labor recruiting and screening assistance from Worksource, none of which require local match.

**Policy Impact Area:** Economic development

**Fiscal Impact:** The bill commits the City to a local QTI match of \$30,000 to the state's \$120,000 share if Embraer is successful in obtaining the Defense Department contract and hires the required number of workers at the required salary level.

**Analyst:** Clements

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**Bill Type and Number:** Resolution 2011-23

**Sponsor:** Council President Webb

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** R

**Date of Analysis:** January 6, 2011

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints Lane T. Burnett to the Jacksonville Waterways Commission, as a member of the general public, for a second full three-year term ending March 10, 2014.

**Background Information:** The Jacksonville Waterways Commission is established pursuant to Chapter 95, *Ordinance Code*, and charged to study and make recommendations to the Council with respect to the improvement, development and protection of the St. Johns River and all tidal waters in Duval County; formulate an overall plan for dealing with any problems that exist concerning the St. Johns River; devise methods of developing future uses of the St. Johns River; serve as the Duval County committee to review rules proposed by the Florida Fish and Wildlife Conservation Commission governing speed and operation of motorboats to protect manatees; advise governmental units and the public concerning the improvement, development and protection of the St. Johns River; and act as a coordinating agency for programs and activities affecting the improvement, development and protection of the St. Johns River. Section 95.103(c), *Ordinance Code*, provides that nine of the members of the Jacksonville Waterways Commission shall be members of the general public appointed by the Council.

Mr. Burnett received a law degree from Florida State University and is an attorney in private practice. He resides in the Beauclerc area within Council District #6.

**Attendance:** According to information provided by Legislative Services, Mr. Burnett has attended 81% of the commission meetings since his appointment in 2008.

	<b>Meetings Attended</b>	<b>Meetings Held</b>
<b>2008</b>	8	8
<b>2009</b>	8	11
<b>2010</b>	9	12
	25	31

**Policy Impact Area:** Jacksonville Waterways Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Welsh



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**Bill Type and Number:** Ordinance 2011-24

**Introducer/Sponsor(s):** Council Member D. Brown

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Ordinance Code amendment; request for emergency approval

**Bill Summary:** The bill amends Ordinance Code Chapters 155 and 156 – Adult Arcade Amusement Centers and Electronic Game Promotions – to provide that the ordinances do not apply within the jurisdictions of Atlantic Beach, Neptune Beach or Jacksonville Beach. Emergency approval is requested in order to return control over regulation of these commercial establishments and practices to the Beaches cities as soon as possible.

**Background Information:** Ordinance 2010-326-E enacted in November 2010 created new Ordinance Code Chapters 155 - Adult Arcade Amusement Centers – and 156 – Electronic Game Promotions – to regulate, by means or zoning, permitting and enforcement mechanisms, the proliferation of businesses using electronic devices to conduct games of chance or sweepstakes drawings in ways that simulate images of illegal gambling. When enacted the ordinance applied throughout the jurisdiction of the City of Jacksonville, including within the Beaches cities and the Town of Baldwin.

**Policy Impact Area:** Business regulation

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2011-25

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** F; TEU; RCD

**Date of Analysis:** January 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** This ordinance appropriates \$4,424,428 (\$2,088,536 from the Florida Department of Environmental Protection and \$2,335,892 from the Beaches Renourishment fund) to provide funds for the participation of the City and the Florida Department of Environmental Protection with the U.S. Army Corps of engineers in the Duval County Shore Protection Project, as initiated by B.T. 11-035; authorizes the Mayor and Corporation Secretary to execute and deliver, for and on behalf of the City, Amendment Number 6 to the Grant Agreement for Duval County Shore Protection Project; provides for a carryover of funds into Fiscal Year 2011-2012.

**Background:** The Duval County Shore Protection Project entails beach nourishment of approximately 10.1 miles of Atlantic shoreline of Duval County from the St. Johns River entrance southward to the Duval/St. Johns County line. It is a joint project with Duval County, the Florida Department of Environmental Protection and the U.S. Army Corps of Engineers sharing the costs. Renourishment is an ongoing project that is done every five to seven years depending on what kind of hurricane seasons we have had and the degree of beach erosion.

**Policy Impact:** Public Works/Engineering & Construction Management Division

**Fiscal Impact:** The ordinance appropriates \$4,424,428

**Analyst:** Jackson

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**Bill Type and Number:** Resolution 2011-29

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** R

**Date of Analysis:** January 10, 2011

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of George D. Gabel, Jr. as a member of the Jacksonville Economic Development Commission, replacing Brenda Ezell, for a first term ending June 30, 2012.

**Background Information:** The Jacksonville Economic Development Commission (JEDC) is established pursuant to Article 24, *Jacksonville Charter, Part A*, and empowered as the sole community redevelopment agency for the city and the city's only countywide industrial development authority with authority over all economic development functions within the City of Jacksonville. Section 24.03, *Jacksonville Charter*, provides that the nine members of the JEDC shall be residents of the City of Jacksonville, appointed by the Mayor, and confirmed by the Council.

Mr. Gabel received a law degree from the University of Florida and is a Partner with *Holland & Knight*. He resides in the Avondale area within Council District #14.

**Policy Impact Area:** Jacksonville Economic Development Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Welsh

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**Bill Type and Number:** Resolution 2011-30

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** R

**Date of Analysis:** January 10, 2011

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Ronald C. Jackson, as a member of the Jacksonville Housing Finance Authority, for a second term ending November 30, 2012.

**Background Information:** The Jacksonville Housing Finance Authority is established pursuant to Chapter 55, *Jacksonville Municipal Code*, and charged to ensure compliance with Sec. 159.601, *Florida Statutes*, regarding the encouragement of investment by private enterprise and the stimulation of construction and rehabilitation of housing through the use of public financing and the provision of low-cost loans to purchase affordable housing. Sec. 55.204, *Jacksonville Municipal Code*, provides that three of the five members of the board shall be appointed by the Mayor and confirmed by Council.

Mr. Jackson received a master's degree in business administration from Columbia University and owns *Anything With Plants, Inc.* He previously served on the Jacksonville Housing Commission from 2006 to 2008. Mr. Jackson resides in the Mandarin area within Council District #6.

**NOTE:** This bill may need to be amended to reflect reappointment to a **four-year term** ending **November 30, 2014**, in accordance with Section 55.204, *Jacksonville Municipal Code*.

**Policy Impact Area:** Jacksonville Economic Development Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Welsh

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** Resolution 2011-31

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** R

**Date of Analysis:** January 10, 2011

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Diane M. Brown as a member of the Taxation, Revenue and Utilization of Expenditures (TRUE) Commission, filling the slot formerly held by Robert L. Jones, for a term ending June 30, 2013.

**Background Information:** The TRUE Commission is established pursuant to Chapter 57, *Ordinance Code*, and charged to act as an advisory body to the city concerning fiscal policy and may review any aspect of fiscal policy, including: The city's long-range financial soundness, planning budgeting, and management; The city's budgetary process, including taxation, revenue generation, expenditures, use of permit fees and user fees, bonding capacity, franchise fees, state and federal mandates, privatization, "zero based" financing and other similar topics; The appropriateness of each revenue source the city receives to make up its annual general revenue budget; Potential new revenue sources, such as impact fees, and the use of any such funds; The pre- and post-retirement benefit structure for city employees and the potential impact on the financial status of the city; Recommendations that will help make Jacksonville the most fairly-taxed and financially-sound city in the nation; Recommendations to keep the public better informed about important issues of city financing and budgeting which affect their lives; Other areas as the Commission may determine are appropriate and within their scope.

Section 57.102, *Ordinance Code*, provides that the members of the TRUE Commission shall be residents of the City and six of the members shall be appointed by the Mayor and confirmed by the Council. Ms. Brown received a master's degree in business administration from Jacksonville University and is a Systems Project Manager with *Prudential Financial*. She resides in the Mandarin area within Council District #6.

**Policy Impact Area:** TRUE Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Welsh

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**Bill Type and Number:** Resolution 2011-32

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:** R

**Date of Analysis:** January 10, 2011

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of David R. Lane as a member of the Taxation, Revenue and Utilization of Expenditures (TRUE) Commission, filling the slot formerly held by Stephen Jarecki, for a term ending June 30, 2012.

**Background Information:** The TRUE Commission is established pursuant to Chapter 57, *Ordinance Code*, and charged to act as an advisory body to the city concerning fiscal policy and may review any aspect of fiscal policy, including: The city's long-range financial soundness, planning budgeting, and management; The city's budgetary process, including taxation, revenue generation, expenditures, use of permit fees and user fees, bonding capacity, franchise fees, state and federal mandates, privatization, "zero based" financing and other similar topics; The appropriateness of each revenue source the city receives to make up its annual general revenue budget; Potential new revenue sources, such as impact fees, and the use of any such funds; The pre- and post-retirement benefit structure for city employees and the potential impact on the financial status of the city; Recommendations that will help make Jacksonville the most fairly-taxed and financially-sound city in the nation; Recommendations to keep the public better informed about important issues of city financing and budgeting which affect their lives; Other areas as the Commission may determine are appropriate and within their scope.

Section 57.102, *Ordinance Code*, provides that the members of the TRUE Commission shall be residents of the City and six of the members shall be appointed by the Mayor and confirmed by the Council. Mr. Lane received a bachelor's degree in business administration from the University of Florida and is a licensed Real Estate Broker. According to his resume, Mr. Lane is a Senior Vice President of Commercial Banking with *CNL Bank*. He resides in the Miramer area within Council District #5.

**NOTE:** Because Ms. Lane's term is less than 50% of a full three-year term, this bill may need to be amended to reflect appointment to a **partial term** in accordance with Section 50.104, *Jacksonville Municipal Code*.

**Policy Impact Area:** TRUE Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Welsh

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**Bill Type and Number:** Ordinance 2011-33

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** January 11, 2011

**Committee(s) of Reference:**

**Date of Analysis:** January 13, 2011

**Type of Action:** Approval of interlocal agreement

**Bill Summary:** The bill approves a new interlocal agreement between the City and the Jacksonville Aviation Authority (JAA) for continuation of firefighting and rescue services at Jacksonville International Airport. The agreement provides that the City will provide Fire and Rescue Department personnel to operate the fire station at JIA using a building and equipment furnished by the JAA. The agreement provides for mutual aid response by other Fire and Rescue Department apparatus onto JIA property when requested and for response by the JIA fire station to calls outside of the airport property when requested. The agreement provides that the JAA shall reimburse the City on a monthly basis for the cost of the service provision.

**Background Information:** When the Aviation Authority was created from the split of the previous Jacksonville Port Authority, the JAA's charter provided that the former JIA firefighters would be merged into the Fire and Rescue Department and that JFRD would thereafter provide fire and rescue services at the airport based on a written contract. This bill adopts the latest version of that contract, which provides for a cost of service of \$2,863,518 for FY10-11. The JAA owns 4 of the 5 firefighting trucks used at the station while the City owns the fifth. The agreement provides that the JAA pays for the utilities and maintenance of the fire station.

**Policy Impact Area:** Fire and rescue response

**Fiscal Impact:** The bill provides for a reimbursement of service costs in the amount of \$2,863,518 for FY10-11.

**Analyst:** Clements

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LEGISLATIVE SUMMARY



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**Bill Type and Number:** Ordinance 2011-39

**Introducer/Sponsor(s):** Council President at the request of the Jacksonville Housing Finance Authority

**Date of Introduction:** December 14, 2010

**Committee(s) of Reference:** RCD, F

**Date of Analysis:** December 16, 2010

**Type of Action:** Approval of Housing Finance Authority loan

**Bill Summary:** The bill approves a loan of \$542,000 by the Jacksonville Housing Finance Authority from its Revolving Loan Trust Fund to VCP-Collins Road Ltd. for the Courtney Manor Apartments project for purposes of providing affordable housing. The loan will be secured by a promissory note at 3% interest for 30 years, secured by a third lien and a personal guaranty from VCP-Collins partner John Rood.

**Background Information:** The Courtney Manor project is a loan default work-out by VCP-Collins Road Ltd. with financing through Fannie Mae. The \$542,000 being requested of the Housing Finance Authority will be used to pay past-due interest, taxes and insurance on the property and help protect the underlying HOME loan from being declared in default and subject to immediate repayment by the state. Documentation provided by the Housing Finance Authority states that the goal is to preserve 360 units of affordable housing.

**Policy Impact Area:** Affordable housing preservation

**Fiscal Impact:** The bill authorizes a \$542,000 loan from JHFA trust fund reserves, subject to a personal guaranty by Mr. Rood and numerous other loan conditions.

**Analyst:** Clements