

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

JEFFREY R. CLEMENTS
Chief of Research
(904) 630-1377



117 West Duval Street
City Hall, Suite 425
Jacksonville, FL 32202
FAX (904) 630-3403

Bill Type and Number: Ordinance 2019-36

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: LUZ

Date of Analysis: January 24, 2019

Type of Action: Transmittal of Comprehensive Plan text amendment to the state

Bill Summary: The bill approves the transmittal to the Florida Department of Community Affairs of a text amendment to the Capital Improvements Element, Conservation & Coastal Management Element, Future Land Use Element, Infrastructure Element and Intergovernmental Coordination Element of 2030 Comp Plan to adopt by reference the State's mandated 10-year water supply facilities work plan. An amendment to the Capital Improvements Element includes the addition of a reference to JEA and its capital improvement plans. Amendments to the Conservation and Coastal Management Element include deletion of a reference to the Florida Water Protection Sustainability Program, updating references to the SJRWMD's "Regional Water Supply Plan" and deletion of a reference to water supply planning extending through 2025. The Future Land Use Element is amended to condition issuance of development orders and permits to water supply and wastewater treatment capacity "availability per the local water utility." The Infrastructure Element is amended to reference the Regional Water Supply Plan and the requirement of the JEA and Environmental Quality Division to select and implement water resource project options from the Regional Water Supply Plan. It adds a requirement that JEA's annual capacity report "incorporates and identifies the alternative water supply projects selected or proposed." It provides that the City may provide supporting data and analysis for its Water Supply Facilities Work Plan as appendices that may be updated from time to time without the need to amend the Comp Plan to reflect their addition. It provides that the JEA may enter into agreements with public and private water resource and/or reclaimed water providers as needed to ensure an adequate, high-quality water supply. An amendment requires the City and JEA to coordinate and plan for regional facilities through creation of a water supply plan covering at least a 10-year planning period for building water supply facilities necessary to serve existing and new development.

Background Information: The bill authorizes transmission of various amendments relating to the adoption of the City's Water Supply Facilities Work Plan 2018-2028 and its incorporation into the 2030 Comp Plan to Tallahassee for state review.

Policy Impact Area: Potable water supply planning

Fiscal Impact: Undetermined

Analyst: Clements

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Bill Type and Number: Resolution 2019-37

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: F

Date of Analysis: January 24, 2019

Type of Action: Authorizing economic development agreement; commitment to QTI grant match; designation of oversight agency; affirmation of compliance with City Public Investment Policy

Bill Summary: The bill authorizes and economic development agreement between the City and Project Danville (identity temporarily kept confidential) to support expansion of the company's existing operation in Jacksonville. The City commits to a Qualified Targeted Industry grant match of up to \$52,200 to match the state's \$208,800 allocation for the creation of 87 new full-time jobs. The Office of Economic Development is designated as the City's oversight agency for the project and the bill affirms the project's compliance with the City's Public Investment Policy.

Background Information: Project Danville is an international distribution company considering an expansion of its current Jacksonville facility to serve the Southeastern United States. The company commits to creating 87 new full-time jobs in logistics, warehouse operations, shipping and receiving, truck driving, and support staff at an average salary of \$57,540 (plus benefits) by December 31, 2022. The company also anticipates investing \$5 million in real estate improvements and \$45 million in machinery, furniture and fixtures for the expansion. The City's return on investment for the project is 70.28 to 1.

Policy Impact Area: Economic development

Fiscal Impact: The City commits to a QTI match of \$600 per job or \$52, 200 to match the state's \$2,400 per job or \$208,000.

Analyst: Clements

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Bill Type and Number: Ordinance 2019-44

Sponsor: Council Member Love

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS; F

Date of Analysis: January 25, 2019

Type of Action: Appropriation; fund reversion provision; designation of oversight agency; authorization to procure contractual services

Bill Summary: The ordinance appropriates a total of \$781,748.00 from the Tree Protection and Related Expenses Trust Fund, Ordinance Subfund 15F, for the planting of numerous trees for the "RAP Releaf Tree Planting project on the Westside in council districts 10 and 14. The bill provides that any funds unspent at the completion of the project shall be returned to the Trust Fund for reallocation. The bill designates the Public Works Department to oversee the project and authorizes the procurement of a landscape contractor to perform the planting.

Background Information: The RAP Releaf Tree Planting project includes the planting of 12 American Hornbeams, 13 Sycamores, 78 Live Oaks, 18 Shumard Oaks, 26 Overcup Oaks, 2 Swamp Chestnut oaks, 21 Red Maples, 12 Sweetgums, 22 Tulip Poplars, 17 Bald Cypress, 2 Eagleston Holly, 10 Winged Elms 49 Drake Elms, 38 Crape myrtles, 3 Lingleaf Elms, 6 Chinese Fringetrees, 4 Southern Magnolias, 4 Little Gem Magnolias, 24 Dura-heat River Birches, 8 Pride of Houston Yaupon Hollies, and 13 Fringetrees in an area bounded by I-95/I-10, Cassat Avenue, San Juan Avenue, Jammes Road, Timuquana Road, and the St. Johns River (Five Points, Riverside, Avondale, Fairfax, Murray Hill, Ortega, Venetia and Ortega Farms neighborhoods of District 14 and the Cedar Hills Estates neighborhood in District 10). The trees have been requested by area homeowners and business owners, and some will serve as replacements for trees removed after Hurricane Irma.

Policy Impact: Tree planting, neighborhood beautification

Fiscal Impact: The bill appropriates a total of \$781,748.00 from the Tree Protection and Related Expenses Trust Fund for the planting project.

Analyst: Jackson

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Bill Type and Number: Ordinance 2019-045

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F

Date of Analysis: January 23, 2019

Type of Action: Appropriation

Bill Summary: This bill appropriates \$35,880.00 from the Sidewalk Construction Special Revenue Fund to provide funding for capital costs related to the construction of sidewalks throughout the city, as initiated by B.T. 19-046; amending the 2019-2023 Five-Year Capital Improvement Program approved by Ordinance 2015-505-E to provide funding for the project entitled Sidewalk Maintenance Construction.

Background Information: The Sidewalk Construction Revenue Fund was established by Ordinance 2015-212 to permit deposits and expenditure of all payments instead of construction as approved under the Land Development Procedures Manual. The deposits can be donations, including gifts and grants received by the City for use in furthering the goals of this fund, as well as funds appropriated from time to time by Council, for the general purpose of capital costs related to the construction of sidewalks throughout the City. All funds deposited into this Special Revenue Fund, which shall include all interest earned and accrued, shall be the subject of a permanent and continuing appropriation that shall carry forward from year to year notwithstanding budget years. Private donations to the Special Revenue Fund may be dedicated to the benefit of a specific neighborhood or location.

Policy Impact Area: Sidewalk construction

Fiscal Impact: The appropriation of \$35,880.00, as initiated by B.T. 19-046.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2019-046

Introducer/Sponsor(s): Council President at the request of the Sheriff

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F

Date of Analysis: January 23, 2019

Type of Action: Appropriation

Bill Summary: This bill appropriates \$723,236.00 from the U. S. Department of Justice, Office of Victims of Crimes, with no local match, to provide funding for the Law Enforcement-Based Direct Victim Services Program, as initiated by B.T. 19-038; authorizing positions, as initiated by R.C. 19-061.

Background Information: The Law Enforcement-Based Direct Victim Services Program (LEV Program) is designed to develop or enhance and sustain direct victim assistance service programs within law enforcement-based systems and better coordinate partnerships with community-based programs to serve the broader needs and rights of all crime victims. The grant funds support direct victim assistance service grants to state, tribal, and local law enforcement agencies in small, mid-sized, and large jurisdictions to hire staff to develop new or enhance existing law enforcement-based victim service programs—with a strong focus on reaching victims in high-crime areas and improving services to these crime victims.

The LEV Program FY 2018 grant period is 10/01/2018 through 09/30/2021. These funds will be used to hire two new employees to provide various training activities, provide emergency aid to witnesses and victims of crime, and enhance the process of tracking services and assistance provided to witnesses and victims of crime.

Policy Impact Area: Victim Services

Fiscal Impact: The appropriation of \$723,236.00, as initiated by B.T. 19-038.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2019-47

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F

Date of Analysis: January 24, 2019

Type of Action: Appropriation, authorization of grant agreement and designation of oversight agency

Bill Summary: This bill is an appropriation of \$50,000 in grant funds to the City's Animal Care and Protective Services (ACPS) Division by PetSmart Charities, Inc. The grant agreement is authorized and Animal Care and Protective Services will provide oversight.

Background Information: The purpose of this legislation is to appropriate a grant award of \$50,000 from PetSmart Charities, Inc. to Animal Care and Protective Services to expand their Pet Safety Net program. The distribution of funds will be made in a single cash installment. The funds will provide for Animal Control Officers and Shelter Staff to identify residents and pets in need, and equip them with the resources to provide immediate assistance such as: supplies, medical costs, behavioral training, and housing solutions to serve an estimated 1,000 pets and 1,000 people in the City of Jacksonville. PetSmart Charities must be notified within 30 days after the end of the grant term for consideration of remaining funds or return of any unused funds. The grant end date is October 31, 2019.

Policy Impact Area: Animal Care and Protective Services

Fiscal Impact: \$50,000 as initiated by B.T. 19-050. This grant does not require a match from the City.

Analyst: Hampsey

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Bill Type and Number: Ordinance 2019-48

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F

Date of Analysis: January 23, 2019

Type of Action: Appropriation and CIP amendment

Bill Summary: This bill is an appropriation of \$211,192.19 from Countywide Intersection Improvements – Intersections to Southbound Right Turn Lane – Mandarin Rd. The 2019-2023 Five-Year Capital Improvement Program is amended to provide funding for the project entitled “Scott Mill Road – Southbound Right Turn Ln – Mandarin Rd.”

Background Information: The purpose of this legislation is to provide funding for the design and construction of a right turn lane at the intersection of Scott Mill Road and Mandarin Road. The operational improvements with the right turn lane, crosswalk, sidewalk, and intersection sight distance improvement will help accommodate traffic at the intersection and in the area, reduce congestion, and allow for safer, more efficient travel. The construction of a right turn lane was recommended in the traffic control warrant analysis conducted by Traffic Engineering to address the hazards created by the queue during the morning and afternoon peak hours for southbound traffic on Scott Mill Road turning left onto Mandarin Road.

Policy Impact Area: Scott Mill Road and Mandarin Road improvements

Fiscal Impact: \$211,192.19 as initiated by B.T. 19-047. This is a reappropriation of existing debt authorization and the City will not incur any additional debt as a result of this reappropriation.

Analyst: Hampsey

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Bill Type and Number: Ordinance 2019-049

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F

Date of Analysis: January 23, 2019

Type of Action: Appropriation of anticipated revenue; approval and authorization of a Test Center Agreement

Bill Summary: This bill appropriates \$6,000.00 in anticipated revenue to be received from the National Testing Network, Inc. (NTN) for the administration of the Candidate Physical Abilities Test (CPAT), as initiated by B.T. 19-048; approves and authorizes the Chief of the Training Division of the Jacksonville Fire and Rescue Department to execute and deliver the Test Center Agreement between NTN and the City of Jacksonville; and provides for City oversight by the Jacksonville Fire and Rescue Department.

Background Information: The appropriation will cover the improvement, repair, and maintenance of the facility and specialized equipment used for the standardized entry-level Firefighter physical abilities testing. The purchase of additional equipment necessary is an allowable expense to continue using the CPAT for new hires.

Policy Impact Area: Firefighter physical abilities testing

Fiscal Impact: The appropriation of \$6,000.00, as initiated by B.T. 19-048.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2019-50

Sponsor: Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: TEU; F

Date of Analysis: January 25, 2019

Type of Action: Appropriation; fund carryover authorization; CIP amendment

Bill Summary: The ordinance appropriates \$170,000 from Completed and Closed Capital Improvement Projects to expand the parking lot at the existing Animal Care and Protective Services Building on Forest Street, as initiated by B.T. 19-051 and provides for a carryover of funds until the project is completed. The ordinance amends the 2019-2023 five-year Capital Improvement Program, approved by Ordinance 2018-505-E, to provide funding for the project entitled ""Animal Care Shelter Improvements – Parking Lot Expansion.""

Background Information: The purpose of the appropriation is to provide funding to expand the existing 31-space parking lot at the Animal Care and Protective Services building on Forest Street by an additional 22 spaces to a total of 53, of which 3 will be handicapped-accessible.

Policy Impact: Neighborhoods Department/Animal Care & Protective Services Division

Fiscal Impact: The ordinance appropriates \$170,000.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2019-051

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F, R

Date of Analysis: January 23, 2019

Type of Action: Charter Amendment

Bill Summary: This bill amends Section 16.06 (Funding and enhanced pension benefits), Article 16 – Retirement and Pension Benefits, to permit the \$20 booking fee to be used for any legal use for the benefit of corrections officers.

Background Information: This amendment clarifies and reconciles the City charter with the recently enacted collective bargaining agreements and associated legislation (2018-757). This change is necessary to carry out the intended use of the arrest and booking fees by the Fraternal Order of Police for any legal purpose as recently approved by City Council. The funds collected from the arrest and booking fees of the detainees at the jail will be used to enhance the pension, retirement, insurance or other legal uses for the benefit of corrections officers.

Policy Impact Area: Arrest and booking fees

Fiscal Impact: \$20.00 administrative surcharge per detainee into a consolidated City of Jacksonville corrections facility.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2019-52

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F

Date of Analysis: January 23, 2019

Type of Action: Authorization of lease agreement and designation of oversight agency

Bill Summary: This bill authorizes the lease agreement between the City of Jacksonville and FON Inc. for approximately 2,000 square feet in Building 907 of Cecil Commerce Center located at 13557 Newman Street for a term of one year, with (2) one year renewal options. The Office of Economic Development shall oversee the project.

Background Information: The purpose of this legislation is to authorize an agreement for a military contractor that specializes in avionics assembly (FON Inc.) to lease space in a City-owned building (Cecil Commerce Center). The lease includes an initial annual base rent of \$1500, \$9/square foot for 2000 square feet, and common area maintenance costs of \$200 per month, with the base rent subject to an annual escalation rate of three percent. The company expects to hire approximately 5-7 people in the first year of operation.

Policy Impact Area: Cecil Commerce Center lease

Fiscal Impact: No direct cost to the City

Analyst: Hampsey

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Bill Type and Number: Ordinance 2019-53

Introducer/Sponsor(s): Council President at the request of the Supervisor of Elections

Date of Introduction: January 22, 2019

Committee(s) of Reference: R

Date of Analysis: January 24, 2019

Type of Action: Approving changes in polling locations

Bill Summary: The bill approves the following changes in polling locations:

<u>PRECINCT</u>	<u>FROM</u>	<u>TO</u>
203	Calvary Hill Baptist Church 1211 Lee Road	Faith Chapel Free Will Baptist Church 635 Lee Road
502	Southside Assembly of God 2118 Kings Avenue	Southside Church of God in Christ 2179 Emerson Street
913	Wesconnett Church of Christ 5711 Wesconnett	Wesconnett Assembly of God 5829 Blanding Boulevard
914	Fleet Reserve 7673 Blanding Boulevard	Elks Lodge #2605 5920 Collins Road
1201	Rise Church 8081 Lenox Avenue	Church of God Marietta 8076 Ramona Boulevard W.

Background Information: The existing locations no longer wish to be used as polling places and must be replaced. State law requires the City Council (acting in its capacity as the county commission) to approve change in polling locations. The Supervisor of Elections locates polling places for accessibility and convenience to the voters of the precinct, within the limits of available and willing facilities.

Policy Impact Area: Polling place locations

Fiscal Impact: Minimal expenses related to published notifications and printing and mailing new voter ID cards to affected voters.

Analyst: Clements

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Bill Type and Number: Ordinance 2019-54

Introducer/Sponsor(s): Introduced by Council Member Schellenberg

Date of Introduction: January 22, 2019

Committee(s) of Reference: R

Date of Analysis: January 24, 2019

Type of Action: Ordinance amendment

Bill Summary: This bill amends Section 602.912 (Membership, terms, appointments), Subpart A (Creation and Organization), Part 9 (Jacksonville Ethics Commission), Chapter 602 (Jacksonville Ethics Code), *Ordinance Code*.

Background Information: The purpose of this legislation is to amend the section of the *Ordinance Code* which pertains to membership on the Ethics Commission. Currently, appointees may serve prior to being confirmed or denied by City Council. The Ethics Commission is the only board or commission with this practice. With this amendment, appointees must be Council confirmed before they may serve on the Ethics Commission.

Policy Impact Area: Jacksonville Ethics Commission

Fiscal Impact: No direct cost to the City

Analyst: Hampsey

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Bill Type and Number: Ordinance 2019-55

Introducer/Sponsor(s): Council Members Gulliford, Crescimbeni, Becton, Wilson, Love, Ferraro and Schellenberg

Date of Introduction: January 22, 2019

Committee(s) of Reference: TEU, F, R

Date of Analysis: January 24, 2019

Type of Action: Ordinance Code amendment

Bill Summary: The bill amends Ordinance Code Chapter 380 – Solid Waste Management - and Chapter 320 – Construction Regulations and Building Codes – to insert new provisions in the chapters implementing a new solid waste permit surcharge on building and roofing permits while removing the requirement of host fee payment for disposal of construction and demolition (C&D) debris generated in the City of Jacksonville and managed by solid waste facilities in Duval County. The bill's new Construction and Demolition Debris surcharge on building and roofing permit fees varies by the type of construction being permitted (residential versus commercial, new construction versus renovation versus demolition) and the size (or cost) of the structure to which the permit applies. It re-names the mitigation fund accounts associated with the host fee and provides for the deposit and distribution of the revenues from the fees for authorized purposes. The bill makes corrections in various parts of Chapter 380 to correct the name of the responsible department from the outdated "Solid Waste and Resource Management Department" to the "Public Works Department."

Background Information: The City Council's Special Committee on Solid Waste met for over a year and one of its major topics was the issue of the transport and disposal of construction and demolition debris, including debris generated in Jacksonville but disposed of out-of-county and debris generated out-of-county but imported for disposal. The committee considered a variety of means of levying a fee on the transport and disposal of C&D material that would treat all generators, haulers and disposal facilities equitably, including the creation of a C&D hauling franchise requirement, adjustments to host fees at disposal facilities for C&D waste, and creating a surcharge on building permits. After considerable discussion, the committee decided on an approach that would utilize a building and roofing permit surcharge to levy a fee on C&D debris generated within the city and then remove the payment of a host fee for C&D debris generated within the City that is paid by solid waste facilities for waste disposed in Duval County. Because the permit surcharge will only be collected on the City of Jacksonville's building and roofing permits, the requirement of the host fee payment for waste generated outside of the City of Jacksonville and disposed of within Duval County shall remain.

The Solid Waste Division of the Public Works Department estimated the total amount of C&D debris being generated and disposed of in the city based on historical trends, reviewed historical data on host fee collections, and estimated building permit fee surcharges on various types of construction and demolition activities that would be needed to replace C&D debris host fee revenue collections. The building permit surcharge methodology was chosen because of its relative simplicity of administration and assurance of collection. The C&D host fee remains in place to be collected on the disposal of any waste imported into the county that would not have been subject to the building permit fee surcharge. The administration and the special committee agreed that the new fee amounts

would be examined after a trial period and may be revised at a later time to reflect actual experience in revenue collections.

Policy Impact Area: Construction and demolition debris hauling and disposal

Fiscal Impact: The new building permit fee surcharge is intended to generate the same amount of revenue that was being collected by the host fee on C&D debris disposal plus capturing the fee that was being avoided by haulers carrying debris generated in Jacksonville to other counties for disposal.

Analyst: Clements

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Bill Type and Number: Ordinance 2019-56

Introducer/Sponsor(s): Introduced by Council Member Gulliford

Date of Introduction: January 22, 2019

Committee(s) of Reference: NCSPHS, F, R

Date of Analysis: January 23, 2019

Type of Action: Creation of new *Ordinance Code* section and chapter

Bill Summary: This bill creates a new Section 111.250, Part 2, Chapter 111, *Ordinance Code* to establish the Opioid Abuse Program Trust Fund. This bill also creates a new Chapter 84 (Opioid Abuse Mitigation), *Ordinance Code* to establish an Opioid Abuse Prevention Committee and an Opioid Trust Fund Grants Committee. This new Chapter will sunset on October 1, 2021, unless the City Council passes legislation to extend the Chapter.

Background Information: In 2017, the State of Florida declared a state of emergency in response to the epidemic of opioid addiction. The city of Jacksonville has also seen a spike in the number of opioid deaths in recent years and has taken proactive steps to provide funding and treatment for opioid addiction. The purpose of this legislation is to create an Opioid Abuse Program Trust Fund, create an Opioid Abuse Prevention Committee and an Opioid Trust Fund Grants Committee.

Opioid Abuse Program Trust Fund:

- Funds derived from donations, contributions of money, gifts and related sponsorships received by the City may be used to continue the fight against opioid addiction
- Council shall appropriate funds annually
- If funds remain in the trust fund beyond the termination of the opioid abuse mitigation program, then funds may be used for programs to combat substance abuse and addiction
- the Director of Finance and Administration, or his or her designee, is authorized and directed to make disbursements from the Trust Fund for grant awards
- Grants awarded for \$20,000.00 or less; shall not exceed \$200,000.00 cumulatively each fiscal year

Opioid Abuse Prevention Committee:

- Purpose- make recommendations on treatment and funding levels for funding opioid programs not otherwise funded by City grants or funds
- Composition- 9 members appointed by the Mayor and 1 non-voting Council Member Liaison appointed annually by the Council President: Medical Professional, Program Treatment, Medical Professional, Emergency Department, Mental Health Professional, Addiction Treatment Provider, Certified Recovery Peer Specialist or Certified Recovery Support Specialist, Member from a Veteran Services Organization, Member from the Health Department, Member from a Homeless Advocacy Organization, Member from Jacksonville Sheriff's Office or Jacksonville Fire and Rescue Department

- Terms- Members shall be appointed for 3 year staggered terms, expiring September 30th; but shall serve until their successor shall be appointed and confirmed; 3 members shall serve for 1-year terms, 3 members shall serve 2-year terms, and 2 members shall serve for 3 years
- Functions- Review and assess the annual needs of the City as to opioid addiction; Recommend programs for award of grants; Participate in on-site evaluations of recipient programs; Attend meetings related to ethics, public records and open meetings laws; Recommend awards and the allocation of annual lump sum appropriations
- Organization- Committee shall select a chairperson and vice-chairperson from among its members to serve for a one-year term; 5 members shall constitute a quorum; staff support from the Office of the Grant Administrator; minimum of 2 meetings a year; meetings publically noticed at least 2 days in advance

Opioid Trust Fund Grants Committee

- Purpose- review, evaluate and score Opioid Trust Fund Grant applications, scoring recommendations to be forwarded to the Opioid Abuse Prevention Committee
- Composition- 5 members appointed by the Mayor to include a representative of the Medical Examiner's Office; a representative of the Duval County Health Department; a representative from Jacksonville Sheriff's Office or Jacksonville Fire and Rescue Department; and 2 members of the Public Service Grants Council with experience or specializing in substance abuse issues
- Functions- set the time frames for submission of applications and deadlines for grant funding annually; subcommittee of 3 members selected by the Chair will create a standard application and process for each of the 3 types of awards for grants valued at \$20,000 or less for a single award, grants valued at more than \$20,000 but less than \$150,000 for a single award; and grants of \$150,000 or more for a single award;

Policy Impact Area: Opioid abuse mitigation

Fiscal Impact: No direct cost to the City

Analyst: Hampsey

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(904) 630-1377



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FAX (904) 630-3403

Bill Type and Number: Resolution 2019-0058

Sponsor: Council President at the request of JEA

Date of Introduction: January 22, 2019

Committee(s) of Reference: R

Date of Analysis: January 23, 2019

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms JEA's appointment of Geraldine Lockett, as a member of the Civil Service Board, filling a seat formerly held by Teala Milton-Johnson, for a partial term ending June 30, 2020.

Background Information: The Civil Service Board is established pursuant to Article 17, *Jacksonville Charter*, and charged to periodically review the operation and effect of the personnel provisions of the charter, the classification plan, and the pay plan, and report their findings to the council and the mayor; hear and determine appeals initiated by employees who are charged with personnel violations; hear and determine complaints by employees and prospective employees concerning alleged violations of civil service rules or regulations with respect to hiring and promotion; hear and determine the grievance of persons covered by the civil service rules or the grievance of persons who may be entitled to be covered concerning any action taken which pertains to employment rights.

Section 17.02, *Jacksonville Charter*, provides that two of the members of the Civil Service Board shall be appointed by JEA, subject to the confirmation by the City Council.

Ms. Lockett received a master of arts in Counseling from the University of North Florida in 2017 and is currently a doctoral candidate at Walden University. She is currently the Vice President of Human Resources and Administration at River Region Human Services.

Policy Impact Area: Civil Service Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Distel

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Chief of Research
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City Hall, Suite 425
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Bill Type and Number: Resolution 2019-0059

Sponsor: Council President Bowman

Date of Introduction: January 22, 2019

Committee(s) of Reference: R

Date of Analysis: January 23, 2019

Type of Action: Appointment

Bill Summary: This bill appoints Thomas Waters to the Jacksonville Housing and Community Development Commission (JHCDC), filling a seat formerly held by April Smith as an advocate for low income persons, for a first full term ending November 30, 2022.

Background Information: The JHCDC is established pursuant to Chapter 34, *Ordinance Code*, and charged to provide oversight and guidance to the Housing and Community Development Division; make recommendations on all agreements entered into by the Housing and Community Development Division through the Neighborhoods Department for and on behalf of the City; conduct any required public hearings, undertake the review, take any and all required actions for compliance, and make recommendations to the Council for adoption (and authorize the transmittal) as required by section 420.9076, Florida Statutes; and conduct any required public hearings, undertake the review, take any and all required actions for compliance, and recommend to the Council for adoption (and authorize the transmittal) a "Consolidated Plan" as required by 24 CFR Part 91. Section 34.203, *Ordinance Code*, provides that five of the members of the Commission shall be appointed by the Council.

Mr. Waters received a bachelor of arts from the Florida Agricultural and Mechanical University in Architectural and Construction Engineering Technology. Mr. Waters worked as a Grants Administrator for the City of Jacksonville from 2012 to June 2015. He resides in Council District #7.

Policy Impact Area: Jacksonville Housing and Community Development Commission operations

Fiscal Impact: Anticipated to be minimal

Analyst: Distel

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

JEFFREY R. CLEMENTS
Chief of Research
(904) 630-1377



117 West Duval Street
City Hall, Suite 425
Jacksonville, FL 32202
FAX (904) 630-3403

Bill Type and Number: Resolution 2019-0060

Sponsor: Council President at the request of the Mayor

Date of Introduction: January 22, 2019

Committee(s) of Reference: R

Date of Analysis: January 23, 2019

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Mark E. Rowley, as a member of the Jacksonville Human Rights Commission, filling a seat formerly held by Mario Ernesto Decunto for a first full term ending December 31, 2020.

Background Information: The Jacksonville Human Rights Commission is established pursuant to Chapter 60, *Ordinance Code*, and charged to promote and encourage fair treatment and equal opportunity for all persons regardless of race, color, religion, sex, national origin, age, disability, marital or familial status; and promote mutual understanding and respect among all economic, social, racial, religious and ethnic groups; and endeavor to eliminate discrimination against, and antagonism between, religious, racial and ethnic groups and their members.

Section 60.101, *Ordinance Code*, provides that the 20 members of the commission shall be appointed by the Mayor, subject to confirmation by the Council, and shall reside or be employed in the City for their entire term.

Mr. Rowley received an associate degree in nursing from Florida State College at Jacksonville in 2015 and a bachelor of science in nursing from FSCJ in 2018. Mr. Rowley is an Assistant Chief of Information Services for the Jacksonville Fire and Rescue Department and lives in Council District #6.

Policy Impact Area: Jacksonville Human Rights Commission operations

Fiscal Impact: Anticipated to be minimal

Analyst: Distel

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

JEFFREY R. CLEMENTS
Chief of Research
(904) 630-1377



117 West Duval Street
City Hall, Suite 425
Jacksonville, FL 32202
FAX (904) 630-3403

Bill Type and Number: Resolution 2019-62

Introducer/Sponsor(s): Finance Committee

Date of Introduction: January 22, 2019

Committee(s) of Reference: F, R

Date of Analysis: January 24, 2019

Type of Action: Adoption of Council budget priorities for FY19-20

Bill Summary: The bill adopts the City Council's FY19-20 budget priorities and communicates them to the Mayor with a recommendation for extra investment, to the extent possible and without the use of one-time funds for recurring expenses, in the Mayor's proposed budget. The priorities in brief are:

Public Safety/Crime Prevention

1. Complete a city-wide crime reduction inventory, including: a) investigate the efficacy of current programs; b) make recommendations for how the City can leverage existing resources, and expand successful programs and/or create new programs; and c) continue to support efforts with local non-profits.
2. Coordinate and/or fund community-based organizations to provide a level of continuity regarding essential services.
3. Synchronize workforce training program components.
4. Establish metrics and goals to monitor the attainment of goals and areas that need further attention.
5. The Mayor is requested to place \$1 million in a Designated Contingency for Crime Prevention, to be appropriated by the City Council based on recommendations received by the Council from its Task Force on Safety and Crime Reduction.

Quality of Life

1. The Mayor will increase funding to the Parks, Recreation and Community Services Department for the purpose of improving the maintenance of city parks, athletic fields and playgrounds, boat ramps and riverfront walkways.
2. Increase Countywide Parks and Recreation Projects budget by \$1 million (from \$2 million to \$3 million) for FY19-20 to be used for maintenance, upgrades and repairs of existing park facilities.
3. Maintain \$2.2 million in the Parks, Recreation and Community Services budget for mowing (and associated trash pickup) in parks and cemeteries.
4. Provide an additional \$125,000 to the Parks, Recreation and Community Services budget for increased security guard service.
5. Increase the Public Works Department funding for litter in city rights-of-way from \$827,272 to \$1.5 million for FY19-20.
6. Maintain the FY18-19 budgetary funding to support litter pickup through the JSO Work Crew program, using retired correctional officers to supervise trustee work crews.
7. Coordinate with FDOT to explore opportunities to improve appearance of high visibility corridors.
8. Coordinate and/or fund community-based organizations to provide health services.

Affordable Housing/Homelessness

1. Maintain and increase funding for programs designed to reduce homeless populations and maintain MHRC Link and Quest programs at the Sulzbacher Center for the Homeless (\$86,000).
2. Establish a proactive program in the Neighborhoods Department to secure residential properties for the City in declining neighborhoods that are “upside down” in values versus outstanding City liens (\$200,000).
3. Hire a professional firm to assess the City’s current Zoning Code in light of future affordable housing needs and goals, and make recommendations for changes in the code that will enhance affordable housing efforts and programs (\$69,500).
4. Establish a fund to clear titles on City-owned residential properties before they are donated to non-profits and CHODAs for building new housing or renovating old housing in targeted neighborhoods (\$357,000).

Infrastructure/Transportation

1. Increase funding for pedestrian safety through use of traffic calming and other systems.
2. Resilience initiatives: a) strive to fund bulkhead repair/replacement at target level (\$2.5 million); b) design new and replacement docks to better withstand storms and tidal impacts.
3. Improve traffic flow in the downtown core through the use of enhanced traffic signalization and other systems.
4. Update Traffic Study and Parking Downtown with the goal to improve ingress and egress to and from downtown.

Background Information: At the beginning of his term as Council President, Mr. Bowman conducted a priority-setting session at which council members could propose policy priorities for the next 1, 3 and 5 years. A finalized list was adopted via Resolution 2018-594-A. President Bowman subsequently reported that Mayor Curry was amenable to allocating \$4-5 million in the FY19-20 budget to be appropriated toward City Council high priority issues.

Policy Impact Area: Council budgetary priorities

Fiscal Impact: This bill recommends approximately \$6 million in funding for 21 priority projects/issue areas.

Analyst: Clements

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JEFFREY R. CLEMENTS
Chief of Research
(904) 630-1377



117 West Duval Street
City Hall, Suite 425
Jacksonville, FL 32202
FAX (904) 630-3403

Bill Type and Number: Ordinance 2019-63

Introducer/Sponsor(s): Introduced by Council Member Dennis

Date of Introduction: January 22, 2019

Committee(s) of Reference: R

Date of Analysis: January 22, 2019

Type of Action: Resolution requesting Attorney General's Opinion

Bill Summary: This bill requests an opinion from the Florida Attorney General about whether the Freedom of Speech Clause under Article I, Section 4 of the Florida Constitution is violated if public officials restrict access to their personal social media accounts. The Office of General Counsel is directed to draft a legal opinion to answer the same question prior to forwarding this resolution to the Florida Attorney General.

Background Information: This legislation is a request for an opinion from the Florida Attorney General to address an inquiry regarding social media account access to clarify whether it is a violation of the Free Speech Clause if a public official restricts another individual's access to the public official's personal social media account. Article I, Section 4 of the Florida Constitution stipulates that: *Every person may speak, write and publish sentiments on all subjects but shall be responsible for the abuse of that right. No law shall be passed to restrain or abridge the liberty of speech or of the press. In all criminal prosecutions and civil actions for defamation the truth may be given in evidence. If the matter charged as defamatory is true and was published with good motives, the party shall be acquitted or exonerated.*

Policy Impact Area: Freedom of Speech Clause and social media account access

Fiscal Impact: No cost to the City

Analyst: Hampsey