

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2008-554

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F

Date of Analysis: July 24, 2008

Type of Action: Ad valorem tax levy

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 200 tax year at the following rates:

GSD operations (except in the Beaches and Baldwin): 8.4841 mills, \$447,517,599 estimated revenue

GSD operations in USDs 2-4 (Jax Beach, Atlantic Beach, Neptune Beach): 5.1934 mills, \$26,821,155 estimated revenue

GSD operations in USD 5 (Baldwin): 6.9206 mills, \$321,556 estimated revenue

Background Information: The total assessed value of taxable real and personal property in the GSD, excluding the Beaches and Baldwin, is \$55,233,297,086 for tax year 2008. In USDs 2-4 (the Beaches cities) the total taxable value is \$5,407,821,228, and in Baldwin the taxable value is \$48,653,054. The 8.4841 millage for GSD operations in the majority of the city represents the same millage rate as levied for the current fiscal year.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Provides for the levy of ad valorem property taxes calculated to produce \$474,660,310 at a collection rate of 95.5%, a reduction of approximately \$1.76 million from the current fiscal year.

Analyst: Clements

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Bill Type and Number: Ordinance 2008-555

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F

Date of Analysis: July 24, 2008

Type of Action: Adoption of FY08-09 city budget; adopting 5-year projection of future City General Fund revenues and expenditures; adoption of 2008-13 CIP; Ordinance Code waivers

Bill Summary: The bill adopts the 2008-09 budgets for the City and its independent agencies and authorities. The proposed General Fund departmental expenditure budget is \$821,388,026, with a total City departmental expenditure budget (General, Special Revenue, Capital Projects, Enterprise, Internal Service, and Trust and Agency Funds) of \$1,615,988,795. Non-departmental expenditures, inter-fund transfers and reserves are budgeted at \$293,587,670, for total appropriations, reserves, contingencies and cash carryover of \$1,909,576,465.

The bill sets an employee cap of 8,011 positions. The 5-year financial projection projects the City's General Fund revenues to gradually increase from \$972.3 million in FY08-09 to \$1,153.2 million by FY2012-13 for a total increase of 18.6% over the five year period, with taxes and intergovernmental revenues providing the bulk of the growth. The bill authorizes the City's participation in the Home Investment Partnership Program for affordable housing, and the federal Community Development Block Grant program. It establishes a Public Service Grant program allocating \$6,720,565. The ordinance appropriates \$8,653,179 to the Jacksonville Journey Foundation to fund the recommendations of the Jacksonville Journey Steering Committee and provides for future lump sum appropriations to the Jacksonville Journey Grant Program and for the establishment of a grant application and approval process.

The bill establishes the 5-year Capital Improvement Program for 2008-13. It also bill increases the project cost cap on the renovation of the former Haverty's Building on Laura Street from \$10 million to \$12 million due to increased renovation costs.

The bill waives provisions of Ordinance Code to exempt the Jacksonville Journey grant appropriations process from the requirements of Ordinance Code Chapter 118, Public Service Grants. The bill waives the provision in Chapter 51 – Jacksonville Children's Commission – guaranteeing the Commission an annual increase in appropriations equal to the average percentage increase for all Executive Branch agencies (excluding the budgets of the Constitutional officers). The bill waives the provision of Chapter 106, Budget and Accounting Code, requiring the Mayor to annually present unit cost measures and service quality measures with the proposed budget.

Background Information: This is the first year that the 5-year CIP has been adopted as part of the budget ordinance rather than as a stand-alone ordinance.

Policy Impact Area: Annual budget adoption

Fiscal Impact: The proposed General Fund expenditure budget is \$1,002,368,619, with a total City expenditure budget (General, Special Revenue, Capital Projects, Enterprise, Internal Service, and Trust and Agency Funds) of \$1,909,576,465. The total budgetary approval, including the independent authorities, is approximately \$4 billion, excluding the Duval County Public Schools, the budget for which is not approved by City Council.

Analyst: Clements

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Bill Type and Number: Ordinance 2008-556

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F

Date of Analysis: July 24, 2008

Type of Action: Adoption of 5-year gas tax road program

Bill Summary: The bill adopts the 2008-09 edition of the 5-year second gas tax county road program. The program budgets a total of \$4,955,291 in 6 project areas, including: roadway signs, striping and signals (\$800,000), stormwater system maintenance (\$495,000), roadway safety right-of-way acquisition (\$400,000) railroad crossing maintenance (\$300,000), sidewalk construction/maintenance citywide (\$2,000,000), and accessway/"qualified" dirt road construction (\$960,291) in FY08-9.

Background Information: The second gas tax consists of a rebate by the state of 80% of the 5th and 6th cents of the state gas tax collected in the consolidated city, much of which is shared with the JTA via the provisions of interlocal agreements. The Ordinance Code requires that Public Works maintain a 5-year plan for the use of these funds, and that the plan be updated annually. The documentation attached to the bill indicates that the entire \$4,955,291 is funded this year from gas tax fund balance – there is no revenue from second gas tax collections into the budget this year.

Policy Impact Area: Gas tax road program

Fiscal Impact: The bill proposes the expenditure of \$4,955,291 of gas tax fund balance in FY08-09.

Analyst: Clements

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Bill Type and Number: Ordinance 2008-557

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F

Date of Analysis: July 24, 2008

Type of Action: Authorization to issue additional special revenue bonds to fund City internal banking fund; authorizing additional project list

Bill Summary: The bill authorizes the expansion of the City's internal banking fund from \$229,274,561 to \$339,619,287 by the issuance of additional Special Revenue Bonds and the adoption of a revised project expenditure list. The vast majority (\$94.34 million) of the \$110.34 million capacity increase is allocated to the costs associated with the capital improvements projects list incorporated in the FY08-09 budget proposal. The remainder is primarily attributable to vehicle replacements (\$6.9 million), ITD technology replacement (\$5.6 million) and Sheriff's office vehicle laptops and other technology (\$2 million).

Background Information: The internal banking fund was created in 2007 with an original authorization of \$141,127,362 in net borrowing capacity. The fund acts a loan pool from which the City can borrow the proceeds derived from the sale of revenue bonds for capital uses that are repaid into the fund by appropriations in subsequent years. The net borrowing capacity was increased to \$222,729,615 in 2007 and to \$229,274,561 earlier this year via the issuance of additional revenue bonds.

Policy Impact Area: Capital projects funding

Fiscal Impact: The bill authorizes the issuance of additional special revenue bonds to increase the banking fund loan capacity from \$229 million to \$339.6 million.

Analyst: Clements

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Bill Type and Number: Ordinance 2008-558

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; RCD

Date of Analysis: July 24, 2008

Type of Action: Appropriation

Bill Summary: This bill appropriates \$2,500 from a General Fund-Library Main, Branches and Mobile account for the purchase of a microfiche cabinet.

Background Information: The appropriation will move funds to a proper capital sub-object account to provide funding for the cabinet, which is to be used for the storage of archived materials for the Special Collections Area of the Library.

Policy Impact Area: Public Libraries

Fiscal Impact: Undetermined; \$2,500 is appropriated by this ordinance

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-559

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; PHS

Date of Analysis: July 24, 2008

Type of Action: Appropriation

Bill Summary: This bill appropriates \$725,000 from the Special Law Enforcement Trust Fund in accordance with the provisions of Florida Statutes.

Background Information: The appropriated funds will be used to provide \$550,000 for 500 additional Tasers for Corrections and Bailiffs, \$50,000 for CrimeStoppers, \$25,000 for the Justice Coalition, \$75,000 for UNF-The Jacksonville Commitment, and \$25,000 for Metro Kids Konnection.

Policy Impact Area: Office of the Sheriff; Special Law Enforcement Trust Fund

Fiscal Impact: Undetermined; \$725,000 is appropriated by this ordinance

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-560

Sponsor: TEU Committee

Date of Introduction: July 22, 2008

Committee(s) of Reference: TEU

Date of Analysis: July 24, 2008

Type of Action: Approval of fair share agreement

Bill Summary: The bill approves a fair share agreement between the City and D. R. Horton, Inc. for a residential project known as Great Meadows. The fair share assessment is \$2,608,526 with a 7-year term and an inflation rate of 3.3% per year. Concurrency Review estimated a total of 1,103 p.m. peak hour trips being generated on links in fair share fund sector 4.1 as follows:

<u>Road segment</u>	<u>Peak p.m. hour trips</u>
Beaver Street W. – Otis Road to Chaffee Road	17
Beaver Street W. – Chaffee Road to I-295	25
Normandy Boulevard – 103 rd Street to Chaffee Road	30
Normandy Boulevard – Chaffee Road to Herlong Road	79
I-10 – SCL Railroad tracks to I-295	184
Chaffee Road – Beaver Street to I-10	135
Chaffee Road – I-10 to Crystal Springs Road	240
Chaffee Road – Normandy Boulevard to 103 rd Street	96
Crystal Springs Road – Chaffee Road to Hammond Boulevard	23
Chaffee Road – Crystal Springs Road to Normandy Boulevard	274

Background Information: The project consists of up to 189 single family detached homes and 692 condominium/townhouse units on 231.2 acres on Chaffee Road between Gainesville Road and Panther Creek Parkway in Council District 12.

Policy Impact Area: Economic development; concurrency management

Fiscal Impact: The fair share assessment is \$2,608,526 to the Sector 4.1 account.

Analyst: Clements

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Bill Type and Number: Ordinance 2008-561

Sponsor: TEU Committee

Date of Introduction: July 22, 2008

Committee(s) of Reference: TEU

Date of Analysis: July 24, 2008

Type of Action: Approval of fair share agreement

Bill Summary: The bill approves a fair share agreement between the City and Mandarin Acres LLC for a residential project known as Golfside Condominiums. The fair share assessment is \$581,309 with an 8-year term and an inflation rate of 3.3% per year. Concurrency Review estimated a total of 1,040 p.m. peak hour trips being generated on links in fair share fund sector 3.3 as follows:

<u>Road segment</u>	<u>Peak p.m. hour trips</u>
San Jose Boulevard – I-295 to Old St. Augustine Road	69
San Jose Boulevard – Old St. Augustine Road to Baymeadows Road	101
Philips Highway – Southside Boulevard to Baymeadows Road	233
Philips Highway – Baymeadows Road to J. Turner Butler Boulevard	146
Baymeadows Road – Philips Highway to I-95	67
Sunbeam Road – San Jose Boulevard to Philips Highway	354
Hood Road – Old St. Augustine Road to Sunbeam Road	20
Old St. Augustine Road – San Jose Boulevard to Hartley Road	32
Craven Road – Baymeadows Road to Sunbeam Road	18

Background Information: The project consists of up to 1,500 townhome/condominium units on 72.72 acres on Shellie Road between Hood Road and Craven Road in Council District 5.

Policy Impact Area: Economic development; concurrency management

Fiscal Impact: The fair share assessment is \$581,309 to the Sector 3.3 account.

Analyst: Clements

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Bill Type and Number: Resolution 2008-568

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Council Member Ray Holt, as a member, and Council Member Johnny Gaffney, as an alternate member, both on the Board of Directors of the Jacksonville Zoological Society, for a term ending September 30, 2009, representing the City Council.

Background Information: The bylaws of the Jacksonville Zoological Society provide for City Council representatives, appointed by the Council President, on the Board of Directors.

Policy Impact Area: Zoological Society Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Welsh

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Bill Type and Number: Resolution 2008-569

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Council President's appointment of Council Member Don Redman as a member of the Downtown Vision, Inc. board for a term concurrent with the term of the Council President.

Background Information: The bylaws for Downtown Vision, Inc. provide for the Council President or designee as a member of the Board of Directors.

Policy Impact Area: Downtown Vision, Inc. operations

Fiscal Impact: Anticipated to be minimal

Analyst: Welsh

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Bill Type and Number: Resolution 2008-570

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Reappointment Confirmation

Bill Summary: This bill confirms the Council President's reappointment of Council Member Kevin Hyde to the Prosperity Scholarship Fund Governing Council for a term concurrent with the term of the Council President.

Background Information: The Prosperity Scholarship Fund was established to provide college scholarships to financially challenged students with the requisite academic skills to enter and succeed in college. The bylaws and operating rules of the Fund's Governing Council provide for the Council President or designee as a member.

Policy Impact Area: Prosperity Scholarship Fund Governing Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Welsh

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Bill Type and Number: Resolution 2008-0571

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Appointment Confirmation

Bill Summary: This bill appoints Council Member William Bishop as an alternate member of the First Coast Metropolitan Planning Organization (MPO) for a term ending June 30, 2011.

Background Information: The membership apportionment plan of the MPO provides for three Jacksonville City Council Member representatives on the Board. As the members representing the City of Jacksonville have a weighted vote of two each, it is advantageous to have full representation for Jacksonville at every MPO meeting. With passage of this resolution, Council Member Bishop may serve as an alternate for any single absent Council Member.

Policy Impact Area: First Coast Metropolitan Planning Organization operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Welsh

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Bill Type and Number: Ordinance 2008-572

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: RCD; JWW

Date of Analysis: July 25, 2008

Type of Action: Ordinance Code Amendment

Bill Summary: This ordinance amends section 614.132 (Regulations on Operation of Boats), of Chapter 614 (Public Order and Safety), *Ordinance Code*, to expand the existing no ski zone on the Durbin Creek branch of Julington Creek. The change would designate as a no ski zone at a point located at N. 30° 07' 33" latitude, W 81° 35' 41" longitude on the Durbin Creek branch of Julington Creek and proceeding easterly upstream therefrom to the headwaters of Julington Creek. The previous designation was 81° 34' 27" longitude.

Background: It has been determined that one of the factors contributing to a recent boating fatality on Durbin Creek was the narrowness of the water at this juncture of the creek. The change initiated by this legislation should lessen the probability of future boating accidents in the area. Durbin Creek is located in Council District 6.

Policy Impact: Ordinance Code; Waterways; Boating

Fiscal Impact: Undetermined

Analyst: Jackson

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Bill Type and Number: Ordinance 2008-573

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; PHS

Date of Analysis: July 25, 2008

Type of Action: Appropriation; Hours Approval

Bill Summary: This ordinance appropriates \$104,963.62 (a \$88,249.62 continuation grant received from the State Department of Elder Affairs through the Northeast Florida Area Agency on Aging, Inc. and a \$16,714.00 City match from Reserves for Federal Programs) to provide funding to continue the Florida Alzheimer's Offering Respite for Elders Living In Everyday Families (RELIEF) Companion Program Project of the Independent Living Program for the period from July 1, 2008, through June 30, 2009, as initiated by B.T. 08-129. The bill appropriates up to 10% of the grant in the event that additional grant funds are secured. The bill approves temporary hours and positions, as initiated by R. C. 08-765.

Background: The RELIEF Project will provide 12,734 yours of in-home respite for caregivers and companionship services for eligible frail elderly and stipends to 25 low-income seniors.

Policy Impact: Recreation Community Services Department/Adult Services Division/Independent Living Program/Senior Companion Program.

Fiscal Impact: This ordinance appropriates \$104,963.62 in a State grant and City matching funds.

Analyst: Jackson

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Bill Type and Number: Ordinance 2008-574

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; PHS

Date of Analysis: July 25, 2008

Type of Action: Appropriation

Bill Summary: This ordinance appropriates a \$33,206 continuation grant from the State Department of Elder Affairs through the Northeast Florida Area Agency on Aging, Inc., with no City match, to provide funding to continue the Florida Alzheimer's Offering Respite Senior Companion Program Project of the Independent Living Program from July 1, 2008, through June 30, 2009, as initiated by B.T. 08-140. The bill appropriates an additional 10% of the grant in the event that additional grant funds are secured.

Background: The project will provide 7,533 hours of center-based respite for caregivers and companionship services for 12-19 eligible frail elderly and stipends to 10-12 low income seniors.

Policy Impact: Recreation and Community Services Department/Adult Services Division/Independent Living Program/Senior Companion Program.

Fiscal Impact: This bill appropriates \$33,206

Analyst: Jackson

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Bill Type and Number: Ordinance 2008-575

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; RCD

Date of Analysis: July 24, 2008

Type of Action: Memorandum Approval

Bill Summary: This bill approves a Memorandum of Understanding between the City and the Duval County School Board for joint use of the First Coast Pool. Authorization is given for the Mayor, or designee, and Corporation Secretary to execute the document. The Dept. of Recreation and Community Services is given oversight.

Background Information: The Memorandum is to continue in effect until termination by either party. The First Coast High School swim team will have priority pool scheduling, with the pool being open to the public outside of those hours. First Coast High School will be required to submit its schedule in writing to the City on a quarterly basis. Reservations for swim meets must be submitted one year prior to the requested event date. Additionally, the City is granted the right to joint use of specified areas for parking purposes.

Policy Impact Area: School Board-Joint Use Agreements; Recreation

Fiscal Impact: Undetermined

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-576

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; TEU

Date of Analysis: July 24, 2008

Type of Action: Grant of Easement

Bill Summary: This bill approves a Grant of Easement granting to BellSouth Telecommunications, Inc., d/b/a AT&T Florida (AT&T), at no cost, a utility easement on and over property off Marblehead Road. Authorization is given for the Mayor and Corporation Secretary to execute the document.

Background Information: This will allow for the relocation of telephone poles currently located on a future drainage pond site relative to the Hart's Road Reconstruction Project. The easement area contains approximately 0.248 acres in the Highlands area, in the vicinity of Marblehead Road and Bluehill Drive.

Policy Impact Area: Real Estate-Easements; Streets and Drainage

Fiscal Impact: Undetermined; the easement is to be conveyed at no cost to AT&T

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-577

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; TEU

Date of Analysis: July 24, 2008

Type of Action: Deed Authorization

Bill Summary: This bill authorizes the Mayor, or designee, and Corporation Secretary to execute a City Deed conveying land air limited access rights to the State of Florida Dept. of Transportation (FDOT).

Background Information: The City acquired the limited access rights in September of 2002 by Consent Order of Taking, involving property along Old St. Augustine Road near its intersection with I-95. FDOT has an interest in securing the limited access rights and preserving the limited access line for reasons of meeting current standards and safety.

Policy Impact Area: Real Estate; Streets and Highways

Fiscal Impact: Undetermined; interest is granted in consideration of the sum of \$1

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-578

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: R; F; TEU

Date of Analysis: July 24, 2008

Type of Action: Declaration of Surplus; Waivers

Bill Summary: This bill declares certain City-owned property located near the intersection of 103rd Street and Old Middleburg Road to be surplus to City needs. The provisions of Section 122.422(c), Ordinance Code, are waived to allow for the marketing and disposition of the subject property by auction, direct sale, or listing with a licensed real estate broker. Additionally, the provisions of Section 122.429 are waived to allow for the net proceeds from the sale of the subject property to be deposited into a specified 5-Year Road Projects account.

Background Information: The Real Estate Officer Certificate states that it has been determined that no need exists for the subject real property by the City or any independent agency, and that the assessed value of the parcel is \$268,934. Information from the Real Estate Officer indicates that the parcel was originally purchased by the City as part of the Old Middleburg Road Improvement Project.

Policy Impact Area: Real Estate-Surplus Property

Fiscal Impact: Undetermined; the assessed value of the parcel is \$268,934

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-579

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: TEU

Date of Analysis: July 24, 2008

Type of Action: Easement Closure

Bill Summary: This bill closes and abandons a portion of a 40-foot drainage easement near the intersection of Jones Road and Pritchard Road.

Background Information: The easement was created by Grant of Easement dated March 21, 2003, and no government agencies have objected to the proposed closure. The applicant, ProLogis, has requested closure to allow for commercial construction, and the \$500 closure application fee has been paid.

Policy Impact Area: Real Estate-Easement Closures

Fiscal Impact: Undetermined; a \$500 closure application fee has been paid

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-580

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: P; PHS

Date of Analysis: July 25, 2008

Type of Action: Authorization for Lease Agreement First Amendment

Bill Summary: This ordinance authorizes the Mayor and Corporation Secretary to execute a First Amendment to the Lease Agreement between Mandarin Emporium, Inc. ("Landlord") and the City of Jacksonville for certain premises at 10501 San Jose Boulevard, to be used by Animal Care and Control as a pet adoption center, so as to extend the term of the lease, increase the monthly rent for the remainder of the term, and make the landlord responsible for the costs of building out the premises. The site is located in Council District 6.

Background: The existing lease will be extended to September 30, 2013 (the initial lease was authorized by Ordinance 2006-783-E). The monthly rental charges will increase \$1,685.34. The total additional rent for July, August, and September 2008 will be \$5,056.02. The increase for FY 2008/2009 will be \$20,224.08.

Policy Impact: Pet adoption encouragement

Fiscal Impact: The bill authorizes an amended lease agreement that increases the monthly rent to \$20,224.08 for FY 2008/2009.

Analyst: Jackson

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Bill Type and Number: Ordinance 2008-581

Sponsor: Council President at the request of the JEA

Date of Introduction: July 22, 2008

Committee(s) of Reference: F

Date of Analysis: July 24, 2008

Type of Action: Authorization for JEA to issue electric system revenue bonds and to refinance existing electric system debt

Bill Summary: The bill authorizes the JEA to issue up to \$1.8 billion in bonds (\$1.5 billion in electric system revenue bonds and \$300 million in electric system subordinated revenue bonds) to refinance existing outstanding debt.

Background Information: The authorization does not increase the JEA's bonded debt capacity but merely permits the issuance of new bonds to refund existing borrowing at a lower interest rate if the opportunity presents itself. The JEA has already refinanced over \$1 billion in variable rate debt since February of this year to deal with the shocks to the bond market and the liquidity crisis affecting national and international credit markets. This bill authorizes additional capacity to do additional refunding if circumstances dictate.

Policy Impact Area: JEA debt restructuring

Fiscal Impact: Undetermined savings by refinancing existing debt at lower interest rates.

Analyst: Clements

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Bill Type and Number: Ordinance 2008-582

Sponsor: Council President at the request of the Jacksonville Economic Development Commission:

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; RCDE

Date of Analysis: July 25, 2008

Type of Action: Redevelopment and DRI Approval

Bill Summary: This ordinance approves and authorizes a Redevelopment Agreement and Allocation of Development Rights Agreement (collectively the "Agreements") among the City of Jacksonville, the Jacksonville Economic Development Commission, and Laura Street Transfer Station, LLC, a Florida Limited Liability Company, in connection with the development of 5,700 square feet of retail space and 6,000 square feet of office space on a downtown parcel containing approximately one-half acre bounded by Union, Laura and State Streets; the bill authorizes approval of technical changes to the Agreements; a timeline for execution of the Agreements by the developer. Oversight for the project will be provided by the Jacksonville Economic Development Commission.

Background: Laura Street Transfer Station, LLC, is the result of a strategic partnership between Carlton Jones and Mark Rimmer that was forged with the intent of pursuing development opportunities involving mass transportation systems. The firm proposes to develop a one-story retail building at the corner of Laura and State Streets and a three-story building at the corner of Laura and Union Streets, combining a total of approximately 5,700 square feet of retail space and 6,000 square feet of office space. The Developer is requesting the allocation of development rights associated with the project. No public funds are requested. In exchange for the development rights, the developer has agreed, at its sole expense, to construct certain public improvements and provide certain public services to benefit the City. Those public services include: space for a future transit kiosk or automated terminal that details bus schedules and other transit related information; awnings or canopies over the public sidewalk areas adjacent to the proposed building improvements; to provide transit pass programs approved by the JTA for residents, employees, tenants and other occupants of the project. The developer anticipates the hiring of 30 full-time employees and 11 part-time employees by tenants who will occupy the space. The site is located in Council District 7.

Policy Impact: Economic Development/Jacksonville Economic Development Commission

Fiscal Impact: Undetermined

Analyst: Jackson

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Bill Type and Number: Resolution 2008-583

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 22, 2008

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Juan M. Diaz as a member of the Public Service Grant Council for a first full three-year term ending March 31, 2011.

Background Information: Ordinance 2007-105-E, enacted January 8, 2008, established the Public Service Grant Council with seven members, four of whom are appointed by the Mayor with confirmation by the Council. Mr. Diaz received a law degree from the University of Florida and is Counsel for the *BAE Systems Products Group*. He previously served as a mayoral appointee to the Comcast Settlement Community Panel. Mr. Diaz resides in the Miramer area within Council District #5.

Policy Impact Area: Public Service Grant Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Welsh

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Bill Type and Number: Resolution 2008-584

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 22, 2008

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Leonard B. Curry as a member of the Housing Commission, replacing Santo Villafana for an unexpired term ending November 30, 2010.

Background Information: Chapter 55, *Ordinance Code*, provides that six of the members of the Housing Commission shall be appointed by the Mayor and confirmed by the City Council. Mr. Curry received is a Certified Public Accountant and CEO of the *ICX Group, Inc.* He resides in the Miramer area within Council District #5.

Policy Impact Area: Housing Commission operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Welsh

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Bill Type and Number: Resolution 2008-585

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Appointment

Bill Summary: This bill appoints Paul Parsons to the Northeast Florida Regional Council, filling the "independent municipality" slot formerly held by Council Member Art Graham.

Background Information: The bylaws of the Northeast Florida Regional Council provide that one of Duval County's four representatives on the Board shall be an elected representative from one of the independent municipalities. Mr. Parsons is a City of Atlantic Beach Commissioner.

Policy Impact Area: Northeast Florida Regional Planning Council operations

Fiscal Impact: Anticipated to be minimal

Analyst: Welsh

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Bill Type and Number: Ordinance 2008-587

Sponsor: Council Member Shad

Date of Introduction: July 22, 2008

Committee(s) of Reference: TEU; LUZ

Date of Analysis: July 24, 2008

Type of Action: Authorization of Parking Spaces

Bill Summary: This bill finds a need for 6 perpendicular parking spaces adjacent to 1449 Palm Avenue, between Phillips Street and Cedar Street. Pursuant to authority granted in Florida Statutes, the Council hereby authorizes the 6 perpendicular parking spaces on Palm Avenue.

Background Information: Stephen F. Lazar, as agent for property owners Henry J. and Gladys N. Sacerio, has requested the perpendicular spaces to permit renovation and reuse of an existing building for professional office uses in the San Marco area. The subject property owners and/or developer are to be responsible for all costs related to the proposed perpendicular spaces.

Policy Impact Area: Traffic Engineering; Parking; Community Redevelopment

Fiscal Impact: Undetermined; the subject property owners and/or developer are to be responsible for all costs related to the proposed perpendicular spaces

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-590

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; PHS

Date of Analysis: July 25, 2008

Type of Action: Purchase and Sale Agreement Authorization

Bill Summary: This ordinance approves and authorizes the Mayor, or his designee, to close and execute all necessary contracts, deeds and closing documents, including a Drainage Easement Agreement, and to take all necessary, required action to effectuate the City of Jacksonville's acquisition, from Coastal Baptist Church, Inc. ("Seller"), at its appraised value of \$510,000, for a parcel of property, 1.95 acres identified as Parcel 100-2, R.E. #162200-004, located at the intersection of Ashley Melisse Boulevard and Arkenstrone Drive, in Council District 2, in accordance with the terms of the City of Jacksonville Real Estate Division Real Estate Purchase and Sale Agreement, for construction of a retention pond to accommodate storm water drainage for the Girvin Road Improvement Project (Project 2007-97).

Background: The City is acquiring this parcel to reconstruct and improve Girvin Road to a 3 lane urban section with curb and gutter, 4' bike lands and 5' sidewalks on both sides north of Ashley Melisse. 5 lane urban section with curb and gutter, 4' bike lanes and 6' sidewalks on both sides between Atlantic Blvd, and Ashley Melisse.

Policy Impact: Public Works/Real Estate Division

Fiscal Impact: This ordinance authorizes the Real Estate Division Real Estate Purchase and Sale Agreement to purchase a parcel at its appraised value of \$510,000.

Analyst: Jackson

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Bill Type and Number: Ordinance 2008-591

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: TEU

Date of Analysis: July 24, 2008

Type of Action: Easement Closure

Bill Summary: This bill closes and abandons a portion of a drainage easement located near the intersection of Scott Mill Road and Christy Lane. No government agencies have objected to the proposed closure.

Background Information: The easement was created by plat of Azalea at Scott Mill, Phase I. Applicant for the closure is Scott Mill Partnership, LLC, and closure has been requested to increase buildable lot depth to allow for residential construction. A \$500 closure application fee has been paid

Policy Impact Area: Real Estate-Closures

Fiscal Impact: Undetermined; a \$500 closure application fee has been paid

Analyst: Campbell

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LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2008-592

Sponsor: Council President at the Request of the Mayor

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; RCD

Date of Analysis: July 24, 2008

Type of Action: Option Agreement Authorization; Appropriation; CIP Amendment

Bill Summary: This bill approves an Option Agreement for Sale and Purchase among the City, the Florida Communities Trust, and J. Michael Hughes (seller) for the purchase of certain land at a purchase price of \$2,815,000 for expansion of Huguenot Memorial Park. Authorization is given for the Mayor, or designee, and Corporation Secretary to execute said agreement, together with other documents necessary to complete the transaction. An appropriation of \$1,422,500 from a Preservation Reserves-Parks Capital Projects account is made to pay for the City's share of the acquisition (not to exceed \$1,407,500 toward the purchase price) and for the City to pay the closing costs (estimated to be \$15,000). Provision is made for the reversion of unused funds. The 2007-2012 Five-Year Capital Improvement Program is amended for the Huguenot Memorial Expansion project. Acquisition of the land is made contingent upon the City's receiving an appraisal, an environmental site assessment revealing no evidence of recognized environmentally sensitive conditions, a survey and title report, and authorization and the remainder of participating funding from the Florida Communities Trust to close the transaction.

Background Information: The property acquisition involves approximately 12.2 acres contiguous to Huguenot Memorial Park. The expansion of Huguenot Memorial Park will provide river access to the St. Johns River and Haulover Creek, and protect wetlands and water quality within the Nassau River-St. Johns River Marshes Aquatic Preserve.

Policy Impact Area: Recreation and Parks; Preservation Lands

Fiscal Impact: Undetermined; \$1,422,500, the City's share of the funding, is appropriated by this ordinance

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-593

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 24, 2008

Type of Action: Ordinance Code amendment

Bill Summary: The bill amends the Ordinance Code by deleting Chapter 54 – Jacksonville Landscape Commission.

Background Information: The Landscape Commission was established in 1985 to serve as an entity to coordinate and advise on the activities of various public and private entities with regard to landscaping and beautification of public grounds and rights-of-way. The commission had both public sector and private citizen appointees to its 11-member board. The commission has not met in many years and is a candidate for de-authorization after apparently outliving its usefulness.

Policy Impact Area: De-authorization of defunct advisory body

Fiscal Impact: None

Analyst: Clements

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Bill Type and Number: Ordinance 2008-594

Sponsor: Council President at the request of the Mayor, and Council Member Gaffney

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 24, 2008

Type of Action: Ordinance Code amendment

Bill Summary: The bill amends Ordinance Code Chapter 51 – Jacksonville Children’s Commission – by adding a new Section 51.207 which authorizes the Don Brewer Early Learning and Professional Development Center to be operated under contract to a public and/or private entity. The section establishes the aspirational mission of the center according to which it shall be operated, and requires that any entity contracting to run the center must establish an advisory board or council which shall include a representative of the parents with children participating in the center’s programs and a representative of the neighborhood where the center is located. Any contract for operation of the center by a public and/or private entity must be approved by the City Council.

Background Information: The Don Brewer Early Learning Center was established and was operated until recently by a 5-member board of directors composed of 3 members of the Jacksonville Children’s Commission and 2 members of the Don Brewer Foundation existing as an autonomous body within the umbrella of the Jacksonville Children’s Commission. After an announcement in April by the Mayor that the center would close this summer, FCCJ made a proposal to operate the Don Brewer Early Learning Center as part of its early childhood education program in conjunction with Chappell Child Development Centers. This bill would amend the Ordinance Code provisions regarding the Brewer Center’s administrative structure to permit the operation of the center by the FCCJ/Chappell joint venture.

Policy Impact Area: Early childhood development education

Fiscal Impact: The City has been paying \$840,000 per year in operational costs of the center

Analyst: Clements

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Bill Type and Number: Ordinance 2008-595

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: R; F; PHS

Date of Analysis: July 25, 2008

Type of Action: Agreement Authorization; Ordinance Code Amendment

Bill Summary: This ordinance approves and authorizes the Mayor and Corporation Secretary to execute a Land Trade Agreement between the City of Jacksonville and Beach Boulevard Venture, LLC, and to execute all deeds and closing documents to effectuate Land Trade Agreement Project 2006-185, an exchange of two parcels of real property in Council District 3. The parcels are: R.E. #167065-5000, the current site of Fire Station #50, a 92 acre site with a two bay fire station owned by the City and located at the intersection of Tamaya Boulevard and Beach Boulevard, and a part of R.E. #156285-0000, a 1.78 acre site owned by Beach Boulevard Ventures, LLC and located on Tamaya Boulevard north of its intersection with Beach Boulevard, upon which will be located new Fire Station #50, a larger four bay fire station built by Beach Boulevard Venture, LLC, at no cost to the City, to provide Beach Boulevard Venture, LLC an entrance into its new housing development in return for its construction of the new and larger replacement fire station which will provide additional needed emergency services. The bill waives the provisions of Section 122.422 (Sale of Property Through Real Estate Division; Investigation of Need; Council Action) of Chapter 122 (Public Property), *Ordinance Code*, so as to allow for the land exchange; the bill waives the provisions of Section 122.424 (Appraisal/Assessed Value Over \$25,000) Chapter 122 (Public Property), *Ordinance Code*, so as to allow conveyance of said parcel of real property to Beach Boulevard Venture, LLC.

Background: This legislation authorizes a Land Trade Agreement (Land Trade Agreement Project – 185) that entails:

Trade RE#167065-5000 present FS#50, a .92 acre site, with a 2 bay fire station on it for part of RE#165285-0000 a 1.78 acre site with a new 4 bay station at no cost to the City.

The City needed the larger facility & Beach Boulevard Venture, LLC needs the present City site for an entrance to the new housing development and will construct the replacement station on the larger site.

Policy Impact: Fire & Rescue Department

Fiscal Impact: Undetermined

Analyst: Jackson

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Bill Type and Number: Resolution 2008-596

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Reappointment

Bill Summary: This bill reappoints Barbara Ann Darby to the Health Planning Council of Northeast Florida, Inc., in the "consumer" category, for a second two-year term ending September 30, 2010.

Background Information: Section 408.033, *Florida Statutes*, and the bylaws of the Health Planning Council provide that the Board of Directors shall be made up of health care consumers, providers and purchasers, with a consumer being an individual who is a member of the general public or representative of consumer organizations but not a health care provider or purchaser. Dr. Darby received a doctorate degree in education from UNF and previously served on the Elections Reform Task Force. She resides in North Lake area within Council District #11.

Policy Impact Area: Health Planning Council of Northeast, Inc. operations

Fiscal Impact: Anticipated to be minimal

Analyst: Welsh

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LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2008-597

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Reappointment

Bill Summary: This bill reappoints John F. Gaillard to the Health Planning Council of Northeast Florida, Inc., in the "consumer" category, for a seventh two-year term ending September 30, 2010.

Background Information: Section 408.033, *Florida Statutes*, and the bylaws of the Health Planning Council provide that the Board of Directors shall be made up of health care consumers, providers and purchasers, with a consumer being an individual who is a member of the general public or representative of consumer organizations but not a health care provider or purchaser. Mr. Gaillard previously served on the Cultural Council of Greater Jacksonville and the Mayor's Commission on Children and Youth. He resides in the Ortega Forest area within Council District #14.

Policy Impact Area: Health Planning Council of Northeast, Inc. operations

Fiscal Impact: Anticipated to be minimal

Analyst: Welsh

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Bill Type and Number: Resolution 2008-598

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Reappointment

Bill Summary: This bill reappoints Dr. George F. Armstrong, Jr. to the Health Planning Council of Northeast Florida, Inc., in the "provider" category for a second two-year term ending September 30, 2010.

Background Information: Section 408.033, *Florida Statutes*, and the bylaws of the Health Planning Council provide that the Board of Directors shall be made up of health care consumers, providers and purchasers, with a provider being an individual who is a licensed health care professional. Dr. Armstrong received a medical degree from the Duke University School of Medicine. He resides in the Riverside area within Council District #14.

Policy Impact Area: Health Planning Council of Northeast, Inc. operations

Fiscal Impact: Anticipated to be minimal

Analyst: Welsh

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LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2008-599

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Reappointment

Bill Summary: This bill reappoints Vincent L. Johnson, CHE to the Health Planning Council of Northeast Florida, Inc., in the "provider" category, for a third two-year term ending September 30, 2010.

Background Information: Section 408.033, *Florida Statutes*, and the bylaws of the Health Planning Council provide that the Board of Directors shall be made up of health care consumers, providers and purchasers, with a provider being an individual who is a licensed health care professional. Mr. Johnson received a master's degree in business administration and is the Vice President-Administration for *Shands Healthcare*. He resides in The Cape area within Council District #11.

Policy Impact Area: Health Planning Council of Northeast, Inc. operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Welsh

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Bill Type and Number: Resolution 2008-600

Sponsor: Council President Fussell

Date of Introduction: July 22, 2008

Committee(s) of Reference: R

Date of Analysis: July 17, 2008

Type of Action: Appointment

Bill Summary: This bill appoints Dr. John M. Montgomery to the Health Planning Council of Northeast Florida, Inc., filling the "purchaser" category formerly held by Everett Devaney, for an unexpired term ending September 30, 2008, followed by a first full term ending September 30, 2010.

Background Information: Section 408.033, *Florida Statutes*, and the bylaws of the Health Planning Council provide that the Board of Directors shall be made up of health care consumers, providers and purchasers, with a purchaser being an individual who is responsible for the purchase of health services for a group of 25 or more individuals either directly or through acquisition of health insurance coverage. Dr. Montgomery received a medical degree from Brown University School of Medicine and is the Vice President-Professional Relations with *BlueCross BlueShield of Florida*. He also serves on the Mayor's Council on Fitness and Well-Being. Dr. Montgomery resides in the Duclay Forest area within Council District #14.

Policy Impact Area: Health Planning Council of Northeast, Inc. operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Welsh

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Bill Type and Number: Ordinance 2008-603

Sponsor: Council Member Lee

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; RCD

Date of Analysis: July 24, 2008

Type of Action: Appropriation; CIP Amendment

Bill Summary: This bill appropriates \$487,860 from a Class III Mitigation-Transfer from Retained Earnings account (Jones Road Landfill collections) for improvements to Cisco Gardens Park. It is required that any unused funds revert to the account of origin. The Dept. of Recreation and Community Affairs shall oversee the project, inspect the completed project, and reimburse the costs as appropriate. Provision is made for the carryover of funds from fiscal year to fiscal year. The 2007-2012 Five-Year Capital Improvement Program is amended to authorize the project (see Note below).

NOTE: The project title is given as "Cisco Park Improvements" in the bill title (page 1, line 9), but given as "Dinsmore Park Improvements" in the body of the legislation (page 2, line 6); additionally, the title "Cisco Gardens Park" is used on the Project Information Sheet. Correction of the CIP years cited on page 2, line 3, may also be appropriate (2007-2012 rather than 2007-2011).

Background Information: The proposed improvements include a pavilion with picnic tables, field lighting for the T-ball and softball fields, a new playscape and removal of the old playscape, swing set, and 3,200 square feet of softfall fiber with excavation and concrete border.

Policy Impact Area: Recreation and Parks; Landfill Mitigation

Fiscal Impact: Undetermined; \$487,860 is appropriated by this ordinance

Analyst: Campbell

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Bill Type and Number: Ordinance 2008-629

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; PHS

Date of Analysis: July 25, 2008

Type of Action: Appropriation

Bill Summary: The ordinance transfers revenue and expenditures of \$437,582.83, originally appropriated by Ordinance 2005-1062-E and Ordinance 2006-935-E, from the Jacksonville Network for Strengthening Families to the Jacksonville Children's Commission (JCC), so as to realign expenditures with appropriated funds and to allocate the remaining funds to the JCC, which has been given the responsibility for administering the Jacksonville Network for Strengthening Families demonstration initiative awarded by the Department of Health and Human Services through the State Department of Revenue, Office of Child Support Enforcement. The program will provide training, services and support to Jacksonville families facing economic, social and relational challenges, as initiated by B.T. 08-146. The funds are to carry over to Fiscal Year 2008-2009.

Background: The Jacksonville Network for Strengthening Families is an initiative awarded by the Department of Health and Human Services through the State Department of Revenue, Office of Child Support Enforcement. The initiative provides training, services, and support to Jacksonville families in an effort to increase marriage preparation, reduce divorce rates, and increase financial and emotional support of children by non-custodial parents.

Policy Impact: Recreation & Community Services/Jacksonville Children's Commission/Jacksonville Network for Strengthening Families

Fiscal Impact: This bill transfers \$437,582.83 that had been previously appropriated.

Analyst: Jackson

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Bill Type and Number: Ordinance 2008-630

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: F; TEU

Date of Analysis: July 25, 2008

Type of Action: Authorization for Option to Purchase; CIP Amendment

Bill Summary: This ordinance approves and authorizes the Mayor and Corporation Secretary to execute an Option to Purchase between the City of Jacksonville, as buyer, and ICI Villages, LLC, as seller. The bill appropriates \$10,500,000 from the Landfill Closure account for the City's purchase, permitting and development of an approximately 500 acre site adjacent to the Trail Ridge Landfill for use as a borrow pit to furnish material for landfill operations, as initiated by B.T. 08- (unnumbered in bill). The funds carryover to Fiscal Year 2008-2009. The bill amends the 2007-2008 Five Year Capital Improvement Program, approved by Ordinance 2007-814-E, for the "Trail Ridge Borrow Pit" project.

Background: The City owns the Trail Ridge Landfill, located at 5110 Highway 301 South in Baldwin. The site is located in Council District 11. The property consists of approximately 978 acres. The existing landfill facility was built in 1991.

Policy Impact: Landfill operations

Fiscal Impact: This bill appropriates \$10,500,000

Analyst: Jackson

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Bill Type and Number: Resolution 2008-632

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 22, 2008

Committee(s) of Reference: TEU

Date of Analysis: July 25, 2008

Type of Action: Brownfield Designation

Bill Summary: This ordinance designates property located at 7407 Salisbury Road, Jacksonville, Florida 32256, as a Brownfield Area for environmental rehabilitation and economic development. The site is located in Council District 4.

Background: The Florida Brownfields Redevelopment Act makes individuals/businesses that redevelop officially designated Brownfield sites eligible for economic incentives. To qualify for the incentives, the City (County) is required to formally designate an area as a Brownfield site. A Brownfield site is defined by the U.S. Environmental Protection Agency as a site that is an abandoned, idled or under-used area formerly used as an industrial or commercial facility whose potential for economic development is hampered by perceived or real environmental contamination. Designating sites as Brownfield areas does not obligate the City to rehabilitate the property or appropriate any funds for rehabilitation. Hassan and Lear Acquisitions, Ltd., owners of this property, propose to restore the property and redevelop the property to create multi-family housing and jobs.

Policy Impact: Housing & Neighborhoods Department/Brownfields

Fiscal Impact: Undetermined

Analyst: Jackson