

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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**Bill Type and Number:** Resolution 2019-0483

**Introducer/Sponsor(s):** Transportation, Energy and Utilities Committee

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** TEU

**Date of Analysis:** July 23, 2019

**Type of Action:** Establishing Community Development District (CDD); Ordinance Code Amendment

**Bill Summary:** The bill establishes the Boggy Branch Community Development District and describes the external boundaries of the development. The CDD is generally located in the lands southeast of the intersection I-295 and J. Turner Butler Blvd, North of the Hampton Park subdivision. The bill names the initial members of the governing Board of Supervisors ("Board") of Boggy Branch Community Development District: Jan Malcolm Jones, Jr.; Arthur Chester Skinner, IV; James DuBois Farrar; Breanna Danae Bohlen and Bryan David Hassel.

The bill amends Chapter 92 (Uniform Development Districts) of the Ordinance Code, Section 92.22 (Existing Community Development Districts) to include the Boggy Branch Community Development District.

**Background Information:** The Office of General Counsel has reviewed the Petition finding that it is sufficient, complete and ready to be brought to Council. Sawmill Timber, LLC, a Florida limited liability corporation, petitioned the City Council to establish the Boggy Branch Community Development District on approximately 559.96 acres lying wholly within the boundaries of the City. The CDD is designed to contain a total of approximately 1,800 residential units. The Annual Outlay of the CDD are estimated to be made, constructed, and installed in three three-year phases, 2021-2024, 2025-2028 and 2029-2032.

**Policy Impact Area:** Uniform Development Districts, District 11 roadways and development

**Fiscal Impact:** The City of Jacksonville and its residents not residing in the boundaries of the CDD will not incur any compliance costs related to the establishment and ongoing administration of the district. There are minimal annual costs to the city in receiving and reviewing the required reports submitted to the city by the CDD. Initial construction and related costs are funded by the CDD. Minimal costs are anticipated for the ongoing maintenance of COJ owned facilities in the CDD such as "roadways" and "traffic signals".

**Analyst:** Baltiero

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**Bill Type and Number:** Resolution 2019-0490

**Introducer/Sponsor(s):** Transportation, Energy and Utilities Committee

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** TEU

**Date of Analysis:** July 23, 2019

**Type of Action:** Establishing Community Development District (CDD); Ordinance Code Amendment

**Bill Summary:** The bill establishes the Ryals Creek Community Development District and describes the external boundaries of the development. The CDD is generally located in the lands southeast of the intersection I-295 and J. Turner Butler Blvd, North of Gate Parkway. The bill names the initial members of the governing Board of Supervisors ("Board") of Ryals Creek Community Development District: Arthur Chester Skinner, III; Christopher John Eyrick; Jan Malcolm Jones, III; Clayton Riley Skinner and Lee Vaughn Webb, Jr.

The bill amends Chapter 92 (Uniform Development Districts) of the Ordinance Code, Section 92.22 (Existing Community Development Districts) to include the Ryals Creek Community Development District.

**Background Information:** The Office of General Counsel has reviewed the Petition finding that it is sufficient, complete and ready to be brought to Council. Sawmill Timber, LLC, a Florida limited liability corporation, petitioned the City Council to establish the Ryals Creek Community Development District on approximately 414.19 acres lying wholly within the boundaries of the City. The CDD is designed to contain a total of approximately 1,319,000 square feet of commercial uses and 230 multi-family units, all within the CDD boundary. The improvements to the CDD are estimated to be made, constructed, and installed in three phases over the time period from 2020 through 2022, with the Southern Access Route to be constructed in 2026.

**Policy Impact Area:** Uniform Development Districts, District 11 roadways and development

**Fiscal Impact:** The City of Jacksonville and its residents not residing in the boundaries of the CDD will not incur any compliance costs related to the establishment and ongoing administration of the district. There are minimal annual costs to the city in receiving and reviewing the required reports submitted to the city by the CDD. Initial construction and related costs are funded by the CDD. Minimal costs are anticipated for the ongoing maintenance of COJ owned facilities in the CDD such as "collector roads" and "traffic signals".

**Analyst:** Baltiero

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**Bill Type and Number:** Resolution 2019-0491

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 23, 2019

**Type of Action:** Authorizing the execution of an economic development agreement; designation of oversight agency

**Bill Summary:** The bill authorizes the execution of an economic development agreement between the City of Jacksonville and Project Quail (name temporarily confidential) supporting the creation of Project Quail's new regional headquarters in Jacksonville. The bill makes a recommendation to the state of Florida's Department of Economic Opportunity that Project Quail be considered a Qualified Target Industry (QTI). The bill authorizes the Mayor or his designee to be the authorized official of the city for the purpose of executing the agreement and any contracts, documents and any other actions relating to the agreement. The Executive Director of the Office of Economic Development, as contract administrator, is authorized to negotiate and execute all necessary changes and amendments to the agreement and other contracts and documents, to effectuate the purposes of this Resolution, without further Council action. The Office of Economic Development will provide oversight and administration.

**Background Information:** Project Quail is an international web-based financial services company. Quail, which offers various personal loan products, is considering locating a Southeast Operations Center in Jacksonville. A few other cities in the Southeast are also under consideration for the proposed project. If Jacksonville is selected, the company proposes to create a minimum of 300 full-time jobs by the end of 2021. The average annual wage of the jobs is \$54,941, plus benefits. Project Quail has stated that the City of Jacksonville and State of Florida financial incentives are a material factor in their decision to establish their new Southeast Operations Center in Jacksonville.

**Policy Impact Area:** Economic development

**Fiscal Impact:** Participate in the State of Florida Qualified Targeted Industry (QTI) Tax Refund Program. The QTI proposed is \$5,000 per job. The City portion of the QTI is 20 percent of the award, or \$1,000 per new qualified job created, up to a maximum of \$300,000 (300 jobs). The QTI award will be payable after the average wage and job created is verified by the Florida Department of Economic Opportunity over the proposed four-year payout, beginning in 2022.

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**Bill Type and Number:** Ordinance 2019-500

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Adoption of proposed ad valorem millage rate; advising Property Appraiser of “rolled back” millage rate; setting public hearing dates for millage levy and City budget; requesting emergency passage

**Bill Summary:** The bill publishes the “rolled back millage rates” for tax year 2019, based on certified taxable values provided by the Property Appraiser, as follows:

General Services District (GSD - countywide), excluding Urban Services Districts 2 – 5: 10.8108 mills  
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 7.7216 mills  
GSD within USD 5 (Baldwin): 9.4323 mills

The bill proposes the following millage rates to fund the Mayor’s proposed FY 2019-20 budget:

General Services District (GSD), excluding Urban Services Districts 2 – 5: 11.4419 mills  
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 8.1512 mills  
GSD within USD 5 (Baldwin): 9.6312 mills

Finally, the bill sets the required public hearing on the proposed millage rate and tentative budget for the Council meeting of September 10th and requests emergency adoption of the resolution.

The bill is requested for emergency passage on first reading in order to meet the state mandated deadline of August 4th to report a proposed millage rate to the Property Appraiser for mailed notification to all property owners.

**Background Information:** Florida law requires that the City annually publish the “rolled back” millage rate, which is the millage rate that would be required to be levied on this year’s (higher) property valuations to produce the same amount of ad valorem tax revenue produced by last year’s millage rate. The county millage rates for the current year as follows: GSD (outside USDs 2-5) – 11.4419; GSD in USDs 2-4 – 8.1512; GSD in USD 5 – 9.6312. The Property Appraiser’s preliminary (end of June) gross taxable value roll for 2019 is \$68,449,411,924, up 7.6% from the preliminary value of \$63,557,099,633 in June of 2018.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Provides for the levy of ad valorem property taxes calculated to produce \$690,634,612 in revenue for the FY19-20 budget.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2019-501

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Levy of real and personal property taxes in General Services District, excluding the Beaches and Baldwin; authorizing assessment and collection of taxes

**Bill Summary:** The bill levies ad valorem taxes on real and personal property for the 2019 tax year for GSD operations (excluding the Beaches and Baldwin) at a rate of 11.4419 mills, which represents a 5.84% increase from the 2019 rolled back rate, and authorizes the assessment and collection of the taxes.

**Background Information:** The total preliminary adjusted taxable value of real and personal property in the GSD, excluding the Beaches and Baldwin, is \$60,543,354,971 for tax year 2019, up 5.7% from 2018's preliminary taxable value of \$57,269,483,393. The millage for GSD operations in the majority of the city represents an unchanged millage rate from 2018.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Total ad valorem property taxes (real and personal) are projected to generate \$690,634,612 in revenue to the City General Fund and the tax increment districts at a collection rate of 95.5%.

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**Bill Type and Number:** Ordinance 2019-502

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Levy of City of Jacksonville real and personal property taxes in USD 2-4 (the Beaches cities); authorizing assessment and collection of taxes.

**Bill Summary:** The bill levies ad valorem taxes on real and personal property for the 2019 tax year for GSD operations in Atlantic Beach, Neptune Beach and Jacksonville Beach at a rate of 8.1512 mills, which represents a 5.56% increase from the 2019 rolled back rate, and authorizes the assessment and collection of the taxes.

**Background Information:** The total assessed value of taxable real and personal property in the Beaches cities is \$6,641,643,208 for tax year 2019, up 6.4% from \$6,240,225,683 for tax year 2018. The millage for GSD operations in the Beaches cities represents an unchanged rate from tax year 2018.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Total ad valorem property taxes (real and personal) are projected to generate \$690,634,612 in revenue to the City General Fund and the tax increment districts for the FY19/20 budget at a collection rate of 95.5%.

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**Bill Type and Number:** Ordinance 2019-503

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Levy of City of Jacksonville real and personal property taxes in USD 5 (Town of Baldwin); authorizing assessment and collection of taxes.

**Bill Summary:** The bill levies ad valorem taxes on real and personal property for the 2019 tax year for GSD operations in the Town of Baldwin at a rate of 9.6312 mills, which represents a 2.11% increase from the 2019 rolled back rate, and authorizes the assessment and collection of the taxes.

**Background Information:** The total preliminary adjusted taxable value of real and personal property in the Town of Baldwin is \$48,729,631 for tax year 2019, up 2.8% from \$47,390,557 in 2018. The millage for GSD operations in the Town of Baldwin represents an unchanged rate from tax year 2018.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Total ad valorem property taxes (real and personal) are projected to generate \$690,634,612 in countywide revenue to the City General Fund and the tax increment districts for the FY19/20 budget at a collection rate of 95.5%.

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**Bill Type and Number:** Ordinance 2019-504

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Adoption of FY19-20 budget ordinance; appropriation; Ordinance Code waivers; authorization of direct contracting and designation of oversight agencies

**Bill Summary:** The bill adopts the 2019-20 budgets for the City and its independent agencies and authorities, its constitutional officers, the City's Community Redevelopment Agencies (CRAs) and for the Duval County Tourist Development Council. The proposed General Fund GSD departmental expenditure budget is \$1,129,923,264, with a total City departmental expenditure budget (General Fund, Special Revenue, Capital Projects, Enterprise, Internal Service, Trust and Agency Funds, and Other Component Units) of \$2,241,043,090. Non-departmental expenditures, inter-fund transfers and reserves are budgeted at \$489,324,943 for total appropriations, reserves and cash carryover of \$2,730,368,033.

The bill sets an employee cap of 7,549. The 5-year financial projection estimates the City's General Fund GSD revenues to increase by 10.4% from \$1,264,471,645 (proposed) in FY19-20 to \$1,396,376,428 in FY23-24, with ad valorem taxes and state shared revenues growing substantially over the period, many sources remaining nearly flat, and the utility service tax, communication services tax, and transfers from fund balance projected to decline. The bill allocates \$177,533,447 for capital improvements (\$10,608,162 for stormwater projects, \$7,022,360 for solid waste projects, and \$155,902,925 for other departmental capital improvements). The bill sets the employer's contributions to the various pension plans as follows: \$71,249,679 to the General Employees' Pension Fund (plus 0.3% of payroll for disability), \$15,042,623 to the Corrections Officer's Pension Fund (plus 0.3% of payroll for disability), and \$140,292,637 the Police and Fire Pension Fund.

The bill waives the following provisions of Ordinance Code: 1) conflicting provisions within Code Section 10.105 regarding Council members' postage and communication expenses so as to reduce the communication expense allowance to the lower of the conflicting provisions; 2) the provision requiring funding to the JSEB and MBE programs in a minimum amount of \$500,000 (excluding staff costs); 3) Code Section 111.183 requiring Teye' Brown Regional Park Improvement Trust Funds to be used for improvements to the park so as to allow the funds to be used for operational costs of the Equestrian Center; 4) provisions of Chapter 126 – Procurement Code – in order to permit SMG to procure goods and services in accordance with its own competitive procurement process for capital expenditures of \$250,000 or less and non-capital extraordinary repair and maintenance projects of \$500,000 or less; 5) the requirement to annually review fees to ensure that they are recouping at least 85% of the cost to the City of providing the service to which the fee applies; 6) the requirement \$4,000,000 or 15 percent of the total revenue received from stormwater user fees, whichever is higher, must be appropriated for stormwater capital projects; 7) the requirement in Sec. 129.103, Ordinance Code, that the Mayor's salary shall be equal to the average of the salaries of the Sheriff, Clerk of the Circuit Courts, the Supervisor of Elections, the Property Appraiser, and the Tax Collector, in a county with a population equal to that of Duval County, in accordance with the provisions of F.S. Chapter 145, plus an additional amount equal to 20% of that average; 8) the provisions of



Section 77.113, Ordinance Code (Annual operating budget; budget transfers), regarding the Kids Hope Alliance budget transfer authority; 9) the provisions of Ordinance 2000-1079-E (as amended) requiring loan repayments of VCP-Lynch Ltd. to be deposited into the Downtown Economic Development Fund.

The bill budgets the Kids Hope Alliance a total of \$43,205,886 and authorizes the KHA to transfer funds administratively via a Transfer Directive from one service provider to another within the same Essential Services Plan categories, provided that the KHA Board does not transfer appropriations greater than 10% of the individual Essential Service Plan category budget. Any KHA transfers from one agency to another agency within the Plan in excess of 10% shall require City Council approval. Transfers of appropriations from one Plan category to another Plan category shall require City Council approval. There shall be provided to the Council Auditor at the end of each quarter a copy or a summary of the written documentation of all transfers made between approved budget line items.

The bill approves exceptions to the Procurement Code's competitive procurement requirements and authorizes the KHA to directly contract with the following grant recipients:

State of FL Dept. of Health - USDA Child and Adult Care Food Program - After 21 School Food Program; State of FL Dept. of Agriculture & Consumer Services - USDA Summer Food Service Program; Healthy Families - The Ounce of Prevention FL; FL Department of Education - 21st Century Community Learning Center Grant; Department of Health & Human Services (SAMHSA) - Grant; Criminal Justice Reinvestment Grant; FL Department of Education - 21st Century Grant;  
Full-service school providers: Jewish Family & Community Services, Inc.; Children's Home Society of Florida, Inc.; Child Guidance Center, Inc.; and Daniel Memorial, Inc.  
Early learning and after-school programs: listed on Schedule M

The bill prohibits charge-backs by the Public Works on appropriations to discretionary council district bond fund projects. It approves the food and beverage appropriations listed on Attachment A. It provides that payments to Jacksonville Area Legal Aid from court fees and costs shall be made on a monthly basis in arrears in accordance with the contracts between the City and Legal Aid. It requires the tracking by the Public Works Department of the use of its time, equipment, materials and personnel by the Stormwater Utility and quarterly reporting of such accounting to the Council Auditor's Office and the Finance Committee. It provides that the City's indigent care appropriation to Shands Jacksonville shall not exceed \$26,275,594 and requires that all Community Redevelopment Area (CRA) board resolutions approved by CRA boards shall be forwarded (along with all attachments) to the Chief Administrative Officer for transmittal. It requires that the Finance and Administration Department's annual memo to the Council Auditor describing the year-end excess funds recapture and deposit into reserve funds this year include a report on which subfunds end the year with negative balances.

The bill requires the Public Buildings Division to justify to the Chief Financial Officer or Chief Administrative Officer the uses to be made of the \$250,000 public buildings emergency fund before they are expended. It provides that each district City Council member shall be allocated \$1,000 for postage expenses and the remainder of the Council postage budget shall be distributed at the discretion of the Council President among all members.

The bill invokes the Ordinance Code's direct contracting exception for the purpose of authorizing contracts with: Gateway Services and up to seven emergency departments for the Project Save Lives opioid response project; Prisoners of Christ, Inc. for a \$400,000 ex-offender program; New Hope Education and Addiction Services, Inc. d/b/a Florida Recovery School for a \$100,000 academic program for high school students in substance abuse recovery programs; Operation New Hope Inc. for a \$400,000 program providing assistance to people exiting the criminal justice system with treatment for chemical dependency, clothing and shelter and educational training and employment; Edward Waters College for \$161,300 to be used for the New Town Success Zone for prenatal and well-baby care to college or post-secondary training for children and their families; Groundwork Jacksonville for \$50,000 to be used for support in coordinating the McCoy's Creek and Hogan's Creek Improvements to restore and develop the Emerald Trail; United Way of Northeast Florida for \$150,000 to be used to operate the United Way 2-1-1 telephone resource line; Jacksonville Zoo and Gardens for a matching grant for capital improvements; Shands Jacksonville Medical Center, Inc. for a grant for capital maintenance and capital improvements; Agape Community Health Center, Inc. for \$150,000 to be used for primary health care services; I.M. Sulzbacher Center,

Inc. for \$270,000 to provide emergency shelter, rapid rehousing, permanent supportive housing, case management, meals, life skills, employment assistance and referrals, career education, primary health and dental care, mental health care, substance abuse counseling, showers, laundry and mail access for the homeless; and with the Florida Theatre Performing Arts Center, Inc. for \$1 million in capital maintenance and capital improvements.

The bill adopts the annual budgets for the Renew Arlington, KingSoutel Crossing, Jacksonville International Airport, and DIA Community Redevelopment Areas, and adopts the Tourist Development Council budget which shall be administered by the TDC in accordance with the adopted Tourist Development Plan.

**Background Information:**

**Policy Impact Area:** Annual budget adoption

**Fiscal Impact:** The proposed General Fund departmental expenditure budget is \$1,129,923,264, with a total City departmental expenditure budget (General Fund, Special Revenue, Capital Projects, Enterprise, Internal Service, Trust and Agency Funds, and Other Component Units) of \$2,241,043,090. The total budgetary approval, operations and capital, for the City and the independent authorities, is approximately \$5.5 billion, excluding the Duval County Public Schools, the budget for which is not approved by City Council.

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**Bill Type and Number:** Ordinance 2019-505

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Adoption of 2020-24 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waiver

**Bill Summary:** The bill adopts the 2020-24 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes “routine roadway resurfacing” from the definition of “capital improvement” in order to permit roadway resurfacing to be capitalized in FY18/19. The bill acknowledges compliance with the Budget Code’s capital improvement appropriations carry-over provisions by attachment of Exhibit 2 – the list of Capital Improvement Projects Not Lapsed and the proposed funding for those projects in FY19-20. It declares the City’s intent to advance internally available funds for projects and to reimburse itself for all or a portion of those expenses via future borrowing. It authorizes the Office of General Counsel and the Council Auditor’s Office to make changes to titles, tables of contents, the Ordinance Code, journal entries, schedules, attachments, etc. to effectuate the Council’s intent.

**Background Information:** The CIP proposes spending \$153,317,925 million in FY19-20 on “general capital improvement projects”, with \$117.2 million being borrowed funds. The largest projects are \$20 million for UF Health-Jacksonville hospital campus improvements, \$12 million for roadway resurfacing, \$5 million for Jacksonville Zoo projects, \$4.2 million for Friendship Fountain repairs and \$3.6 million for the first phase of Ed Ball Building power upgrades.

The CIP proposes \$10,608,000 in stormwater projects in FY19-20 funded without any borrowing, allocating \$4.2 million to countywide drainage system capital maintenance and \$3.85 million to the LaSalle Street outfall project. For solid waste projects it also proposes \$6.6 million for a Trail Ridge Landfill leachate evaporator system and \$424,360 for continuation of the Trail Ridge Landfill expansion project, both using borrowed funds.

The City’s proposed 5-year CIP for General Fund general capital projects totals \$732,256,356 from FY20 through FY24, with \$545,003,560 (74%) being provided through borrowing. The 5-year CIP for stormwater utility projects totals \$51,408,162 million funded without any borrowing. The 5-year CIP for solid waste projects includes a total \$43,634,333 for 3 projects – Trail Ridge Landfill expansion, environmental compliance citywide and the landfill leachate evaporator system – all paid by borrowing.

**Policy Impact Area:** Capital improvement budgeting

**Fiscal Impact:** The City's total CIP projects cost for FY19-20 (General Fund, stormwater, solid waste) is \$170,948,447. The total project value for the 5-year CIP is \$827,298,851.

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**Bill Type and Number:** Ordinance 2019-506

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** NCSPHS, F

**Date of Analysis:** July 25, 2019

**Type of Action:** Authorizing execution of indigent care funding agreements with Shands Jacksonville Medical Center and Florida Agency for Health Care Administration

**Bill Summary:** The bill authorizes the execution of the annual letter of agreement among the City, Shands Jacksonville Medical Center, and the Florida Agency for Health Care Administration for payment of the City's indigent care contribution of \$26,275,594 to Shands Jacksonville and for the use of all of those funds to leverage the State's Intergovernmental Transfer (IGT) and the federal government's "disproportionate share" Medicaid funds to increase the amount of funding available for indigent care purposes.

**Background Information:** Shands Jacksonville and several of the other largest indigent care provider hospitals in the state participate in the "disproportionate share" program through which the hospitals turn a portion of their local indigent care funds over to the state to be used as matching funds to draw down enhanced Medicaid reimbursement for indigent care, thus substantially increasing the amount of care that can be provided as a result of the local appropriation. The Mayor's proposed budget for FY19-20 contains an allocation of \$26,275,594 to Shands Jacksonville for indigent care purposes.

The City's appropriations to Shands Jacksonville have remained unchanged over the past several years since an increase in FY13/14:

FY12/13 - \$23,775,594; FY13/14 - \$26,275,594; FY14/15 - \$26,275,594; FY15/16 - \$26,275,594; FY16/17 - \$26,275,594; FY17/18 - \$26,275,594; FY18/19 - \$26,275,594

**Policy Impact Area:** Indigent care funding

**Fiscal Impact:** According to UF Health Jacksonville, the \$26.27 million City contribution leveraged state funding through the Low Income Pool and Disproportionate Share programs of \$55,385,094 in FY17-18 and \$58,417,277 in FY18-19. The FY19-20 amount has not yet been determined.

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**Bill Type and Number:** Ordinance 2019-507

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Adoption of 2020-24 Information Technology System Development Program (ITECH) project list

**Bill Summary:** The bill adopts the FY20-24 Information Technology System Development Program (ITECH) as required by the Budget Code. The 5-year plan encompasses a total of \$86,746,162 in IT projects, with \$25,799,795 being programmed for FY19-20, a slight increase in FY20-21 (\$29,128,079) and then declining substantially to between \$9.2 and \$12.8 million over the next 3 years. Borrowing is projected to fund \$50,928,921 (58.7%) of the ITECH projects. The bill declares the City’s intent to expend available funds on IT projects and then reimburse itself using future borrowing.

**Background Information:** The largest projects scheduled for funding in FY19-20 are \$14,762,442 for the Enterprise Financial/Resource Management Solution project, \$3,985,877 for the Enterprise Permit/Land Use Management system and \$2,324,841 for the Portable Radio Refresh project.

The ITECH 5-year plans seem to change considerably from year to year:

	<u>FY17/18</u>	<u>FY18/19</u>	<u>FY19/20</u>	<u>FY20-21</u>	<u>FY21-22</u>	<u>FY22-23</u>
FY16-20 ITECH	\$10.6M	\$6.3M	\$2.9M			
FY17-21 ITECH	\$8.4M	\$7.6M	\$5.2M	\$5.4M		
FY18-22 ITECH	\$8.8M	\$16.5M	\$13.0M	\$11.6M		
FY19-23 ITECH		\$26.6M	\$26.2M	\$15.1M	\$7.0	\$17.7
FY20-24 ITECH			\$25.8M	\$29.1M	\$9.2M	\$12.8M

Notable differences between the FY19-23 and FY20-24 plans are an increase in the Council Chamber upgrade project budget (by \$262,660), the addition of a new Code Compliance lien tracking system project (\$360,000), an increase in the ERP system acquisition cost for FY19-20 (\$2.77 million additional), and a reduction in the cost of the ERP – Land Use Management element (by \$2.58 million).

**Policy Impact Area:** Information technology improvements and funding

**Fiscal Impact:** The 5-year plan encompasses a total of \$86,746,161 in IT projects to be financed by borrowing (58.7%) and various pay-as-you-go sources (41.3%).

**Analyst:** Clements

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**Bill Type and Number:** Resolution 2019-508

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 25, 2019

**Type of Action:** Adoption of annual growth rate for net present value of future pension liability sales surtax proceeds

**Bill Summary:** The bill declares that the present value of future Pension Liability Surtax proceeds shall be calculated assuming a 4.25% annual growth rate, unchanged from the previously-established rate.

**Background Information:** When the City Council enacted Ordinance 2017-250-E to levy a local option sales tax for pension liability amortization, the ordinance provided that the present value of future Pension Liability Surtax proceeds (to be used annually in determining the amount of the City's employer contribution to the pension plans) shall be calculated assuming an initial 4.25% annual growth rate, to be re-evaluated each year in conjunction with the budget adoption process. The City administration has reviewed various economic factors and recommends that 4.25% rate be the rate for the next year.

**Policy Impact Area:** City employer contribution amount to pension plans

**Fiscal Impact:** The City's employer contribution to the three pension plans is budgeted at \$188,008,190 for FY19-20.

**Analyst:** Clements

# CITY COUNCIL RESEARCH DIVISION

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**Bill Type and Number:** Resolution 2019-0509

**Introducer/Sponsor(s):** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F, NCSPHS

**Date of Analysis:** July 23, 2019

**Type of Action:** Appropriation of Funds

**Bill Summary:** The bill appropriates the sum of \$2,841,196.00 to fund Public Service Grants. The transfer of these funds will be within the General fund – GSD as follows:

- **From:**
  - **Subfund Title:** General Fund – GSD
  - **Activity/Grant Title:** Special Council Contingency – PSG
  - **Line Item:** Contingency
  - **Amount:** \$2,841,196.00
- **To:**
  - **Subfund Title:** General Fund – GSD
  - **Activity/Grant Title:** Public Service Grants
  - **Line Item:** Subsidies and Contributions to Private Sources
  - **Amount:** \$2,841,196.00

The bill waives the conflicting provision of §118.802 (Annual Lump Sum Appropriation for Public Service Grants) due to the need for separate legislation from the annual budget ordinance to approve the lump sum appropriation for Public Service Grants. The Public Service Grant lump sum appropriation for the FY 19-20 annual budget will be considered by Council not in the annual budget Ordinance 2019-504, but rather in a separate Ordinance 2019-509 due to a potential conflict of interest with a Council Member. Oversight will be provided by The Office of Grants and Compliance of the Finance and Administration Department.

**Background Information:** Public Service Grants (PSG) are subject to the provisions of Chapter 118, Ordinance Code. These appropriations will be awarded as grants-in-aid to the miscellaneous agencies and will not require additional legislation for distribution of funds. Pursuant to Section 118.808, Ordinance Code, the Public Service Grant Council will forward a complete list of the Public Service Grants recipients and funding allocation to the Council Auditor's office, the Office of the Mayor, the City Council and the Director of the Finance and Administration Department. The PSG appropriation is being removed from the budget ordinance and being enacted separately in order to avoid a conflict of interest situation for a Council Member, who may abstain from voting on this bill while voting on the rest of the budget ordinance intact.

**Policy Impact Area:** Public Service Grants

**Fiscal Impact:** Appropriation of \$2,841,196.00 for public service grants

**Analyst:** Baltiero



# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** Resolution 2019-0510

**Introducer/Sponsor(s):** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 23, 2019

**Type of Action:** Appropriation of Funds

**Bill Summary:** The bill appropriates funds in the sum of \$400,000.00 to provide funding for the City of Jacksonville to be used as the city's contribution to the Jacksonville Chamber of Commerce for FY 19-20. The transfer of these funds will be within the General fund – GSD as follows:

- **From:**
  - **Subfund Title:** General Fund – GSD
  - **Activity/Grant Title:** Contingency – Jacksonville Chamber
  - **Line Item:** Contingency
  - **Amount:** \$400,000.00
- **To:**
  - **Subfund Title:** General Fund – GSD
  - **Activity/Grant Title:** Citywide Municipal Dues and Affiliations
  - **Line Item:** Dues, Subscriptions and Memberships
  - **Amount:** \$400,000.00

**Background Information:** The purpose of the appropriation is to provide funding from the City to the Jacksonville Chamber of Commerce to be used exclusively for the following: advertising, target industry marketing to brand our region's key sub-clusters and outreach to site selectors and corporate decision makers. The annual Chamber membership fee is ordinarily budgeted in the City's annual budget ordinance in a dues and memberships line item. However, because of the conflict of interest posed by his employment with the Chamber of Commerce, Council Member Aaron Bowman would have had to abstain from voting on the budget on this item which was funded therein. It was decided to put the annual membership appropriation into a separate ordinance from which Mr. Bowman can abstain from voting while voting on the rest of the budget separately.

**Policy Impact Area:** Contribution to the Jacksonville Chamber of Commerce; voting conflict of interest

**Fiscal Impact:** Funding will be placed in Municipal Dues and Affiliations activity.

**Analyst:** Baltiero

**CITY COUNCIL RESEARCH DIVISION**  
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**Bill Type and Number:** Ordinance 2019-0512

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F, NCSPHS

**Date of Analysis:** July 23, 2019

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$100,000.00 from the General Fund/General Service District to the Clara White Mission Feeding Program; approves and authorizes the execution of documents by the Mayor or his designee and corporation secretary; authorizes approval of technical amendments by the Executive Director of the Office of Economic Development (OED); provides for City oversight by the Office of Grants and Compliance of the Department of Finance and Administration; invoking the exception to section 126.107(g), *Ordinance Code*; and provides a carryover of funds from year to year until such funds are expended or lapse according to the agreement.

**Background Information:** Clara White Mission was founded by Dr. Eartha M.M. White to provide services to those less fortunate in the community. The Mission has various programs that seek to reach the humanitarian goals of the founder. The Feeding Program, the soup kitchen, offers hot meals to the general homeless population seven days a week. Breakfast is served seven (7) days a week from 8:30 a.m. until 10:00 p.m. The program serves 400-500 persons daily. Volunteers assist with serving daily meals. The kitchen requires repairs and improvements with the HVAC, food preparation area, and distribution equipment. The grant term is October 1, 2019 – September 30, 2020. The funding will be disbursed on a reimbursement basis to the Mission. The direct contract with Clara White Mission requires approval and authorization to invoke the exception to 126.107 (g), *Ordinance Code*, so procurement is exempted from the competitive solicitation.

**Policy Impact Area:** Clara White Mission, feeding program

**Fiscal Impact:** The appropriation of \$100,000.00 from the General Fund/General Service District to Clara White Mission, Inc.

**Analyst:** Mitchell

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** 2019-518

**Introducer/Sponsor(s):** Council Member Boylan

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** NCSPHS, R

**Date of Analysis:** July 22, 2019

**Type of Action:** Ordinance renaming a park

**Bill Summary:** This bill renames Flynn Park located at 2738 Orange Pickers Road, Jacksonville, Florida 32223, in Council District 6 as the "Walter Anderson Memorial Park".

**Background Information:** The purpose of this legislation is to rename Flynn Park to honor the late Walter W. Anderson. Flynn Park is located in Mandarin in an area that was historically African American. In the 1950s, parks in Duval County were racially segregated and there were no public parks in Mandarin for use by African Americans. In 1955, Mr. Anderson (a lifelong Mandarin resident) conveyed approximately four acres to Duval County for nominal consideration with the restriction that it was to be used for park purposes only, in order to make a public park available for use by African Americans.

The renaming of the park is appropriate because: there is no park or other public facility in Mandarin named for any African American; although the Flynn family was one of Mandarin's prominent families in the twentieth century, their name was already honored by the naming of Flynn Road; Mr. Flynn had no known connection to the park, while Walter Anderson donated the land for the park to meet a need resulting from racial segregation.

**Policy Impact Area:** Flynn Park in Mandarin

**Fiscal Impact:** Some costs to replace signage

**Analyst:** Hampsey

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** 2019-519

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** NCSPHS, TEU, F

**Date of Analysis:** July 22, 2019

**Type of Action:** Appropriation

**Bill Summary:** This bill is an appropriation of \$206,183 of surplus funds from the General Fund - Economic Grant Program to Authorized Capital Projects in order to fully fund the Boone Park North Project to upgrade the electrical and tennis court lighting at Boone Park.

**Background Information:** The purpose of this legislation is to provide funds to fully fund the Boone Park North Project to upgrade the electrical grid in support of electrical and tennis court lighting upgrades. In June of 2017, IAVF Mission Springs LLC purchased the property located at 5121 Catoma Street and 5327 Timuquana Road and entered into a Payment in Lieu of Taxes (PILOT) Agreement with the City of Jacksonville. Ordinance 2017-280-E created Section 111.925(b), *Ordinance Code*, which specifies that PILOT payments must be deposited into the Neighborhood Enhancement Trust Fund for Mission Springs Apartments and used for neighborhood enhancements within a 4-mile area radius. Boone Park is located within the defined 4-mile area and \$206,183 was budgeted in FY 2018-2019 from the Trust Fund and transferred to Authorized Capital Projects.

**Policy Impact Area:** Boone Park enhancements

**Fiscal Impact:** Appropriation of \$206,183 as initiated B.T. 19-104

**Analyst:** Hampsey

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2019-0520

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F, NCSPHS

**Date of Analysis:** July 23, 2019

**Type of Action:** Appropriation of a continuation grant

**Bill Summary:** This bill appropriates \$395,915.00 under the Hazard Mitigation Grant Program to acquire and demolish a flood-prone property and return it to green space, as initiated by B.T. 19-101; amends the 2019-2023 Five-Year Capital Improvement Program (CIP) approved by Ordinance 2018-505-E to provide funding for the project entitled Acquisition & Demo of Floodprone Property; authorizes the Mayor, or his designee, and the corporation secretary to execute and deliver, for and on behalf of the City, the Federally-Funded Subaward and Grant Agreement between Florida Division of Emergency Management (FDEM) and City of Jacksonville; and provides for City oversight by Emergency Preparedness Division.

**Background Information:** The Hazard Mitigation Grant Program (HMGP) is authorized by Section 404 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act. HMGP is a partnership that is designed to assist states, local governments, private non-profit organizations, and Indian Tribes in implementing long-term hazard mitigation measures following a major disaster declaration. Although the Hazard Mitigation Grant Program is federally funded, the program is administered by the Florida Division of Emergency Management. The appropriation includes \$296,936.25 from the Federal Emergency Management Agency (FEMA) through the FDEM and a 25% city match of \$98,978.75 from Reserve for Federal Funds.

The property is adjacent to Pottsburg Creek at 8369 Bascom Road, Jacksonville, Florida 32216. Significant storm damage and flood-related issues were a result of Hurricanes Matthew and Irma. The estimate of the combined damages is \$132,000.00. This project will remove the structure from the threat of future flood damages for the current residents and reduce future public costs. The CIP amendment is necessary to immediately address the flooding concerns in the best interest of the community.

**Policy Impact Area:** Flooding, mitigation

**Fiscal Impact:** The appropriation of \$496,965.00, as initiated by B.T. 19-100, from the Council Operating Contingency Fund.

**Analyst:** Mitchell

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** 2019-521

**Introducer/Sponsor(s):** Council Member Pittman

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** NCSPHS, F

**Date of Analysis:** July 22, 2019

**Type of Action:** Appropriation and designation of oversight agency

**Bill Summary:** This bill is an appropriation of \$256,921.95 from the Tree Protection and Related Expenses Trust Fund, Subfund – 15F (Ordinance Code) for a tree planting project known as “District 8 Tree Planting Project” to include site preparation, the purchase and planting of trees, and including a one (1) year guarantee and maintenance of the plant material, on City rights-of way in District 8. With this legislation, the City may procure the services of the City’s Countywide Tree Planting Contract CP-0100-19 for an amount not to exceed \$256,921.95 to complete the project. The Public Works Department will oversee the project.

**Background Information:** The purpose of this legislation is to provide funds for tree planting in District 8. The three locations where trees will be planted are: Yancey Park, located at 3301 Soutel Drive; a median on Pritchard Road at Old Kings Road; the right-of-way of Moncrief-Dinsmore Road, from Trout River Boulevard to approximately Dunn Avenue. All sites have been field verified, and selection of species has been determined to best conform to site characteristics and existing infrastructure.

**Policy Impact Area:** Tree Planting in District 8

**Fiscal Impact:** Appropriation of \$256,921.95 from the Tree Protection and Related 2 Expenses Trust Fund, Subfund – 15F

**Analyst:** Hampsey

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** 2019-522

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 22, 2019

**Type of Action:** Authorization of corrective quitclaim deed and designation of oversight agency

**Bill Summary:** This bill authorizes the Corrective Quit Claim Deed between VyStar Credit Union and the City of Jacksonville for an approximately 1.1 acre parcel of land on the south end of Cecil Commerce Center. The Office of Economic Development will provide oversight and administration.

**Background Information:** VyStar Credit Union has an old branch building and parking lot in the south end of the Cecil Commerce Center which closed in 2000. However in 1999, the Navy conveyed the subject parcel of land to VyStar through a quit claim deed which contained an incorrect legal description. The Navy recently executed a corrective quit claim deed to rectify the error. Since the City now owns the property, and in order to clear title, the City needs to execute a quit claim deed to VyStar to properly vest marketable title of the Subject Parcel in VyStar.

**Policy Impact Area:** Cecil Commerce Center

**Fiscal Impact:** No direct cost to the City

**Analyst:** Hampsey

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



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**Bill Type and Number:** Ordinance 2019-0523

**Introducer/Sponsor(s):** Council President at the request of the Sheriff

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F, NCSPHS

**Date of Analysis:** July 23, 2019

**Type of Action:** Appropriation of a continuation grant

**Bill Summary:** This bill appropriates \$400,000.00 in Surplus Funds from the General Fund - Economic Grant Program to the General Fund – Public Service Grants to fund a one-time contribution to Mental Health Resource Center (MHRC) to help it through financial difficulties so that it may continue providing crucial mental health services to the Duval County community, as initiated by B.T. 19-105.

**Background Information:** MHRC requires financial assistance with the payoff of outstanding debt and the additional increase in annual funding for FY 20 and FY 21. The agency has experienced a surge in the number of cases and expenses; however, funding from external sources has remained level. Also, the debt is impacted by specific requirements associated with necessary capital improvements. MHRC's coverage ratios significantly dropped, which caused the bank to force "right-size" payments to reduce the debt and meet the ratio requirements. The Finance and Administration Department fiscal audit on MHRC determined assistance was needed, and the agency required the implementation of stricter financial controls. MHRC Board of Directors reassessed the annual budget and reduced a \$1 million projected loss to an \$18,000.00 surplus. Based on the board's actions, the Finance and Administration Department recommends providing MHRC \$400,000.00 in immediate additional funding and all future funding subject to continuous improvements and operational management in the upcoming year.

**Policy Impact Area:** Public service grants, MHRC, ratio requirements

**Fiscal Impact:** The appropriation of \$400,000.00, as initiated by B.T. 19-105, from the General Fund – Economic Grant Program to General Fund – Public Service Grants.

**Analyst:** Mitchell



# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** 2019-524

**Introducer/Sponsor(s):** Council Member Crescimbeni

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 22, 2019

**Type of Action:** *Ordinance Code* amendment

**Bill Summary:** This bill amends Chapter 3, Part 1 *Ordinance Code* to add two member positions to the Renew Arlington Community Redevelopment Agency Advisory Board. Currently the CRA Advisory Board has five members, with the amendment there will be seven members and five members will constitute a quorum.

**Background Information:** The purpose for this legislation is to expand the membership of the Renew Arlington Community Redevelopment Agency Advisory Board. The new member from category 7 will be appointed by the Mayor and confirmed by City Council and will: own at least one, but no more than three, parcels within the CRA boundary that will be or were required to make improvements to the property regarding fencing, landscaping or signage pursuant to the Renew Arlington Zoning Overlay. The new member from category 8 will be appointed by the Council President and confirmed by City Council and will: own at least three non-contiguous parcels, within the CRA boundary that will be or were required to make improvements to those properties regarding fencing, landscaping or signage pursuant to the Renew Arlington Zoning Overlay.

**Policy Impact Area:** Renew Arlington Community Redevelopment Agency Advisory Board

**Fiscal Impact:** No direct cost to the City and any administrative costs for staff support will come from the Office of Economic Development.

**Analyst:** Hampsey

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2019-0525

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F, NCSPHS

**Date of Analysis:** July 23, 2019

**Type of Action:** Appropriation of a continuation grant

**Bill Summary:** This bill appropriates \$496,965.00 under the Hazard Mitigation Grant Program to acquire and demolish a flood-prone property and return it to green space, as initiated by B.T. 19-100; amends the 2019-2023 Five-Year Capital Improvement Program (CIP) approved by Ordinance 2018-505-E to provide funding for the project entitled Acquisition & Demo of Floodprone Property – Oakwood Drive; authorizes the Mayor, or his designee, and the corporation secretary to execute and deliver, for and on behalf of the City, the Federally-Funded Subaward and Grant Agreement between Florida Division of Emergency Management (FDEM) and City of Jacksonville; and provides for City oversight by Emergency Preparedness Division.

**Background Information:** The Hazard Mitigation Grant Program (HMGP) is authorized by Section 404 of the Robert T. Stafford Disaster Relief and Emergency Assistance Act. HMGP is a partnership that is designed to assist states, local governments, private non-profit organizations, and Indian Tribes in implementing long-term hazard mitigation measures following a major disaster declaration. Although the Hazard Mitigation Grant Program is federally funded, the program is administered by the Florida Division of Emergency Management. The appropriation includes \$372,723.75 from the Federal Emergency Management Agency (FEMA) through the FDEM and a 25% city match of \$124,241.25 from General Fund GSD.

The property is located at 6732 Oakwood Drive, Jacksonville, FL 32211. There are four recorded flood loss claims on this property with FEMA. The project will remove the structure from the threat of future flood damages for the current residents and reduce future public costs. The CIP amendment is necessary to immediately address the flooding concerns in the best interest of the community.

**Policy Impact Area:** Flooding, mitigation

**Fiscal Impact:** The appropriation of \$496,965.00, as initiated by B.T. 19-100, from the Council Operating Contingency Fund.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2019-0526

**Introducer/Sponsor(s):** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** F

**Date of Analysis:** July 23, 2019

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$49,200.00 from the Council Operating Contingency to fund the migration of historical data from existing systems to the new Granicus system, and requests a one-cycle emergency passage.

**Background Information:** The existing Council legacy system that includes meeting videos, agendas, minutes, agenda items, agenda action history, and attachments is held with International Roll Call, Haivision, and OnBase. The historical data will be migrated to the Granicus platform to allow the information to be available and viewable on the City Council's public-facing web portal. The funding includes the cost of continued maintenance, service, and support for the existing system until the migration is complete. The emergency passage is necessary to cover the expenses of the current system with International Roll Call until the migration with Granicus is completed.

**Policy Impact Area:** Data migration, Granicus

**Fiscal Impact:** The appropriation of \$49,200.00 from the Council Operating Contingency Fund.

**Analyst:** Mitchell

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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**Bill Type and Number:** 2019-527

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** NCSPHS, F

**Date of Analysis:** July 22, 2019

**Type of Action:** Appropriation, agreement authorization, CIP amendment and designation of oversight agency

**Bill Summary:** This bill is an appropriation of \$2,600,000 from the Debt Management Fund – Loan Repayment to purchase 1.21 acres of real property located at 347 Riverside Avenue, Jacksonville, Florida. The funds appropriated will not lapse but shall carryover to subsequent fiscal years. This bill also authorizes a sale and purchase agreement between the City and Fidelity National Financial, Inc. for the property and amends the 2019-2023 Five-Year Capital Improvement Program. The Real Estate Division of the Public Works Department will provide oversight and contract administration.

**Background Information:** The purpose of this legislation is to redevelop a vacant property, known as the Old Fire Station 5 Site, in the downtown Northbank Area. In 2005, the property was a part of a Land Swap Agreement between the City and Fidelity National Financial, wherein a portion of the Fire Station 5 parcel was exchanged for a parcel for an urban park (Sidney J. Gefen Riverwalk Park) and Fidelity received a parcel needed for the construction of a new building. Purchasing and redeveloping the property will eliminate blight conditions in the area, provide job opportunities to residents, realign Forest Street to provide better access to the property and surrounding properties, and improve parking for Riverwalk Park.

**Policy Impact Area:** Property redevelopment in the downtown Northbank Area

**Fiscal Impact:** Appropriation of \$2,600,000 as initiated by B.T. 19-109 from the Debt Management Fund – Loan Repayment

**Analyst:** Hampsey

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



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**Bill Type and Number:** Resolution 2019-528

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Brian Mosier as Director of the Neighborhoods Department.

**Background Information:** Chapter 34, Part 1, *Ordinance Code*, establishes the Neighborhoods Department. Sec. 34.102, Ordinance Code, establishes that there shall be a Director of the Neighborhoods Department. The Director shall have a bachelor's degree or higher from an accredited college or university and at least five years of experience in an administrative or executive position.

Mr. Mosier has worked as the Operations Director for the City of Jacksonville since February 2008. Mr. Mosier has a Bachelor of Science degree from Bob Jones University.

**Policy Impact Area:** Neighborhoods Department operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$118,368 to \$193,254 annually.

**Analyst:** Distel

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

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**Bill Type and Number:** Resolution 2019-529

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill appoints Joe Meux to the Jacksonville-Duval County Council on Elder Affairs, filling a seat formerly held by Erma Lee Cole, for a partial term ending June 30, 2020.

**Background Information:** The Jacksonville-Duval County Council on Elder Affairs is established pursuant to Chapter 82, Ordinance Code, and charged to serve as an advocate for the older persons in the city, to the governmental agencies responsible for the various plans and programs designed to help older persons; assist in the implementation of plans and programs selected by regional organizations, as they relate to the city and its citizens; designate priorities among programs developed in the city by public, nonprofit and private providers concerning older persons. Section 82.101, Ordinance Code, provides that fourteen of the members of the Council on Elder Affairs shall be appointed by the City Council, with one nominee from each of the District Council Members.

Mr. Meux has a Juris Doctor degree from Vanderbilt Law School. He is retired a retired minister from the Presbyterian Church. Mr. Meux is a Duval County resident.

**Policy Impact Area:** Council on Elder Affairs operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Distel

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

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**Bill Type and Number:** Resolution 2019-530

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill appoints Mildred S. Brown to the Jacksonville-Duval County Council on Elder Affairs, filling a seat formerly held by Frances A. Padgett, for a first full term ending June 30, 2021.

**Background Information:** The Jacksonville-Duval County Council on Elder Affairs is established pursuant to Chapter 82, Ordinance Code, and charged to serve as an advocate for the older persons in the city, to the governmental agencies responsible for the various plans and programs designed to help older persons; assist in the implementation of plans and programs selected by regional organizations, as they relate to the city and its citizens; designate priorities among programs developed in the city by public, nonprofit and private providers concerning older persons. Section 82.101, Ordinance Code, provides that fourteen of the members of the Council on Elder Affairs shall be appointed by the City Council, with one nominee from each of the District Council Members.

Ms. Mildred Brown was a Human Services Counselor from 1975 to 2001 for the Florida Department of Children and Families. She has a Bachelor of Art in Sociology from Edward Waters College. She resides in Council District #10.

**Policy Impact Area:** Council on Elder Affairs operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-531

**Sponsor:** Council Member Dennis

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill reappoints Jacquelyn Nash to the Jacksonville-Duval County Council on Elder Affairs, as the representative for Council District #9, for a second term ending June 30, 2021.

**Background Information:** The Jacksonville-Duval County Council on Elder Affairs is established pursuant to Chapter 82, Ordinance Code, and charged to serve as an advocate for the older persons in the city, to the governmental agencies responsible for the various plans and programs designed to help older persons; assist in the implementation of plans and programs selected by regional organizations, as they relate to the city and its citizens; designate priorities among programs developed in the city by public, nonprofit and private providers concerning older persons. Section 82.101, Ordinance Code, provides that fourteen of the members of the Council on Elder Affairs shall be appointed by the City Council, with one nominee from each of the District Council Members.

Ms. Nash received a master's degree in social work from Florida State University and is a Florida Licensed Clinical Social Worker. She is an active community volunteer and has served on the National Association of Social Workers, Jacksonville Ryan White Title I Council, and as a Polling Precinct Assistant Manager for the Supervisor of Elections Office. She resides in the Osceola Forrest area within Council District #8.

**Policy Impact Area:** Council on Elder Affairs operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Distel



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**Bill Type and Number:** Resolution 2019-532

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Jonathan McGowan, as a member of the Jacksonville Housing Authority, replacing Emilio Zeller, for a first term ending September 16, 2021.

**Background Information:** The Jacksonville Housing Authority is established pursuant to Chapter 51A, Ordinance Code, and charged to within its area of operation, prepare, carry out, acquire, lease, and operate housing projects; and provide for the construction, reconstruction, improvement, alteration, or repair of any housing project or any part thereof. Section 51A.103, *Ordinance Code*, provides that the seven members of the board shall be appointed by the Mayor, subject to confirmation of the Council.

Mr. McGowan received a bachelor's degree in political science from the University of Florida is the President of Soft Sand Consulting and the Shooting & Outdoor Convention. He has served on a number of community organizations including the Duval County Election Advisory Panel and the Jacksonville Regional Chamber of Commerce. He resides within Council District #13.

**Policy Impact Area:** Jacksonville Housing Authority operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-533

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of James Register, Jr., as a member of the Civil Service Board, replacing Pamela G. Payne for a first three-year term ending June 30, 2022.

**Background Information:** The Civil Service Board is established pursuant to Article 17, *Jacksonville Charter*, and charged to periodically review the operation and effect of the personnel provisions of the charter, the classification plan, and the pay plan, and report their findings to the council and the mayor; hear and determine appeals initiated by employees who are charged with personnel violations; hear and determine complaints by employees and prospective employees concerning alleged violations of civil service rules or regulations with respect to hiring and promotion; hear and determine the grievance of persons covered by the civil service rules or the grievance of persons who may be entitled to be covered concerning any action taken which pertains to employment rights. Section 17.02, *Jacksonville Charter*, provides that the nine members of the Board shall be residents and qualified electors of the City of Jacksonville, and five of the members shall be appointed by the Mayor, subject to the confirmation by the City Council.

Mr. Register was an Agent at State Farm Insurance from 1996 to 2019. He graduated with a Bachelor of Science from Southern Illinois University. He resides in Council District #6.

**Policy Impact Area:** Civil Service Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-534

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Henry Brown as a member of the JEA Board, replacing G. Alan Howard, for a first full term ending February 28, 2023.

**Background Information:** The JEA is established pursuant to Article 21, *Jacksonville Charter*, and authorized to own, manage and operate a utilities system within and without the City of Jacksonville. The JEA is created for the express purpose of acquiring, constructing, operating, financing and otherwise have plenary authority with respect to electric, water, sewer, natural gas and such other utility systems as may be under its control now or in the future. Section 21.03(a), *Jacksonville Charter*, provides that the seven members of the JEA Board are to be city residents and electors appointed by the Mayor and confirmed by Council.

Mr. Brown is the President and Chief Executive Officer for Miller Electric Company. He is a native of Jacksonville and graduated from Stetson University with a Bachelor of Business Administration and a Masters in Accountancy.

**Policy Impact Area:** JEA Board operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-535

**Sponsor:** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment/Election; Emergency Passage

**Bill Summary:** This bill elects the City Council Members for the 2019 Duval County Value Adjustment Board (VAB). Council Member Joyce Morgan will serve as Chair, Council Member Garrett Dennis will serve as a member and Council Member Danny Becton as the alternate member, all for a term concluding with the final hearing for the tax year of the board. Emergency passage is requested.

**Background Information:** The VAB hears appeals regarding property assessments and complaints against homestead exemption denials. Section 194.015, *Florida Statutes*, requires that two of the members of the VAB shall be members of the governing body of the county elected from the membership of the board of the governing body.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2019 VAB in early August.

**Policy Impact Area:** Value Adjustment Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-536

**Sponsor:** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Reappointment; Emergency Passage

**Bill Summary:** This bill reappoints Shirley Dasher, as a citizen member, to the Value Adjustment Board (VAB), for the 2019 Tax Year, for the duration of the board hearings.

**Background Information:** The Duval County VAB is established pursuant to 194.015, *Florida Statutes*, and charged to hear appeals regarding property assessments and complaints against homestead exemption denials. The membership includes a citizen member, owning homestead property within the county, appointed by the City Council as the governing body of the county.

Ms. Dasher is the Co-owner of *Creative Community Solutions, LLC*. She is a homestead owner residing within Council District #4.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2019 VAB in early August.

**Attendance:** According to records provided by the staff for the VAB, Ms. Dasher has attended 100% of the board meetings during her current term.

**Policy Impact Area:** Value Adjustment Board operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-537

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Chiquita Moore as Operations Director of Neighborhoods Department.

**Background Information:** Chapter 34, Part 1, *Ordinance Code*, establishes the Neighborhoods Department. Sec. 34.13, *Ordinance Code*, establishes one position of Operations Director within the Department of the Neighborhoods Department.

Ms. Moore has over 20 years of corporate expertise, training and development, project management, strategic and community planning experience. Ms. Moore has worked for the City of Jacksonville for 4 years as an Executive Council Assistant and Intergovernmental Affairs Liaison to the Mayor. She has a Bachelor of Science in Psychology from the University of North Florida

**Policy Impact Area:** Neighborhoods Department operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$101,481 to \$165,684 annually.

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-0538

**Introducer/Sponsor(s):** Council Member White

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** NCSPHS

**Date of Analysis:** July 23, 2019

**Type of Action:** Issuing a Certificate of Public Convenience and Necessity (COPCN); requesting one cycle emergency passage

**Bill Summary:** The bill issues a COPCN to Mayo Clinic Jacksonville to operate the vehicle(s) listed in its application for emergency medical transportation services. The bill authorizes the Director of the JFRD, or his designee, to grant to Mayo Clinic Jacksonville the COPCN in accordance with Chapter 158, Ordinance Code. The bill approves an amendment to the MOU agreeing to relocate additional resources from the company's other operating areas to Jacksonville in the event of a declared emergency and to partner with JFRD to meet the imminent needs of the citizens of Jacksonville. This bill requests one cycle emergency passage of this legislation due to Mayo Hospital emergency transport being delayed pending this COPCN. These transports would assist JFRD during hurricanes, and Florida is presently in hurricane season.

**Background Information:** Chapter 158, Ordinance Code, requires that a person or entity engaging in prehospital emergency medical transportation service first secure a COPCN. Pursuant to Section 158.204, Mayo Clinic Florida submitted an application to engage in prehospital emergency medical transportation service. The application was reviewed, verified and submitted to the Public Health and Safety Committee, which voted to recommend Mayo Clinic Florida's application for the COPCN to Council. In Ordinance 2018-411-E, enacted August 14, 2018, the Council authorized a COPCN to Mayo Clinic Florida. Mayo Clinic Florida is changing the name to Mayo Clinic Jacksonville. Mayo Clinic Jacksonville is the parent entity of Mayo Clinic Florida, and Mayo Clinic Jacksonville's application for the COPCN is identical to Mayo Clinic Florida's application except for the applicant name.

**Policy Impact Area:** JFRD and Emergency Response Services

**Fiscal Impact:** No fiscal impact is anticipated.

**Analyst:** Baltiero

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**Bill Type and Number:** Resolution 2019-539

**Sponsor:** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment/Election; Emergency Passage

**Bill Summary:** This bill appoints Council Member Randy White as a member of the North Florida Transportation Planning Organization (TPO), for an unexpired term ending June 30, 2020. Emergency passage is requested.

**Background Information:** The TPO is established pursuant to Section 339.175, *Florida Statutes*, and charged to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans and to be the forum for cooperative decision making by officials of the affected governmental entities.

The membership apportionment plan of the TPO provides for the Mayor and three Jacksonville City Council Member representatives on the Board. The Mayor and Council Member representatives each have a weighted vote of two (2) each.

**Policy Impact Area:** North Florida Transportation Planning Organization operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Distel



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**Bill Type and Number:** Resolution 2019-540

**Sponsor:** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment/Election; Emergency Passage

**Bill Summary:** This bill appoints Council Member Al Ferraro as a member of the North Florida Transportation Planning Organization (TPO), replacing Sam Newby, for an unexpired term ending June 30, 2020. Emergency passage is requested.

**Background Information:** The TPO is established pursuant to Section 339.175, *Florida Statutes*, and charged to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans and to be the forum for cooperative decision making by officials of the affected governmental entities.

The membership apportionment plan of the TPO provides for the Mayor and three Jacksonville City Council Member representatives on the Board. The Mayor and Council Member representatives each have a weighted vote of two (2) each.

**Policy Impact Area:** North Florida Transportation Planning Organization operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2019-541

**Sponsor:** Council President Wilson

**Date of Introduction:** July 23, 2019

**Committee(s) of Reference:** R

**Date of Analysis:** July 25, 2019

**Type of Action:** Appointment/Election; Emergency Passage

**Bill Summary:** This bill appoints Council Member Danny Becton as a member of the North Florida Transportation Planning Organization (TPO), replacing filling a seat formerly held by Lori Boyer, for an unexpired term ending June 30, 2020. Emergency passage is requested.

**Background Information:** The TPO is established pursuant to Section 339.175, *Florida Statutes*, and charged to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans and to be the forum for cooperative decision making by officials of the affected governmental entities.

The membership apportionment plan of the TPO provides for the Mayor and three Jacksonville City Council Member representatives on the Board. The Mayor and Council Member representatives each have a weighted vote of two (2) each.

**Policy Impact Area:** North Florida Transportation Planning Organization operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Distel