

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-0474

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 21, 2017

Type of Action: Economic Development Agreement authorization and approval, designation of oversight agency

Bill Summary: This bill approves and authorizes an Economic Development Agreement between the City and "Project Milan" (according to Section 288.075 Florida Statutes, confidentiality regarding an economic development project is permitted, if necessary) and authorizes a REV Grant of \$700,000. The Office of Economic Development will provide oversight.

Background Information: "Project Milan" has committed to retain 428 jobs, create a minimum of 10 permanent full-time equivalent new jobs in Jacksonville by December 31, 2021. The Office of Economic Development has reviewed the application submitted by Project Milan for community development, and has determined the Economic Development Agreement to be in the long term public interest that will enhance the City's tax base and revenues.

The Mayor is designated as the authorized official of the City for the purpose of executing and delivering any contracts, notes and documents and furnishing such information, data and documents for the Agreement. The Executive Director of the OED, as contract administrator, is authorized to negotiate and execute all necessary changes and amendments to the Agreement.

REV Grant payments will be provided in annual installments. "Project Milan" will be responsible for a \$28.5 million capital investment to construct a 95,000 sq. ft. office space on the Southside. If there is any breach or default on the agreement, the City may refuse, reduce or require the return of REV Grant payment. Specific defaults include: reporting requirements, job retention/creation and capital investment.

Policy Impact Area: Economic development

Fiscal Impact: REV Grant not to exceed \$700,000 and private capital investment of \$28,500,000

Analyst: Hampsey

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Bill Type and Number: Ordinance 2017-475

Introducer/Sponsor(s): Council Member Dennis

Date of Introduction: July 25, 2017

Committee(s) of Reference: LUZ

Date of Analysis: July 25, 2017

Type of Action: Amend Chapter 656, *Ordinance Code*

Bill Summary: This bill amends Section 656.1402 (Approval Procedure), Part 14 (Transit Oriented Development), Chapter 656 (Zoning Code), *Ordinance Code*, to add five areas suitable for transit oriented development.

Background Information: The Council approved Ordinance 2007-587-E which created the Transit Oriented Development (TOD) category to allow increased residential density, reduced automobile parking, pedestrian oriented open space, mixed use, and reduced setbacks in areas designated for mass transit stations. There were eight (8) specific areas deemed by the city to be suitable locations for TOD overlay zones. TOD districts primarily create an environment in which people can live and work comfortably without the need to utilize personal vehicles to attend to the ordinary tasks of daily life, such as commuting to work or doing weekly shopping.

This legislation proposes the addition of five (5) new TOD areas: Cedar Hills Boulevard, Collins Road, Morse Avenue, San Juan Avenue, and Townsend Road. The procedure for adopting new TOD zones includes a requirement for a public planning charette prior to submission of the proposal to the Council, and the appointment by the Mayor (confirmed by Council) of a 7-member, public/private TOD Committee to review and make recommendations on the proposal.

Policy Impact Area: Transit oriented development

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2017-0497

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: July 25, 2017

Committee(s) of Reference: LUZ

Date of Analysis: July 25, 2017

Type of Action: Approve transmittal of proposed 2017B Series text amendment to the FLUE

Bill Summary: This bill approves the proposed revisions and modifications of the 2030 Comprehensive Plan as the large scale text amendment #3 to revise the Public Buildings and Facilities (PBF) Future Land Use Element category to add dredge disposal to the list of principal uses.

Background Information: PBF is a broad land use category that is intended to accommodate major public use or community service activities. The Planning and Development Department, Planning Commission, and Land Use & Zoning Committee provided appropriate public hearings and information sessions with due notice. Each entity provided recommendations to the Council in support of the transmittal based on all the written and oral comments received. The proposed revision will be transmitted through the State's expedited review process to the appropriate State agencies. All local, state or federal permits or approvals must be obtained before commencement of the development or use and issuance of this revision to be operated in strict compliance.

Policy Impact Area: Planning and Development Department, 2030 Comprehension Plan

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2017-500

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Adoption of proposed ad valorem millage rate; advising Property Appraiser of “rolled back” millage rate; setting public hearing dates for millage levy and City budget; requesting emergency passage

Bill Summary: The bill publishes the “rolled back millage rates” for tax year 2017, based on certified taxable values provided by the Property Appraiser, as follows:

General Services District (GSD - countywide), excluding Urban Services Districts 2 – 5: 10.9028 mills
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 7.7324 mills
GSD within USD 5 (Baldwin): 9.4321 mills

The bill proposes the following millage rates to fund the Mayor’s proposed FY 2017-18 budget:

General Services District (GSD), excluding Urban Services Districts 2 – 5: 11.4419 mills
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 8.1512 mills
GSD within USD 5 (Baldwin): 9.6312 mills

Finally, the bill sets the required public hearing on the proposed millage rate and tentative budget for the Council meeting of September 12th and requests emergency adoption of the resolution.

The bill is requested for emergency passage on first reading in order to meet the state mandated deadline of August 4th to report a proposed millage rate to the Property Appraiser for mailed notification to all property owners.

Background Information: Florida law requires that the City annually publish the “rolled back” millage rate, which is the millage rate that would be required to be levied on this year’s (higher) property valuations to produce the same amount of ad valorem tax revenue produced by last year’s millage rate. The county millage rates for the current year as follows: GSD (outside USDs 2-5) – 11.4419; GSD in USDs 2-4 – 8.1512; GSD in USD 5 – 9.6312. The Property Appraiser’s preliminary (end of June) gross taxable value roll for 2016 is \$58,882,311,525, up 6.4% from \$55,305,271,250 in June of 2016.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Provides for the levy of ad valorem property taxes calculated to produce \$625,195,677 in revenue for the FY17/18 budget.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-501

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Levy of real and personal property taxes in General Services District, excluding the Beaches and Baldwin; authorizing assessment and collection of taxes

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2017 tax year for GSD operations (excluding the Beaches and Baldwin) at a rate of 11.4419 mills, which represents a 10.32% increase from the 2017 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total preliminary adjusted taxable value of real and personal property in the GSD, excluding the Beaches and Baldwin, is \$52,225,335,209 for tax year 2017, up 4.7% from 2016's preliminary taxable value of \$49,880,900,053. The millage for GSD operations in the majority of the city represents an unchanged millage rate from 2016.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$625,195,677 in revenue to the City General Fund and the tax increment districts at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-502

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Levy of City of Jacksonville real and personal property taxes in USD 2-4 (the Beaches cities); authorizing assessment and collection of taxes.

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2017 tax year for GSD operations in Atlantic Beach, Neptune Beach and Jacksonville Beach at a rate of 8.1512 mills, which represents a 5.42% increase from the 2017 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total assessed value of taxable real and personal property in the Beaches cities is \$5,770,461,163 for tax year 2017, up 7.2% from \$5,380,384,727 for tax year 2016. The millage for GSD operations in the Beaches cities represents an unchanged rate from tax year 2016.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$625,195,677 in revenue to the City General Fund and the tax increment districts for the FY17/18 budget at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-503

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Levy of City of Jacksonville real and personal property taxes in USD 5 (Town of Baldwin); authorizing assessment and collection of taxes.

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2017 tax year for GSD operations in the Town of Baldwin at a rate of 9.6312 mills, which represents a 1.35% increase from the 2017 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total preliminary adjusted taxable value of real and personal property in the Town of Baldwin is \$44,687,742 for tax year 2017, down 0.8% from \$45,012,850 in 2016. The millage for GSD operations in the Town of Baldwin represents an unchanged rate from tax year 2016.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$625,195,677 in countywide revenue to the City General Fund and the tax increment districts for the FY17/18 budget at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-504

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Adoption of FY17-18 budget ordinance; appropriation; Ordinance Code waivers; Ordinance Code amendment

Bill Summary: The bill adopts the 2017-18 budgets for the City and its independent agencies and authorities. The proposed General Fund GSD departmental expenditure budget is \$972,117,694, with a total City departmental expenditure budget (General Fund, Special Revenue, Capital Projects, Enterprise, Internal Service, Trust and Agency Funds, and Other Component Units) of \$1,915,340,162. Non-departmental expenditures, inter-fund transfers and reserves are budgeted at \$538,837,086 for total appropriations, reserves and cash carryover of \$2,454,177,248.

The bill sets an employee cap of 7,370. The 5-year financial projection estimates the City's General Fund GSD revenues to increase by 10.6% from \$1,168,423,914 (proposed) in FY17-18 to \$1,293,265,413 in FY21-22, with ad valorem taxes and state shared revenues growing substantially over the period, many sources remaining nearly flat, and miscellaneous revenues, other sources and transfers from fund balance projected to decline. The bill establishes a City Public and Cultural Services Grant program allocating \$5,870,765 and allocates \$120,213,976 for capital improvements (\$10,000,000 for stormwater projects, \$4,500,000 for solid waste projects, and \$105,713,976 for other departmental capital improvements). The bill sets the employer's contributions to the various pension plans as follows: \$33,270,627 to the General Employees' Pension Fund (plus 0.3% of payroll for disability), \$13,973,105 to the Corrections Officer's Pension Fund (plus 0.3% of payroll for disability), and \$135,648,057 the Police and Fire Pension Fund.

The bill waives the following provisions of Ordinance Code: 1) the requirement that the City increase funding for the Jacksonville Children's Commission each year by an amount equal to the average percentage increase in all City operating department budgets, up to the value of ½ mill; 2) the formula for setting the salaries of City Council members so as to keep the base salaries for council members the same in FY17-18 as in FY10-11; 3) conflicting provisions within Code Section 10.105 regarding Council members' postage and communication expenses so as to reduce the communication expense allowance to the lower of the conflicting provisions; 4) the Code requirement that vehicle replacement be done on a cash basis; 5) the provision requiring funding to the JSEB and MBE programs in a minimum amount of \$500,000 (excluding staff costs); 6) Code Section 111.183 requiring Taye' Brown Regional Park Improvement Trust Funds to be used for improvements to the park so as to allow the funds to be used for operational costs of the Equestrian Center; 7) Code Section 117.107(2) prohibiting appropriation of a grant in advance of receipt of the grant award letter so as to allow budgeting for a U.S. EPA Clean Air Act grant anticipated to be received in 2018; 8) provisions of Chapter 126 – Procurement Code – in order to permit SMG to procure goods and services in accordance with its own competitive procurement process for capital expenditures of \$100,000 or less and non-capital extraordinary repair and maintenance projects of \$500,000 or less; 9) the Code prohibition against codification or establishment of new fees in the budget

ordinance; 10) the provisions of Ordinance 2000-1079-E (as amended by Ordinance 2001-795-E) regarding deposit of loan payments made by VCP-Lynch Ltd. into the Downtown Economic Development Fund so as to permit those repayments to be deposited in the Northeast Tax Increment District subfund to reduce the General Fund subsidy to that fund; and 11) the requirement to annually review fees to ensure that they are recouping at least 85% of the cost to the City of providing the service to which the fee applies.

The bill authorizes the Jacksonville Children's Commission to transfer funds administratively via a Transfer Directive from one line item to another, provided that appropriations are not transferred out of children's programs and provided that funding provided through the Public Service Grant process may not be transferred from one agency to another without Council approval. It provides that no Public Works Department charge-backs for services valued at less than \$5,000 shall be applied to any City Council appropriations from discretionary council district bond funds.

The bill approves the food and beverage appropriations listed on Attachment A. It provides that payments to Jacksonville Area Legal Aid from court fees and costs shall be made on a monthly basis in arrears in accordance with the contracts between the City and Legal Aid. It requires the tracking by the Public Works Department of the use of its time, equipment, materials and personnel by the Stormwater Utility and quarterly reporting of such accounting to the Council Auditor's Office and the Finance Committee. It provides that the City's indigent care appropriation to Shands Jacksonville shall not exceed \$26,275,594 and provides that the Parks, Recreation and Community Services Department shall include fees for use of Hanna and Huguenot Parks in the City's annual fee review process. The bill provides that revenue and interest deposited in the Library Fines Revenue Fund shall be appropriated in the budget for identified library capital improvements or maintenance thereon. It requires that all Community Redevelopment Area (CRA) board resolutions approved by CRA boards shall be forwarded (along with all attachments) to the Chief Administrative Officer for transmittal. It requires that the Finance and Administration Department's annual memo to the Council Auditor describing the year-end excess funds recapture and deposit into reserve funds this year include a report on which subfunds end the year with negative balances.

The bill amends Ordinance Code Chapter 25 – Office of General Counsel – in Part 1 to increase that office's Litigation Imprest Fund from \$500 to \$2,500. It requires the Public Buildings Division to justify to the Chief Financial Officer or Chief Administrative Officer the uses to be made of the \$250,000 public buildings emergency fund before they are expended. The bill amends the financing exhibit to Ordinance 2001-795-E (Lynch Building project) to change the loan repayment terms from a 30 year amortization commencing July 1, 2003 with a 20 year term at 6% interest to a 30 year amortization commencing October 1, 2017 at a 3% interest rate. It amends Ordinance Code Chapter 106 – Budget and Accounting Code – to change the funding goal for the City's Emergency Reserve fund from 7% of the General Fund/General Services District's budgeted expenditures (25.5 days average cash flow) to 6 - 8% of the General Fund/GSD's annual revenue.

The bill adopts the annual budgets for the Renew Arlington, KingSoutel Crossing, Jacksonville International Airport, and DIA Community Redevelopment Areas.

Background Information:

Policy Impact Area: Annual budget adoption

Fiscal Impact: The proposed General Fund departmental expenditure budget is \$972,117,694, with a total City departmental expenditure budget (General, Special Revenue, Capital Projects, Enterprise, Internal Service, and Trust and Agency Funds) of \$1,915,340,162. The total budgetary approval, operations and capital, for the City and the independent authorities, is approximately \$5.44 billion, excluding the Duval County Public Schools, the budget for which is not approved by City Council.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-505

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Adoption of 2018-22 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waiver

Bill Summary: The bill adopts the 2018-22 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes “routine roadway resurfacing” from the definition of “capital improvement” in order to permit roadway resurfacing to be capitalized in FY17/18. It waives the provision of the Ordinance Code excluding property not owned by the City from the definition of “capital improvement” to allow the City to fund improvements on the campus of Edward Waters College. The bill acknowledges compliance with the Budget Code’s capital improvement appropriations carry-over provisions by attachment of Exhibit 2 – the list of Capital Improvement Projects Not Lapsed and the proposed funding for those projects in FY17/18. It authorizes the Office of General Counsel and the Council Auditor’s Office to make changes to titles, tables of contents, the Ordinance Code, journal entries, schedules, attachments, etc. to effectuate the Council’s intent.

Background Information: The CIP proposes spending \$105,713,976 million in FY17/18 on “general capital improvement projects”, with \$67.97 million being borrowed funds. The largest projects are \$14 million for sidewalk and curb ramp ADA compliance, \$13.3 million for roadway resurfacing, \$8 million for the Liberty Street/Coastline Drive/old courthouse parking deck project, \$8 million for the demolition and property clean-up of the former city hall and courthouse sites on Bay Street; and \$2 million for countywide parks and recreation improvements. This year a separate CIP element entitled Safer Neighborhood Investment Plan proposes one-time spending of \$30,300,770 in FY17-18 on public safety projects, including \$12 million for a new backup 911 emergency communications center, \$8 million for student housing and an athletic field at Edward Waters College, \$4.4 million for a new Fire Station #63 and \$4.2 million for a new Fire Station #61.

The CIP proposes \$10,000,000 (down 39% from \$16,297,708 million in the current year) in stormwater projects funded without any borrowing, allocating \$4.2 million to countywide drainage system capital maintenance and \$1.48 million to the Julington/Cormorant conveyance and pond project and \$1.38 million to the LaSalle Street outfall project. It also proposes \$4.5 million in borrowed funds (down 69% from \$14.5 million in the current year) for continuation of the Trail Ridge Landfill expansion project.

The City’s proposed 5-year CIP for General Fund general capital projects totals \$414,702,524 from FY18 through FY22, with \$259,600,346 (59.7%) being provided through borrowing. The 5-year CIP for stormwater utility

projects totals \$50.15 million (\$10 million per year, plus an additional \$150,000 in FY21-22) funded without any borrowing. The 5-year CIP for solid waste projects shows no expenditures beyond the \$4.5 million for Trail Ridge Landfill expansion in the FY17-18 until another allocation of \$1,712,500 for landfill-related projects in FY21-22..

Policy Impact Area: Capital improvement budgeting

Fiscal Impact: The City's total CIP projects cost for FY17-18 (General Fund, Safer Neighborhood Investment Plan, stormwater, solid waste) is \$150,514,746. The total project value for the 5-year CIP is \$499,653,294.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-506

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 27, 2017

Type of Action: Authorizing execution of indigent care funding agreements with Shands Jacksonville Medical Center and Florida Agency for Health Care Administration

Bill Summary: The bill authorizes the execution of the annual letter of agreement among the City, Shands Jacksonville Medical Center, and the Florida Agency for Health Care Administration for payment of the City's indigent care contribution of \$26,275,594 to Shands Jacksonville and for the use of all of those funds to leverage the State's Low Income Pool (LIP) and the federal government's "disproportionate share" Medicaid funds to increase the amount of funding available for indigent care purposes.

Background Information: Shands Jacksonville and several of the other largest indigent care provider hospitals in the state participate in the "disproportionate share" program through which the hospitals turn a portion of their local indigent care funds over to the state to be used as matching funds to draw down enhanced Medicaid reimbursement for indigent care, thus substantially increasing the amount of care that can be provided as a result of the local appropriation. The Mayor's proposed budget for FY17/18 contains an allocation of \$26,275,594 to Shands Jacksonville for indigent care purposes.

The City's appropriations to Shands Jacksonville have remained unchanged over the past several years since an increase in FY13/14:

FY12/13 - \$23,775,594; FY13/14 - \$26,275,594; FY14/15 - \$26,275,594; FY15/16 - \$26,275,594; FY16/17 - \$26,275,594

Policy Impact Area: Indigent care funding

Fiscal Impact: According to Shands Jacksonville, the exact amount of Low Income Pool (LIP) to be leveraged by the use of the City's indigent care contribution is unknown at this time due to changes in the state rules governing the program. However, based on the May 5, 2017 Florida Senate Committee on Appropriations Report, \$4.4 million of the \$26.27 million will be contributed to Disproportionate Share funding resulting in a return of \$7.5 million. Although the remaining \$21.87 million contribution will be sent to the state for potential LIP matching purposes, the exact match remains unclear.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-507

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Adoption of 2018-22 Information Technology System Development Program (ITECH) project list

Bill Summary: The bill adopts the FY18-22 Information Technology System Development Program (ITECH) as required by the Budget Code. The 5-year plan encompasses a total of \$59,026,159 in IT projects, with \$8,760,171 being programmed for FY17-18, increasing substantially in FY18-19 (\$16,523,953) and then gradually declining again by \$2-3 million per year to \$9,108,058 in FY21-22. Borrowing is projected to fund \$26,865,421 (45.5%) of the ITECH projects.

Background Information: The largest projects scheduled for funding in FY17/18 are \$1,199,528 for the mobile radio refresh project, \$1,668,814 to begin constructing an emergency 911 backup call center, and \$1,016,670 for the computer/laptop/tablet equipment refresh.

The FY18-22 version of the ITECH proposes substantially different expenditure levels from the plans adopted the last two years:

	<u>FY17/18</u>	<u>FY18/19</u>	<u>FY19/20</u>	<u>FY20-21</u>
FY16-20 ITECH	\$10.6M	\$6.3M	\$2.9M	
FY17-21 ITECH	\$8.4M	\$7.6M	\$5.2M	\$5.4M
FY18-22 ITECH	\$8.8M	\$16.5M	\$13.0M	\$11.6M

A major differences between the FY17-21 and FY18-22 plans are the addition of a Fleet Management System – Replacement project (\$710,000), the addition of a Grants Management Software project (\$375,962), the addition of a Medical Examiner Case Management System (\$881,514), an increase in the allocation to an Enterprise Permit/Land Use Management system (+\$2,500,000), the addition of a Portable Radio Refresh project (\$9,016,634), a reduction in the allocation to Disaster Recovery/Data Redundancy (-\$652,388), the elimination of an Enterprise Auto Vehicle Locator system (-\$1,143,400), and the elimination of Fire Station Fiber Upgrade (\$400,000).

Policy Impact Area: Information technology improvements and funding

Fiscal Impact: The 5-year plan encompasses a total of \$59,026,159 in IT projects to be financed by borrowing (42%) and various pay-as-you-go sources (58%).

Analyst: Clements

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Bill Type and Number: Ordinance 2017-508

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 27, 2017

Type of Action: Adoption of annual growth rate for net present value of future pension liability sales surtax proceeds

Bill Summary: The bill declares that the present value of future Pension Liability Surtax proceeds shall be calculated assuming a 4.25% annual growth rate, unchanged from the previously-established rate.

Background Information: When the City Council enacted Ordinance 2017-250-E to levy a local option sales tax for pension liability amortization, the ordinance provided that the present value of future Pension Liability Surtax proceeds (to be used annually in determining the amount of the City's employer contribution to the pension plans) shall be calculated assuming an initial 4.25% annual growth rate, to be re-evaluated each year in conjunction with the budget adoption process. The City administration has reviewed various economic factors and recommends that 4.25% rate be the rate for the next year.

Policy Impact Area: City employer contribution amount to pension plans

Fiscal Impact: The City's employer contribution to the three pension plans is budgeted at \$219,781,404 for FY17-18.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-0509

Introducer/Sponsor(s): Introduced by Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 20, 2017

Type of Action: Ordinance approving appropriation for continuation grant and designation of oversight agency

Bill Summary: This bill is an appropriation of \$6,000,000 for the Department of Health and Human Services Ryan White HIV/AIDS continuation grant beginning March 1, 2018, and ending February 28, 2019, which will carryover for the 2018-2019 fiscal year. This ordinance also approves the multi-year recurring grant and authority to receive additional 15% grant funds and authorizes an increase in the employee cap during the duration of the grant as applicable. Schedule B1A of the annual budget *Ordinance 2017-504* will be amended to reauthorize 4FTE's and 832 part time hours. The Department of Parks, Recreation and Community Services shall oversee the project.

Background Information: The purpose of the appropriation is to provide HIV-related health and support services to persons living with HIV and residing in the Jacksonville Transitional Grant Area. Because of the conflict of interest posed by his employment with his nonprofit (the Community Rehabilitation Center which provides HIV support services), Council Member Reggie Gaffney would have had to abstain from voting on the city budget if the grant was appropriated in the budget ordinance. It was decided to put the HHS Ryan White HIV/AIDS Grant Fund appropriation into a separate ordinance from which Mr. Gaffney can abstain from voting.

Policy Impact Area: HIV-related support services and mitigation of voting conflict of interest

Fiscal Impact: Appropriation of \$6,000,000 from a continuation grant from the Department of Health and Human Services Ryan White HIV/AIDS Grant Funds, with no matching funds from the City required. The funds shall be appropriated through the Mayor's Budget Review Committee upon receipt of the award letter.

Analyst: Hampsey

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2017-0510

Introducer/Sponsor(s): Introduced by Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 20, 2017

Type of Action: Appropriation

Bill Summary: This bill is an appropriation to transfer funding from the designated Council contingency for Jacksonville's contribution to the Jacksonville Chamber of Commerce.

Background Information: The purpose of the appropriation is to provide funding from the City to the Jacksonville Chamber of Commerce to be used exclusively for the following: advertising, target industry marketing to brand our region's key sub-clusters and outreach to site selectors and corporate decision makers. The annual Chamber membership fee is ordinarily budgeted in the City's annual budget ordinance in a dues and memberships line item. However, because of the conflict of interest posed by his employment with the Chamber of Commerce, Council Member Aaron Bowman would have had to abstain from voting on the budget on this item which was funded therein. It was decided to put the annual membership appropriation into a separate ordinance from which Mr. Bowman can abstain from voting.

Policy Impact Area: Contribution to the Jacksonville Chamber of Commerce and voting conflict of interest

Fiscal Impact: \$200,000 for economic development advertising and recruiting

Analyst: Hampsey

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LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-0511

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 25, 2017

Type of Action: Authorization and appropriation

Bill Summary: This bill appropriates \$1,732,530.72 to reduce the City's cost obligation for the 2016 Beach Renourishment effort and to clean up prior grant year appropriations, as initiated by B.T. 17-111; authorizes the Mayor, or his designee, and the Corporation Secretary to execute and deliver, for and on behalf of the City amendment No. 1 to Agreement No. 15DU1 between the Florida Department of Environmental Protection and the City of Jacksonville; and provides for City oversight by the Engineering and Construction Management Division of the Department of Public Works.

Background Information: The City entered into agreement No. 15DU1 with the Florida Department of Environmental Protection to fund the beach erosion control project. The agreement began on February 2, 2015 and expires on July 31, 2018. The appropriation consists of \$901,956.48 from the Florida Department of Environmental Protection and \$830,574.24 from the City of Jacksonville Beach Erosion – Local Account. This appropriation and authorization will allow the City to accumulate funding for future renourishment efforts to approximately 2022. Additionally, the actuals will allow for movement between Local and State activities of the Beach Erosion grant.

Policy Impact Area: 2016 renourishment element – Beach erosion project

Fiscal Impact: The appropriation of \$1,732,530.72, as initiated by B.T. 17-111.

Analyst: Mitchell

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-512

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS

Date of Analysis: July 28, 2017

Type of Action: Appropriation; CIP Amendment

Bill Summary: The ordinance transfers \$147,276.17 from the Facilities Capital Maintenance - Gov't Project to provide funding for the renovation, repair and maintenance of the Fire Museum, as initiated by B.T. 17-118. It amends the 2017-2021 five-year Capital Improvement, approved by Ordinance 2016-505-E, to decrease funding for the project entitled "Facilities Capital Maintenance – Gov't" and increase funding for the project entitled "Fire Museum – Renovation/Repair."

Background Information: In the early 1900s, the structure was Fire Station 3, located on Catherine Street, close to Bay Street. Back then, much of downtown Jacksonville was rebuilding from the Great Fire of 1901. More than a century later, the Fire Museum is now adjacent to Metropolitan Park and is home to an incredible variety of exhibits and artifacts that depict the evolution of our city's fire service. This project will include demolition, removal, repairs, alterations, renovation & installation to : waterproof membrane, new concrete slab, the surface of masonry walls, HVAC system, windows, skylight, wood flooring, roofing, structural repairs, asbestos and lead paint abatement along with electrical & mechanical work. This is a project that will enable the museum, currently closed, to re-open its doors to visitors who used to tour through it on a regular basis. Re-opening the museum will result in a better quality of life for residents & visitors downtown Jacksonville.

Policy Impact: Public Works/Engineering and Construction Management

Fiscal Impact: The ordinance appropriates \$147,276.17

Analyst: Jackson

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2017-513

Sponsor: Council President at the request of the Sheriff:

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS

Date of Analysis: July 28, 2017

Type of Action: Appropriation; Agreements Authorization

Bill Summary: The ordinance appropriates \$144,500.00 from the Special Law Enforcement Trust Fund in accordance with Section 932.7055, Florida Statutes, in order to provide funding to the Orange County Sheriff's Office (\$3,000.00), Fresh Ministries, Incorporated (\$15,000.00), Operation Save Our Sons (\$10,000.00), Police Athletic League of Jacksonville, Inc. (\$25,000.00), First Coast Crime Stoppers, Inc. (\$85,000), Florida Sheriff's Youth Ranch (\$500.00), and Pit Sisters, Inc. (\$6,000.00), as initiated by B.T. 17-120; it approves and authorizes the Mayor, and Corporation Secretary to execute and deliver on behalf of the City, the Miscellaneous Appropriations Agreements between the City and various non profits receiving Special Law Enforcement Trust Fund Grants; provides for City oversight by the Budget & Management Division of the Jacksonville Sheriff's Office.

Background Information: The allocations in this legislation support drug treatment, drug abuse education, drug prevention, crime prevention, safe neighborhood, or school resource officer program(s). This appropriation is for the 2016-2017 fiscal year, and the Jacksonville Sheriff's Office will be responsible for all administrative requirements.

Policy Impact: Jacksonville Sheriff's Office

Fiscal Impact: The ordinance appropriates \$144,500.00 from the Special Law Enforcement Trust Fund.

Analyst: Jackson

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-0514

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: TEU, F

Date of Analysis: July 20, 2017

Type of Action: Appropriation of litigation settlement funds

Bill Summary: This bill approves the legal settlement between the City and ERC General Contracting Services and Great American Insurance Company. The ordinance also authorizes an appropriation of \$1,250,000 in legal settlement funds which shall not lapse but shall carryover into subsequent fiscal years.

Background Information: The City of Jacksonville entered into a contract with ERC General Contracting Services, Inc. to construct the incremental closure of approximately 25 acres of side slope terraces located at Trail Ridge Landfill, known as the Trail Ridge Landfill Incremental Closure Phase 4. The scope of work for the Phase 4 Closure to be performed while the Trail Ridge Landfill continued its day-to-day operations included: providing final cover, placing two lifts of compacted clay, placing top soil and sod, and installing downcomer pipes, underdrains, trench drains and seep wells. Although Great American Insurance Company issued payment and performance bonds for the Phase 4 Closure, the progress and performance of ERC General Contracting forced the City to provide ERC and Great American notice of ERC's default and termination.

The City then had to re-bid the project and awarded a contract to a different organization for completion and repair of the Phase 4 Closure caused by ERC's default. Through mediation, the City and Great American agreed upon \$1,250,000 as payment from Great American to the City in settlement of the Landfill Closure Litigation and costs associated with the Phase 4 Closure.

Policy Impact Area: Litigation settlement funds

Fiscal Impact: \$1,250,000, as initiated by B.T. 17-121

Analyst: Hampsey

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Bill Type and Number: Ordinance 2017-515

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: TEU; F

Date of Analysis: July 28, 2017

Type of Action: Appropriation; CIP Amendment

Bill Summary: The ordinance appropriates \$312,500.00 from the General Fund/General Service District Fund Balance to the Jacksonville Transportation Authority for the use in a capita project related to the St. Johns Ferry as authorized by the Ferry Transfer Agreement, as initiated by B.T. 17-123; it provides for payment on a draw or reimbursement basis; it provides for oversight by the Accounting Division and reverter; the ordinance amends the 2017-2021 five-year Capital Improvement Program approved by Ordinance 2016-505-E to provide funding for the project entitled "Ferry Fender System".

Background Information: In 2016, the City of Jacksonville transferred operations of the St. Johns River Ferry to the Jacksonville Transportation Authority ("JTA") pursuant to Ordinance 2016-127-E. Under the Transfer Agreement, the City agreed to match funding for certain capital projects up to a maximum of \$625,000 per year. JTA has made a request that the City contribute a total of \$625,000 for a multi-year project match for Phase II of the St. Johns River Ferry Fender System Replacement with \$312,500 being contributed by the City in fiscal year 2016/17 and \$312,500 proposed to be contributed in fiscal year 2017/18. Funding for this project for Phase II of the St. Johns River Ferry upgrades will complete the St. Johns River Ferry/Ferry Slip Wall project, which includes the rehab and renovation/overhaul of the seawalls, terminal bridges, docks and ramps by JTA. The project will improve the state of good repair and increase reliability of the service to the riders and the community.

Policy Impact: St. Johns River Ferry capital improvements

Fiscal Impact: The ordinance appropriates \$312,500.

Analyst: Jackson

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Bill Type and Number: Ordinance 2017-0516

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 21, 2017

Type of Action: New chapter in the *Ordinance Code* to create account for deposit

Bill Summary: This bill creates a new Chapter 55 (Downtown Investment Authority), Part 2 (Water Quality Compensatory Credits) *Ordinance Code* and establishes an account for the deposit of funds derived from Water Quality Compensatory Credits.

Background Information: The City is the owner of the St. Johns River Water Management District Permit No. 18269-1 (the City Stormwater Permit) which is applicable to the City's downtown area. The City Stormwater Permit has 184.9 acres of surplus stormwater facility compensatory credits that may be used to meet the water quality requirements of future downtown development projects. Water Quality Compensatory Credits will be offered for sale or as credits to incentivize downtown development projects as an alternative solution to meeting the stormwater facility water quality requirements.

Water Quality Compensatory Credits are subject to the prior approval of the CAO, the Director of Public Works and the DIA Director. The Director of Public Works will determine the Water Quality Compensatory Credit fees based on the design costs, construction and inspection costs, and the ongoing operation and maintenance costs necessary to construct and maintain a stormwater facility or pond for the development project. Funds will be deposited into an account called the Downtown Infrastructure Enhancement Account, from which the Mayor, or designee, shall have the authority to spend in amounts up to \$100,000 to perform capital and maintenance projects in the downtown without further approval by the Council.

Policy Impact Area: Downtown Investment Authority and Water Quality Compensatory Credits

Fiscal Impact: No direct costs to the City. Creates a mechanism to monetize excess stormwater treatment capacity; authorizes CAO to make capital and maintenance expenditures up to \$100,000 without further approval

Analyst: Hampsey

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Bill Type and Number: Ordinance 2017-0517

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: TEU, F

Date of Analysis: July 25, 2017

Type of Action: Approve and authorize a right-of-way franchise agreement

Bill Summary: This bill approves and authorizes the Mayor and Corporation Secretary to execute and deliver a 20-year franchise agreement between the City of Jacksonville and Buckeye Terminals, LLC; waives Part 3, Chapter 711, *Ordinance Code*; and provides for City oversight by the Planning and Development Department, Development Services Division.

Background Information: This agreement will allow the creation of a 1.6 mile liquid energy ethanol and petroleum transmission pipeline and associated equipment in the City's right-of-way between 1509 Eastport Road and Buckeye's Jacksonville Terminal. The pipeline will allow Buckeye to pipe its liquid gas product between two of its separate receiving and processing facilities as part of its industrial production operations. In exchange for the use of the City's 1.6 miles of right-of-way, Buckeye will pay a franchise fee based on the price-per-linear-foot. The 2017 fee calculation consists of \$4.37 per linear foot (\$35,832) with a 3% annual increase over the 20-year life of the agreement.

Policy Impact Area: Franchise agreement

Fiscal Impact: \$4.37 per linear foot (\$35,832) with a 3% annual increase over the 20-year life of the agreement.

Analyst: Mitchell

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LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-518

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: TEU

Date of Analysis: July 28, 2017

Type of Action: Donation Authorization; Ordinance Code Waiver

Bill Summary: The ordinance authorizes the Chief of Procurement to donate Asset #114158, an industrial truck scale, to Sphinx Management, Inc.; the ordinance waives Section 122.816 (Donation, Destruction or Abandonment of Valueless Tangible Personal Property), Part 8 (Tangible Personal Property) of Chapter 122 (Public Property), *Ordinance Code*, to allow the Chief of Procurement to donate Asset #114158 without following the award process.

Background Information: The industrial truck scale is located at 11651 Davis Creek Road East on property belonging to Sphinx Management, Inc. that was formerly a City yard waste mulch site; it has a net book value of \$0, with an original cost of \$37,024. The truck scale was acquired on July 13, 1987 and installed at the leased mulch site, but was not removed when the mulching operation ceased. The cost of removing the asset exceeds its value. This bill authorizes transfer of the scale to the property owner at no cost.

Policy Impact: Surplus asset disposition

Fiscal Impact: The asset to be donated has a current book value of \$0.

Analyst: Jackson

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-0519

Introducer/Sponsor(s): Council President at the request of the Office of General Counsel

Date of Introduction: July 25, 2017

Committee(s) of Reference: F

Date of Analysis: July 21, 2017

Type of Action: Approval of Comprehensive Settlement Agreement

Bill Summary: This bill approves the legal settlement agreement between the City and 695 Investment Group, LLC. Related to *695 INVESTMENT GROUP, LLC V. CITY OF JACKSONVILLE, FL, CASE NO. 3:16-CV-1221-J-32JRK*, US District Court for the Middle District of Florida.

Background Information: 695 Investment Group filed suit against the City concerning the revocation of a building permit issued for the subject building/structure (Sherwood Forest Shopping Center) located at 5133 Soutel Drive, Jacksonville, FL 32208. In 2013, 695 Investment was issued a building permit on the site; work began and was inspected by the City. In 2014, the City Council adopted the KingSoutel Crossing zoning overlay and the associated commercial design guidelines which affected how property in the area could be developed.

In June 2016, the Building Inspection Division cancelled the project's building permit for inactivity, required that a new permit issued for continuation of the project be subject to compliance with the requirements of the overlay district, and informed the developer that certain aspects of the project as then completed would not be allowed under the new overlay conditions. 695 sued the City and, after negotiations, both parties agreed avoid litigation proceedings by accepting the following terms: the building permit will stand as issued, all litigation and code enforcement proceeding will be canceled, 695 will install a 6 ft. 95 percent opaque fence, all existing trees will be retained and 695 will plant shrubs and curbing around the trees, 695 will remove 100 sq. ft. of asphalt and lime rock base, when not in use, all construction/nonpersonal vehicles will be parked within the fenced area. Each party shall cover the costs of their own legal fees.

Policy Impact Area: Legal settlement agreement

Fiscal Impact: Internal legal costs, no other direct costs to the City

Analyst: Hampsey

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LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-0520

Introducer/Sponsor(s): Council President at the request of the Supervisor of Elections

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 25, 2017

Type of Action: Approve the revision of voting precinct boundaries

Bill Summary: This bill approves the revision of voting precinct boundaries of Precincts 201 and 210, to be effective starting with the August 28, 2018 primary election, as requested by the Supervisor of Elections pursuant to Section 352.102, *Ordinance Code*.

Background Information: Precinct 210 has the smallest number of registered voters in Duval County. Precinct 201 is very large. Altering the boundaries will move about 1000 voters from precinct 201 into 210 to provide a better balance in numbers. In addition, the change will reduce wait lines for voters at precinct 201 and move some voters a lot closer to their polling place. The boundary adjustment was requested by the members of the Heckscher Drive community.

Policy Impact Area: Supervisor of elections

Fiscal Impact: Undetermined

Analyst: Mitchell

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LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-521

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: TEU

Date of Analysis: July 28, 2017

Type of Action: Easement Closure

Bill Summary: The ordinance closes, abandons, and/or disclaims a 15 foot portion of an easement for drainage and utilities lying within Lot 66, Block 2, Golden Pond, established in Plat Book 59, page 35, of the Public Records of Duval County, dated September 12, 2005, and located at 9102 Jennifer Boulevard, in Council District 12, at the request of the property owner.

Background Information: The closure is requested to allow the applicant to construct a pool. There were no objections from the City and utility agencies to the abandonment of the northerly 15 feet by 50 feet of the easement. The easement is 30 feet by 50 feet.

Policy Impact: Public Works/Real Estate

Fiscal Impact: The applicant has paid a \$1,066.00 closure application processing fee.

Analyst: Jackson

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-0522

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 25, 2017

Type of Action: Approve issuance of health care facilities revenue bonds

Bill Summary: This bill 1) provides for and authorizes the issuance by the City Of Jacksonville, Florida of its Health Care Facilities Revenue Bonds (Brooks Rehabilitation), Series 2017, in an aggregate principal amount not exceeding \$100,000,000.00 for the purpose of obtaining funds to loan to Genesis Health, Inc., a Florida not for profit corporation; 2) appoints a bond trustee; 3) authorizes a delegated negotiated sale of such Series 2017 Bonds, approving the conditions and criteria for such sale, and authorizing the Economic Development Officer of the City of Jacksonville, Florida to award the negotiated sale of such Series 2017 Bonds to the underwriter; 4) provides for the rights of the holders of such Series 2017 Bonds; 5) makes certain covenants and agreements in connection with the issuance of such Series 2017 Bonds; 6) approves and authorizes the execution and delivery of a trust indenture, a loan agreement and a bond purchase agreement with respect to such Series 2017 Bonds; 7) approves and authorizes the execution and delivery of certain other documents required in connection with the foregoing; 8) makes certain other appointments; and 9) and provides certain other details in connection therewith.

Background Information: The issuance will refund the outstanding Bonds (\$92,000,000.00) to the Jacksonville Health Facilities Authority Health Care Facilities Revenue Bonds (Brooks Health Systems), Series 2007. The bonds were issued to finance the cost of acquiring, constructing and equipping various health care facilities for Genesis Health d/b/a Brooks, other members of its obligated group and the City. The remaining balance of \$8,000,000.00 of the Series 2017 Bonds will finance or reimburse a termination payment for an interest rate swap entered into by Brooks on or about September 25, 2005 in contemplation of refunding the Series 2007 Bonds. The swap is required to be terminated with a payment due.

Policy Impact Area: Health care facilities revenue bonds

Fiscal Impact: There is no City financial obligation or debt associated with this action.

Analyst: Mitchell

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Resolution 2017-0523

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 25, 2017

Type of Action: Approve issuance by capital trust agency of its revenue bonds

Bill Summary: This bill urges the Council to approve Section 147(f) of the Internal Revenue Code and Section 163.01, Florida Statutes, the issuance by the Capital Trust Agency of its Revenue Bonds in one or more series, either taxable or tax-exempt, or both, in an aggregate principal amount not to exceed \$70,000,000.00.

Background Information: The Industrial Development Revenue Bond (IRB) Committee recommended the issuance of revenue bonds to fund a loan to Renaissance Charter School, Inc., a Florida nonprofit corporation, and/or one or more related and/or affiliated entities to finance and cover the cost of acquiring, constructing and equipping three charter schools with one located in Jacksonville at 12800 Beach Boulevard. The amount for this location is \$22,180,000.00. The school will be approximately a 2 story, 68,152 square foot building and ancillary facilities expected to accommodate up to 1,145 students in grades k-8 to be operated as a charter school known as the Duval Charter School at Coastal. The other two locations are in Ocoee and Kissimmee.

A required public hearing was held by the Office of Economic Development in order to finance the cost of the project from the proceeds of the Bonds on a tax-exempt basis. The IRB Committee adopted the recommendation to approve the issuance of the Bonds on July 14, 2017. The approval by the Council does not endorse creditworthiness of the Borrower, recommend any prospective purchaser of the Bonds to purchase the Bonds, evaluate the likelihood of the repayment of the debt service on the Bonds, or approve any necessary zoning or rezoning applications nor approve any other regulatory permits related to the Jacksonville Facility. The City shall not be construed by reason of its adoption of this Resolution to have made any such endorsement, finding or recommendation or to have waived any of the City's rights or to have estopped the City from asserting any rights or responsibilities of the City may have in such regard.

Policy Impact Area: Revenue Bonds

Fiscal Impact: There is no City financial obligation or debt associated with this action.

Analyst: Mitchell

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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Bill Type and Number: Resolution 2017-524

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS; F

Date of Analysis: July 28, 2017

Type of Action: Brownfield Designation

Bill Summary: The resolution designates property located at 5735 Philips Highway, Jacksonville, Florida 32216, as a Brownfield Area for environmental rehabilitation and economic development.

Background Information: BW Philips Bowden, LLC, the owner of the property and its development partner, Brightwork, are planning to develop the property in anticipation of the construction of a Wawa convenience store and additional retail operations. BW Philips Bowden is requesting the City Council to adopt a resolution designating the property has a Brownfield Area. Florida Statutes require that an area outside of a community redevelopment area, Enterprise Zone, Empowerment Zone, closed military base or designated brownfield pilot project area be designated a Brownfield Area by local government resolution. Following the enactment of legislation approving the designation, the owner will negotiate a Brownfield Site Rehabilitation Agreement (BSRA) with the Florida Department of Environmental Protection (FDEP). The owner is pursuing the Brownfield Area Brownfield designation and BSRA in order to benefit from the State of Florida's Voluntary Clean Up Tax Credit Program (VCTC). The VCTC will allow the site owner to receive 50% State corporate income tax credit assessment and cleanup costs, up to an annual amount of \$500,000. The property owner also wishes to apply for cleanup liability protection from the State. The site was used as an automobile dealership from 1970 through 2004. Environmental site assessments have discovered the presence of surface oil discharges, as well as multiple storage tanks and oil/water separator. The EPA defines Brownfield as sites that are abandoned, idled or under-used industrial and commercial facilities where expansion or redevelopment is complicated by real or perceived environmental contamination. The Planning & Development Department recommends that the Brownfield designation requested by the property owner be approved. The site is located in Council District 5.

Policy Impact: Planning and Development Department – Community Planning Division/Economic Development

Fiscal Impact: Minimal. The resolution designates a Brownfield Area that would enable economic development.

Analyst: Jackson

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Bill Type and Number: Resolution 2017-0525

Introducer/Sponsor(s): Introduced by Council Member Newby

Date of Introduction: July 25, 2017

Committee(s) of Reference:

Date of Analysis: July 21, 2017

Type of Action: Approval of the Regional Multi-Modal Transportation Plan

Bill Summary: This resolution approves the Regional Multi-Modal Transportation Plan as prepared by the Northeast Florida Regional Transportation Commission.

Background Information: The benefits of a robust regionally connected transit system include a decrease in traffic congestion allowing for better safety outcomes and the more efficient flow of commerce, an increase in the quality of life and experience for citizens and visitors, and an increase in economic competitiveness by making the region attractive to the transportation needs of the workforce of today and the future.

The Regional Transit Coordinating Committee (RTC), within the Northeast Florida Regional Transportation Commission, approved a draft Regional Multi-Modal Transportation Plan in September 2016, and then conducted public hearings and amended the Plan to incorporate the public comments and observations from commission members. The final Plan, which places great emphasis on the coordination of regional transit services, was formally adopted at the April 12, 2017 RTC meeting.

Policy Impact Area: Transportation planning

Fiscal Impact: None

Analyst: Hampsey

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Resolution 2017-528

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment; Emergency Passage

Bill Summary: This bill appoints Council Member Aaron Bowman to the Duval County Tourist Development Council (TDC), replacing Council Member Greg Anderson in the elected official category, for a first term ending June 30, 2020. Emergency passage is requested.

Background Information: The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that in addition to the Council President, two of the nine members of the TDC shall be elected officials.

Emergency passage has been requested so that all members will be eligible to participate at a special meeting of the TDC on July 27th.

Policy Impact Area: Tourist Development Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2017-529

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Confirmation; Emergency Passage

Bill Summary: This bill confirms the appointment of Council Member Lori Boyer as an alternate member of the Election Canvassing Board, for a term ending June 30, 2018. Emergency passage is requested.

Background Information: The Election Canvassing Board is established pursuant to Section 102.141, *Florida Statutes*, and charged to publicly canvass the absentee electors' ballots and provisional ballots and to publicly canvass the vote given each candidate, nominee, constitutional amendment, or other measure submitted to the electorate of the county, as shown by the returns then on file in the office of the supervisor of elections and the office of the county court judge.

Section 102.141(1)(e)2, *Florida Statutes*, provides for an alternate member appointed by the chair of the board of county commissioners.

Emergency passage has been requested due to the Atlantic Beach Primary Election scheduled for August 29th.

Policy Impact Area: Election Canvassing Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-530

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment

Bill Summary: This bill appoints Council Member John Crescimbeni to the Northeast Florida Regional Council (NEFRC), replacing Council Member Aaron Bowman, as a county representative, for a term ending June 30, 2019.

Background Information: The NEFRC is established pursuant to Chapter 186, Part 5, *Florida Statutes*, and charged to provide local governments with a means of exercising the rights, duties and powers of a regional planning agency; to provide a means for conducting the regional comprehensive planning process; to provide regional coordination; to act in an advisory capacity and to exchange, interchange, and review the various programs of regional concern; to promote communication among members and the identification and resolution of common regional-scale problems; to cooperate with federal, state, local and non-governmental agencies and citizens to insure the orderly and harmonious coordination of federal, state and local planning and development programs to assure the orderly and balanced growth and development of this region; and to encourage and promote communications between neighboring regional planning districts in an attempt to insure compatibility in development and long-range planning goals.

The bylaws of the NEFRC, authorized by Resolution 2003-750-A, provide that two of Duval County's representatives, on the Regional Council, shall be elected county representatives.

Policy Impact Area: Northeast Florida Regional Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-531

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Council Member Al Ferraro, as a member, and Council Member Lori Boyer, as an alternate member, both on the Board of Directors of the Jacksonville Zoological Society, representing the City Council, for a term concurrent with the term of the Council President.

Background Information: The bylaws of the Jacksonville Zoological Society provide for City Council representatives, appointed by the Council President, on the Board of Directors.

Policy Impact Area: Zoological Society Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-532

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 25, 2017

Type of Action: Appointment

Bill Summary: This bill appoints Council Member Bill Gulliford to the Northeast Florida Regional Council (NEFRC), replacing Council Member Danny Becton, as a county representative, for an unexpired term ending June 30, 2018.

Background Information: The NEFRC is established pursuant to Chapter 186, Part 5, *Florida Statutes*, and charged to provide local governments with a means of exercising the rights, duties and powers of a regional planning agency; to provide a means for conducting the regional comprehensive planning process; to provide regional coordination; to act in an advisory capacity and to exchange, interchange, and review the various programs of regional concern; to promote communication among members and the identification and resolution of common regional-scale problems; to cooperate with federal, state, local and non-governmental agencies and citizens to insure the orderly and harmonious coordination of federal, state and local planning and development programs to assure the orderly and balanced growth and development of this region; and to encourage and promote communications between neighboring regional planning districts in an attempt to insure compatibility in development and long-range planning goals.

The bylaws of the NEFRC, authorized by Resolution 2003-750-A, provide that two of Duval County's representatives on the Regional Council shall be elected county representatives.

Policy Impact Area: Northeast Florida Regional Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-533

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment

Bill Summary: This bill appoints Council Member Tommy Hazouri to the Joint Planning Committee, replacing Council Member Al Ferraro as the City Council representative, for a term concurrent with the term of the Council President.

Background Information: The Joint Planning Committee is an advisory body to the Duval County Public Schools and the governing bodies of the cities, within the county, regarding the review of future growth patterns of Duval County; review of existing sites and identification of future sites and facility needs for schools, libraries, parks and community centers; consideration of future site-compatible community facilities; and review of the annual update of the Interlocal Agreement.

Resolution 2001-65-A, which created the Joint Planning Committee, provides for a Council Member representative on the Committee.

Policy Impact Area: Duval County Public Schools and City Council Joint Planning

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-534

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment/Election; Emergency Passage

Bill Summary: This bill elects the City Council Members for the 2017 Duval County Value Adjustment Board (VAB). Council Member Danny Becton will serve as Chair, Council Member Scott Wilson will serve as a member and Council Member Al Ferraro as the alternate member, all for a term concluding with the final hearing for the tax year of the board. Emergency passage is requested.

Background Information: The VAB hears appeals regarding property assessments and complaints against homestead exemption denials. Section 194.015, *Florida Statutes*, requires that two of the members of the VAB shall be members of the governing body of the county elected from the membership of the board of the governing body.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2017 VAB in late July.

Policy Impact Area: Value Adjustment Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2017-535

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Reappointment Confirmation

Bill Summary: This bill confirms the Mayor's reappointment of David L. Wakefield, as a member of the Jacksonville Housing and Community Development Commission (JHCDC), as a representative of the banking industry, for a first full term ending November 30, 2020.

Background Information: The JHCDC is established pursuant to Chapter 35, *Ordinance Code*, in accordance with Section 420.9076, *Florida Statutes*, and charged to act as an advisory committee, conduct any required public hearings, undertake the review, take any and all required actions for compliance, and make recommendations to the Council for adoption (and authorize the transmittal) as required by section 420.9076, *Florida Statutes*, regarding local affordable housing incentives. Section 30.703(a), *Ordinance Code*, provides that six of the eleven members of the Commission shall be appointed by the Mayor and confirmed by Council, in various categories, including a representative actively engaged in the banking or mortgage banking industry in connection with affordable housing.

Mr. Wakefield received a bachelor's degree in business administration from the University of North Florida and is a Senior Mortgage Planner with *PrimeLending*. He resides in the Miramer area within Council District #5.

Attendance: According to information provided by the staff for the Jacksonville Housing and Community Development Commission, Mr. Wakefield has attended 83% (19 of 23) of the meetings during his current term.

Policy Impact Area: Jacksonville Housing and Community Development Commission operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2017-536

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Council President's appointment of Council Member Lori Boyer, as a member of the Downtown Vision, Inc. board, replacing Council Member Bill Gulliford, for a term concurrent with the term of the Council President.

Background Information: Downtown Vision, Inc. (DVI) is a not-for-profit 501(c)6 organization whose mission is to enhance the value of downtown properties by being an advocate for downtown businesses and to promote downtown as an exciting place to live, work, shop, play and be entertained. DVI's priorities include making Downtown Jacksonville cleaner, safer, more attractive, and marketing the downtown area through special events and other activities that encourage people to come downtown. DVI is funded by downtown property owners through a special business improvement district assessment, and by the City of Jacksonville. The district, which spans over 90 blocks of downtown, is bounded by Broad Street, Church Street, Market Street and Prudential Drive.

The bylaws for Downtown Vision, Inc. provide for the Council President or designee as a member of the Board of Directors.

Policy Impact Area: Downtown Vision, Inc. operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2017-537

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment; Emergency Passage

Bill Summary: This bill appoints Council Member Lori Boyer to the Duval County Tourist Development Council (TDC), replacing John Crescimbeni in the elected official category, for an unexpired term ending June 30, 2018. Emergency passage is requested.

Background Information: The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that in addition to the Council President, two of the nine members of the TDC shall be elected officials.

Emergency passage has been requested so that all members will be eligible to participate at a special meeting of the TDC on July 27th.

Policy Impact Area: Tourist Development Council operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2017-538

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Council Member John Crescimbeni as an ex-officio member of the Cultural Council of Greater Jacksonville, replacing Council Member Greg Anderson, for a term concurrent with the term of the Council President.

Background Information: The bylaws of the Cultural Council of Greater Jacksonville provide for the City Council President, or appointee, as an ex-officio member of the Board of Directors.

At their June 2017 board meeting, the Cultural Council of Greater Jacksonville discussed changing the status of this position from ex-officio to liaison, but that change has not yet been finalized.

Policy Impact Area: Cultural Council of Greater Jacksonville

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-539

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment

Bill Summary: This bill appoints Council Member Bill Gulliford, to the Northeast Florida Regional Transportation Commission, replacing Samuel Newby for a first four-year term ending December 31, 2020.

Background Information: The Northeast Florida Regional Transportation Commission was established by Chapter 2013-173, *Laws of Florida*, and charged to improve mobility and expand multimodal transportation options for persons and freight throughout the six-county North Florida region. Section 343.1003, *Florida Statutes*, provides that two of the nine members of the governing board shall be appointed by the Jacksonville City Council and may be elected officials of the city.

Policy Impact Area: Northeast Florida Regional Transportation Commission operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Resolution 2017-540

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Reappointment

Bill Summary: This bill reappoints Council Member Joyce Morgan to the Circuit 4 Juvenile Justice Advisory Board, as the County Commission representative, for a two-year term ending June 30, 2019.

Background Information: Juvenile Justice Advisory Boards are established for each of the judicial circuits pursuant to Chapter 985, *Florida Statutes*, and charged with developing a comprehensive plan for the circuit; participating in the facilitation of interagency cooperation and information sharing; providing recommendations for public or private grants to be administered by one of the community partners; and providing recommendations in the evaluation of prevention and early intervention grant programs.

Section 985.664(4), *Florida Statutes*, provides for a county commissioner, from each county in the circuit, as a member of the board.

Policy Impact Area: Circuit 4 Juvenile Justice Advisory Board

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2017-541

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment

Bill Summary: This bill appoints Jason B. Burnett to the Duval County Research and Development Authority, filling a seat formerly held by Marcia Parker Tjoflat, for a first four-year term ending October 17, 2020.

Background Information: The Duval County Research and Development Authority is established pursuant to Chapter 67, *Ordinance Code*, and charged to oversee "First Coast Technology Park", a 285-acre commerce center at the University of North Florida; for the purpose of promoting scientific research and development in affiliation with and related to the research and development activities of one or more state-based, accredited, public or private institutions of higher education; for the purpose of financing and refinancing capital projects related to establishment of a research and development park in affiliation with one or more institutions of higher education, including facilities that complement or encourage the complete operation thereof; and for the fostering of the economic development and broadening the economic base of the county. Section 159.703, *Florida Statutes*, provides that the members of the board shall be residents and electors of, or have their principal place of employment in, the county.

Mr. Burnett received a law degree from the Florida State University College of Law and is a Shareholder at *Gray Robinson, P.A.* He serves on a number of community organizations including the Rotary Club of Jacksonville and the River Club. Mr. Taylor resides in the Riverside area within Council District 14.

Policy Impact Area: Duval County Research and Development Authority Operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Resolution 2017-542

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Sel Buyuksarac as a member of the Jacksonville Human Rights Commission, for a partial term ending December 31, 2017, followed by a first full term ending December 31, 2020.

Background Information: The Jacksonville Human Rights Commission is established pursuant to Chapter 60, *Ordinance Code*, and charged to promote and encourage fair treatment and equal opportunity for all persons regardless of race, color, religion, sex, national origin, age, disability, marital or familial status; and promote mutual understanding and respect among all economic, social, racial, religious and ethnic groups; and endeavor to eliminate discrimination against, and antagonism between, religious, racial and ethnic groups and their members. Section 60.101, *Ordinance Code*, provides that the 11 members of the commission shall be appointed by the Mayor, subject to confirmation by the Council, and shall reside or be employed in the City for their entire term.

Mr. Buyuksarac received a master's degree in business administration from De La Salle University and is the Chief of Public Affairs and Government Relationships at the *River City Science Academy*. He is involved in a number of community organizations including the Rotary Club of Jacksonville and Jacksonville Chamber of Commerce. Mr. Buyuksarac resides in the East Arlington area within District #2.

Policy Impact Area: Jacksonville Human Rights Commission operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Resolution 2017-543

Sponsor: Council President at the request of the Sheriff

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation with Retroactive Effective Date

Bill Summary: This bill confirms the Sheriff's appointment of Joel T. Carter as Chief of the Division of Jails, within the Sheriff's Office, retroactively effective to July 1, 2017.

Background Information: Section 37.107(c)(1), *Ordinance Code*, provides that Division Chiefs within the Sheriff's Office shall have a college degree or at least five years' training and experience and shall be confirmed by the Council before the appointment becomes permanent.

Assistant Chief Carter has been employed with the Sheriff's Office since 1991, working his way up from Corrections Officer to Corrections Lieutenant in 2014, a position he held until his appointment as Assistant Chief in 2016. In addition to various law enforcement training courses, Assistant Chief Carter received a master's degree in criminal justice from Boston University.

Policy Impact Area: Jacksonville Sheriff's Office operations

Fiscal Impact: According to Human Resources, the salary range for this position is \$83,707 - \$136,665 annually.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2017-544

Sponsor: Council Member Becton

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Reappointment

Bill Summary: This bill reappoints Carol A. D'Onofrio to the Jacksonville-Duval County Council on Elder Affairs, as the representative for Council District #11, for a second term ending June 30, 2019.

Background Information: The Jacksonville-Duval County Council on Elder Affairs is established pursuant to Chapter 82, *Ordinance Code*, and charged to serve as an advocate for the older persons in the city, to the governmental agencies responsible for the various plans and programs designed to help older persons; assist in the implementation of plans and programs selected by regional organizations, as they relate to the city and its citizens; designate priorities among programs developed in the city by public, nonprofit and private providers concerning older persons. Section 82.101, *Ordinance Code*, provides that fourteen of the members of the Council on Elder Affairs shall be appointed by the City Council, with one nominee from each of the District Council Members.

Ms. D'Onofrio is retired from the Navy Exchange Service (NEXCOM) and is active in her homeowner's association. She resides in the Deercreek area within Council District #11.

Attendance: According to information provided by the staff for the Council on Elder Affairs, Ms. D'Onofrio has attended 89% (8 of 9) of the meetings during her current term.

Policy Impact Area: Jacksonville-Duval County Council on Elder Affairs operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Resolution 2017-545

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Mathew Holdt as a member of the Better Jacksonville Plan (BJP) Financial Administration Committee, filling the slot formerly held by Janet Owen as a financial business community representative, for a first full term ending March 31, 2021.

Background Information: The BJP Project Administration Committee is established pursuant to Chapter 761, Section 107, *Ordinance Code*, and charged to determine and assess the general conditions of the market for municipal bonds and notes (including opportunities for efficient use of bond anticipation notes, other bridge financing and refunding bonds), and other appropriate financial markets and take into account the effect of the terms of each series to be issued on all of the Plan Projects in order that the Plan, as an entirety, may be efficiently financed. Section 761.107(a), *Ordinance Code*, provides that two of the members of the committee shall be private citizens who are not affiliated with or employed by any business or occupation that would be involved in the implementation of The Better Jacksonville Plan projects.

Mr. Holdt received a master's degree in business administration from Purdue University and is the Senior Examiner of Regulatory Services at *John Lambert, LLP*. He resides in the Avondale area of Council District #14.

Policy Impact Area: Better Jacksonville Plan Financial Administration Committee operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2017-546

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Christopher W. LeDew as the Chief of Traffic Engineering (City Traffic Engineer) within the Public Works Department.

Background Information: Section 32.902, *Ordinance Code*, provides that the Chief shall be a registered professional engineer and shall have at least five years' traffic engineering experience in a responsible capacity.

Mr. LeDew received a master's degree in transportation engineering from the University of Central Florida and is a Florida licensed Professional Engineer. He has been employed within the Jacksonville Transportation Authority, as a Project Manager, since 2015. Mr. LeDew's prior employment includes thirty years working as a traffic engineer for the Florida Department of Transportation.

Policy Impact Area: Public Works Department / Traffic Engineering Division operations

Fiscal Impact: According to Employee Services, the salary range for this position is \$77,507 - \$126,542 annually.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-547

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Jonathan McGowan as a member of the Duval County Election Advisory Panel, replacing Karen B. Nuland, for first full term ending April 16, 2019.

Background Information: The Duval County Election Advisory Panel is established pursuant to Chapter 59, *Ordinance Code*, and charged to study and make recommendations regarding the quality of voter registration and education efforts and ways to enhance the voter's election-day experience, including poll worker training, polling locations, ballot styles, and fraud prevention; evaluate and recommend improvements on the election effectiveness, including number of overvotes, undervotes and spoiled ballots, voter complaints, and voter turnout; review and comment on ballot styles, instructions and absentee ballot appearance; and make an annual report to Council on progress. Section 59.103, *Ordinance Code*, provides that the members of the Duval County Election Advisory Panel shall be Duval County registered voters and three of the nine members shall be designated by the Mayor and confirmed by the City Council.

Mr. McGowan received a bachelor's degree in political science from the University of Florida and is the President/ Director of Corporate Partnerships and Government Relations at the *Shooting and Outdoors Convention*. He has previously been involved in a number of community organizations including the Jacksonville Regional Chamber of Commerce and the First Coast Tiger Bay Club. Mr. McGowan resides in the Jacksonville Beach area within Council District #13 and, according to the Supervisor of Elections Office, is registered to vote in Duval County.

Policy Impact Area: Duval County Election Advisory Panel operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2017-548

Sponsor: Council President at the request of the Sheriff

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation with Retroactive Effective Date

Bill Summary: This bill confirms the Sheriff's appointment of Tammy S. Morris as the Director of Corrections, within the Sheriff's Office, retroactively effective to July 1, 2017.

Background Information: Section 37.107(b), *Ordinance Code*, provides that the Director of Corrections shall have a college degree or at least five years' experience and commensurate training.

Chief Morris has been employed with the Sheriff's Office since 1995, working her way up from Corrections Officer to Assistant Chief of Support Services in 2013. She was appointed as Chief of Jails in 2015. Chief Morris received an associate's degree in criminal justice from the Florida Community College at Jacksonville and resides in Duval County.

Policy Impact Area: Jacksonville Sheriff's Office operations

Fiscal Impact: According to Human Resources, the salary range for this position is \$97,636 - \$159,407 annually.

Analyst: Shoup

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Bill Type and Number: Resolution 2017-549

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Council President's appointment of Jacquelyn "Jackie" Perry to the Public Service Grant Council, as a member with grant experience, filling the seat formerly held by Iris Young, for a partial term ending December 31, 2018, followed by a first full term ending December 31, 2021.

Background Information: The Public Service Grant Council is established pursuant to Chapter 80, *Ordinance Code*, and charged to review and assess the annual needs of the City for public services for a program not otherwise funded by City funds; recommend Priority Populations or Needs to the City Council; recommend the process by which recipients of Public Service Grants are selected each year; submit for review an appropriation request for Public Service Grants for the upcoming fiscal year; review, evaluate and score each Public Service Grant application; participate in on-site evaluations of recipient programs; attend orientation sessions the annual training course, ethics, public records and open meeting laws training; and award and allocate the annual lump sum appropriation for Public Service Grants contained in the annual budget ordinance.

Ms. Perry is the Managing Consultant for *JPerry and Associates*. She previously worked as the Executive Director for the *Beaver Street Enterprise Center*. Ms. Perry currently volunteers on a number of boards including the Library Board of Trustees, National Black Women in Construction, and the First Coast Business Alliance. She resides in the Turtle Creek area within Council District #7 (At-Large, Group 5).

Policy Impact Area: Public Service Grant Council operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2017-550

Sponsor: Council President Brosche

Date of Introduction: July 25, 2017

Committee(s) of Reference: R

Date of Analysis: July 27, 2017

Type of Action: Appointment

Bill Summary: This bill appoints R. Bruce Taylor to the Duval County Research and Development Authority, filling a seat formerly held by James E. Cobb, for a first four-year term ending October 17, 2020.

Background Information: The Duval County Research and Development Authority is established pursuant to Chapter 67, *Ordinance Code*, and charged to oversee "First Coast Technology Park", a 285-acre commerce center at the University of North Florida; for the purpose of promoting scientific research and development in affiliation with and related to the research and development activities of one or more state-based, accredited, public or private institutions of higher education; for the purpose of financing and refinancing capital projects related to establishment of a research and development park in affiliation with one or more institutions of higher education, including facilities that complement or encourage the complete operation thereof; and for the fostering of the economic development and broadening the economic base of the county. Section 159.703, *Florida Statutes*, provides that the members of the board shall be residents and electors of, or have their principal place of employment in, the county.

Mr. Taylor received a doctorate degree in civil and coastal engineering from the University of Florida and is the CEO and Chairman of *Taylor Engineering, Inc.* He serves on a number of community organizations including the University of North Florida Board of Trustees and the Jacksonville Civic Council. Mr. Taylor resides in the Deerwood area within Council District 13.

Policy Impact Area: Duval County Research and Development Authority Operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2017-551

Introducer/Sponsor(s): Council President at the request of the General Counsel

Date of Introduction: July 25, 2017

Committee(s) of Reference: TEU, R

Date of Analysis: July 27, 2017

Type of Action: Establishing temporary moratorium; request for one-cycle emergency approval

Bill Summary: The bill establishes a temporary moratorium on the City's acceptance, processing or approval of applications to place wireless communications facilities within the City's rights-of-way through December 31, 2017 .

Background Information: As wireless communication technologies rapidly evolve, provider companies are seeking to install new types of equipment to serve their customers in the rights-of-way of cities and counties on streetlight poles, utility poles, separate free-standing poles and the like. Section 704(a) (Preservation of Local Zoning Authority) of the federal Telecommunications Act of 1996 preserves local zoning authority over the placement and construction of "personal wireless service facilities" but requires local governments to act on requests to place such facilities on public property in a timely manner and prohibits imposition of regulations that unreasonably discriminate among provider of equivalent services or that would have the effect of prohibiting the provision of such services. As wireless technologies evolve and require different transmission facilities, cities and counties are being approached by service providers with requests to allow new types of equipment, including smaller but more numerous antennas and WiFi "hot spots" that were not contemplated when the current right-of-way regulatory systems were adopted. Jacksonville's general regulations for communications systems installed in public rights-of-way (Ordinance Code Chapter 711, Part 4) were last amended in 2001. Ordinance 2016-113-E enacted new regulations for "Site Leases for Small Cell Antennas on City Improvements."

Furthermore, the 2017 Florida Legislature adopted the Advanced Wireless Infrastructure Deployment Act which requires local governments to allow certain types of wireless facilities within their rights-of-way providing they meet objective design standards, which local governments must adopt, by January 1, 2018. The moratorium will give the city the time needed to adopt such objective design standards and appropriate local regulations meeting the state law mandate.

Policy Impact Area: Right-of-way use by third parties

Fiscal Impact: Anticipated to be minimal; telecommunications service providers are currently regulated by the state and don't pay right-of-way fees directly to local governments. It has yet to be determined if private individuals could request placement of certain small wireless communication equipment on city rights-of-way, and it is not yet known if such individuals would be subject to the City's right-of-way fees.

Analyst: Clements

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Bill Type and Number: Ordinance 2017-0552

Introducer/Sponsor(s): Council Member Gulliford

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 25, 2017

Type of Action: Approval and authorization of amendment to land donation agreement

Bill Summary: This bill approves and authorizes the Director of the Neighborhoods Department to execute, a Second Amendment to the Land Donation Agreement approved by Ordinance 2016-652-E with Kairos Sip Construction, Inc.; waives Section 122.464(E)(V) pertaining to the commencement date; and requests one cycle emergency passage.

Background Information: The original agreement required Kairos to construct three (3) affordable single-family housing units on the property within ninety days of the effective date. The First Amendment dated April 3, 2017 extended the commence date 270 days from the effective date of the agreement. Due to unforeseen circumstances, Kairos was unable to meet the timeframe of the first amendment. Additional time is needed to obtain financing which is expected by the beginning of the fourth quarter of 2017. The timeframe requested for commencement of construction is 270 days to twenty-four months from the effective date of the agreement.

Policy Impact Area: Land Donation Agreement

Fiscal Impact: None

Analyst: Mitchell

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Bill Type and Number: Ordinance 2017-0553

Introducer/Sponsor(s): Introduced by Council Member Carter

Date of Introduction: July 25, 2017

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 26, 2017

Type of Action: Approval and authorization of amended service contract

Bill Summary: This bill approves and authorizes the amended service contract between the City and the Northeast Equestrian Society/H.O.R.S.E Therapies Inc. and exempts competitive solicitation in the procurement process for capital improvements. This legislation will also renew the service contract between the City and the Northeast Equestrian Society/H.O.R.S.E Therapies Inc. through September 30, 2024.

Background Information: The Northeast Equestrian Society (NFES) operates and manages the Jacksonville Equestrian Center and the service contract includes a Work Plan for capital improvement construction in coordination with the City's Department of Parks, Recreation and Community Services. One of the approved projects in the Work Plan is the construction of a covered arena and livestock cover. NFES has \$1.3 million in third party donated funds and the City will match the fund amount in order to complete the covered arena project. Construction shall be completed on or before October 1, 2018. In accordance with the terms of the service contract, NFES will be exempt from City procurement regulations for the covered arena project.

Policy Impact Area: Jacksonville Equestrian Center capital improvements

Fiscal Impact: \$1,300,000

Analyst: Hampsey