

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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117 West Duval Street
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Bill Type and Number: Ordinance 2016-464

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU; PHS; R; F

Date of Analysis: July 29, 216

Type of Action: Appropriation; CIP Amendment

Bill Summary: The ordinance appropriates \$177,255 from the General Fund in order to provide funding to correct water intrusion damage and complete air quality improvements at Fire Station #4, as initiated by B.T. 16-103; it amends the 2016-2020 Five-Year Capital Improvement Program, approved by Ordinance 2015-505-E, to provide funding for the project entitled "Fire Station #4 Water Intrusion/Air Quality Improvements"; it provides for oversight by the Public Buildings Division of the Department of Public Works. Emergency passage is requested.

Background Information: Water intrusion damage, an unhealthy air quality, and other structural damage have cause JFRD to relocate firefighters stationed at Fire Station #4 until repair work is complete. Fire Station #4 services a majority of the downtown core but is currently closed with staff relocated to Fire Station #5. Currently, there is only one fire station operating in downtown Jacksonville (Liberty Street). The nature of the emergency is that Fire Station #4 services a majority of the core of downtown; it is essential to have the station in service and operating as soon as possible.

Policy Impact: Jacksonville Fire and Rescue Department/Public Works/Public Buildings Division

Fiscal Impact: The ordinance appropriates \$177,255.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-465

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 26, 2016

Committee(s) of Reference: NCIS; TEU; F

Date of Analysis: November 29, 2016

Type of Action: Appropriation; Hours Approval

Bill Summary: The ordinance appropriates \$126,825 in civil fines and penalties revenue from the Litter Trust Fund, with 70% of the revenue being used by the Jacksonville Transportation Authority (JTA) to keep public bus stops and public shelters well maintained and litter free as set forth in written criteria adopted by the JTA for that purpose, and the remaining 30% being used to pay part-time code enforcement employees for public right-of-way enforcement and to conduct public awareness and education programs to advance zero-tolerance for litter, as initiated by B.T. 16-090; a carryover of funds into fiscal year 2016-2017 is provided; the ordinance approves part-time hours, as initiated by R.C. 16-189.

Background Information: The Litter Trust Fund is derived from fines collected from the issuance of citations for violations of Chapter 741, *Ordinance Code, Zero-Tolerance to Litter*. The chapter was established in 2004 by Ordinance 2004-909-E, when the reduction of litter became one of the top five priorities of the Council. JTA receives 70% of the revenue for the sole purpose of keeping public bus stops and public bus shelters well maintained and litter free. The remaining 30% is used for the administration and enforcement of conducting public awareness and education to advance zero-tolerance for litter.

Policy Impact: Neighborhoods Department/ Jacksonville Transportation Authority/Litter Trust Fund

Fiscal Impact: The ordinance appropriates \$126,825 in fine and penalty revenue

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-466

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 26, 2016

Committee(s) of Reference: NCIS; F

Date of Analysis: July 29, 2016

Type of Action: Appropriation; Reauthorization of Positions

Bill Summary: The ordinance appropriates \$1,615,904 from the Florida Department of Environmental Protection Florida Inland Protection Fund to provide funding for the Gas Storage Cleanup Program in Duval County and surrounding counties, as initiated by B.T. 16-095; the ordinance provides for City oversight by the Environmental Quality Division of the Neighborhoods Department; it reauthorizes positions, as initiated by R. C. 16-191.

Background Information: For approximately 25 years, the Environmental Quality Division has administered the Gas Storage Cleanup Program with Duval County, utilizing funding provided by the Florida Department of Environmental Protection (FDEP). In 2015, FDEP personnel requested that the EQD increase its program to manage petroleum cleanup sites in surrounding counties. EQD received authorization to purchase one vehicle for the program for fiscal year 2017, which will add to the vehicle cap. Twenty-two (22) employees and 3,120 part-time hours have been authorized.

Policy Impact: Neighborhoods Department/Environmental Quality Division/Gas Storage Tank Cleanup

Fiscal Impact: The ordinance appropriates \$1,615, 904 in funds from the FDEP

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-467

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 26, 2016

Committee(s) of Reference: NCIS; F

Date of Analysis: July 29, 2016

Type of Action: Appropriation; Reauthorization for Positions

Bill Summary: The ordinance concerns a continuation grant; it appropriates \$430,681.82 from the Florida Department of Environmental Protection Florida Inland Protection Fund to provide funding for the Gas Storage Tank Inspection Program (the "program") in Baker, Duval, Nassau and St. Johns Counties administered by the Environmental Quality Division of the Neighborhoods Department for the grant period from July 1, 2016, to June 30, 2017, as initiated by B.T. 16-179; the ordinance reauthorizes positions in the program for the grant period, as initiated by R. C. 16-179; it provides oversight by the Neighborhoods Department.

Background Information: Funding for the Gas Tank Inspection Program supports EQD's efforts to comply with federal and state regulations. Compliance with national and state standards protects the City's soil, stormwater, surface water, and other environmental resources. The primary objective of this program is to perform biennial compliance assistance inspections for above-ground and underground storage tank systems to ensure that the facilities are in compliance with the regulations. By operating in compliance, the facilities reduce the possibility of a petroleum discharge to the environment and allow them to detect and mitigate a discharge in the event that one occurs. If this funding were not appropriated, the City would lose the ability to inspect the above-ground and underground storage tanks in Duval County. Currently, there are more than 2,200 of these tanks that contain petroleum substances, hazardous substances and mineral acids. Each of these has the potential to have a discharge that could contaminate the environment and threaten the City's drinking water.

Policy Impact: Neighborhoods Department/Environmental Quality Division/Gas Storage Tank Inspection

Fiscal Impact: The ordinance appropriates \$430,681.82 in funding from the State of Florida

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-468

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: NCIS, F

Date of Analysis: July 22, 2016

Type of Action: Appropriation

Bill Summary: This bill

- appropriates \$50,000.00 from the Environmental Protection Board (EPB) Trust Fund to provide funding for education and outreach activities of EPB, as initiated By B.T. 16-097;
- provides a carryover of funds through Fiscal Year 2019-2020;
- waives Section 360.602 (Uses of Fund), Part 6 (Environmental Protection Fund), Chapter 306 (Environmental Regulation), *Ordinance Code*, to allow funds from EPB Trust Fund to be used for EPB member and staff training and for membership fees;
- waives Section 360.602 (Uses of Fund), Part 6 (Environmental Protection Fund), Chapter 306 (Environmental Regulation), *Ordinance Code*, and Subsection (B) of Section 106.203 (Contents), Part 2 (Budgets), Chapter 106 (Budget and Accounting Code), *Ordinance Code*, to allow funds from EPB Trust Fund to be used for the purchase of food and beverages for the Environmental Symposium and other EPB functions; and
- provides for City oversight by the Neighborhoods Department.

Background Information: The EPB is charged with educating citizens regarding environmental matters through an extensive public outreach program that includes participation in sponsoring environmental seminars as well as being very involved in various annual events. The *Ordinance Code* does not permit the use of Environmental Protection Funds for operational expenses or purchase of food & beverages. However, the Board unanimously approved the funding request of \$50,000.00 at the public hearing held on May 9, 2016. The breakdown includes:

Rentals & Buildings (facility costs at Cummer Museum & UNF)	\$ 20,000.00
Travel & Per Diem	\$ 2,000.00
Printing (outside scope of City Copy Center)	\$ 2,000.00
Miscellaneous Services & Charges (event fees, etc.)	\$ 7,500.00
Professional Services (development of communication plan)	\$ 10,000.00
Other Operating Supplies (purchase of outreach equipment)	\$ 2,500.00
Office Supplies (routine office resources)	\$ 1,500.00
Training (registration and other associate costs)	\$ 3,000.00
Dues/Subscriptions/Memberships	<u>\$ 1,500.00</u>
Total	\$ 50,000.00

Policy Impact Area: Neighborhoods Department/Environmental Quality Division

Fiscal Impact: The appropriation of \$50,000.00 as initiated by B.T. 16-0097.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-0469

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: NCIS, F

Date of Analysis: July 22, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$120,484.64 to provide funding for the Independent Living Respite for Elders Living in Everyday Families (RELIEF) Program, as initiated By B.T. 16-099; provides for City oversight by the Department of Recreation, Parks and Community Services; and reauthorizes one full-time position.

Background Information: The RELIEF Program offers in-home respite that is an expansion of respite currently available through other programs, including evening and weekend respite. The purpose of this service is to increase the ability of a family unit to continue to care for a homebound elderly individual by providing in-home respite beyond the basic provisions of current public programs.

The funds are a combination of a grant award of \$102,984.64 from the Northeast Florida Area Agency on Aging, d/b/a ElderSource and a City Match of \$17,500.00. The program will provide 12,873 hours of in-home respite care and companionship services between July 1, 2016 and June 30, 2017. The full-time position is a Community Activities Coordinator for the duration of the grant.

Policy Impact Area: Department of Recreation, Parks and Community Services

Fiscal Impact: The appropriation of \$120,484.64 as initiated by B.T. 16-099.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-470

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU; F

Date of Analysis: July 29, 2016

Type of Action: Endorsement

Bill Summary: The ordinance endorses and requests delivery by the Florida Department of Transportation of, the CR 115 (Chaffee Road) at SR 228 (Normandy Boulevard) Project.

Background Information: The Florida Department of Transportation will undertake a project known as CR 115 (Chaffee Road) @ SR 228 (Normandy Boulevard). The project will acquire real estate on Chaffee Road south of Normandy Blvd allowing the FDOT to add turn lanes onto Normandy Boulevard. It will also construct new signal poles and improve sight distance with the intersection. FDOT requires the City to adopt a resolution endorsing their delivery of a particular project prior to the Department's delivery of said project. The City and FDOT will execute a maintenance agreement for the subject project at a later date. The project is located in Council District 12.

Policy Impact: Public Works/Engineering & Construction Maintenance Division

Fiscal Impact: Minimal

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-471

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 26, 2016

Committee(s) of Reference: NCIS; F

Date of Analysis: July 29, 2016

Type of Action: Lease Authorization

Bill Summary: The ordinance authorizes the Mayor and Corporation Secretary to 1) execute and deliver that certain Lease to Non-State Governmental Agencies (Lease No. DACW17-1-13-0002) between the City of Jacksonville ("Lessee") and the Department of the Army ("Lessor") for Huguenot Memorial Park, under which lessor leases to lessee 80.07 acres, more or less, at Huguenot Memorial Park for a term of twenty-five (25) years for public park and recreational purposes, and 2) take such action necessary to effectuate the purpose of this ordinance; it provides oversight by the Department of Parks, Recreation and Community Services.

Background Information: This legislation authorizes the execution of a 25-year old lease of 80± acres from the U.S. Army for Huguenot Park. The U.S. Army owns the land. This legislation renews a lease agreement that has been in existence. The park is located in Council District 2.

Policy Impact: Parks, Recreation and Community Services Department

Fiscal Impact: Minimal

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-479

Sponsor: Council President at the request of the Mayor:

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU

Date of Analysis: July 29, 2016

Type of Action: Street Closure

Bill Summary: The ordinance closes and abandons and/or disclaims portions of Church Street and Market Street, a 60 foot right-of-way and an 80 foot right-of-way, respectively, located in Council District 7, as established in Harts Map of Jacksonville, Plat Book 1, page 2, in the former public records of Duval County, at the request of the Downtown Investment Authority (the "applicant"), subject to reservation by the City of Jacksonville, JEA, AT&T, and the TECO Peoples Gas of easements over the closed right-of-way for ingress and egress for all utilities; it provides a right of reentry for failure to use the abandoned right-of-way as an Urban Open Space.

Background Information: The closure and abandonment of portions of the right-of-way is requested to transfer ownership to the abutting property owner, the Rector, Wardens and Vestry of St. Johns Parish (the "Cathedral"), of the Cathedral Park parcel (the "park"), which exists with said right-of-way and which was created pursuant to that certain Redevelopment Agreement authorized by Ordinance 1999-451-E. The park was built to City standards and inspected and accepted by the appropriate City agencies. The closure request was reviewed and approved by city, state and utility agencies that might have an interest in the right-of-way and there were no objections to the applicant's request. The Cathedral will maintain the park and post signage regarding the hours during which the park will be open to the public. The park is to remain an "Urban Open Space" to be managed as an open area either in its natural state, landscaped, or developed for minimal passive use. If the park is used as anything other than an Urban Open Space, then on a date three days after the City provides the Cathedral with written notice of the violation, the City shall have the right, but not the duty, to reenter the park and upon exercise of such reentry, all right, title, and interest of the Cathedral shall revert to the City.

Policy Impact: Public Works/Downtown Investment Authority

Fiscal Impact: Minimal

Analyst: Jackson

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Bill Type and Number: Resolution 2016-483

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Ordinance Code Amendment; Appointment Confirmation

Bill Summary: This bill amends Sec. 118.605, *Ordinance Code*, regarding the Cultural Service Grant Committee, changing the representatives from the City Council and the Mayor's Office from ex-officio members to liaisons. The change from ex-officio member to liaison will allow the representatives from the Mayor's Office and City Council to communicate freely with the members of the Cultural Service Grant Committee as they will no longer be voting members of the committee.

Additionally, this bill confirms the Council President's appointment of Council Member Tommy Hazouri as a liaison to the Cultural Council Service Grant Committee, replacing Anna Lopez Brosche, for a term concurrent with the term of the Council President.

Background Information: Section 118.605, *Ordinance Code*, provides for a Council Member as an ex-officio member of the Cultural Service Grant Committee.

Policy Impact Area: Cultural Service Grant Program and Cultural Council of Greater Jacksonville

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Ordinance 2016-0484

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU, F

Date of Analysis: July 22, 2016

Type of Action: Declaration of surplus of certain tax reverted parcels

Bill Summary: This bill:

- declares certain tax reverted parcels of real property in Council District 10 to be surplus to the needs of the City;
- recognizes disposition and authorizes the conveyance of the parcels pursuant to the Provision of Subpart B (Real Property Dispositions), Part 4 (Real Property) of Chapter 122 (Public Property), *Ordinance Code*;
- waives the provision of Subpart F (Donation and Sale of Real Property for Affordable Housing Purposes) Part 4 (Real Property) of Chapter 122 (Public Property), *Ordinance Code*; and
- provides for City oversight by the Real Estate Division of the Department of Public Works.

Background Information: The Real Estate Division requested authorization to declare the 32 condo lots on Lane Avenue South in Common Elements, Brookewood A Condominium, as surplus tax reverted parcels after an investigation which determined the City has no need for property. The lots are identified in the Declaration of Brookewood, recorded in Official Records Book 13387, Page 144, of the Current Public Records of Duval County, Florida. The authorization would allow for the sale of all parcels as one collective unit through a Request for Proposals (RFP) or competitive sealed bid process. Each parcel is zoned RMD-D and assessed at \$8,000.00.

Policy Impact Area: Department of Public Works/Real Estate Division

Fiscal Impact: Sale of 32 parcels at \$8,000.00 each totals \$256,000.00.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-0485

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU, F

Date of Analysis: July 22, 2016

Type of Action: Authorize the granting of a franchise for non-residential solid waste collection & transportation

Bill Summary: This bill authorizes the granting of a franchise for non-residential solid waste collection & transportation to Partner Disposal, LLC pursuant to Chapter 380 (Solid Waste Management), Part 6 (Nonresidential Solid Waste Collection & Transportation Franchises), *Ordinance Code*; provides conditions to the franchise; and provides for City oversight by the Solid Waste Division of the Department of Public Works.

Background Information: Partner Disposal, LLC is a family owned business providing residential and commercial solid waste collection, recycling and disposal services with 8 years of experience in the Nassau County and the North Florida/South Georgia area, and over 28 years of experience in the waste industry. The applicant identified over 40 local Duval County customers with a desire to have more competition in the local waste hauling industry; therefore, Partner Disposal submitted an application and proposed to collect approximately 50 tons per month in the first year or 600 tons per year of solid waste. The expectation is to increase collection by 2% per year for the first three years until 1,000 tons of solid waste is collected per month. The application fee of \$1,500.00 was paid in full.

Policy Impact Area: Department of Public Works/Solid Waste Division

Fiscal Impact: The franchise agreement provides for revenue of 17% of gross proceeds to the City from Partner Disposal for the right to collect and transport solid waste in Duval County.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-0486

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU, F

Date of Analysis: July 22, 2016

Type of Action: Appropriation

Bill Summary: This bill:

- appropriates \$932,032.65 from Office of Economic Development (OED) – Access to Capital Program – Miscellaneous Sales and Charges to OED Access to Capital Program – Loans for the purpose of providing funding for the Access to Capital Program, as initiated by B.T. 16-092;
- provides for carryover of funds from year to year until lapsed or expended;
- approves and authorizes the Mayor, or his designee, and the Corporation Secretary to execute and deliver, for and on behalf of the City, (1) an Agreement with Accion East, Inc., for management of the Access to Capital Program; (2) an Interlocal Agreement with JEA regarding the use of JEA funds provided for the program; (3) an Interlocal Agreement with JTA regarding use of JTA funds provided for the program, and (4) an Interlocal Agreement with Jacksonville Port Authority (JPA) regarding the use of JPA funds provided for the program; and
- authorizes OED to disburse the funds appropriated according to the terms and conditions of the Action Agreement and the Access to Capital Program.

Background Information: OED is charged with enhancing the quality of life for residents, strengthening the economy and creating opportunities for advancement of the workforce and local small business enterprises. Accion was established in 1991 as the domestic arm of Accion International, a global microfinance organization with the mission of providing people with the financial tools needed to work their way out of poverty. Accion East, Inc. empowers low- to moderate-income business owners through access to capital and financial education. With economic opportunity, these entrepreneurs - often minorities and women - can build assets, better provide for their families, create employment and strengthen their communities.

Accion East, Inc. will provide consultation services for the management of the City's Access to Capital Program which was established by *Ordinance* 2005-734-E, to assist Jacksonville Small and Emerging Businesses (JSEB). The funds will be divided into two (2) sources:

Administrative fees

Non-JSEB Administration (JEA-\$75,000, JTA-\$75,000 & JPA-\$50,000)	\$250,000.00
JSEB Administration	\$175,000.00

Loan Capital Pool

City of Jacksonville JSEB Capital Pool (loans funded using Accion's capital)	\$507,032.65
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Policy Impact Area: Office of Economic Development, JEA, JTA, JPA, JSEB

Fiscal Impact: The appropriation of \$932,032.65, as initiated by B.T. 16-092.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-0487

Introducer/Sponsor(s): Council Member Brosche

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU, F

Date of Analysis: July 22, 2016

Type of Action: Appropriation

Bill Summary: This bill:

- appropriates \$125,000.00 from Subfund 15N (Charter Funds) and \$125,000.00 from Subfund 15F (*Ordinance Code* Mitigation Funds), for tree protection and related expenses, for the purpose of planting one tree at each of the approximately 160 Duval County Public School Facilities;
- invokes the exception of 126.107 (G), *Ordinance Code*, for the planning, coordination, management, tree planting, and maintenance of trees for one year;
- provides for general oversight of the project by the Department of Public Works;
- authorizes the Mayor and Corporation Secretary to execute any documents necessary to facilitate the City's assistance or participation in the project; and
- amends Chapter 111 (Special Revenue and Trust Accounts), Section 111.760 (Tree Protection and Related Expenses Trust Fund), *Ordinance Code*.

Background Information: Greenscape has worked with the City over the years creating opportunities for the community to assist in the planting of trees and to appreciate the visual and health benefits provided by trees. The exception of Section 126.107 (G) allows for the project to be awarded directly to Greenscape of Jacksonville, Inc. without a competitive process. Additionally, amending Chapter 111 allows for the expansion of land upon which the trust funds can be used to include all public land within Duval County. The project budget includes:

Greenscape cost	\$ 50,000.00
Tree Contractor cost	\$160,000.00 (estimate)
Contingency	<u>\$ 40,000.00</u>
Total	\$250,000.00

*It should be noted that upon execution of contract between Greenscape and the Tree Contractor, the budget will be updated with unit costs.

Policy Impact Area: Department of Public Works

Fiscal Impact: The appropriation of \$250,000.00 for tree planting project.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-0488

Introducer/Sponsor(s): Council Member R. Brown

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU, F

Date of Analysis: July 22, 2016

Type of Action: Appropriation

Bill Summary: This bill:

- appropriates \$697,400.13 (\$351,106.00 from Special Council Contingency-Soutel/Moncrief CRA, \$317,873.28 from Council District 10 Discretionary Project within Sub Fund 322 General Capital Projects, and \$28,420.85 from Council District 10 Discretionary Autumn Bond Account) to Department of Public Works;
- amends the 2016-2020 Five Year Capital Improvement Program approved by *Ordinance 2015-505-E*; and
- provides for oversight of the project by the Department of Public Works.

Background Information: The extension of JEA water line on Gibson Avenue and Ridge Avenue, and the placement of drainage piping to existing open ditch on Upchurch Road and Hamilton Circle are requested to provide Gibson Avenue Church and Rodgers Avenue Daycare Facility access to City water. The drainage piping for Hamilton Circle is on the south side of the road from Cleveland Road to Vernon Road in Council Districts 10 and 8. The amendment of the Five-Year CIP is necessary to prevent further detriment to the community from the deterioration due to lack of drainage.

The major activities associated with the projects include engineer and surveyor selection (October 2016 to November 2016); survey, design and permitting (November 2016 to January 2017); and procurement, construction and closeout (January 2017 to March 2017).

Policy Impact Area: Department of Public Works, JEA

Fiscal Impact: The appropriation of \$697,400.13 for the extension of water lines and placement of drainage pipe within existing open ditches.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-0489

Introducer/Sponsor(s): Council Member R. Brown

Date of Introduction: July 26, 2016

Committee(s) of Reference: NCIS, R

Date of Analysis: July 22, 2016

Type of Action: Amend *Ordinance Code*

Bill Summary: This amends Chapter 191 (Special Events and A. Philip Randolph Entertainment District), Part 1 (Special Events), Sections 191.102 (Definitions) and 191.103 (Special Events Permit Required); creates a new Section 191.121 (Council Member Hosted Neighborhood Community Events); and provides for codification instructions.

Background Information: The amendment further defines special events to include term "Neighborhood Community Event". Neighborhood Community Event is defined as a special event hosted by a district or at-large Council member for the benefit of persons residing in such Council member's district, or in the community at-large in the case of an at-large Council member. The event can be of an entertainment, recreational or educational nature that may draw at least 500 citizens, but not more than 1,500. The event is prohibited from being political in nature. The new section provides information regarding the notice of a Council Member hosted Neighborhood Community Event to the Director of Special Events; scheduling restrictions to other City sponsored events; department assistance from Office of Special Events; and instructions for sponsorships and donations to defray costs of such event. In the event of inconsistencies with the intent of the legislation and *Ordinance Code*, the codifier and Office of General Counsel are authorized to make such editorial and other changes necessary.

Policy Impact Area: Parks, Recreation & Community Services Department and Office of Special Events

Fiscal Impact: None

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-490

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU, F

Date of Analysis: July 28, 2016

Type of Action: Appropriation; carry-over authorization; CIP amendment; adoption of Ordinance Code amendment; designation of oversight agency

Bill Summary: The bill appropriates \$15,065,664.89 (\$15 million contribution from the JEA, \$65,664.89 from the existing Septic Tank Superfund account) into a new Water/Wastewater System Fund for the purpose of providing funding for septic tank phase-out projects and authorizes carry-over of the funds to succeeding fiscal years. The bill amends the 2016-20 Capital Improvement Program to reduce funding for the Septic Tank Superfund project and to create and allocate funding to the Water/ Wastewater System Fund. Finding is made that the deferral of the CIP amendment to the next budget cycle would be detrimental to the public welfare. The bill amends Ordinance Code Chapter 751 – Septic Tank Superfund – to rename the chapter to Wastewater System Improvement Program and to make substantive changes in the chapter. The Public Works Department is designated as the oversight agency for the Wastewater System Improvement Program.

Background Information: By Ordinance 2015-764-E (enacted in March 2016) the City Council approved a new 5-year JEA annual contribution agreement. One facet of that agreement, developed as a result of the work of the Council's Special Committee on the JEA Agreement, was a one-time cash contribution of \$15 million by the JEA to the City to be matched by an equal City appropriation (\$3 million per year over 5 years) for the purpose of beginning the task of eliminating septic tanks in environmentally sensitive areas. The agreement provided for the convening of an inter-agency working group to analyze the problem and recommend an approach and prioritization method for beginning the septic tank remediation process. That working group, comprised of representatives of the JEA, the City and the Health Department, reviewed the history of septic tank phase-out efforts in Jacksonville, plotted the availability of water and sewer lines, examined the connection rates in areas where water and sewer service are already available, reviewed the Health Department's septic tank failure data, and developed a prioritization methodology for ranking work to be performed with the new funding. The first three neighborhoods selected for remediation work include Biltmore C, Beverly Hills and Christobel. The total cost for sewer installation to those three neighborhoods is \$35,748,000 (2016 dollars) and the cost for water line installation (Biltmore and Christobel only) is \$1,846,000.

In addition to scoring and prioritizing the project areas, the Working Group also made several policy recommendations to improve the effectiveness of the new program in comparison with past septic tank remediation efforts.

- 1) Remove the connection deferral option – in 2000 the City Council adopted an option permitted under state law to allow property owners to decline to connect to available water or sewer systems until the property is transferred to new ownership or until the Health Department mandated a sewer connection by denying a repair permit for a failing septic tank. In areas where the City has already installed sewer lines

and offered to pay the JEA connection fee, less than half of eligible properties have chosen to make the connection.

- 2) Pay for priority project connections – in order to promote the greatest possible participation, the City should pay the property owner’s JEA connection fee in the highest priority neighborhoods.
- 3) Adopt a new “service availability fee” – some jurisdictions levy a “readiness to serve” fee on properties where water and sewer lines are available but the property owner declines to connect to the service. The recommended fee, to be charged as a separate line item on the JEA electric bill, would be the JEA’s base monthly charge for sewer service, beginning one year after the availability of the sewer service.
- 4) Modify the septic tank failure area criteria in Ordinance Code Chapter 751 to include additional factors developed by the Working Group during its process.

Policy Impact Area: Environmental protection; septic tank phase-out

Fiscal Impact: The bill appropriates a \$15 million one-time cash contribution by the JEA and reallocates \$65,664.89 from the existing Septic Tank Superfund account into a new Water/Wastewater System Fund.

Analyst: Clements

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Bill Type and Number: Resolution 2016-0491

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: July 26, 2016

Committee(s) of Reference: TEU, LUZ

Date of Analysis: July 22, 2016

Type of Action: Resolution approving updates to Concurrency and Mobility Management System Handbook

Bill Summary: This bill approves certain updates to the Concurrency and Mobility Management System Handbook based on the recommendations from the Technical Advisory Committee (TAC) meeting on June 9, 2016.

Background Information: Section 655.112, *Ordinance Code* was amended by Ordinance 2014-183-E to establish TAC and provide updates to the handbook. The handbook dated July 15, 2016 was revised to update website addresses, personnel and reference to and inclusion of, the standard form Mobility Fee Contract (for administrative approval). The administrative approval of the mobility fee contracts allows Planning and Development Department to permit phasing of a project and the fee payment along with memorializing trip reductions associated with demolition of structures.

Policy Impact Area: Planning and Development Department

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Resolution 2016-492

Introducer/Sponsor(s): Council Member Bowman

Date of Introduction: July 26, 2016

Committee(s) of Reference: PHS, R

Date of Analysis: July 28, 2016

Type of Action: Petition to U.S. Navy

Bill Summary: The bill petitions the U.S. Navy to designate Naval Station Mayport as the East Coast homeport for the new MQ-4C Triton unmanned aerial vehicle and directs the Legislative Services Division to send copies of the adopted resolution to the City's Congressional delegation members and to the Navy's Chief of Naval Operations.

Background Information: The MQ-4C Triton, produced by Northrop Grumman for the Navy's Broad Area Maritime Surveillance program, is an unmanned, high altitude, long-range aircraft designed to provide real-time intelligence and surveillance capabilities over large ocean and coastal regions as an adjunct to the current P-8 Poseidon marine patrol manned aircraft. The system is in the testing phase and is planned to become initially operational in 2018 and fully operational by 2023. NAS Jacksonville has been designated by the Navy as the Triton operator training center for the East Coast. This bill urges the Navy to make Naval Station Mayport the Triton's East Coast home port as well. The Navy is considering Mayport, NAS Key West, and NASA's Wallops Island Flight Facility on the coast of Virginia as the potential East Coast home port for the Triton squadron. The resolution states that the home port for the Triton squadron would bring with it 400 Navy personnel and their families in addition to the 300 personnel already affiliated with the flight training center at NAS Jacksonville.

Policy Impact Area: Naval facility expansion

Fiscal Impact: Undetermined economic impact from the addition of 400 Navy personnel and their families to the area economy.

Analyst: Clements

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Bill Type and Number: Resolution 2016-498

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of M. Christian Harden as a member of the Downtown Development Review Board, as a contractor/developer/realtor representative.

Background Information: The Downtown Development Review Board is established pursuant to Section 656.361.7, *Ordinance Code*, and charged to review and make decisions with respect to all applications for development and redevelopment within the Downtown Overlay Zone. The nine voting members of the board are appointed by the Mayor and confirmed by the City Council, in various categories including a contractor, developer or realtor who does work within the downtown area.

Mr. Harden received a master's degree in business administration from the University of North Florida and is a Florida licensed real estate associate. He is a Senior Vice President with *HAI Hallmark Partners* and resides in the Avondale area within Council District #14.

NOTE: This bill may need to be amended to reflect that the seat Mr. Harden will be filling is currently held by Rafael Caldera, not Greg Bruce. (Additional legislation has been introduced to appointment Mr. Caldera to the seat currently held by Mr. Bruce.) Also, as the term for the seat Mr. Harden is actually filling ended June 30, 2016, this bill may need to be amended to reflect a term end date of June 30, 2018, for Mr. Harden.

Policy Impact Area: Downtown Development Review Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-499

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Reappointment Confirmation

Bill Summary: This bill confirms the Mayor's reappointment of Rafael E. Caldera, as a member of the Downtown Development Review Board, as a downtown property owner representative. Mr. Caldera was originally appointed to the Downtown Development Review Board in the contractor/developer/realtor category and this bill changes his category to the downtown property owner category.

Background Information: The Downtown Development Review Board is established pursuant to Section 656.361.7, *Ordinance Code*, and charged to review and make decisions with respect to all applications for development and redevelopment within the Downtown Overlay Zone. The nine voting members of the board are appointed by the Mayor and confirmed by the City Council, in various categories including downtown property owners or owners of or full time employees at a business or professional office located within the downtown area.

Mr. Caldera received a master's degree in construction management from the Universidad Central de Venezuela and is the President / CEO of *Arkest, LLC*, a construction firm with property downtown. He is a Florida certified general contractor, mechanical contractor, roofing contractor, and plumbing contractor. Mr. Caldera also serves on the Mayor's Hispanic American Advisory Board and Downtown Vision, Inc. He resides in the San Marco area within Council District #5.

NOTE: This bill may need to be amended to reflect that the seat Mr. Caldera will be filling is currently held by Greg Bruce. Also, as the term for the seat Mr. Caldera is filling ended June 30, 2015, this bill may need to be amended to reflect a term end date of June 30, 2017, for Mr. Caldera.

Policy Impact Area: Downtown Development Review Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-500

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: F

Date of Analysis: July 28, 2016

Type of Action: Adoption of proposed ad valorem millage rate; advising Property Appraiser of rolled back millage rate; setting public hearing dates for millage levy and City budget; requesting emergency passage

Bill Summary: The bill publishes the “rolled back millage rates” for tax year 2016, based on certified taxable values provided by the Property Appraiser, as follows:

General Services District (GSD - countywide), excluding Urban Services Districts 2 – 5: 11.0607 mills
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 7.6487 mills
GSD within USD 5 (Baldwin): 9.4321 mills

The bill proposes the following millage rates to fund the Mayor’s proposed FY 2016-17 budget:

General Services District (GSD), excluding Urban Services Districts 2 – 5: 11.4419 mills
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 8.1512 mills
GSD within USD 5 (Baldwin): 9.6312 mills

Finally, the bill sets the required public hearing on the proposed millage rate and tentative budget for the Council meeting of September 13th and requests emergency adoption of the resolution.

The bill is requested for emergency passage on first reading in order to meet the state mandated deadline of August 4th to report a proposed millage rate to the Property Appraiser for mailed notification to all property owners.

Background Information: Florida law requires that the City annually publish the “rolled back millage rate”, which is the millage rate that would be required to be levied on this year’s (higher) property valuations to produce the same amount of ad valorem tax revenue produced by last year’s millage rate. The county millage rates for the current year as follows: GSD (outside USDs 2-5) – 11.4419; GSD in USDs 2-4 – 8.1512; GSD in USD 5 – 9.6312. The Property Appraiser’s preliminary (end of June) gross taxable value roll for 2016 is \$55,305,271,250, up 5.2% from \$52,548,406,192 in June of 2015.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Provides for the levy of ad valorem property taxes calculated to produce \$560,583,862 in revenue for the FY16/17 budget.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-501

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: F

Date of Analysis: July 28, 2016

Type of Action: Levy of real and personal property taxes in General Services District, excluding the Beaches and Baldwin; authorizing assessment and collection of taxes

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2016 tax year for GSD operations (excluding the Beaches and Baldwin) at a rate of 11.4419 mills, which represents a 3.44% increase from the 2016 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total preliminary adjusted taxable value of real and personal property in the GSD, excluding the Beaches and Baldwin, is \$49,880,900,053 for tax year 2016, up 4.9% from 2015's preliminary taxable value of \$47,534,608,673. The millage for GSD operations in the majority of the city represents an unchanged millage rate from 2015.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$587,336,942 in revenue to the City General Fund and the tax increment districts at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-502

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: F

Date of Analysis: July 28, 2016

Type of Action: Levy of City of Jacksonville real and personal property taxes in USD 2-4 (the Beaches cities); authorizing assessment and collection of taxes.

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2016 tax year for GSD operations in Atlantic Beach, Neptune Beach and Jacksonville Beach at a rate of 8.1512 mills, which represents a 6.57% increase from the 2016 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total assessed value of taxable real and personal property in the Beaches cities is \$5,380,384,727 for tax year 2016, up 8.25% from \$4,970,152,272 for tax year 2015. The millage for GSD operations in the Beaches cities represents an unchanged rate from tax year 2015.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$587,336,942 in revenue to the City General Fund and the tax increment districts for the FY16/17 budget at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-503

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: F

Date of Analysis: July 28, 2016

Type of Action: Levy of City of Jacksonville real and personal property taxes in USD 5 (Town of Baldwin); authorizing assessment and collection of taxes.

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2016 tax year for GSD operations in the Town of Baldwin at a rate of 9.6312 mills, which represents a 2.11% increase from the 2014 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total preliminary adjusted taxable value of real and personal property in the Town of Baldwin is \$43,986,470 for tax year 2016, up 0.78% from \$43,645,247 in 2015). The millage for GSD operations in the Town of Baldwin represents an unchanged rate from tax year 2015.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$587,336,942 in revenue to the City General Fund and the tax increment districts for the FY16/17 budget at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-504

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: F

Date of Analysis: July 28, 2016

Type of Action: Adoption of FY16-17 budget ordinance; appropriation; Ordinance Code waivers; Ordinance Code amendment

Bill Summary: The bill adopts the 2016-17 budgets for the City and its independent agencies and authorities. The proposed General Fund GSD departmental expenditure budget is \$988,490,172, with a total City departmental expenditure budget (General Fund, Special Revenue, Capital Projects, Enterprise, Internal Service, Trust and Agency Funds, and Other Component Units) of \$1,793,344,158. Non-departmental expenditures, inter-fund transfers and reserves are budgeted at \$398,848,065 for total appropriations, reserves and cash carryover of \$2,192,192,223.

The bill sets an employee cap of 7,205. The 5-year financial projection estimates the City's General Fund GSD non-departmental revenues to increase by 8.3% from \$1,000,263,098 (proposed) in FY16-17 to \$1,083,264,118 in FY20-21, with ad valorem taxes growing substantially over the period, other taxes declining slightly, state shared revenues and transfers from component units projected to grow slowly but steadily throughout the period and all other sources remaining nearly flat. The bill establishes a City Public and Cultural Services Grant program allocating \$5,870,765 and allocates \$88,463,104 for capital improvements (\$16,297,708 for stormwater projects, \$11,500,000 for solid waste projects, \$5,139,369 for CRA projects, and \$55,526,027 for other departmental capital improvements). The bill sets the employer's contributions (percentage of covered payroll) to the various pension plans at 37.09% for the General Employees' Pension Fund, 67.73% for the Corrections Officer's Pension Fund, and 119.6% for the Police and Fire Pension Fund, plus an additional \$10 million to the PFPF for UAAL pay-down pursuant to Ordinance 2015-304-E.

The bill waives the following provisions of Ordinance Code: 1) the requirement that the City increase funding for the Jacksonville Children's Commission each year by an amount equal to the average percentage increase in all City operating department budgets, up to the value of ½ mill; 2) the formula for setting the salaries of City Council members so as to keep the base salaries for council members the same in FY16-17 as in FY11-12; 3) conflicting provisions within Code Section 10.105 regarding Council members' postage and communication expenses so as to reduce the communication expense allowance to the lower of the conflicting provisions; 4) the Code requirement that vehicle replacement be done on a cash basis; 5) the provision requiring funding to the JSEB and MBE programs in a minimum amount of \$500,000 (excluding staff costs); 6) Code Section 111.183 requiring Taye' Brown Regional Park Improvement Trust Funds to be used for improvements to the park so as to allow the funds to be used for operational costs of the Equestrian Center; 7) Code Section 117.107(2) prohibiting appropriation of a grant in advance of receipt of the grant award letter; 8) provisions of Chapter 126 – Procurement Code – in order to permit SMG to procure goods and services in accordance with its own competitive procurement process for capital expenditures of \$100,000 or less and non-capital extraordinary repair and maintenance projects of \$500,000 or less; 9) the Cecil Gymnasium and Fitness Center Capital Improvement

Fund requirement that the fund be used only for capital improvements to that facility in order to permit funds to be expended for capital improvements to the Cecil Aquatic Center and the Equestrian Center.

The bill authorizes the Jacksonville Children's Commission to transfer funds administratively via a Transfer Directive from one line item to another, provided that appropriations are not transferred out of children's programs and provided that funding provided through the Public Service Grant process may not be transferred from one agency to another without Council approval. It provides that no Public Works Department charge-backs for services valued at less than \$5,000 shall be applied to any City Council appropriations from discretionary council district bond funds. It authorizes the Chair of the Tourist Development Council to execute grant agreements with eligible organizations for tourist development purposes complying with the Florida Statutes without Council approval and authorizes the TDC Chair to make disbursements of TDC funds by written requisition to the Director of Finance and Administration.

The bill approves the food and beverage appropriations listed on Attachment A. It provides that payments to Jacksonville Area Legal Aid from court fees and costs shall be made on a monthly basis in arrears in accordance with the contracts between the City and Legal Aid. It requires the tracking by the Public Works Department of the use of its time, equipment, materials and personnel by the Stormwater Utility and quarterly reporting of such accounting to the Council Auditor's Office and the Finance Committee. It provides that the City's indigent care appropriation to Shands Jacksonville shall not exceed \$26,275,594 and provides that the Parks, Recreation and Community Services Department shall include fees for use of Hanna and Huguenot Parks in the City's annual fee review process.

The bill amends Ordinance Code Chapter 106 – Budget and Accounting Code – in Part 2 - Budget - to revise the requirement that the Mayor shall establish an ongoing performance measurement system. Such performance measurement baselines shall be established for fiscal year 2016/17 and shall be measured and reported to the City Council annually in the Mayor's proposed budget.

Background Information:

Policy Impact Area: Annual budget adoption

Fiscal Impact: The proposed General Fund departmental expenditure budget is \$988,490,172, with a total City departmental expenditure budget (General, Special Revenue, Capital Projects, Enterprise, Internal Service, and Trust and Agency Funds) of \$1,793,344,158. The total budgetary approval, operations and capital, for the City and the independent authorities, is approximately \$4.936 billion, excluding the Duval County Public Schools, the budget for which is not approved by City Council.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-505

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: F

Date of Analysis: July 28, 2016

Type of Action: Adoption of 2017-21 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waiver

Bill Summary: The bill adopts the 2017-21 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes "routine roadway resurfacing" from the definition of "capital improvement" in order to permit roadway resurfacing to be capitalized in FY16/17. The bill acknowledges compliance with the Budget Code's capital improvement appropriations carry-over provisions by attachment of Exhibit 2 – the list of Capital Improvement Projects Not Lapsed and the proposed funding for those projects in FY16/17. The bill also includes an exhibit of all Community Redevelopment Area (CRA) capital projects which are not considered a part of the CIP but are presented for informational purposes and do not comply with the requirements of Sec. 122.605(c) of the Code.

Background Information: The CIP proposes General Fund project spending of \$52,526,027 million in FY16/17 (up 7.2% from the \$48,965,336 proposed in the FY15/16 CIP), with \$34.98 million being borrowed funds. The largest projects are \$12 million for roadway resurfacing, \$6 million for the Liberty Street/old courthouse parking deck project, \$5.5 million for sidewalk and curb ramp ADA compliance, \$3 million for citywide intersection and bridge improvements, and \$2.5 million for Fire Station #56 relocation. The CIP proposes \$16,297,708 (up 48.1% from \$11 million in the current year) in stormwater projects funded without any borrowing, allocating \$6.815 million to the Lower Eastside Drainage project, \$4.2 million to countywide drainage system capital maintenance and \$2.2 million to the Trout/Moncrief Pond project. It also proposes \$14.5 million in solid waste projects (up 31.8% from current year) using borrowing to fund Trail Ridge Landfill expansion (\$11.5 million) and ash site pollution remediation (\$3 million).

The City's proposed 5-year CIP for General Fund capital projects totals \$327,532,689 from FY17 through FY21, with \$251,128,671 (76.6%) being provided through borrowing. The 5-year CIP for stormwater utility projects totals \$56,297,708 (\$10 million per year after FY16/17) funded without any borrowing. The 5-year CIP for solid waste projects totals \$28 million, all from debt proceeds and all for Trail Ridge Landfill expansion and ash site remediation from FY17 through FY21.

Policy Impact Area: Capital improvement budgeting

Fiscal Impact: The City's total CIP projects cost for FY16-17 (General Fund, stormwater, solid waste) is \$83,323,735. The total project value for the 5-year CIP is \$327,532,689.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-506

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: PHS, F

Date of Analysis: July 28, 2016

Type of Action: Authorizing execution of indigent care funding agreements with Shands Jacksonville Medical Center and Florida Agency for Health Care Administration

Bill Summary: The bill authorizes the execution of the annual letter of agreement among the City, Shands Jacksonville Medical Center, and the Florida Agency for Health Care Administration for payment of the City's indigent care contribution to Shands Jacksonville and for the use of a portion of those funds to leverage federal "disproportionate share" Medicaid funds to increase the amount of funding available for indigent care purposes.

NOTE: As of the bill filing deadline, the amount of the City's contribution to Shands Jacksonville for FY16/17 and the amount to be utilized as a match for the disproportionate share program are left blank.

Background Information: Shands Jacksonville and several of the other largest indigent care provider hospitals in the state participate in the "disproportionate share" program through which the hospitals turn a portion of their local indigent care funds over to the state to be used as matching funds to draw down enhanced Medicaid reimbursement for indigent care, thus substantially increasing the amount of care that can be provided as a result of the local appropriation. The Mayor's proposed budget for FY16/17 contains an allocation of \$26,275,594 to Shands Jacksonville for indigent care purposes.

The City's appropriations to Shands Jacksonville have remained over the past several years since an increase in FY13/14:

FY12/13 - \$23,775,594; FY13/14 - \$26,275,594; FY14/15 - \$26,275,594; FY15/16 - \$26,275,594

Policy Impact Area: Indigent care funding

Fiscal Impact: According to Shands Jacksonville, the exact amount of Low Income Pool/Disproportionate Share funding to be leveraged by the use of the City's indigent care contribution is unknown at this time due to changes in the state rules governing the program. The entire \$26.27 million contribution will be sent to the state for potential matching purposes. It is expected that last year's \$8.8 million return on a \$4.7 million contribution will be repeated, but the match for the remaining \$21.57 million of the contribution remains unclear.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-507

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: F

Date of Analysis: July 28, 2016

Type of Action: Adoption of 2017-21 Information Technology System Development Program (ITECH) project list

Bill Summary: The bill adopts the FY17-21 Information Technology System Development Program (ITECH) as required by the Budget Code. The 5-year plan encompasses a total of \$31,262,581 in IT projects, with \$4,668,363 being programmed for FY16-17, then increasing substantially in FY17-18 and FY18-19 (\$8,404,794 and \$7,645,651 respectively) before declining again to \$5.19 million and \$5.35 million in the final two years. Borrowing is projected to fund \$13,603,708 (43.5%) of the ITECH projects.

Background Information: The largest projects scheduled for funding in FY16/17 are \$2.75 million for the CAD-911 Call System Replacement and \$1.19 million for the P25 Radio System – Mobile Radio Refresh.

The FY17-21 version of the ITECH proposes substantially different expenditure levels from the FY16-20 plan adopted last year:

	FY16/17	FY17/18	FY18/19	FY19/20
FY16-20 ITECH	\$20.1M	\$10.6M	\$6.3M	\$2.9M
FY17-21 ITECH	\$4.7M	\$8.4M	\$7.6M	\$5.2M

A major difference between the two plans is the elimination in the new edition of any funding for the \$12.2 million replacement of the City's Enterprise Financial/Resource Management Solution (replacement for the City's financial management computer system).

Policy Impact Area: Information technology improvements and funding

Fiscal Impact: The 5-year plan encompasses a total of \$31,262,581 in IT projects to be financed primarily via a relatively even split between pay-as-you-go funding (46.5%) and borrowing (43.5%).

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2016-508

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment; Emergency Passage

Bill Summary: This bill appoints Council Member John Crescimbeni to the Duval County Tourist Development Council (TDC), replacing Garrett Dennis in the elected official category, for an unexpired term ending June 30, 2018. Emergency passage is requested.

Background Information: The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that in addition to the Council President, two of the nine members of the TDC shall be elected officials.

Emergency passage has been requested so that all members will be eligible to participate at the quarterly meeting of the TDC on August 17th.

Policy Impact Area: Tourist Development Council operations

Fiscal Impact: Anticipated to be minimal

Analyst: Merritt

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2016-509

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment/Election; Emergency Passage

Bill Summary: This bill elects the City Council Members for the 2016 Duval County Value Adjustment Board (VAB). Council Member John Crescimbeni will serve as Chair, Council Member Danny Becton will serve as a member and Council Member Al Ferraro as the alternate member, all for a term concluding with the final hearing for the tax year of the board. Emergency passage is requested.

Background Information: The VAB hears appeals regarding property assessments and complaints against homestead exemption denials. Section 194.015, *Florida Statutes*, requires that two of the members of the VAB shall be members of the governing body of the county elected from the membership of the board of the governing body.

Council Member Crescimbeni has been the Chair of VAB since 2011 and served on the board continuously since 2009. This will be the second term for Council Member Becton and the first term Council Member Ferraro.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2016 VAB in early August.

Policy Impact Area: Value Adjustment Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Merritt

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Bill Type and Number: Resolution 2016-510

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment

Bill Summary: This bill appoints Council Member Aaron Bowman to the Northeast Florida Regional Council (NEFRC), replacing Council Member Al Ferraro, as a county representative, for an unexpired term ending June 30, 2017.

Background Information: The NEFRC is established pursuant to Chapter 186, Part 5, *Florida Statutes*, and charged to provide local governments with a means of exercising the rights, duties and powers of a regional planning agency; to provide a means for conducting the regional comprehensive planning process; to provide regional coordination; to act in an advisory capacity and to exchange, interchange, and review the various programs of regional concern; to promote communication among members and the identification and resolution of common regional-scale problems; to cooperate with federal, state, local and non-governmental agencies and citizens to insure the orderly and harmonious coordination of federal, state and local planning and development programs to assure the orderly and balanced growth and development of this region; and to encourage and promote communications between neighboring regional planning districts in an attempt to insure compatibility in development and long-range planning goals.

The bylaws of the NEFRC, authorized by Resolution 2003-750-A, provide that two of Duval County's representatives, on the Regional Council, shall be elected county representatives.

Policy Impact Area: Northeast Florida Regional Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-511

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Council Member Al Ferraro, as a member, and Council Member Reggie Gaffney, as an alternate member, both on the Board of Directors of the Jacksonville Zoological Society, representing the City Council, for a term concurrent with the term of the Council President.

Background Information: The bylaws of the Jacksonville Zoological Society provide for City Council representatives, appointed by the Council President, on the Board of Directors.

Policy Impact Area: Zoological Society Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-512

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment

Bill Summary: This bill appoints Council Member Al Ferraro to the Joint Planning Committee, replacing Council Member Bill Gulliford as the City Council representative, for a term concurrent with the term of the Council President.

Background Information: The Joint Planning Committee is an advisory body to the Duval County Public Schools and the governing bodies of the cities, within the county, regarding the review of future growth patterns of Duval County; review of existing sites and identification of future sites and facility needs for schools, libraries, parks and community centers; consideration of future site-compatible community facilities; and review of the annual update of the Interlocal Agreement.

Resolution 2001-65-A, which created the Joint Planning Committee, provides for a Council Member representative on the Committee.

Policy Impact Area: Duval County Public Schools and City Council Joint Planning

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-513

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment

Bill Summary: This bill appoints Council Member Samuel Newby, to the Northeast Florida Regional Transportation Commission, replacing Scott Wilson for a first four-year term ending December 31, 2020.

Background Information: The Northeast Florida Regional Transportation Commission was established by Chapter 2013-173, *Laws of Florida*, and charged to improve mobility and expand multimodal transportation options for persons and freight throughout the six-county North Florida region. Section 343.1003, *Florida Statutes*, provides that two of the nine members of the governing board shall be appointed by the Jacksonville City Council and may be elected officials of the city.

Policy Impact Area: Northeast Florida Regional Transportation Commission operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-514

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment; Emergency Passage

Bill Summary: This bill appoints Council Member Greg Anderson to the Duval County Tourist Development Council (TDC), replacing Council Member Lori N. Boyer in the elected official category, for a first term ending June 30, 2020. Emergency passage is requested.

Background Information: The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that in addition to the Council President, two of the nine members of the TDC shall be elected officials.

Emergency passage has been requested so that all members will be eligible to participate at the quarterly meeting of the TDC on August 17th.

Policy Impact Area: Tourist Development Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-515

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Confirmation; Emergency Passage

Bill Summary: This bill confirms the appointment of Council Member Greg Anderson as an alternate member of the Election Canvassing Board, for a term ending June 30, 2017. Emergency passage is requested.

Background Information: The Election Canvassing Board is established pursuant to Section 102.141, *Florida Statutes*, and charged to publicly canvass the absentee electors' ballots and provisional ballots and to publicly canvass the vote given each candidate, nominee, constitutional amendment, or other measure submitted to the electorate of the county, as shown by the returns then on file in the office of the supervisor of elections and the office of the county court judge.

Section 102.141(1)(e)2, *Florida Statutes*, provides for an alternate member appointed by the chair of the board of county commissioners.

Emergency passage has been requested due to the election scheduled for August 30th.

Policy Impact Area: Election Canvassing Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-516

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Council Member Greg Anderson as an ex-officio member of the Cultural Council of Greater Jacksonville, replacing Council Member Joyce Morgan, for a term concurrent with the term of the Council President.

Background Information: The bylaws of the Cultural Council of Greater Jacksonville provide for the City Council President, or appointee, as an ex-officio member of the Board of Directors.

Policy Impact Area: Cultural Council of Greater Jacksonville

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-517

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Council President's appointment of Council Member Bill Gulliford, as a member of the Downtown Vision, Inc. board, replacing Council Member Reggie Gaffney, for a term concurrent with the term of the Council President.

Background Information: Downtown Vision, Inc. (DVI) is a not-for-profit 501(c)6 organization whose mission is to enhance the value of downtown properties by being an advocate for downtown businesses and to promote downtown as an exciting place to live, work, shop, play and be entertained. DVI's priorities include making Downtown Jacksonville cleaner, safer, more attractive, and marketing the downtown area through special events and other activities that encourage people to come downtown. DVI is funded by downtown property owners through a special business improvement district assessment, and by the City of Jacksonville. The district, which spans over 90 blocks of downtown, is bounded by Broad Street, Church Street, Market Street and Prudential Drive.

The bylaws for Downtown Vision, Inc. provide for the Council President or designee as a member of the Board of Directors.

Policy Impact Area: Downtown Vision, Inc. operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Ordinance 2016-518

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Reappointment Confirmation

Bill Summary: This bill confirms the reappointment of Wayne T. Petrone, P.E. to the Technical Advisory Committee (TAC) to the Concurrency and Mobility Management Systems Office, for a second two-year term ending June 30, 2018.

Background Information: The TAC was established by Ordinance 2014-183-E and charged to assist in the development of an updated Concurrency and Mobility Management System Handbook and serve as technical advisors in appeals of concurrency and mobility decisions. Section 655.122(b), *Ordinance Code*, provides that the membership of the committee shall include three licensed professional traffic engineers appointed by the President of the City Council.

Mr. Petrone received a bachelor's degree in civil engineering from the University of New Haven. He is a Florida licensed Professional Engineer and member of the Institute of Traffic Engineers and American Society of Highway Engineers. Mr. Petrone is a Senior Traffic Engineer with *Peters & Yaffee, Inc.* and resides in the Del Rio area within Council District #6.

According to the staff for the Concurrency and Mobility Management Systems Technical Advisory Committee, Mr. Petrone has attended 92% of the meetings since his initial appointment in September 2014.

	Meetings Held	Meetings Attended
2014	9	8
2015	2	2
2016	1	1
Total	12	11

Policy Impact Area: Concurrency and Mobility Management Systems Technical Advisory Committee operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-519

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Jamie C. Shelton as a member of the Jacksonville Port Authority (JPA), filling the seat formerly held by John D. Rood, for an unexpired term ending September 30, 2019.

Background Information: The JPA is established pursuant to Article 5, *Jacksonville Charter*, and charged to operate, manage, and control the seaport and ancillary facilities located within Duval County. Four of the seven members of the board are appointed by the Mayor of the City of Jacksonville with the confirmation of the Council of the City of Jacksonville.

Mr. Shelton received a master's degree in finance from the University of Memphis. He is the President of *bestbet Jacksonville* and resides in the Miramer area within Duval County.

Policy Impact Area: Jacksonville Port Authority Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

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Bill Type and Number: Resolution 2016-520

Sponsor: Council President Boyer

Date of Introduction: July 26, 2016

Committee(s) of Reference: R

Date of Analysis: July 22, 2016

Type of Action: Appointment

Bill Summary: This bill appoints Council Member Danny Becton to the Northeast Florida Regional Council (NEFRC), replacing Council Member Katrina Brown, as a county representative, for an unexpired term ending June 30, 2017.

Background Information: The NEFRC is established pursuant to Chapter 186, Part 5, *Florida Statutes*, and charged to provide local governments with a means of exercising the rights, duties and powers of a regional planning agency; to provide a means for conducting the regional comprehensive planning process; to provide regional coordination; to act in an advisory capacity and to exchange, interchange, and review the various programs of regional concern; to promote communication among members and the identification and resolution of common regional-scale problems; to cooperate with federal, state, local and non-governmental agencies and citizens to insure the orderly and harmonious coordination of federal, state and local planning and development programs to assure the orderly and balanced growth and development of this region; and to encourage and promote communications between neighboring regional planning districts in an attempt to insure compatibility in development and long-range planning goals.

The bylaws of the NEFRC, authorized by Resolution 2003-750-A, provide that two of Duval County's representatives on the Regional Council shall be elected county representatives.

Policy Impact Area: Northeast Florida Regional Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt