

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-500

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Adoption of proposed ad valorem millage rate; advising Property Appraiser of rolled back millage rate; setting public hearing dates for millage levy and City budget; requesting emergency passage

**Bill Summary:** The bill publishes the “rolled back millage rates” for tax year 2015, based on certified taxable values provided by the Property Appraiser, as follows:

General Services District (GSD - countywide), excluding Urban Services Districts 2 – 5: 11.0725 mills  
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 7.7215 mills  
GSD within USD 5 (Baldwin): 9.2660 mills

The bill proposes the following millage rates to fund the Mayor’s proposed FY 2015-16 budget:

General Services District (GSD), excluding Urban Services Districts 2 – 5: 11.4419 mills  
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 8.1512 mills  
GSD within USD 5 (Baldwin): 9.6312 mills

Finally, the bill sets the required public hearing on the proposed millage rate and tentative budget for the Council meeting of September 8th and requests emergency adoption of the resolution.

The bill is requested for emergency passage on first reading in order to meet the state mandated deadline of August to report a proposed millage rate to the Property Appraiser for mailed notification to all property owners.

**Background Information:** Florida law requires that the City annually publish the “rolled back millage rate”, which is the millage rate that would be required to be levied on this year’s (higher) property valuations to produce the same amount of ad valorem tax revenue produced by last year’s millage rate. The county millage rates for the current year as follows: GSD (outside USDs 2-5) – 11.4419; GSD in USDs 2-4 – 8.1512; GSD in USD 5 – 9.6312. The Property Appraiser’s preliminary (end of June) taxable value roll for 2015 is \$52,548,406,192 up 5.9% from \$49,616,435,721 in June of 2014.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Provides for the levy of ad valorem property taxes calculated to produce \$558,502,432 in revenue for the FY15/16 budget.

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-501

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Levy of real and personal property taxes in General Services District, excluding the Beaches and Baldwin; authorizing assessment and collection of taxes

**Bill Summary:** The bill levies ad valorem taxes on real and personal property for the 2015 tax year for GSD operations (excluding the Beaches and Baldwin) at a rate of 11.4419 mills, which represents a 3.34% increase from the 2015 rolled back rate, and authorizes the assessment and collection of the taxes.

**Background Information:** The total preliminary adjusted taxable value of real and personal property in the GSD, excluding the Beaches and Baldwin, is \$47,534,608,673 for tax year 2015 (up 5.7% from 2014's preliminary taxable value of \$44,968,696,396). The millage for GSD operations in the majority of the city represents an unchanged millage rate from 2014.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Total ad valorem property taxes (real and personal) are projected to generate \$558,502,432 in revenue to the City General Fund and tax increment districts at a collection rate of 95.5%.

**Analyst:** Clements

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-502

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Levy of City of Jacksonville real and personal property taxes in USD 2-4 (the Beaches cities); authorizing assessment and collection of taxes.

**Bill Summary:** The bill levies ad valorem taxes on real and personal property for the 2015 tax year for GSD operations in Atlantic Beach, Neptune Beach and Jacksonville Beach at a rate of 8.1512 mills, which represents a 5.56% increase from the 2015 rolled back rate, and authorizes the assessment and collection of the taxes.

**Background Information:** The total assessed value of taxable real and personal property in the Beaches cities is \$4,970,152,272 for tax year 2015 (up 7.9% from \$4,606,047,055 for tax year 2014). The millage for GSD operations in the Beaches cities represents an unchanged rate from tax year 2014.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Total ad valorem property taxes (real and personal) are projected to generate \$558,502,432 in revenue for the FY15/16 budget at a collection rate of 95.5%.

**Analyst:** Clements

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-503

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Levy of City of Jacksonville real and personal property taxes in USD 5 (Town of Baldwin); authorizing assessment and collection of taxes.

**Bill Summary:** The bill levies ad valorem taxes on real and personal property for the 2015 tax year for GSD operations in the Town of Baldwin at a rate of 9.6312 mills, which represents a 3.94% increase from the 2014 rolled back rate, and authorizes the assessment and collection of the taxes.

**Background Information:** The total preliminary adjusted taxable value of real and personal property in the Town of Baldwin is \$43,645,247 for tax year 2015 (up 4.6% from \$41,692,270 in 2014). The millage for GSD operations in the Town of Baldwin represents an unchanged rate from tax year 2014.

**Policy Impact Area:** Property tax millage levy

**Fiscal Impact:** Total ad valorem property taxes (real and personal) are projected to generate \$558,502,432 in revenue for the FY15/16 budget at a collection rate of 95.5%.

**Analyst:** Clements

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-504

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Adoption of FY2015-16 city budget; approval of independent authority budgets; provision for capital projects; 5-year revenue and expenditure projections; setting pension contributions; Ordinance Code waivers.

**Bill Summary:** The bill adopts the 2015-16 budgets for the City and its independent agencies and authorities. The proposed General Fund GSD departmental expenditure budget is \$943,869,609, with a total City departmental expenditure budget (General Fund, Special Revenue, Capital Projects, Enterprise, Internal Service, Trust and Agency Funds, and Other Component Units) of \$1,732,626,617. Non-departmental expenditures, inter-fund transfers and reserves are budgeted at \$392,107,269 for total appropriations, reserves and cash carryover of \$2,124,733,886.

The bill sets an employee cap of 7,097. The 5-year financial projection estimates the City's General Fund GSD non-departmental revenues to increase by 8.2% from \$1,000,263,168 million (proposed) in FY15-16 to \$1,083,264,118 in FY19-20, with property taxes projected to grow slowly but steadily throughout the period, "contributions from other local units" declining substantially, half cent sales tax revenue and state-shared revenues growing substantially, and all other sources remaining nearly flat. The bill establishes a City Public Service Grant program allocating \$5,118,772 and allocates \$71,065,336 for capital improvements. The bill sets the employer's contributions (percentage of covered payroll) to the various pension plans at 33.5% for the General Employees' Pension Fund, 68.64% for the Corrections Officer's Pension Fund, and 109.92% for the Police and Fire Pension Fund, plus an additional \$5 million for UAAL pay-down pursuant to Ordinance 2015-304-E.

The bill waives provisions of Ordinance Code that require the City to increase funding for the Jacksonville Children's Commission each year by an amount equal to the average percentage increase in all City operating department budgets, up to the value of ½ mill and waives the Ordinance Code requirement that the Mayor annually calculate and report unit cost measures and service quality measures for City government operations. The bill waives the Code with regard to the method for setting the salaries of City Council members so as to keep the base salaries for council members the same in FY15-16 as in FY11-12. Conflicting provisions within Code Section 10.105 regarding Council members' postage and communication expenses are waived so as to reduce the communication expense allowance to the lower of the conflicting provisions. The bill waives the City's debt management parameters to allow borrowing to exceed certain debt ratios and waives the Code requirement that vehicle replacement be done on a cash basis. The bill waives the restriction that the Banking Fund may not be used to purchase items with a unit value of less than \$50,000 in order to permit the fund to be used for the purchase of fleet vehicles. It also waives the provision requiring funding to the JSEB and MBE programs in a minimum amount of \$500,000 (excluding staff costs).

**Background Information:**

**Policy Impact Area:** Annual budget adoption

**Fiscal Impact:** The proposed General Fund departmental expenditure budget is \$943,869,609, with a total City departmental expenditure budget (General, Special Revenue, Capital Projects, Enterprise, Internal Service, and Trust and Agency Funds) of \$1,732,626,617. The total budgetary approval, operations and capital, for the City and the independent authorities, is approximately \$4.78 billion, excluding the Duval County Public Schools, the budget for which is not approved by City Council.

**Analyst:** Clements

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-505

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Adoption of annual Capital Improvement Program; amendment to Comprehensive Plan; Ordinance Code waiver

**Bill Summary:** The bill adopts the 2016-20 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes "routine roadway resurfacing" from the definition of "capital improvement" in order to permit roadway resurfacing to be capitalized in FY15/16. It provides that any residual funding remaining in a capital project budget when the project is deemed completed by the Public Works Director shall be transferred to a fund balance account for subsequent appropriation by City Council. Residual funds from completed projects originating from City Council district accounts or from the Special Council Reserve account shall revert automatically to those funds. No project shall be deemed complete and closed out without the preauthorization of the district council member in whose district the project is located. The Public Works Director is required to make a quarterly report to the City Council of all projects deemed to be completed. The bill acknowledges receipt of the required annual report from the Budget Office of all Capital Improvement Projects Not Lapsed. The bill also includes an exhibit of all Community Redevelopment Area (CRA) capital projects which are not considered a part of the CIP but are presented for informational purposes and do not comply with the requirements of Sec. 122.605(c) of the Code.

**Background Information:** The CIP proposes General Fund project spending of \$48,965,336 million in FY15/16, with \$7 million of that amount being in the form of Banking Fund borrowing. The largest projects are \$9.5 million for roadway resurfacing, \$5 million for Liberty Street/Coastline Drive repairs, \$4 million for Chaffee Road infrastructure and \$3.4 million for an extension of New World Avenue. \$11 million of stormwater projects is proposed with no borrowing. \$11 million is allocated for Trail Ridge Landfill expansion.

**Policy Impact Area:** Capital improvement budgeting

**Fiscal Impact:** The City's project cost for FY15-16 (General Fund, stormwater, solid waste) is \$71,065,336.

**Analyst:** Clements

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-506

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Annual Banking Fund authorization

**Bill Summary:** The bill authorizes Banking Fund borrowing in an amount necessary to provide \$24,488,420 in net project funds to apply to capital projects for FY15-16. That amount is accomplished by authorizing \$24,490,842 in new projects, offset by \$2,422 in removal or de-authorization of previously approved projects. The Banking Fund borrowing cap is set at \$598,682,134 in net project funds (comprised of \$722,381,135 in cumulative new project authorizations offset by \$123,699,001 in completed or de-authorized projects). The bill recognizes the fact that the City Council has authorized \$120,580,711 of net project funding that has not yet been borrowed.

**Background Information:** The Banking Fund has for the last 10 years been the primary source of borrowing for the City's capital improvement projects, although its use is substantially reduced for the proposed FY15-16 budget. The largest Banking Fund allocations for FY15-16 are for fleet vehicle replacements (\$15,902,697) and ADA compliance curb cuts, ramps, sidewalks, park and public building modifications (\$7 million).

**Policy Impact Area:** Capital project funding

**Fiscal Impact:** The bill authorizes \$24,490,842 in new projects, offset by \$2,422 in removal or de-authorization of previously approved projects, and an increase in the overall Banking Fund borrowing cap to \$598,682,134 in net project funds.

**Analyst:** Clements



# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-507

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Adoption of 5-year IT system development project list

**Bill Summary:** The bill adopts the FY16-20 Information Technology System Development Program (ITECH) as required by the Budget Code. The 5-year plan encompasses a total of \$41,738,876 in IT projects, with \$1,794,687 being programmed for FY15-16, then increasing substantially in FY16-17 and FY17-18 (\$20,101,150 and \$10,600,212 respectively) before declining again to \$6.36 million and \$2.87 million in the final two years. Borrowing is projected to fund \$32,244,355 (77%) of the ITECH projects.

**Background Information:** The largest projects on the ITECH list for FY15-16 are \$1,192,170 for the P25 mobile radio refresh project and \$334,444 for network equipment refresh. The FY16-17 project list includes \$4.5 million for the 911 emergency call system replacement and \$4,565,000 for the next phase of the citywide enterprise financial/resource management software replacement.

**Policy Impact Area:** Information technology improvements and funding

**Fiscal Impact:** The 5-year plan encompasses a total of \$41,738,876 in IT projects to be financed primarily via borrowing (77%) with 23% pay-as-you-go funding.

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-508

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; TEU; R

**Date of Analysis:** July 31, 2015

**Type of Action:** Ordinance Code Amendment

**Bill Summary:** The ordinance amends Chapter 342 (Construction Trades Regulations), Section 342.120 (Penalties), *Ordinance Code*, so as to increase penalties for unlicensed contractor violations and align them with penalty increases for such violations at the State level; it amends Chapter 609 (Code Enforcement Citations), Section 609.109 (Applicable Chapters and Parts), *Ordinance Code*, so as to remove Chapter 342, *Ordinance Code*, from the penalty schedules therein.

**Background Information:** The purpose of this ordinance is to increase fines for unlicensed contractors and to better align fines approved by the Florida Legislature enacted in 2013. The Florida Legislature increased the maximum civil penalty from \$500 to \$2,000 and increased the maximum citation from \$500 to \$2,500 for unlicensed contracting.

**Policy Impact:** Planning and Development Department/Building Inspection Division

**Fiscal Impact:** Minimal

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-509

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** July 31, 2015

**Type of Action:** Appropriation; Authorization for Positions

**Bill Summary:** The ordinance appropriates \$1,824,256 from the Florida Department of Environmental Protection Florida Inland Protection Fund to provide funding for the Petroleum Cleanup Program in Duval County, as initiated by B.T. 15-080; it provides a carryover of funds to fiscal years 2015-2016; it authorizes positions, as initiated by R. C. 15-173.

**Background Information:** For twenty (20) years, the Environmental Quality Division (EQD) of the Regulatory and Compliance Department has administered the Petroleum Cleanup Program within Duval County. A program change occurred in 2014 which has allowed more sites in Duval County to be addressed in fiscal year 2016. In addition, sites in surrounding counties have been added to EQD's program. This increased number of sites will also increase the amount of funding authorized in fiscal year 2016. 22 civil service positions and part-time hours and dollars are being requested.

**Policy Impact:** Regulatory Compliance/Environmental Quality Division/Gas Storage Tank Cleanup

**Fiscal Impact:** The ordinance appropriates \$1,824,256.00.

**Analyst:** Jackson

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0510

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, TEU

**Date of Analysis:** July 24, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$185,382.09 from the Florida Department of Transportation (FDOT) to provide additional funding for additional design and construction costs for the Timucuan National Preserve Bicycle Trail; provides a carryover of funds to FY2015-2016; approves and authorizes the Mayor, or his designee, and Corporate Secretary to execute and deliver a Local Agency Program Supplemental Agreement Number 11 between the City and FDOT; and amends the 2015-2019 Five Year Capital Improvement Program.

**Background Information:** The FDOT has funded the design and build out of multiple phases for the Timucuan Trail Bicycle Touring Route. The current segment, Segment 3, has been bid and awarded. Additional funds are needed related to a re-design requested by FDOT due to changed conditions identified after construction started on the current phase. FDOT reviewed request and agreed services are necessary to complete Segment 3 of the project. In addition, FDOT is providing the additional funding for these services in this amendment to their agreement.

**Policy Impact Area:** Planning and Development Department, Capital Improvement Program

**Fiscal Impact:** The appropriation of \$185,382.09 as initiated by B.T. 15-083.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-511

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** July 31, 2015

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$1,000.00 from the Artificial Reef Trust Fund to provide funds for certain expenses incurred during the deployment of donated materials to establish an off-shore artificial reef, as initiated by B.T. 15-085; it provides for City oversight by the Regulatory and Compliance Department.

**Background Information:** Expenses incurred in the deployment include a boat charter, purchase of a statue for the reef, and diving expenses. The materials deployed were donated. Artificial reefs promote good fishing as fish are attracted to and the reefs as habitats.

**Policy Impact:** Regulatory Compliance Department

**Fiscal Impact:** The ordinance appropriates \$1,000.00.

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0512

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** July 24, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$50,000 from the Jacksonville Veterans Resource and Reintegration Center Grant to provide funding to purchase a replacement van for the Military Affairs and Veterans Department.

**Background Information:** The Jacksonville Veterans Resource and Reintegration Center Grant is a five-year \$1,000,000 award. The Jacksonville Jaguar Foundation approved the use of funds from the first year to purchase a replacement van for Military Affairs and Veterans Department. The replacement van will be utilized for veterans' services outreach and the support of services to clients of the Department. This purchase comes at no cost to the City and replaces the current 15 year old van.

**Policy Impact Area:** Office of Veteran Services

**Fiscal Impact:** The appropriation of \$50,000 as initiated by B.T. 15-086.

**Analyst:** Mitchell

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0513

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, RCDPHS, R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$553,970 for the second year of a five-year 21<sup>st</sup> Century Community Learning Center Grant to provide afterschool programs at Jacksonville Heights Elementary School, Ramona Elementary School, and Windy Hill Elementary School; provides for carryover of funds to FY 2015-2016; and requests one cycle emergency passage.

**Background Information:** The total appropriation is a combination of \$518,970 from Florida Department of Education and an intrafund transfer of \$35,000 from Jacksonville Children's Commission. The grant was approved on Schedule M of the Budget Ordinance, Ordinance 2015-466-E, but since the actual grant is less than ten percent (10%) of the approved amount, City Council approval is required. Although the initial year did not require a cash match, the subsequent grant years must have a cash match. The grant period is August 1, 2015, through July 31, 2016, and funds are awarded and appropriated annually. According to the guidelines, the programs must be active within 30 days of the beginning of school or the date award letter is issued.

**Policy Impact Area:** Jacksonville Children's Commission

**Fiscal Impact:** The appropriation of \$553,970 as initiated by B.T. 15-087.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-514

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; RCDPHS; R

**Date of Analysis:** July 31, 2015

**Type of Action:** Appropriation; Request for Emergency Passage

**Bill Summary:** The ordinance appropriates \$274,100.00 in additional State funding approved by the Florida Legislature to the Healthy Families Jacksonville program to serve an additional 80 “at risk” families in Jacksonville, as initiated by R.C. 15-205; it requests emergency passage.

**Background Information:** The funds in this appropriation were received from the Ounce of Prevention Fund/Healthy Families Florida grant (FDA 93558)he Healthy Families grant was initially approved on Schedule M in the 2015 Budget Ordinance (2014-466-) for \$751,400. The additional funding brings the total grant funding to \$1,025,500.00. The grant period runs from July 1, 2015 through June 30, 2016. *The nature of the emergency is that the additional funds were approved in the State’s budget effective July 1, 2015, and the appropriation is required in order to execute the contract amendment with the State.*

**Policy Impact:** Jacksonville Children’s Commission

**Fiscal Impact:** The ordinance appropriates \$274,100.00.

**Analyst:** Jackson



**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0515

**Introducer/Sponsor(s):** Council President at the request of the Sheriff

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** July 27, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$189,409 from the Florida Department of Law Enforcement for the cost of employee training and adoption of the budget for FY 2015-2016 for the Criminal Justice Training Trust Fund; and provides for a carryover of funds to FY 2015-2016.

**Background Information:** The funds are only to be used for advanced and specialized training for law enforcement and correctional officers and for administrative costs approved by the Criminal Justice Standards and Training Commission. The Officer Training Monies Operating Budget lists Northeast Florida Criminal Justice Center as the training facility. The appropriation includes \$1500 for the cost of attending FDLE approved meeting/conferences/travel.

**Policy Impact Area:** Jacksonville Sheriff's Office

**Fiscal Impact:** The appropriation of \$189,409 as initiated by B.T. 15-089.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0516

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, RCDPHS, R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$550,598 for the first year of a five-year 21<sup>st</sup> Century Community Learning Center Grant to provide afterschool programs at Hyde Park Elementary School and San Jose Elementary School; provides for carryover of funds to FY 2015-2016; authorizes addition of three (3) full time positions and part-time hours; and requests one cycle emergency passage.

**Background Information:** The total appropriation is a combination of \$500,000 from Florida Department of Education and \$50,598 from Jacksonville Children's Commission Fund Balance. The grant period is August 1, 2015, through July 31, 2016, and funds are awarded and appropriated annually. According to the guidelines, the programs must be active within 30 days of the beginning of school or the date award letter is issued. The goal is to begin accepting children after the Labor Day holiday. The positions include: one (1) project director; two (2) site coordinators; and 30,000 part-time hours to operate the program.

**Policy Impact Area:** Jacksonville Children's Commission

**Fiscal Impact:** The appropriation of \$550,598 as initiated by B.T. 15-094.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-517

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; RCDPHS; R

**Date of Analysis:** July 31, 2015

**Type of Action:** Agreement Authorization & Approval; Request for Emergency Passage

**Bill Summary:** The ordinance approves and authorizes the Mayor and Corporation Secretary to execute a License Agreement between the City of Jacksonville (“City”) and the Bridge of Northeast Florida, Inc. (the “Licensee”) to allow licensee to use a portion of the space in the Jacksonville Children’s Commission’s facility at 1095 A. Philip Randolph Boulevard, Jacksonville, for the purpose of administering the Healthy Families Jacksonville program as mandated by the Ounce of Prevention Fund Florida for a three year term commencing on July 1, 2015, and ending on June 30, 2018, at no cost to licensee; it requests one cycle emergency passage.

**Background Information:** Other legislation has been approved for the purchase of cubicles to co-locate in the Jacksonville Children’s Commission’s facility. The cost of relocation and cubicles will be covered by the grant funds. *The nature of the emergency is that the licensee is required by the grantor to relocate immediately for direct supervision by the Jacksonville Children’s Commission to be in compliance with the grant.*

**Policy Impact:** Jacksonville Children Commission

**Fiscal Impact:** Minimal

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-518

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** TEU

**Date of Analysis:** July 31, 2015

**Type of Action:** Authorization for Disposition of Surplus Parcel

**Bill Summary:** The ordinance declares R.E. #132810-0000, located on Franklin Street between 24<sup>th</sup> Street East and Claudia Spencer Street in Council District 7 (the "Subject Parcel"), to be surplus to the needs of the City; it authorizes disposition of the subject parcel pursuant to the provisions of Section 122.422 (Sale of Property Through Real Estate Division; Investigation of Need; Council Action), Subpart B (Real Property Dispositions), Part 4 (Real Property) of Chapter 122 (Public Property), *Ordinance Code*; Providing and Effective Date.

**Background Information:** The Subject Parcel is a 48' x 125' residential unimproved lot that was acquired by the Housing and Neighborhoods Department in 1995. The Subject Parcel, the assessed value of which is \$1,862.00, was never developed and there is no intention to develop it for any purpose in the future. The Real Estate Division has conducted an investigation of need as required by Section 122.422, *Ordinance Code*. As a result of said investigation, the Real Estate Division has determined that no need exists for the Subject Parcel either for the City or any independent agency. No further action by City Council is necessary.

**Policy Impact:** Public Works/Real Estate Division

**Fiscal Impact:** The assessed value of the RE# 132810-0000 is \$1,862.00.

**Analyst:** Jackson

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0519

**Introducer/Sponsor(s):** Council Members Lee, Jones, Crescimbeni, Gulliford, Love, Anderson and Bishop

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, RCDPHS, R

**Date of Analysis:** July 24, 2015

**Type of Action:** Amend Chapter 122 (Public Property) Section 122.461, *Ordinance Code*

**Bill Summary:** This bill amends Chapter 122 (Public Property), Section 122.461 (Donation for Residential Housing), *Ordinance Code*, to increase the value of property the City may donate from \$25,000 to \$50,000 and provides additional criteria for those entities accepting donation of property; and adopts a policy created by the Housing and Community Development Division to evaluate and approve entities eligible for donation of property for residential affordable housing.

**Background Information:** The Special Ad Hoc Committee on Neighborhood Blight accepted the report from the Zombie subcommittee on May 27, 2015 to amend the *Ordinance Code*. The changes would allow private entities to receive donations from the City that would assist with getting properties back on the tax roll for revenue purposes. The Housing and Community Development Division will be required to submit an annual report of new groups approved; number and value of donations; and name of entity receiving property to the appropriate committee of the City Council. Prior to donation, the District Council Member is provided 90 days to comment or object. If that time expires, the Chief of Real Estate Division may file legislation before Council to donate the property. Additionally, the approved entity receiving the donation must maintain front yard landscaping per donation agreement; be current on all property taxes for parcels owned at the time of conveyance; free of any Code Enforcement or nuisance liens on any parcels owned.

**Policy Impact Area:** Planning and Development Department, Office of Property Appraiser, Office of General Counsel, Housing and Urban Development, Procurement Division

**Fiscal Impact:** The increased value of City donated property from \$25,000 to \$50,000.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-520

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; TTEU

**Date of Analysis:** July 31, 2015

**Type of Action:** Agreement Authorization & Approval

**Bill Summary:** The ordinance approves and authorizes the Mayor and Corporation Secretary to execute for and on behalf of the City, a Construction and Maintenance Agreement between the City of Jacksonville and the Florida Department of Transportation (FDOT) pursuant to which FDOT will undertake, at no cost to the City, a project known as I-95 Interchange at SR 202/JTB Boulevard Operation Improvement on Bonneval Road in Council District 4; it provides for City oversight by the Department of Public Works.

**Background Information:** The project entails hydroblasting two left turn stripes to designate through lanes and modifying the roadway directional striping to place two new extended thermoplastic right turn arrow pavement markings on or within Bonneval Road, beginning approximately 175 feet south of State Road 202 and extending in a southerly direction approximately 135 to the raised median on Bonneval Road.

**Policy Impact:** Public Works Department

**Fiscal Impact:** Minimal

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-522

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** TEU; R

**Date of Analysis:** July 31, 2015

**Type of Action:** Ordinance Amendment

**Bill Summary:** The ordinance regards Chapter 674 (Disaster Preparedness and Civil Emergency); it amends Part 7 (Debris Removal from Private Streets and Other Private Property), *Ordinance Code*, to provide for technical changes to Chapter 674, Part 7, and to create a new Subsection 674.706(B) (Emergency Roadway Clearance), *Ordinance Code*, requiring private communities with entrance gates to keep their gates open during emergencies.

**Background Information:** Generally, debris removal from private property following a disaster is the responsibility of the property owner. However, when large-scale disasters deposit enormous quantities of debris on private property over a large area that results in immediate threats to public safety, the State or local government may need to enter private property to remove debris. In removing this debris, immediate threats to public safety are removed and it ensures economic recovery of the affected community. The new Subsection on Emergency Roadway Clearance mandates that upon the declaration of a disaster emergency, particularly for a hurricane, gated communities are required to keep their gates open to allow access for emergency vehicles.

**Policy Impact:** Public Works/Ordinance Code

**Fiscal Impact:** Minimal

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-0523

**Introducer/Sponsor(s):** Land and Zoning Committee

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 27, 2015

**Type of Action:** Appeal of final decision of Jacksonville Historic Preservation

**Bill Summary:** This resolution approves and adopts the determination of the Land Use and Zoning Committee decision regarding the appeal of a final decision issued by the Jacksonville Historic Preservation Commission to approve with conditions application for Certificate of Appropriateness (COA-15-291) as requested by Elias Hionides, on behalf of Jacksonville Historic Properties, Inc.

**Background Information:** The Certificate of Appropriateness application (COA-15-291) was filed on April 8, 2015, requesting to mothball the two adjacent vacant commercial buildings for the property located at 801-805 West Forsyth Street, on the northwest corner of West Forsyth and North Madison in Council District 9. After the public hearing, the Jacksonville Historic Preservation Commission approved COA-15-291 with conditions in the Final Order dated June 11, 2015. The applicant filed a notice of appeal within 21 calendar days of the Final Order.

**Policy Impact Area:** Planning and Development Department, Jacksonville Historic Preservation Commission

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell



**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-524

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment/Election; Emergency Passage

**Bill Summary:** This bill elects the City Council Members for the 2015 Duval County Value Adjustment Board (VAB). Council Member John Crescimbeni will serve as Chair, Council Member Danny Becton will serve as a member and Council Member Samuel Newby as the alternate member, all for a term concluding with the final hearing for the tax year of the board. Emergency passage is requested.

**Background Information:** The VAB hears appeals regarding property assessments and complaints against homestead exemption denials. Section 194.015, *Florida Statutes*, requires that two of the members of the VAB shall be members of the governing body of the county elected from the membership of the board of the governing body.

Council Member Crescimbeni has been the Chair of VAB since 2011 and served on the board continuously since 2009. This will be the first term for both Council Members Becton and Newby.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2015 VAB on August 19th.

**Policy Impact Area:** Value Adjustment Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-525

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment; Emergency Passage

**Bill Summary:** This bill appoints Council Member Garrett Dennis to the Duval County Tourist Development Council (TDC), replacing Richard Clark in the elected official category, for a unexpired term ending June 30, 2018. Emergency passage is requested.

**Background Information:** The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that in addition to the Council President, two of the nine members of the TDC shall be elected officials.

Emergency passage has been requested so that all members will be eligible to participate at the quarterly meeting of the TDC on August 20th.

**Policy Impact Area:** Tourist Development Council operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-526

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment and Confirmation; Emergency Passage

**Bill Summary:** This bill appoints Council Vice President Lori Boyer as a substitute member replacing Council President Greg Anderson and confirms the appointment of Council President Greg Anderson as an alternate member of the Election Canvassing Board, both for a term ending June 30, 2016. Emergency passage is requested.

**Background Information:** The Election Canvassing Board is established pursuant to Section 102.141, *Florida Statutes*, and charged to publicly canvass the absentee electors' ballots and provisional ballots and to publicly canvass the vote given each candidate, nominee, constitutional amendment, or other measure submitted to the electorate of the county, as shown by the returns then on file in the office of the supervisor of elections and the office of the county court judge.

Section 102.141(1)(e)2, *Florida Statutes*, provides for an alternate member appointed by the chair of the board of county commissioners.

Emergency passage has been requested due to the Atlantic Beach election scheduled for August 25th.

**Policy Impact Area:** Election Canvassing Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-527

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment; Emergency Passage

**Bill Summary:** This bill appoints Council Member Lori N. Boyer to the Duval County Tourist Development Council (TDC), replacing Warren Jones in the elected official category, for a unexpired term ending June 30, 2016. Emergency passage is requested.

**Background Information:** The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that in addition to the Council President, two of the nine members of the TDC shall be elected officials.

Emergency passage has been requested so that all members will be eligible to participate at the quarterly meeting of the TDC on August 20th.

**Policy Impact Area:** Tourist Development Council operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-528

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Council Member Samuel Newby as a member of the North Florida Transportation Planning Organization (TPO), replacing Council Member Reginald Brown, for a term ending June 30, 2019.

**Background Information:** The TPO is established pursuant to Section 339.175, *Florida Statutes*, and charged to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans and to be the forum for cooperative decision making by officials of the affected governmental entities.

The membership apportionment plan of the TPO provides for the Mayor and three Jacksonville City Council Member representatives on the Board. The Mayor and Council Member representatives each have a weighted vote of two (2) each.

**Policy Impact Area:** North Florida Transportation Planning Organization operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-529

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints Council Member Bill Gulliford to the Joint Planning Committee, as the City Council representative, for a term concurrent with the term of the Council President.

**Background Information:** The Joint Planning Committee is an advisory body to the Duval County Public Schools and the governing bodies of the cities, within the county, regarding the review of future growth patterns of Duval County; review of existing sites and identification of future sites and facility needs for schools, libraries, parks and community centers; consideration of future site-compatible community facilities; and review of the annual update of the Interlocal Agreement.

Resolution 2001-65-A, which created the Joint Planning Committee, provides for a Council Member representative on the Committee. Council Member Gulliford was initially appointed in 2014.

**Policy Impact Area:** Duval County Public Schools and City Council Joint Planning

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-530

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Council Member Katrina Brown to the Northeast Florida Regional Council (NEFRC), replacing Council Member Matt Schellenberg, as a county representative, for a term ending June 30, 2017.

**Background Information:** The NEFRC is established pursuant to Chapter 186, Part 5, *Florida Statutes*, and charged to provide local governments with a means of exercising the rights, duties and powers of a regional planning agency; to provide a means for conducting the regional comprehensive planning process; to provide regional coordination; to act in an advisory capacity and to exchange, interchange, and review the various programs of regional concern; to promote communication among members and the identification and resolution of common regional-scale problems; to cooperate with federal, state, local and non-governmental agencies and citizens to insure the orderly and harmonious coordination of federal, state and local planning and development programs to assure the orderly and balanced growth and development of this region; and to encourage and promote communications between neighboring regional planning districts in an attempt to insure compatibility in development and long-range planning goals.

The bylaws of the NEFRC, authorized by Resolution 2003-750-A, provide that two of Duval County's representatives on the Regional Council shall be elected county representatives.

**Policy Impact Area:** Northeast Florida Regional Council operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-531

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Council Member Al Ferraro to the Northeast Florida Regional Council (NEFRC), replacing Council Member Reginald Brown, as a county representative, for a term ending June 30, 2017.

**Background Information:** The NEFRC is established pursuant to Chapter 186, Part 5, *Florida Statutes*, and charged to provide local governments with a means of exercising the rights, duties and powers of a regional planning agency; to provide a means for conducting the regional comprehensive planning process; to provide regional coordination; to act in an advisory capacity and to exchange, interchange, and review the various programs of regional concern; to promote communication among members and the identification and resolution of common regional-scale problems; to cooperate with federal, state, local and non-governmental agencies and citizens to insure the orderly and harmonious coordination of federal, state and local planning and development programs to assure the orderly and balanced growth and development of this region; and to encourage and promote communications between neighboring regional planning districts in an attempt to insure compatibility in development and long-range planning goals.

The bylaws of the NEFRC, authorized by Resolution 2003-750-A, provide that two of Duval County's representatives on the Regional Council shall be elected county representatives.

**Policy Impact Area:** Northeast Florida Regional Council operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt



**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-532

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Council Member Lori N. Boyer as a member of the North Florida Transportation Planning Organization (TPO), replacing William Bishop, for a term ending June 30, 2019.

**Background Information:** The TPO is established pursuant to Section 339.175, *Florida Statutes*, and charged to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans and to be the forum for cooperative decision making by officials of the affected governmental entities.

The membership apportionment plan of the TPO provides for the Mayor and three Jacksonville City Council Member representatives on the Board. The Mayor and Council Member representatives each have a weighted vote of two (2) each.

**Policy Impact Area:** North Florida Transportation Planning Organization operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-533

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints Council Member Doyle Carter, as a member of the North Florida Transportation Planning Organization (TPO), for a term ending June 30, 2019.

**Background Information:** The TPO is established pursuant to Section 339.175, *Florida Statutes*, and charged to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans and to be the forum for cooperative decision making by officials of the affected governmental entities.

The membership apportionment plan of the TPO provides for the Mayor and three Jacksonville City Council Member representatives on the Board. The Mayor and Council Member representatives each have a weighted vote of two (2) each. Council Member Carter was initially appointed in 2014.

**Policy Impact Area:** North Florida Transportation Planning Organization operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-534

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 23, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill appoints Council Member Garrett Dennis, as an alternate member of the North Florida Transportation Planning Organization (TPO), for a term ending June 30, 2019.

**Background Information:** The TPO is established pursuant to Section 339.175, *Florida Statutes*, and charged to manage a continuing, cooperative, and comprehensive transportation planning process that results in the development of plans and programs which are consistent, to the maximum extent feasible, with the approved local government comprehensive plans and to be the forum for cooperative decision making by officials of the affected governmental entities.

The membership apportionment plan of the TPO provides for three Jacksonville City Council Member representatives on the Board. As the members representing the City of Jacksonville have a weighted vote of two (2) each, it is advantageous to have full representation for Jacksonville at every TPO meeting. As an alternate, Council Member Dennis may serve for any single absent City Council Member.

**Policy Impact Area:** North Florida Transportation Planning Organization operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-535

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the appointment of Council Member Joyce Morgan as an ex-officio member of the Cultural Council of Greater Jacksonville, replacing Council Member Don Redman, for a term concurrent with the term of the Council President.

**Background Information:** The bylaws of the Cultural Council of Greater Jacksonville provide for the City Council President, or appointee, as an ex-officio member of the Board of Directors.

**Policy Impact Area:** Cultural Council of Greater Jacksonville

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-536

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Council Member Scott Wilson, to the Northeast Florida Regional Transportation Commission, replacing Ray Holt for an unexpired term ending June 30, 2016.

**Background Information:** The Northeast Florida Regional Transportation Commission was established by Chapter 2013-173, *Laws of Florida*, and charged to improve mobility and expand multimodal transportation options for persons and freight throughout the six-county North Florida region. Section 343.1003, *Florida Statutes*, provides that two of the nine members of the governing board shall be appointed by the Jacksonville City Council and may be elected officials of the city.

**Policy Impact Area:** Northeast Florida Regional Transportation Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-537

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the appointment of Council Member Reggie Gaffney, as a member, and Council Member Anna Lopez Brosche, as an alternate member, both on the Board of Directors of the Jacksonville Zoological Society, representing the City Council, for a term concurrent with the term of the Council President.

**Background Information:** The bylaws of the Jacksonville Zoological Society provide for City Council representatives, appointed by the Council President, on the Board of Directors.

**Policy Impact Area:** Zoological Society Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-538

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Council President's appointment of Council Member Reggie Gaffney, as a member of the Downtown Vision, Inc. board, replacing Don Redman for a term concurrent with the term of the Council President.

**Background Information:** Downtown Vision, Inc. (DVI) is a not-for-profit 501(c)6 organization whose mission is to enhance the value of downtown properties by being an advocate for downtown businesses and to promote downtown as an exciting place to live, work, shop, play and be entertained. DVI's priorities include making Downtown Jacksonville cleaner, safer, more attractive, and marketing the downtown area through special events and other activities that encourage people to come downtown. DVI is funded by downtown property owners through a special business improvement district assessment, and by the City of Jacksonville. The district, which spans over 90 blocks of downtown, is bounded by Broad Street, Church Street, Market Street and Prudential Drive.

The bylaws for Downtown Vision, Inc. provide for the Council President or designee as a member of the Board of Directors. Council Member Gaffney is the district representative for the downtown area.

**Policy Impact Area:** Downtown Vision, Inc. operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-539

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Michael B. Weinstein as the Director of Finance and Chief Financial Officer.

**Background Information:** Per Sec. 24.01(c), *Jacksonville Charter*, the Director of the Finance Department shall have a bachelor's degree from an accredited post-secondary institution in finance, accounting, business administration, public administration, or a similar field, and seven (7) years' experience in public or governmental finance, three of which are in a management capacity, and a thorough understanding of the principals of municipal finance, budgeting, and accounting, and of applicable provisions of the Laws of the State of Florida; or an equivalent combination of education and experience.

Mr. Weinstein received a law degree from the University of Florida, a master's degree in criminal justice from California University and a bachelor's degree in political science from Hartwick College. He served as the Director of Administration and Finance from 1993 to 1997 and as the JEDC Executive Director from 1997 to 2001. Mr. Weinstein also served in the Florida House of Representatives from 2008 to 2012 and as an Assistant State Attorney from 2009 to 2014.

**Policy Impact Area:** Finance Department operations

**Fiscal Impact:** The salary range for this position is \$109,892 - \$179,415 per year and, according to information provided by the Mayor's Office, Mr. Weinstein will receive \$175,000 annually.

**Analyst:** Merritt



**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-540

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Steven C. Woodard as the Chief of the Emergency Preparedness Division within the Fire and Rescue Department.

**Background Information:** Section 31.602, *Ordinance Code*, provides that the Chief shall have had at least five years' administrative or executive experience.

Mr. Woodard received a bachelor's degree from West Virginia University. He was initially appointed as Chief of the Emergency Preparedness Division in 2013 and has served since then. His prior employment includes five years with the Federal Emergency Management Agency and 20 years with the United States Secret Service.

**Policy Impact Area:** Fire and Rescue Department / Emergency Preparedness Division operations

**Fiscal Impact:** The salary range for this position is \$80,774 - \$131,875 per year and Chief Woodard currently receives \$120,000 annually.

**Analyst:** Merritt

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-541

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the reappointment of Patti H. Anania, to the Taxation, Revenue and Utilization of Expenditures (TRUE) Commission, for a second three-year term ending June 30, 2018.

**Background Information:** The TRUE Commission is established pursuant to Chapter 57, *Ordinance Code*, and charged to act as an advisory body to the city concerning fiscal policy and may review any aspect of fiscal policy, including: the city's long-range financial soundness, planning budgeting, and management; the city's budgetary process, including taxation, revenue generation, expenditures, use of permit fees and user fees, bonding capacity, franchise fees, state and federal mandates, privatization, "zero based" financing and other similar topics; the appropriateness of each revenue source the city receives to make up its annual general revenue budget; potential new revenue sources, such as impact fees, and the use of any such funds; the pre- and post-retirement benefit structure for city employees and the potential impact on the financial status of the city; recommendations that will help make Jacksonville the most fairly-taxed and financially-sound city in the nation; recommendations to keep the public better informed about important issues of city financing and budgeting which affect their lives; and other areas as the Commission may determine are appropriate and within their scope.

Section 57.102, *Ordinance Code*, provides that the members of the TRUE Commission shall be residents of the County and six of the members shall be appointed by the President of the Council and confirmed by the Council.

Ms. Anania attended the University of Phoenix and is a co-owner of CAM Automotive, Inc., a local automotive repair business. She resides in the Arlingtonwood area within Council District #1.

**Attendance:** According to records provided by the staff for the TRUE Commission, Ms. Anania has attended 91% of the meetings of the commission since her initial appointment in 2011.

	Meetings Held	Meetings Attended
2011	3	3
2012	11	8
2013	11	10
2014	12	12
2015	7	7
Total	44	40

**Policy Impact Area:** TRUE Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-542

**Sponsor:** Council President at the request of JEA

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms JEA's appointment of Helen Kehrt, as a member of the Civil Service Board, replacing Elaine Tisdale, for a first term ending June 30, 2018.

**Background Information:** The Civil Service Board is established pursuant to Article 17, *Jacksonville Charter*, and charged to periodically review the operation and effect of the personnel provisions of the charter, the classification plan, and the pay plan, and report their findings to the council and the mayor; hear and determine appeals initiated by employees who are charged with personnel violations; hear and determine complaints by employees and prospective employees concerning alleged violations of civil service rules or regulations with respect to hiring and promotion; hear and determine the grievance of persons covered by the civil service rules or the grievance of persons who may be entitled to be covered concerning any action taken which pertains to employment rights.

Section 17.02, *Jacksonville Charter*, provides that two of the nine members of the Civil Service Board shall be appointed by JEA, subject to confirmation by the City Council.

Ms. Kehrt received a bachelor's degree in accounting from Jacksonville University and is a Certified Public Accountant. She retired from JEA in 2012, with 32 years of public service, including 14 years as the Treasurer for JEA. Ms. Kehrt resides in the Mandarin area within Council District #6.

**Policy Impact Area:** Civil Service Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-543

**Sponsor:** Council President at the request of the Northwest CPAC

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 24, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Northwest District Citizens Planning Advisory Committee's (CPAC) appointment of John A. Pittman to the Taxation, Revenue Utilization and Expenditures (TRUE) Commission, replacing Leroy Kelly, for a first term ending June 30, 2017.

**Background Information:** The TRUE Commission is established pursuant to Chapter 57, *Ordinance Code*, and charged to act as an advisory body to the city concerning fiscal policy; improve the city's long-range financial soundness, planning budgeting, and management and to keep the public better informed about important issues related to city financing and budgeting; and may review any aspect of fiscal policy, including: the city's long-range financial soundness, planning budgeting, and management; the city's budgetary process, including taxation, revenue generation, expenditures, use of permit fees and user fees, bonding capacity, franchise fees, state and federal mandates, privatization, "zero based" financing and other similar topics; the appropriateness of each revenue source the city receives to make up its annual general revenue budget; potential new revenue sources, such as impact fees, and the use of any such funds; the pre- and post-retirement benefit structure for city employees and the potential impact on the financial status of the city; and other areas as the Commission may determine are appropriate and within their scope.

Section 57.102, *Ordinance Code*, provides that six of the members of the commission shall be county residents interested in public finance issues and actively involved in the community, and be selected, one each by the CPAC's in the six Planning Districts, and shall be confirmed by the Council.

Mr. Pittman received a bachelor's degree from Jacksonville University and is a retired Financial Officer. He is the Chair of the Northwest CPAC and represents the Pickettville Civic Association. He resides in Council District #10 (Planning District #5).

**Policy Impact Area:** TRUE Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-544

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Approval of economic development agreement; QTI and REV grant commitments; request for 1 cycle approval

**Bill Summary:** The bill approves an economic development agreement between the City and DB Services New Jersey, Inc., DB Services Americas, Inc. and Deutsche Bank Securities, Inc. for the addition of 475 new full-time jobs over 3 years and a capital investment of \$23 million in leasehold improvements, equipment and furniture to expand the company's American operations center in Jacksonville. The City commits to providing a Qualified Targeted Industry (QTI) match of up to \$570,000 (20%) to the State of Florida's \$2.28 million (80%) QTI grant, and to make a Recapture Enhanced Value (REV) grant of up to \$539,000, representing 50% of the increased property tax revenues generated by the project for a period of 5 years. Approval of the legislation as a one-cycle economic incentive "fast track" bill is requested.

**Background Information:** Deutsche Bank originally located an American operations center in Jacksonville in 2008, committing to create 1,000 financial services jobs. The company expanded in 2012 and 2013 adding 560 additional jobs. The company currently employs over 1,600 workers in 130,000 square feet of leased office space on Jacksonville's Southside. The company proposes to add another 475 full-time employees earning an average salary of \$64,356 plus a benefits package valued at \$18,000 annually. The total incentive package for the project is \$5,481,500, of which the State of Florida will provide \$4,372,500 (QTI - \$2,280,000; Quick Action Closing Fund - \$1 million; Quick Response Training Grant - \$1,092,500) and the City will provide \$1,109,000.

**Policy Impact Area:** Economic development

**Fiscal Impact:** The City commits to providing a Qualified Targeted Industry (QTI) match of up to \$570,000 and to make a Recapture Enhanced Value (REV) grant of up to \$539,000.

**Analyst:** Clements

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-546

**Introducer/Sponsor(s):** Finance Committee

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Direction to Chief Financial Officer; request for emergency first reading approval

**Bill Summary:** The bill directs the City's Chief Financial Officer to pursue an appeal to the Florida Department of Revenue of the Property Appraiser's proposed budget for FY15-16 in order to reduce the budget by \$365,230 to reflect removal of funds budgeted for market survey salary adjustments and a merit pay pool.

**Background Information:** Chapter 185 of the Florida Statutes requires that on or before June 1 of each year the property appraiser in each county must submit his/her budget to both the Florida Department of Revenue and to their county's board of county commissioners for review. The Department of Revenue has until July 15<sup>th</sup> to communicate any proposed amendments to the property appraiser and the county commission, and those officers then have until August 15<sup>th</sup> to make any comments or request further amendments of the DOR. On or before August 15<sup>th</sup> the DOR shall certify a final budget for each property appraiser, which must be funded by the county commission.

New Property Appraiser Jerry Holland presented his proposed budget to the Finance Committee on July 20<sup>th</sup> and the Council Auditor's Office noted that the budget contained \$199,733 for "competitive pay adjustments" to the salaries of particular positions as a result of a market salary survey, \$78,713 for a 2% merit pay pool, and \$86,744 for increased pension contributions on the increased salaries. The Finance Committee objected to those proposed increases since other non-union employees of the City have not received pay raises in a number of years and requested the Property Appraiser to remove them from his budget. Mr. Holland reported the DOR had already approved his budget with the raises included and the committee requested the Finance Director to appeal the inclusion of those raises to the DOR prior to the August 15<sup>th</sup> deadline for comments or testimony on the budget.

**Policy Impact Area:** Property Appraiser's budget

**Fiscal Impact:** The budget contains \$199,733 for "competitive pay adjustments" to the salaries of particular positions as a result of a market salary survey, \$78,713 for a 2% merit pay pool, and \$86,744 for increased pension contributions on the increased salaries.

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0548

**Introducer/Sponsor(s):** Land and Zoning Committee

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** LUZ

**Date of Analysis:** July 27, 2015

**Type of Action:** Amend Resolution 89-821-339 to modify Development Regional Impact Development Order

**Bill Summary:** This bill amends Resolution 89-821-339, last amended by Ordinance 2013-207-E, pursuant to the Notification of a Proposed Change to a Previously Approved Development of Regional Impact (NOPC) for Flagler Center (F/K/A Gran Park at Jacksonville), a Development of Regional Impact (DRI); and finds that the changes do not constitute a substantial deviation from the originally approved DRI Development Order.

**Background Information:** Flagler Development Company, LLC, submitted the NOPC on July 9, 2015 requesting specific modification to the Flagler Center DRI Development Order. The change will increase the maximum multi-family residential development allowed by the Land Use Conversion Minimums and Maximums Table.

**Policy Impact Area:** Planning and Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-549

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** July 31, 2015

**Type of Action:** Appropriation

**Bill Summary:** The ordinance concerns a continuation grant; it appropriates \$513,270.30 (\$498,656.00 in Federal Emergency Solutions Grants (ESG) Program funding and \$14,614.30 in realigned funds) to provide emergency shelters and transitional housing for homeless persons, as initiated by B.T. 15-091; it provides a carryover of funds from year to year until such funds are expended or lapse according to the originating State or Federal program grant.

**Background Information:** The purpose of this appropriation is to provide funding for emergency shelters and transitional housing for homeless persons. The ESG programs provide homeless persons with basic shelter and essential case management support services.

**Policy Impact:** Planning Department/Housing and Community Development Division

**Fiscal Impact:** The ordinance appropriates a continuing grant in the amount of \$513,270.30.

**Analyst:** Jackson



## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-550

**Introducer/Sponsor(s):** Council President at the request of the JTA

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** July 30, 2015

**Type of Action:** Prior year budget amendment

**Bill Summary:** The bill amends the JTA's FY13-14 budget to (Schedules O, P, Q and R to the City budget adopted by Ordinance 2013-464-E) reflect actual operating and capital revenues and expenditures for the year.

**Background Information:** Schedule O – Operating Revenues – is revised upward from \$171,603,953 to \$177,288,185, reflecting approximately \$2 million in additional sales tax and non-operating revenue and \$3 million additional in sales tax proceeds to the Engineering Division. Schedule P – Operating Expenditures – is revised upward to the same amount to reflect increased appropriations to insurance (+\$1.5 million), services (+\$1.7 million) and BJP debt service (+\$3 million). Schedule Q – Capital Revenues – is revised upward from \$53,838,734 to \$60,129,860 to reflect an additional \$5 million in federal and state grants and an additional \$1 million in local match. Schedule R is revised upward to the same amount to reflect increased appropriations to the Southeast Corridor BRT (+\$4.8 million), purchase of transit vehicles (+\$458,230), and an increase in computer equipment (+\$717,144), offset by reductions in bus program administration (-\$150,560), capital maintenance parts (-\$186,394), and miscellaneous support equipment (-\$438,639), along with other smaller revisions to other accounts.

**Policy Impact Area:** JTA budgeting

**Fiscal Impact:** The FY13-14 JTA operating revenue and expense budgets are revised upward by \$5,684,232 and the capital revenue and expense budgets are revised upward by \$6,291,076.

**Analyst:** Clements

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0551

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** July 27, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$5,453,635 in Federal Community Development Block Grant (CDBG) funding to activities that develop viable urban communities; provides for carryover of funds from year to year until such funds are expended or lapse; and approves requested positions.

**Background Information:** The funds are allocated to assist in the development of viable urban communities providing decent housing and suitable living environments and by expanding economic opportunities, principally for low and moderate income people. According to the originating state or federal grant, the funds must carryover until expended or lapse based on grant guidelines. The positions associated with federal CDBG are authorized for October 1, 2015 to September 30, 2016, per R.C. 15-216.

The bill allocates the CDBG funding to the following programmatic areas:

- Public facilities improvements - \$2,179,273 (39%)
- Program administration - \$1,109,700 (20%)
- Housing improvements - \$954,622 (17%)
- Public services grants - \$839,493 (15%)
- Project delivery - \$356,330 (6%)
- Code enforcement - \$150,000 (3%)
- Economic development - \$43,225 (1%)

**Policy Impact Area:** Planning and Development Department/Housing and Community Development Division

**Fiscal Impact:** The appropriation of \$5,453,635 as initiated by B.T. 15-090.

**Analyst:** Mitchell

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-552

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** July 31, 2015

**Type of Action:** Appropriation; Positions' Approval

**Bill Summary:** The ordinance concerns a continuation grant. The ordinance appropriates \$2,080,431 in Federal HOME Partnership Program funding to provide funding for activities that buy, build, and/or rehabilitate affordable housing for low income individuals and families, as initiated by B.T. 15-092; provides a carryover of funds from year to year until such funds are expended or lapse according to the originating State of Federal program grant; approves positions, as initiated by R. C. 15-215.

**Background Information:** The HOME Investment Partnership Program (HOME) provides formal grants to States and localities that communities use, often in partnership with local nonprofit groups, to fund a wide range of activities including building, buying, and/or rehabilitating affordable housing for rent or homeownership, or providing direct rental assistance to low-income people. HOME is the largest Federal block grant to state and local governments designed exclusively to create affordable housing for low-income households. Funding in this appropriation is allocated to local nonprofit CHDOs (Community Housing Development Organizations): Metro North CDC (Community Development Corporation), Northwest Jacksonville, Operation New Hope, Wealth Watchers and Home 2 Headstart.

**Policy Impact:** Planning & Development Department/Housing and Community Development Division

**Fiscal Impact:** The ordinance appropriates \$2,080,431.00

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-0553

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** July 27, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$2,522,641.79 in a continuation grant to provide rental housing assistance and related support services case management to low-income persons living with HIV/Aids and their families within Duval County; provides for carryover of funds from year to year until such funds are expended or lapse; and approves requested position.

**Background Information:** The appropriation is a combination of \$2,466,937 in Federal Housing Opportunity for Persons with Aids (HOPWA) Program funding and \$56,244.79 in Realigned Funds. According to the originating state or federal grant, the funds must carryover until expended or lapse based on grant guidelines. The requested position is for a program manager associated with federal HOPWA and authorized for October 1, 2015 to September 30, 2016, per R.C. 15-217.

**Policy Impact Area:** Planning and Development Department/Housing and Community Development Division

**Fiscal Impact:** The appropriation of \$2,522,641.79 as initiated by B.T. 15-093.

**Analyst:** Mitchell

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-554

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 28, 2015

**Type of Action:** Appointment; Emergency Passage

**Bill Summary:** This bill appoints Burnell L. Goldman to the Duval County Tourist Development Council (TDC), replacing Fred Pozin as a tourist accommodation representative, for a first term ending June 30, 2019. A one-cycle emergency passage is requested so that Mr. Goldman will be eligible to participate in the next quarterly meeting of the TDC scheduled for August 20<sup>th</sup>.

**Background Information:** The TDC is established pursuant to Chapter 70, *Ordinance Code*, and Section 125.0104, *Florida Statutes*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue. Section 70.102 (a), *Ordinance Code*, provides that the nine members of the TDC shall be appointed by the Council in various categories including owners or operators of motels, hotels, recreational vehicle parks or other tourist accommodations.

Mr. Goldman received a bachelor's degree in hotel administration from Cornell University and is the General Manager of the *Omni Jacksonville Hotel*. He resides in Jacksonville Beach within Council District #13.

**Policy Impact Area:** Duval County Tourist Development Council operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-555

**Sponsor:** Council President Anderson

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** July 28, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the appointment of Council Member Anna Lopez Brosche as an ex-officio member of the Cultural Service Grant Committee, replacing Don Redman for a term concurrent with the term of the Council President.

**Background Information:** Section 118.605, *Ordinance Code*, provides for a Council Member as an ex-officio member of the Cultural Service Grant Committee.

**Policy Impact Area:** Cultural Service Grant Program and Cultural Council of Greater Jacksonville

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-556

**Introducer/Sponsor(s):** Council Member Gulliford

**Date of Introduction:** July 28, 2015

**Committee(s) of Reference:** F, R

**Date of Analysis:** July 30, 2015

**Type of Action:** Authorizing contract amendment; request for one-cycle approval

**Bill Summary:** The bill authorizes a first amendment to the City's contract with 13-JAX, Inc. (d/b/a Friends of Hemming Park) for the group's management of Hemming Park to provide that all revenues raised by FOHP, including concessionaire fees, advertising fees and event license fees, shall qualify to be counted toward the agency's Performance Standard #1 private fund-raising goal. Once-cycle emergency passage of the bill is requested.

**Background Information:** In September 2014 the City entered into a management agreement with 13-JAX, Inc. to serve as the manager of Hemming Park. The agreement required Friends of Hemming Park to raise "private donations" of \$250,000 in the first year of the contract, in return for which the City would appropriate \$1 million toward park improvements and operations. A disagreement has arisen over the definition of the term "private donations" and whether funds generated by FOHP's revenue-generating operations should count as donations for the purpose of meeting Performance Standard #1. The City withheld its June \$150,000 matching payment because FOHP's latest payment included operating revenues and not purely private donor contributions. This bill would provide that revenue generated from activities in the park qualify to meet FOHP's financial contribution obligations.

**Policy Impact Area:** Hemming Park operations

**Fiscal Impact:** Allowing operating revenues to count toward FOHP's \$200,000 fundraising goal by June would qualify the organization for the next \$150,000 City payment toward its \$1 million commitment over 18 months.

**Analyst:** Clements