

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
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**Bill Type and Number:** Resolution 2015-446

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** June 25, 2015

**Type of Action:** Approving economic development agreement and incentives; designative oversight agency; waiving Public Investment Policy

**Bill Summary:** The bill approves an economic development agreement between the City and "Project Post" and authorizes a local QTI grant match of up to \$147,600 (20% of the total QTI grant of \$738,888). The bill also authorizes a City Training (CT) grant of up to \$246,000 (\$2,000 per job for 123 jobs). The Office of Economic Development is designated as the City's oversight agency. The bill waives the Public Investment Policy to the extent needed to grant the CT grant, which is not described in the PIP. Two reading emergency approval is requested.

**Background Information:** Project Post (the company's identity is being kept confidential for the time being pursuant to state law) is an international banking and finance company seeking to establish a Southeast U.S. office and to hire 123 employees at an average wage of \$64,356 plus a benefits package averaging \$20,000 per year. The company plans to make a minimum \$3.1 million capital investment in equipment, furniture and improvements to a leased office space. The State of Florida has agreed to incentivize the project with a QTI match of \$590,400, a Quick Response Training grant of up to \$282,900, and a Quick Action Closing Fund grant of \$500,000.

**Policy Impact Area:** Economic development

**Fiscal Impact:** The City pledges a local QTI grant match of up to \$147,600 payable over 5 years and a City Training (CT) grant of up to \$246,000 payable over 2 years, for a total of \$393,600.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-0449

**Introducer/Sponsor(s):** Land Use and Zoning Committee

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** LUZ

**Date of Analysis:** June 22, 2015

**Type of Action:** Approving changes to a development order

**Bill Summary:** This bill approves the proposed changes to the Development Order for the Mayo Clinic Development of Regional Impact (DRI). The changes described in the Notice of Proposed Changes (NOPC) include the phasing schedule; master site plan; transportation proportionate share circulation and mitigation plan; and the transportation specific condition are changes. Additionally, the bill determines that these changes do not constitute a substantial deviation from the originally approved Mayo Clinic DRI Development Order; and waives posting of signs and mailing of notices, if applicable.

**Background Information:** The Council adopted the Mayo Clinic Jacksonville DRI Development Order by Resolution 88-983-362, as amended by Resolution 93-226-247 and Ordinance 2006-841-E. The NOPC was submitted on June 15, 2015 by Mayo Foundation for Medical Education and Research to all appropriate state and local land planning agencies. The Planning and Development Department reviewed the NOPC and provided recommendations to Mayo Clinic Jacksonville DRI. The Northeast Florida Regional Council found that the proposed changes did not result in any additional adverse impacts nor constitutes a substantial deviation for the originally approved DRI Development Order.

**Policy Impact Area:** Planning and Development Department, Legislative Services Division

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-450

**Introducer/Sponsor(s):** Council Members Boyer, Anderson, Love, Crescimbeni, Gulliford and Schellenberg

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** June 25, 2015

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill

The bill amends the section providing for an annual debt affordability analysis to require that a *baseline* debt analysis be presented to the Finance Committee and Audit Committee by May 31<sup>st</sup> of each year listing outstanding debt current through April 30<sup>th</sup> of that year. The report is required to include an estimate of additional debt issuance over the next 5 years for borrowing previously authorized but not yet issued, and a current schedule of annual debt service requirements by individual bond issue and by Banking Fund issuance. It does not allow the inclusion of projected savings from anticipated future debt refinancings and requires disclosure of assumptions used to estimate variable interest rates.

The bill requires the Finance Director to submit to the Finance Committee and Audit Committee an annually *updated* debt affordability report in conjunction with the submission of the CIP plan and budget as part of the budget submission process. The report is required to contain the information from the May baseline debt report updated with information showing the effect of new debt for the upcoming year on the debt affordability model parameters and on the City's debt service schedules for the next five years. The report shall also show the potential impact on debt service levels and the debt affordability model of an increase or decrease of borrowing from the proposed next year's baseline amount in \$10 million dollar increments (up to a maximum of 50% above the proposed borrowing level needed for the next year's CIP), indicating breakpoints at which the debt affordability model would need to be waived to accommodate that level of increased borrowing.

The bill amends Ordinance Code Chapter 106 – Budget and Accounting Code – to make revisions to the debt management parameters by clarifying certain parameters and definitions regarding reserve funds and ratios. It also amends portions of Ordinance Code Chapter 110 – City Treasury – to delete the section authorizing the Director of Finance, with the concurrence of the Council Finance Committee, to modify or substitute projects authorized for funding by the Banking Fund within the confines of the overall Banking Fund authorization amount for each department. It deletes the section authorizing the Director of Finance, with the concurrence of the Council Finance Committee, to transfer excess Banking Fund proceeds from one project to another within a department's Banking Fund authorized borrowing cap and deletes the provision that any such "excess funds" not transferred to another departmental project become "undesignated funds" available for further redistribution.

**Background Information:** The bill derives from the work of the Special CIP Committee which felt that changes in the City's debt affordability model and increased reporting of key debt management statistics to the City Council on a regular basis would improve the Council's ability to understand and manage the City's borrowing needs and cash flow. The amendments provide for reporting of debt service levels in greater detail over a five year

time frame so that the Council can understand future debt service needs and can adjust borrowing plans accordingly to avoid debt service peaks that could stress the City budget. One of the new reporting requirements is a calculation by the Finance Department of not only the debt service on new borrowing required to fund the mayor's proposed annual CIP, but also the reduced cost of debt service for less borrowing and the increased cost for more borrowing in \$10 million increments up to 50% below and above the mayor's proposed amount. That is intended to give Council the ability to easily understand the budget impact of increasing or decreasing CIP spending from the mayor's proposed plan should the Council wish to make changes in either direction. The report would indicate at what point additional borrowing would violate the ratios in the debt management policy and therefore require a Code waiver by the Council.

**Policy Impact Area:** Debt affordability analysis and debt management policies.

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-0451

**Introducer/Sponsor(s):** Council Member Bishop

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** June 22, 2015

**Type of Action:** Amending Chapter 804 (Jacksonville Traffic Code), *Ordinance Code*

**Bill Summary:** This bill amends the following sections in the *Ordinance Code*:

- Section 804.633 (Unattended Conveyances), to authorize public parking officer to tow vehicles for unattended conveyance
- Section 804.709 (Unlawful to alter or cover license plates, citations, mobile home stickers, or validation stickers; penalty), to adjust the altered tag fine to \$200
- Section 804.1107 (Towing and storage charges to constitute lien; notice requirements; limitations), to include parking fines
- Section 804.1201 (Establishment of rotating wrecker call list), to clarify the city agency uses of the rotating wrecker call list; and request that the standards and rules for the administration of the rotating wrecker call list be amended as provided

**Background Information:** The proposed changes restrict the length of time a vehicle, boat, trailer or other conveyance shall be parked on a public street or highway, street or highway right-of-way or public property not operated by the City as a parking area to no longer than 24 hours. Parking fines were added to constitute a lien upon an impounded motor vehicle. Additionally, City entities utilizing the towing services under this legislation must obtain a current list of providers from JSO, updated fees, and updated policies and procedures.

**Policy Impact Area:** Public Parking, Jacksonville Sheriff's Office, Regulatory Compliance Department

**Fiscal Impact:** Increase in fine not to exceed \$200 for altering or covering license plates, citations, mobile home stickers, or validation stickers

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-452

**Sponsor:** Council President Yarborough:

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** June 26, 2015

**Type of Action:** Ordinance Repeal; Request for Emergency Passage

**Bill Summary:** The ordinance repeals Section 10.10 of Ordinance 2014-466-E , which provided that Section 10.9 of said ordinance, limiting the Mayor’s transfer authority in or out of the Mayor’s Office , would sunset, be repealed, and be of no further effect September 30, 2015, unless reenacted in subsequent legislation; *requesting emergency passage upon introduction.*

**Background Information:** Section 10.10 of Ordinance 2014-466-E (the “Budget Ordinance”) provided that Section 10.9 of the Budget Ordinance, limiting the Mayor’s authority in or out of the Mayor’s Office, would sunset, be repealed, and be of no further effect September 30, 2015, unless reenacted in subsequent legislation. This ordinance repeals Ordinance 2014-466-E by removing the limits on the Mayor’s Office to transfer funds and providing for a new sunset date. *Emergency passage of this legislation upon introduction is requested so that this matter can be resolved in advance of the fiscal year 2016 budget submittal.*

**Policy Impact:** The Budget; Mayor’s Office

**Fiscal Impact:** Minimal

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-453

**Introducer/Sponsor(s):** Council President at the request of the Office of General Counsel

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R, F

**Date of Analysis:** June 25, 2015

**Type of Action:** Appropriation; request for 1-cycle emergency passage

**Bill Summary:** The bill appropriates \$325,000 from the General Counsel's Office retained earnings account to pay for expert witness fees and other litigation costs in connection with the case of *United States v. City of Jacksonville*, a suit filed by the U.S. Department of Justice alleging unfair hiring practices in the Fire and Rescue Department. One cycle emergency approval is requested.

**Background Information:** The lawsuit was filed by the Justice Department in 2012 alleging a "pattern or practice of employment discrimination against African-Americans" in Fire and Rescue Department hiring based on the use of written tests for promotion to the ranks of Lieutenant, Captain, Engineer and District Chief. The Title VII case alleges that the examinations negatively and disproportionately impact African-American candidates in two ways – that African-American candidates pass the promotional tests at substantially lower rates than Caucasian candidates, and that those African-Americans who do pass the test are rarely selected for promotion because promotions are primarily based on the test scores and African-Americans candidates score significantly lower on the tests than Caucasian candidates.

The federal court recently dismissed a City motion for summary judgment and set the case for trial, with a deadline of September 1, 2015 for the City to furnish expert witness reports to the court and a deadline of October 5, 2015 for the City to have its witnesses deposed. This bill appropriates funds from the OGC's retained earnings account to pay for expert witnesses, depositions, and other trial preparation costs.

**Policy Impact Area:** Legal expenses

**Fiscal Impact:** The bill appropriates \$325,000 from the General Counsel's Office retained earnings account.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-454

**Sponsor:** Council Member Lee:

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R; F; RCDPHS

**Date of Analysis:** June 26, 2015

**Type of Action:** Appropriation; Request for Emergency Passage

**Bill Summary:** The ordinance appropriates \$24,975.00 from Old Jones Road Landfill Collections to provide funding for improvements at Cisco Gardens Park, located at 4238 Jones Road, Jacksonville, Florida 32219; it provides for carryover from fiscal year to fiscal year; it appoints the Parks, Recreation and Community Services Department to oversee the project; it invokes the Exception of 126.107 (G) (Exemptions), Part 1 (General Regulations), Chapter 126 (Procurement Code), *Ordinance Code*, for the professional services of Southern Recreation, Inc.; it provides for emergency passage upon introduction.

**Background Information:** The purpose of the appropriation is to provide funding for improvements to Cisco Garden Park, located at 4238 Jones Road. Improvements consist of a shelter/gazebo, sidewalk, picnic tables and waste receptacles. Any unused funds shall revert back to the account of origin. *Emergency passage of this legislation upon introduction is requested. The nature of the emergency is that Council Member Lee learned of the need for such improvements at a community meeting held on June 15, 2015. The project is ready to being when funding is available. Due to the fact that Council Member Lee's term will expire on June 30 and the last Council meeting of her term is June 23, 2015, Council Member Lee requests that this matter be taken up prior to her departure.*

**Policy Impact:** Parks, Recreation and Community Services

**Fiscal Impact:** The ordinance appropriates \$24,975.00.

**Analyst:** Jackson



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**Bill Type and Number:** Ordinance 2015-455

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** TEU

**Date of Analysis:** June 26, 2015

**Type of Action:** Easement Subordination; Quitclaim Deed Authorization

**Bill Summary:** The ordinance approves, in accordance with Section 122.421(b), *Ordinance Code*, the subordination of a portion of a drainage easement in Council District 11 (Parcel 146, Parts A, B & C), granted to the City of Jacksonville in Official Records Book 4721, page 1075, and Official Records Book 4721, Page 1077, both dated July 13, 1978 (RE #000045-1000), to the Florida Department of Transportation (FDOT) to allow FDOT to construct a bypass of State Road 200 (U.S. 301) around the City of Baldwin; the ordinance authorizes the Mayor and Corporation Secretary to execute and deliver, for and on behalf of the City, the City Quitclaim Deed and all other documents necessary or appropriate to subordinate said portion of the drainage easement to FDOT.

**Background Information:** The Subject Parcel is needed by FDOT for the construction of a bypass of State Road 200 (U.S. 301) around the City of Baldwin. FDOT will maintain the Subject Parcel. The Underlying property containing the easement will be purchase by FDOT for the bypass project.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-456

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** TEU

**Date of Analysis:** June 26, 2015

**Type of Action:** Surplus Parcel Declaration; Parcel Disposition

**Bill Summary:** The ordinance declares a portion of R. E. #069745-0000 near the junction of Robson Street and Brooker Road in Council District 9 (the "Subject Parcel") to be surplus to the needs of the City; recognizes disposition of the Subject Parcel, pursuant to the provisions of Section 122.422 (Sale of Property Through Real Estate Division); Investigation of Need; Council Action), Part 4 (Real Property), Subpart B (Real Property Disposition) of Chapter 122 (Public Property), *Ordinance Code*.

**Background Information:** The Subject Parcel is a 34.54' x 90.57' x 66' x 86.67' vacant lot that was acquired along with several other parcels in 1945 as part of a drainage project. The Subject Parcel was never used and is being maintained by the abutting owner. The assessed value of RE #069745-0000 is \$530.00. The Real Estate Division has conducted an investigation of "need", as required by Section 122.422. As a result of said investigation, the Real Estate Division has determined that no "need" exists for the Subject Parcel by the City, nor any Independent Agency.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Resolution 2015-0457

**Introducer/Sponsor(s):** Council Member Brown

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R, F

**Date of Analysis:** June 22, 2015

**Type of Action:** Resolution urging Mayor-Elect to include salary increases in the upcoming 2015/2016 budget

**Bill Summary:** This bill urges the Mayor-Elect to include salary increases for employees who received a salary decrease that has not been restored; increase all employee salaries by three percent (3%) to reflect a cost of living adjustment in the proposed 2015-2016 budget; and request that Administration adopt a policy for annual cost of living adjustments for employees unless otherwise justified.

### **Background Information:**

- Members of American Federation of State, County and Municipal Employees (AFSCME), Jacksonville Supervisors Association (JSA), International Association of Firefighters (IAFF), agreed to a 2% salary decrease on October 1, 2010, which was restored by 2% on September 30, 2012 and promptly decreased again by 2% on October 1, 2012, and to date has not been restored.
- Appointed employees and officials and managerial and confidential employees also incurred a salary decrease of 2% on October 1, 2010, which to date has not been restored.
- Members of the Fraternal Order of Police (FOP) agreed to a 3% salary decrease on January 1, 2012, which to date have not been restored.
- Members of the Northeast Florida Public Employees' Local 630, Laborers' International Union of North America (LIUNA) agreed to a 2% salary decrease on October 1, 2010. LIUNA members decrease was restored by 2% on September 30, 2012.

During this time City employees' contributions toward health and retirement benefits has continuously increased. Some employees in the private sector sustained salary decreases or adjustments during the same period of time; however, most of these employees affected have received salary increases, cost of living adjustments and/or bonuses in recent years.

**Policy Impact Area:** Mayor's Office, Financial Services Department, Council Auditor's Office

**Fiscal Impact:** Restoration of salary decreases (2%); and increase of all employee salaries by 3% to reflect cost of living

**Analyst:** Mitchell

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**Bill Type and Number:** Resolution 2015-458

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 22, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Adam J. Brown as Chief of the Patrol East Division, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.102(a), *Ordinance Code*, provides that Division Chiefs within the Sheriff's Office shall have a college degree or at least five years' training and experience and shall be confirmed by the Council before the appointment becomes permanent.

Director Brown has been employed with the Sheriff's Office since 1990, working his way up from Police Recruit to Chief in 2009, a position he held until his appointment as Director of Police Services in 2014. He received a bachelor's degree in workforce education from Southern Illinois University at Carbondale and has completed various law enforcement training courses.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$80,774 - \$131,875 annually. Division Chiefs within the Sheriff's Office currently earn \$116,117 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-459

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 22, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Thomas R. Hackney as Chief of the Detective Division, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.102(a), *Ordinance Code*, provides that Division Chiefs within the Sheriff's Office shall have a college degree or at least five years' training and experience and shall be confirmed by the Council before the appointment becomes permanent.

Director Hackney has been employed with the Sheriff's Office since 1991, working his way up from Police Officer to Chief in 2010, a position he held until his appointment as Director in 2013. He has completed various law enforcement training courses.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$80,774 - \$131,875 annually. Division Chiefs within the Sheriff's Office currently earn \$116,117 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-460

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 23, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Derrick L. Lewis as Chief of the Patrol West Division, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.102(a), *Ordinance Code*, provides that Division Chiefs within the Sheriff's Office shall have a college degree or at least five years' training and experience and shall be confirmed by the Council before the appointment becomes permanent.

Assistant Chief Lewis has been employed with the Sheriff's Office since 1996, working his way up from Police Officer to Police Lieutenant in 2009, a position he held until his appointment as Assistant Chief in 2014. In addition to various law enforcement training courses, Assistant Chief Lewis received a master's degree in health from the University of North Florida.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$80,774 - \$131,875 annually. Division Chiefs within the Sheriff's Office currently earn \$116,117 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-461

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 23, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Tammy S. Morris as Chief of the Division of Jails, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.102(a), *Ordinance Code*, provides that Division Chiefs within the Sheriff's Office shall have a college degree or at least five years' training and experience and shall be confirmed by the Council before the appointment becomes permanent.

Assistant Chief Morris has been employed with the Sheriff's Office since 1991, working her way up from Corrections Officer to Corrections Captain in 2007, a position she held until her appointment as Assistant Chief in 2013. In addition to various law enforcement training courses, Assistant Chief Morris received an associate's degree in criminal justice from Florida Community College at Jacksonville.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$80,774 - \$131,875 annually. Division Chiefs within the Sheriff's Office currently earn \$116,117 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-462

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 22, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Lawrence V. Schmitt as Chief of the Support Services Division, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.102(a), *Ordinance Code*, provides that Division Chiefs within the Sheriff's Office shall have a college degree or at least five years' training and experience and shall be confirmed by the Council before the appointment becomes permanent.

Assistant Chief Schmitt has been employed with the Sheriff's Office since 1997, working his way up to Police Lieutenant in 2005, a position he held until his appointment as Assistant Chief in 2011. In addition to various law enforcement training courses, he received a bachelor's degree in accounting from St. Cloud State University and is a Florida licensed Certified Public Accountant.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$80,774 - \$131,875 annually. Division Chiefs within the Sheriff's Office currently earn \$116,117 annually.

**Analyst:** Merritt



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**Bill Type and Number:** Resolution 2015-463

**Sponsor:** Council President Yarborough

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 22, 2015

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Jerry E. Fliger, Ph.D. to the Public Service Grant Council, filling the seat formerly held by Tiffany Wells, for a partial term ending December 31, 2016.

**Background Information:** The Public Service Grant Council is established pursuant to Chapter 118, *Ordinance Code*, and charged with the review and evaluation of all Public Service Grant applications and responsibility for making funding recommendations to the Mayor and City Council for Public Service Grants. Section 118.803(a), *Ordinance Code*, provides for six, of the thirteen voting members, to be appointed by the City Council President and confirmed by the City Council.

Dr. Filger received a doctorate degree in communication studies from Bowling Green State University and is an Associate Dean with *Florida State College at Jacksonville*. He resides in the East Arlington area within Council District #2.

**Policy Impact Area:** Public Service Grant Council operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-464

**Sponsor:** Council President-Designate Anderson

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 22, 2015

**Type of Action:** Reappointment; Emergency Passage

**Bill Summary:** This bill reappoints Kristanna B. "Kris" Barnes, as a citizen member, to the Value Adjustment Board (VAB), for the 2015 Tax Year, for the duration of the board hearings.

**Background Information:** The Duval County VAB is established pursuant to 194.015, *Florida Statutes*, and charged to hear appeals regarding property assessments and complaints against homestead exemption denials. The membership includes a citizen member, owning homestead property within the county, appointed by the City Council as the governing body of the county.

Ms. Barnes is a former member and chair of the Duval County School Board. During her two terms as a School Board Member, Ms. Barnes served on the VAB as an elected official and has served as the citizen homestead representative on the 2011, 2012, 2013 and 2014 VABs. She resides in the Miramer area within Council District #5.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2015 VAB.

**Attendance:** According to records provided by the staff for the VAB, Ms. Barnes has attended 94% of the meetings of the board since her initial appointment in 2011.

	<b>Meetings Held</b>	<b>Meetings Attended</b>
<b>2011</b>	3	3
<b>2012</b>	10	9
<b>2013</b>	8	8
<b>2014</b>	4	4
<b>2015</b>	7	6
<b>Total</b>	32	30

**Policy Impact Area:** Value Adjustment Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



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**Bill Type and Number:** Resolution 2015-465

**Sponsor:** Council President-Designate Anderson

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 22, 2015

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints Lowry A. "Lad" Daniels to the Jacksonville International Airport (JIA) Area Redevelopment Agency Board, as the representative for School Board District #3, for a second four-year term ending June 30, 2019.

**Background Information:** The JIA Area Redevelopment Agency Board is an advisory board to the Office of Economic Development. Per Ordinance 90-409-293, which created the board, the seven members are appointed by the Council, one each from the seven School Board districts.

Former Council Member Daniels received a master's degree in business administration from Harvard Business School and is the President of *Daniels & Associates, Inc.* During his two consecutive terms on the Jacksonville City Council, Mr. Daniels served as a term as Council President and five terms on the Finance Committee. He is the current Chair of the JIA Area Redevelopment Agency Board. Mr. Daniels resides in Council District #5 (School Board District #3).

**Attendance:** According to records provided by the staff for the JIA Area Redevelopment Agency Board, Mr. Daniels has attended 67% of the meetings of the board since his initial appointment in 2011.

	<b>Meetings Held</b>	<b>Meetings Attended</b>
<b>2011</b>	2	2
<b>2012</b>	6	2
<b>2013</b>	6	2
<b>2014</b>	7	7
<b>2015</b>	3	3
<b>Total</b>	24	16

**Policy Impact Area:** JIA Area Redevelopment Agency Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-466

**Sponsor:** Council President-Designate Anderson

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 22, 2015

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the reappointment of Drew D. Frick, as a lay member of the Joint Planning Committee, for a fifth two-year term ending June 30, 2017.

**Background Information:** The Joint Planning Committee is an advisory body to the DCPS and the governing bodies of the cities, within the county, regarding the review of future growth patterns of Duval County; review of existing sites and identification of future sites and facility needs for schools, libraries, parks and community centers; consideration of future site-compatible community facilities; and review of the annual update of the Interlocal Agreement.

Resolution 2001-65-A, which created the Joint Planning Committee, provides for a lay member appointed by the City Council President.

Mr. Frick received a law degree from the University of Georgia and is General Counsel for *Gate Petroleum Company* and a Board Member of *The Gate Foundation*. He resides in the Miramer area within Council District #5.

**Attendance:** According to records provided by the staff for the Joint Planning Committee, Mr. Frick has attended 100% of the meetings of the committee since his initial appointment in 2007.

**Policy Impact Area:** Duval County School Board and City Council Joint Planning

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-0476

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** June 22, 2015

**Type of Action:** Approving a finding of necessity to establish a redevelopment plan

**Bill Summary:** This resolution is in regards to the University Boulevard, Merrill and Arlington Road Corridors finding that slum and blighted conditions exist for the rehabilitation, conservation or redevelopment of the areas is in the best interest of public health, safety and welfare of the residents of the City. This resolution approves the Finding of Necessity and Blight Study of these areas; suggests priorities for the redevelopment; and approves the establishment of an advisory board for the redevelopment.

**Background Information:** The City previously adopted a Neighborhood Action Plan for the Old Arlington Neighborhood and a Town Center Vision Plan which was taken into consideration. Thus, a Finding of Necessity Report was commissioned by the Jacksonville Office of Economic Development and demonstrates the existence of the requisite blighting conditions in the University Blvd./Merrill/Arlington Road area. The plans and study demonstrate the need for transportation improvements, updated infrastructure, enhanced opportunities for employment and nationally-recognized commercial retail services. The first priority for the redevelopment area would be to address transportation improvements to include streetscaping, and the update/replacement of aging infrastructure within the corridor as a means of community development.

**Policy Impact Area:** Planning and Development Department, Office of Economic Development

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-477

**Introducer/Sponsor(s):** Council Member Crescimbeni

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** Not assigned; incomplete legislation

**Date of Analysis:** June 25, 2015

**Type of Action:** Approval of amended and restated solid waste hauler contract; Ordinance Code waiver

**Bill Summary:** The bill approves execution of an extended and restated solid waste hauler contract between the City and Advanced Disposal Services, Jacksonville, LLC for the company to begin providing automated waste and recycling collection services. The expiration date of the hauler agreement would be extended from 2019 to 2025. The bill waives provisions of Ordinance Code Chapter 382 – Waste Collection and Disposal Services – and Chapter 126 – Procurement – regarding the award of solid waste collection contracts and competitive sealed bidding requirements.

**Background Information:** Advanced Disposal Services is the last of the three contract waste haulers that has yet to adopt automated waste and recycling collection methods using hydraulic lifters to tip the containers into the collection trucks rather than human power. This bill would authorize execution of a revised and extended contract (6 additional years) with ADS to implement automated collection for recycling in 2016 and automated collection of solid waste in 2017. The additional years of the extension will allow the company time to amortize the cost of the new collection vehicles required for the automated collection service.

**Policy Impact Area:** Solid waste and recycling collection

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-480

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** June 25, 2015

**Type of Action:** Appropriation

**Bill Summary:** The bill appropriates \$3,247,505.32 from Self Insurance Retained Earnings to return excess liability loss and worker's compensation contributions to the following contributing agencies:

	<u>Liability loss</u>	<u>Worker's comp</u>
Jacksonville Port Authority	\$19,416.41	\$634,978.81
Jacksonville Aviation Authority	\$10,880.47	\$204,867.73
JEA - Electric		\$257,389.37
JEA - Water and Sewer		\$2,119,972.51

**Background Information:** The City self-insures itself and the independent authorities for liability through a program managed by the Risk Management Division. At the close of each fiscal year the fund is analyzed and agencies that contributed more than was required by their covered loss experience during the year are entitled to a rebate of the excess contributions. This bill appropriates those excess contributions back to the contributing agencies.

**Policy Impact Area:** Self-insurance

**Fiscal Impact:** The bill appropriates \$3,247,505.32 from Self Insurance Retained Earnings to refund excess contributions for FY13-14

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-481

**Sponsor:** Council Member Boyer:

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** June 26, 2015

**Type of Action:** Authorization for Project Agreement First Amendment

**Bill Summary:** The ordinance authorizes the Mayor and Corporation Secretary to execute a First Amendment to Project Agreement, approved by Ordinance 2014-385-E, between the City of Jacksonville and Northeast Florida Builders Association Builders Care, Inc., to extend the terms of the Agreement until December 31, 2015; it provides for the oversight by the Public Works Department.

**Background Information:** Ordinance 2014-385-E approved a project agreement between the City of Jacksonville and Northeast Florida Builders Association Builders Care, Inc. to install water lines in the right of way to the Larsen Acres Community and for construction design and installation of same (at no cost). An extension of the agreement is needed to allow time for submission of invoices for reimbursement. By this ordinance, the term of the agreement is extended from August 18, 2015 to December 31, 2015. The project site is located in Council District 5.

**Policy Impact:** Public Works Department

**Fiscal Impact:** Minimal

**Analyst:** Jackson



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**Bill Type and Number:** Ordinance 2015-482

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** June 26, 2015

**Type of Action:** Appropriation; CIP Amendment

**Bill Summary:** The ordinance reappropriates \$213,562.00 to provide funding for the costs associated with the settlement and limited release agreement previously authorized by Ordinance 2014-276-E, which funds will be used to perform remedial dredging on Fishing Creek in accordance with the settlement agreement, as initiated by B.T. 15-082; the ordinance amends the 2015-2019 five-year Capital Improvement Program, approved by Ordinance 2014-467-E, to increase funding for the project entitled "Fishing Creek"; it provides for City oversight by the Department of Public Works.

**Background Information:** The purpose of the appropriation is to reappropriate funding for the costs associated with the settlement and limited release agreement previously authorized by Ordinance 2014-276-E, which funds lapsed at the end of the City's 2013-2014 fiscal year and which funds will be used in accordance with the settlement agreement to fund remedial dredging in Fishing Creek.

**Policy Impact:**

**Fiscal Impact:**

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-483

**Introducer/Sponsor(s):** Finance Committee

**Date of Introduction:** June 23, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** June 25, 2015

**Type of Action:** De-authorization of Banking Fund borrowing; Ordinance Code amendment

**Bill Summary:** The bill de-authorizes \$55 million of the \$105 million previously authorized Banking Fund borrowing for capital projects for FY14-15 and directs the administration to prioritize the use of the remaining \$50 million of authorization and to borrow those funds by December 31, 2015. The bill repeals Part 5 – City Banking Fund – of Ordinance Code Chapter 110 – City Treasury – to eliminate the Banking Fund.

**Background Information:** The bill derives from the work of the Special CIP Committee which found during the course of its work that the Banking Fund has never achieved one of its primary goals, which was to internally repay and re-lend borrowed funds multiple times before the external borrowing was repaid. Due to tight budgets there has never been sufficient capacity for departments to make repayments in excess of the minimum amortization so that internal re-lending has never taken place. The Finance Committee felt that the easy availability of the Banking Fund has tended to encourage more borrowing with less concern for future debt service consequences than when the City Council did almost all its borrowing via bond issues for specific lists of projects with specific revenue streams pledged to the debt service repayment.

**Policy Impact Area:** Borrowing policy

**Fiscal Impact:** The bill de-authorizes \$55 million of the \$105 million previously authorized Banking Fund borrowing for capital projects for FY14-15.

**Analyst:** Clements