

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

JEFFREY R. CLEMENTS
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Bill Type and Number: Ordinance 2016-424

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 30, 2016

Type of Action: Appropriation

Bill Summary: The bill appropriates \$143,437 from General Fund - GSD Fund Balance to repay the Jacksonville Jaguars for unbudgeted expenses incurred on behalf of the City for the 2014 Florida-Georgia football game.

Background Information: The City is contractually obligated to the universities of Florida and Georgia to provide 82,917 seats in EverBank Field for their annual football game, which requires the installation of temporary seating in the north and south end zones and, beginning in 2016, in the east and west club seat sections. During preparations for the 2014 game, the first game held after renovations were made to the north end zone to remove permanent seats and install a deck, pools and cabanas, it was discovered that some of the new features in the north end zone (sunshades, terrace furniture, televisions, fans, electrical wiring) had to be removed to accommodate the installation of the temporary seating and then re-installed after the seats were removed. Since the discovery was made the week before the game and seating installation was underway, no funds had been appropriated for the unexpected cost and the Jacksonville Jaguars paid for the removal and re-installation of the features, with the expectation that the City would reimburse the expense. This bill appropriates funds from General Fund GSD fund balance to reimburse the Jaguars for these expenditures.

Policy Impact Area: EverBank Field operations; Florida/Georgia football game expenses

Fiscal Impact: The bill appropriates \$143,437 from General Fund - GSD Fund Balance.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-0425

Introducer/Sponsor(s): Council President at request of the Sheriff

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 28, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$414,350.00 from the Special Law Enforcement Trust Fund as follows:

a) \$398,850 covers

- American Foundation for Suicide Prevention - \$5,000; Boys Scouts of America, North Florida Council - \$15,000; City Center Ministry of Jacksonville dba Noah's Ark - \$10,000; Communities in Schools of Jacksonville, Inc. - \$15,000; Family Fam of NE Florida - \$30,000; First Coast Crime Stoppers, Inc. - \$25,000; Florida Archery Foundation, Inc. \$10,000; Florida Sheriff's Youth Ranch - \$500; Florida State College Foundation, Inc. - \$36,000; Hands on Jacksonville - \$5,000; Hubbard House - \$10,000; I.M. Sulzbacher for the Homeless, Inc. \$35,000; Jacksonville Historic Naval Ship Association, Inc. \$10,000; Justice Coalition, Inc. - \$15,000; Kingdom Fellowship, Inc. \$10,000; M.A.D. D.A.D.S. Jacksonville Chapter - \$30,000; MaliVai Washington Kids Foundation, Inc. - \$10,000; NE Florida Camp Cadet - \$7,500; Operation Save Our Sons (OSOS) - \$29,850; Pit Sisters - \$5,000; Police Athletic League of Jacksonville, Inc. - \$70,000; Project Cold Case, Inc. - \$5,000; Rethreaded, Inc. - \$10,000; and State of Florida Association of Police Athletic/Activity Leagues, Inc. - \$5,000.

b) \$12,500 transferred to the Police Explorers Trust Fund; and

c) \$3,000 transferred to the Teen Driver Special Revenue Fund

Background Information: Pursuant to Section 932.7055 of the Florida Statutes, Sections 111.340 and 111.365 of the *Ordinance Code*, funds may be provided to various organizations to assist in crime and drug abuse prevention.

Policy Impact Area: Department of Parks, Recreation and Community Services/Social Services Division, JSO

Fiscal Impact: The appropriation of \$414,350.00 as initiated by B.T. 16-089.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-426

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, TEU, RCDPHS

Date of Analysis: June 30, 2016

Type of Action: Appropriation; amendment to Interlocal agreement; designation of oversight agency

Bill Summary: The bill appropriates a total of \$919,752.22 (\$534,752.77 from General Fund – GSD fund balance and \$385,000 from the City of Neptune Beach) to the Solid Waste Enterprise Fund to make the fund whole for the amount of tipping fees not paid at Trail Ridge Landfill on solid waste collected in the City of Neptune Beach during the time when the two cities were engaged in a dispute about the applicability of the tipping fee to Neptune Beach’s solid waste stream. The bill approves a Settlement and Release Agreement between the two cities and amends the existing Interlocal Agreement between the two cities to terminate a paragraph addressing free landfill disposal by Neptune Beach until the future imposition by Jacksonville of a uniform solid waste processing and disposal fee. The bill designates the Public Works Department as the oversight agency for the contract management and settlement payment.

Background Information: For some years the cities of Jacksonville and Neptune Beach have had an ongoing disagreement over the interpretation of a provision in the Interlocal Agreement between the two cities with regard to landfill tipping fees on solid waste collected in Neptune Beach and disposed at the Trail Ridge Landfill (class 1 waste) and the Old Kings Road Landfill (yard debris). The agreement provides that Neptune Beach will not be required to pay landfill tipping fees on its wastes until such time as Jacksonville “imposes a uniform solid waste processing and disposal fee against residential premises”. Jacksonville contends that it imposed such a fee in 2010 and that free landfill disposal ended at that time, with tipping fees accruing on Neptune Beach waste since that time. Neptune Beach disputed whether the fee was “uniform” as intended in the Interlocal Agreement and refused to pay the tipping fees billed by Jacksonville. The parties have reached agreement on a settlement providing that the both parties now agree that landfill tipping fees apply to waste collected in Neptune Beach, that the provision of the Interlocal Agreement regarding free landfill disposal until a uniform solid waste fee is imposed shall be stricken from the agreement, and that Neptune Beach will pay \$385,000 for past-due tipping fees accrued through December 31, 2015 and will pay all applicable tipping fees for waste disposed of since January 1, 2016.

Policy Impact Area: Solid waste enterprise fund; landfill tipping fees

Fiscal Impact: The bill makes the Solid Waste Enterprise Fund whole for the \$919,752.22 billed to Neptune Beach but not collected. Neptune Beach has agreed to pay \$385,000 and the City will make up the difference from General Fund – GSD fund balance

Analyst: Clements

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Bill Type and Number: Ordinance 2016-0427

Introducer/Sponsor(s): Council President at request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F

Date of Analysis: June 28, 2016

Type of Action: Establishing a new revenue line item

Bill Summary: This bill establishes a new revenue line item within the Planning & Development Department/Community Planning Division's Indexcode/Subobject to allow for deposit of fees from changes to Developments of Regional Impact (DRI) that are no longer a requirement under state law but maintains approval and legislation from local government; and provides City oversight by the Department of Planning and Development.

Background Information: The Community Planning Division had received requests for amendments to the DRI that required a significant amount of staff time to analyze request, create a staff report and submit request for legislation; however, the application process was free. The anticipated average cost for an amendment to the DRI is derived from the average amount of hours and average hourly salary/benefits/OH rate it would take the professional planning staff to participate in the amendment process. Examples of amendments that were no longer a state requirement but needed local legislation include Ordinance 2013-677-E for the River City Marketplace; Ordinance 2014-20-E for the Freedom Commerce Center DRI; and Ordinance 2016-155-E for the River City Marketplace DRI.

Policy Impact Area: Planning & Development Department/Community Planning Division; Developments of Regional Impact (DRI)

Fiscal Impact: Anticipated average cost of \$2,494.63 for an amendment to DRI.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-428

Sponsor: Council President at the request of the Mayor:

Date of Introduction: June 28, 2016

Committee(s) of Reference: TEU

Date of Analysis: July 1, 2016

Type of Action: Easement Closure

Bill Summary: The ordinance closes, abandons and/or disclaims an easement for gas and electric utilities established in Ordinance 74-634-253 and located on Palm Terrace in Council District 5, at the request of Baptist Medical Center Jacksonville ("Applicant").

Background Information: The closure is requested for the construction of improvements to the applicant's parking facility. There are electrical and gas utilities in the subject easement. The applicant's representative, England-Thims & Miller, will coordinate the removal and relocation of utilities with JEA and TECO Peoples gas. The removal and relocation of utilities will take place during construction of the parking facility. The enacted ordinance closing and abandoning the easement will not be recorded until the utilities have been removed and/or relocated to the satisfaction of JEA and TECO.

Policy Impact: Public Works Department/Real Estate Division

Fiscal Impact: The applicant has paid a \$583.00 closure application processing fee.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-429

Sponsor: Council President at the request of the Mayor:

Date of Introduction: June 28, 2016

Committee(s) of Reference: TEU

Date of Analysis: July 1, 2016

Type of Action: Right-of-Way Closure

Bill Summary: The ordinance closes, abandons and/or disclaims a portion of the right-of-way of Nurseryfields Drive, established in Plat Book 57, page 17, Nurseryfields Drive, dated June 24, 2004, in Council District 11, at the request of Galleria Club Rental Community ("applicant"), subject to reservation unto the City of Jacksonville and JEA of an easement over the closed right-of-way for ingress and egress and for all utilities.

Background Information: The closure is requested to allow the applicant to use the closed portion of the right-of-way as a recreational area. The portion to be closed, which contains 4,763 square feet, is unopened and unimproved but contains drainage infrastructure and JEA facilities. The City has no need, present or future, for the right-of-way. This request was sent to various state, municipal and utilities agencies which might have an interest in the matter and there were no objections.

Policy Impact: Public Works/Real Estate Division

Fiscal Impact: The applicant has paid a \$1,688.00 closure application processing fee.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-430

Sponsor: Council President at the request of the Mayor:

Date of Introduction: June 28, 2016

Committee(s) of Reference: TEU

Date of Analysis: July 1, 2016

Type of Action: Easement Closure

Bill Summary: The ordinance closes, abandons and/or disclaims a portion of an easement established in Plat Book 27, page 96, Normandy Village Unit 1, dated August 23, 1957 and located near the intersection of Normandy Boulevard and Chateau Drive in Council District 12 at the request of the Presbytery of St. Augustine (the "Applicant").

Background Information: This closure was requested to allow the applicant to construct a commercial development on its property. The portion of the easement to be abandoned is five feet wide and 333 feet long and contains approximately 1,665 square feet. There is no infrastructure within the easement. The City of Jacksonville has no need, present or future, for the easement, and there were no objections from municipal and utility agencies which might have interests in the right-of-way.

Policy Impact: Public Works Department/Real Estate Division

Fiscal Impact: The applicant has paid the \$583.00 closure application processing fee.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-433

Sponsor: Council President at the request of the Mayor:

Date of Introduction: June 28, 2016

Committee(s) of Reference: F; TEU

Date of Analysis: July 1, 2016

Type of Action: Amendment to Lease Agreement

Bill Summary: The ordinance approves and authorizes the Mayor and Corporation Secretary to execute and deliver, that certain Amendment Number 1 to Lease Agreement DHSMV Lease No. 02-01 (7439 Wilson Boulevard) between the City of Jacksonville ("City") and the State of Florida, Department of Highway Safety and Motor Vehicles ("DHSMV"), said amendment extending the current expiration date of the lease from June 15, 2018, to June 15, 2028, and providing one option to renew for a five (5) year period; providing for City oversight by the Real Estate Division of the Department of Public Works.

Background Information: DHSMV constructed, owns, occupies and maintains an office building on City owned real property located at 7439 Wilson Blvd. Amendment #1 revises the current expiration date from June 15, 2018 to June 15, 2028 and provides for one option to renew for a five (5) year period. The new expiration date provides a longer term to justify DHSMV's investment in new roofing for the building. No other revisions to the original lease are being made in Amendment #1. The property is located in Council District 10.

Policy Impact: Public Works/Real Estate Division

Fiscal Impact: Minimal

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-0434

Introducer/Sponsor(s): LUZ Committee

Date of Introduction: June 28, 2016

Committee(s) of Reference: LUZ

Date of Analysis: June 28, 2016

Type of Action: Amendment to Northeast Quadrant of Deerwood Park North DRI development order

Bill Summary: The bill amends the Northeast Quadrant of Deerwood Park North Development of Regional Impact (DRI) Order of the Notification of a Proposed Change (NOPC) filed by Guidewell Group, Inc., dated May 13, 2016 to change the Master Development Plan Map H; increase the maximum ceiling for residential dwellings units; convert existing office square footage to residential dwellings units; conclude that changes are not classified as substantial deviation from the originally approved DRI order as amended; and directs Legislative Services Division to forward copy of Ordinance and NOPC to agent and various agencies

Background Information: The Northeast Quadrant DRI is a mixed use development with office, commercial, hotel and residential uses. The proposed changes do not increase or decrease the overall development rights. The increase of the maximum allowed multifamily residential development allowed by the land use conversion minimums and maximums table offers a greater opportunity to blend residential and non-residential uses. Additionally, the increased multifamily units will provide for more affordable housing options to employers within the quadrant without the increased traffic impact.

Policy Impact Area: Northeast Quadrant DRI of Deerwood Park North

Fiscal Impact: Unknown

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-435

Introducer/Sponsor(s): Council Members Hazouri, Ferraro and Crescimbeni

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 30, 2016

Type of Action: Appropriation; authorization of land purchase agreement; designation of oversight agency

Bill Summary: The bill appropriates \$162,500 from the Jacksonville Recreational & Environmental Land Acquisition Capital Projects Fund as a contribution to North Florida Land Trust, Inc. (NFLT) to purchase the site of a Spanish-American War artillery battery fort on the St. Johns Bluff in Arlington as a complement to the Ft. Caroline National Monument. The bill provides for reversion of any unused funds to the fund of origin. It authorizes the Mayor or his designee to enter into an agreement with the North Florida Land Trust for the purchase of the property and designates the Public Works Department as the oversight agency for the project.

Background Information: The fort, one of five forts constructed in Jacksonville by French, Confederate, Union and American forces between 1564 and 1898, was intended to protect U.S. troops training in Jacksonville for the Spanish-American War in 1898 but was not completed until after the war ended. It is in the middle of a residential neighborhood and was acquired in a tax deed sale by the current owner who planned to raze the fort and construct a home on the site. The North Florida Land Trust signed a contract with the owner in early 2015 to delay the demolition while the Trust raised \$400,000 to purchase the property. The bill sponsors propose to appropriate \$120,578.04 in proceeds from the sale of land, \$9,503.49 in public facility rental revenue and \$32,418.47 of investment pool earnings, all within the Jacksonville Recreational & Environmental Land Acquisition Capital Projects Fund, to contribute half of the appraised value of the property toward the purchase and preservation of the property by the NFLT, which plans to purchase the site with City and privately donated funds and donate it to the National Park Service to be incorporated into and managed by the Timucuan Ecological and Historic Preserve and Fort Caroline National Memorial. The Jacksonville Recreational & Environmental Land Acquisition Capital Projects Fund was created in 1991 to provide a funding source for the acquisition of parkland and conservation lands and the development of recreational facilities. It is funded from a variety of sources, including the sale of surplus lands and revenues received from the rental of public facilities for private use.

Policy Impact Area: Historic site preservation

Fiscal Impact: The bill appropriates \$162,500 from the Jacksonville Recreational & Environmental Land Acquisition Capital Projects Fund.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-437

Sponsor: Council President at the request of the Mayor:

Date of Introduction: June 28, 2016

Committee(s) of Reference: F; TEU

Date of Analysis: July 1, 2016

Type of Action: Appropriation; CIP Amendment

Bill Summary: The ordinance transfers \$757,000.00 in settlement funding from the Argyle Forest Blvd. Capital Improvement Project to the Argyle Forest Blvd./Watermill Blvd. Intersection Signalization Project and to the Argyle Forest Blvd./Staples Mill Dr. Intersection Signalization Project, as initiated by Revised B.T. 16-083; it amends the 2016-2020 five-year Capital Improvement Program, approved by Ordinance 2015-505-E, to increase funding for the projects entitled "Argyle Forest Blvd/Watermill Blvd Intersection Signalization" and "Argyle Forest Blvd/Staples Mill Dr. Intersection Signalization"; it provides for a reversion of funds; it provides for City oversight by the Department of Public Works.

Background Information: The volume and speed of vehicles on Argyle Forest Boulevard creates a very challenging condition for pedestrians crossing Argyle Forest Boulevard where it intersects with Staples Mill Drive. Funding will be used for pay for the installation of a traffic signal at the Argyle Forest Blvd. and Staples Mill Dr. intersection. Once the projects are completed, any remaining balances shall revert back to the account listed in the "Reversion of Funds" section. These projects are located in Council District 10.

Policy Impact: Public Works/Traffic Engineering

Fiscal Impact: The ordinance appropriates \$757,000.00

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-438

Introducer/Sponsor(s): Council President at the request of the General Counsel

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 30, 2016

Type of Action: Appropriation; authorization of legal settlement and release agreement; authorization of fund carry-over; designation of oversight agency

Bill Summary: The bill approves a legal settlement and appropriates \$125,000 from General Fund-GSD to settle a lawsuit pending in the 4th Judicial Circuit State Court against City for damages in excess of \$700,000 filed by Palms Partnership, LLC (Palms) over a restaurant management agreement between the two parties. The funds are authorized to carry-over to the next fiscal year and the Department of Parks, Recreation and Community Services is designated as the oversight agency for the settlement.

Background Information: The City, using Preservation Project funding, purchased the Palms Fish Camp restaurant property on Heckscher Drive (which includes a boat ramp, dock and kayak launch) in 2002 for \$550,000 to obtain the public recreational assets. In 2005 the City demolished the deteriorated restaurant building and entered into an agreement with Palms Partnership, LLC to construct a new restaurant and operate it on behalf of the City, paying the City 15% of the restaurant's gross sales as a lease payment. The construction completion deadline in the agreement was extended 5 times from 2006 to 2011, at which point a termination notice was issued by the City and negotiations between the parties began over a revised agreement. The City contends that Palms failed to meet the conditions of its contract to complete and begin operation of the restaurant; Palms filed a lawsuit claiming damages for termination of the management agreement, including the City allegedly wrongfully inducing the partnership to expend over \$700,000 to bring the restaurant to the point of completion before terminating the agreement. The City filed a counterclaim against Palms for failure to complete the project. The parties have agreed on a negotiated settlement with a \$125,000 payment to Palms Partnership, with each party dismissing its claims against the other.

Policy Impact Area: Legal settlement

Fiscal Impact: The bill appropriates \$125,000 from General Fund-GSD fund balance to the General Counsel's Judgements, Claims and Losses over \$50,000 account to pay the settlement.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-0439

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F

Date of Analysis: June 28, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$37,500 from the Community Foundation for Northeast Florida Inc., to provide funding for a Director of Strategic Partnerships position; approves and authorizes the Mayor, or his designee, and Corporation Secretary to execute and deliver, for and on behalf of the City, the Community Foundation for Northeast Florida, Inc. Grant contract and future contracts; and provides for City oversight by the Office of the Mayor.

Background Information: During Mayor Curry's transition, he charged members of the Government/Nonprofit Interface Subcommittee to interface with government to streamline and align processes for greater efficiency; and make recommendations to improve partnerships with the private, nonprofit sector to enhance collaboration with various projects within the city government. The subcommittee recommended the creation of a senior level position and a committee to assist with advancing these efforts. The director's salary is \$130,000. The salary for the first year (6/1/16 – 9/30/16) will be funded at 100% by the Foundation. Year two salary will be split 75/25 between the Foundation (\$97,500) and the City (\$37,500). Year's three and four will be split 50/50, at \$65,000 each.

Policy Impact Area: Office of Mayor; Finance and Administration

Fiscal Impact: The appropriation of \$37,500 in FY 16/17; and \$65,000 for FY 17/18 and FY 18/19.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-440

Sponsor: Council Member Lopez Brosche:

Date of Introduction: June 28, 2016

Committee(s) of Reference: F; RCDPHS

Date of Analysis: July 1, 2016

Type of Action: Authorization for Interlocal Agreement Continuation

Bill Summary: The ordinance authorizes and approves the Mayor and Corporation Secretary to execute and deliver that certain Interlocal Agreement continuing the First Coast Workforce Development Consortium (“2016 Interlocal Agreement”) between the City of Jacksonville, Duval County (“City”), and the Counties of Baker, Clay, Nassau, Putnam and St. Johns; it provides for a two-year participation limitation by the City in the 2016 Interlocal Agreement.

Background Information: On September 16, 2002, the City of Jacksonville approved and entered into an Interlocal Agreement creating the First Coast Workforce Development Consortium, by and between the counties of Baker, Clay, Nassau, Putnam and St. Johns. The Consortium’s primary purpose was to implement responsibilities of each member country under certain federal and state workforce acts. The First Coast Workforce serves welfare recipients under the Florida Workforce Innovation Act and works in concert with CareerSource Florida, a governmental entity created by the Florida Legislature in 2015 to lead and design Florida’s workforce development strategy. Workforce development entails worker training, work experience, community work experience and customized training.

Policy Impact: Job Training Initiatives

Fiscal Impact: Undetermined

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-0441

Introducer/Sponsor(s): Council Member R. Brown

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 28, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$125,000 from the cash carryover within the Soutel/Moncrief CRA Fund to provide funding for an update of the Soutel/Moncrief CRA Plan; provides carryover of funds into subsequent fiscal years; and provides oversight by the Office of Economic Development.

Background Information: The appropriation will cover the expenses of recreational, road, sidewalk, infrastructure and water sewage improvements necessary for the update of the Soutel/Moncrief CRA Plan within District 10.

Policy Impact Area: Office of Economic Development

Fiscal Impact: The appropriation of \$125,000 within the Soutel/Moncrief CRA Fund.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-0442

Introducer/Sponsor(s): Council Member R. Brown

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 28, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$1,120,000 from the Special Council Contingency - Soutel/Moncrief CRA account to the 2016 Authorized Capital Projects Fund (32E) to provide funding for design plans and development for Lonnie Miller Regional Park in Council District 10; and provides oversight by the Parks, Recreation & Community Services Department.

Background Information: The development within the Lonnie Miller Regional Park will include a baseball complex, performance activity stage, basketball courts and additional recreational amenities. The scope of work for the park enhancements includes design and construction.

<u>Priority</u>	<u>Project</u>	<u>Estimated Cost</u>
1	Baseball complex design	\$100,000
2	Performance activity stage	\$400,000
3	Basketball courts	\$300,000
4	Phase II (additional amenities)	\$320,000

Policy Impact Area: Parks, Recreation & Community Services Department; Soutel/Moncrief redevelopment

Fiscal Impact: The appropriation of \$1,120,000 from Special Council Contingency - Soutel/Moncrief CRA account to the 2016 Authorized Capital Projects Fund (32E).

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-443

Introducer/Sponsor(s): Council Members Gulliford and Crescimbeni

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 30, 2016

Type of Action: Declaration and conveyance of surplus property; Ordinance Code waiver

Bill Summary: The bill conveys 3 parcels of surplus property from the City's Affordable Housing Inventory List to Kairos Development International, Inc. at no cost for the purpose of constructing affordable housing. The bill authorizes the execution of documents necessary for the conveyances and waives the conflicting provisions of Ordinance Code Chapter 122, Part 4, Subpart F – Real Property Dispositions – to permit the properties to be donated to an entity other than a an eligible active Community Housing Development Organization (CHDO), Habitat for Humanity of Jacksonville, or Beaches Habitat for Humanity.

Background Information: Kairos Development International is a Michigan-based corporation that uses factory-built modular panels to construct affordable housing. The company wants to do a pilot project in Jacksonville to demonstrate the feasibility of adapting prefabricated modular unit housing to the Jacksonville market for affordable housing purposes, building on three City-supplied surplus lots on East 3rd, Spearing and Van Buren Streets in the Eastside area of Jacksonville. The City has a list of over 400 surplus properties suitable for housing development that it is making available to affordable housing developers; these three properties are drawn from that list. The company made a proposal to the City's Procurement Division for conveyance of the three properties, which was rejected because it failed to meet several of the criteria established in Chapter 122 for such donations. The bill waives all provisions of Subpart F of Part 4 (surplus properties can only be donated to registered Florida corporations (for-profit or not-for-profit) in existence for at least two years; companies must have completed at least 2 affordable housing or real estate development construction and/or rehabilitation projects in the City of Jacksonville; requests for property donations must include a financing plan and pro forma budget; evaluation criteria; properties shall be purchased from the City), except for the requirement that the company to enter into a donation agreement with the City which is not waived.

Policy Impact Area: Affordable housing development

Fiscal Impact: The City would donate three surplus lots valued at \$4,850, \$3,880 and \$5,340 (total value \$14,070).

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2016-444

Introducer/Sponsor(s): Council Members Carter, Brosche, Becton and Boyer

Date of Introduction: June 28, 2016

Committee(s) of Reference: TEU

Date of Analysis: June 30, 2016

Type of Action: Recommendation to North Florida TPO for project prioritization

Bill Summary: The bill recommends a list of 8 roadway and 4 bridge improvements to the North Florida Transportation Planning Organization (TPO) as the City's top priorities for federal and state funding for FY16-17.

Background Information: The North Florida TPO is the federally mandated regional transportation planning organization for the 4-county Northeast Florida region (Jacksonville, Clay, Nassau and St. Johns Counties) and prioritizes the region's roadway and bridge construction and rehabilitation projects for federal funding purposes. The TPO produces and annually updates a Transportation Improvement Program (TIP) and every 3 to 5 years updates the region's Long Range Transportation Plan, which covers a 20-year horizon. The TPO requests local government input into the projects and priorities for these plans. This bill provides the City's priority recommendations for construction in FY16-17 as follows:

Roads

J. Turner Butler Blvd. at San Pablo Road interchange design
Cemetery Road (Lannie Road to Arnold Road) new 2-lane alignment
New Kings Road (US 1), Borden Street to I-295, 5-lane urban section design and construction
I-95 at Baymeadows Road interchange ramp improvements
J. Turner Butler Blvd. at Gate Parkway interchange redesign
Southside Blvd. at Gate Parkway interchange redesign
Old Middleburg Road (103rd Street to Branam Field Road) 4 lane divided urban section construction
I-295 at Collins Road interchange redesign

Bridges

Jork Road (over Pottsbury Creek) bridge replacement design
Old Kings Road (over Little Trout River) bridge replacement design
Deerwood Park Blvd. (Southside Blvd. to Gate parkway) bridge widening to 4 lanes
Lakeside Drive (over Ortega River canal) bridge improvements

Policy Impact Area: Roadway and bridge improvement funding

Fiscal Impact: Undetermined

Analyst: Clements

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Bill Type and Number: Resolution 2016-445

Sponsor: Council President-Designate Boyer

Date of Introduction: June 28, 2016

Committee(s) of Reference: R

Date of Analysis: June 24, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Lawrence H. Roberts to the Context Sensitive Streets Standards Committee, as a running advocate, filling the seat formerly held by Douglas W. Alred, for a first term ending July 31, 2020.

Background Information: The Context Sensitive Streets Standards Committee is established pursuant to Chapter 32, Part 7, *Ordinance Code*, and charged to review and revise the City standard specifications, City standard details and rules, standards and policies set forth in the Land Development Procedures Manual and any other regulations, relating to transportation, traffic engineering and roadway design, and make recommendations concerning amendments to the Ordinance Code and 2030 Comprehensive Plan pertaining to such issues. Section 32.702(b)(2), *Ordinance Code*, provides for six of the thirteen members of the committee to be appointed by the Council President, subject to confirmation by the Council, in various categories, including a running advocate.

Mr. Roberts received a bachelor's degree in industrial engineering from Oklahoma State University and is retired from *CSX Intermodal*. He is the President of *JTC Running*, a non-profit running organization that produces the Gate River Run. Mr. Roberts resides in the Lakewood area within Council District #5.

Policy Impact Area: Context Sensitive Streets Standards Committee operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Merritt

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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117 West Duval Street
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Bill Type and Number: Ordinance 2016-452

Sponsor: Council President at the request of the Sheriff:

Date of Introduction: June 28, 2016

Committee(s) of Reference: F; RCDPHS; R

Date of Analysis: July 1, 2016

Type of Action: Appropriation; Authorization for Contractual Purchase Order; Positions Approval

Bill Summary: The ordinance appropriates \$900,000.00 from the Florida Department of Corrections to establish a budget for the Jacksonville Reentry Center Project, as initiated by B.T. 16-100; it approves and authorizes the Mayor and Corporation Secretary to execute and deliver the Contractual Purchase Order between the City, for and on behalf of the Jacksonville Sheriff's Office, and the Florida Department of Corrections; it provides oversight by the Department of Corrections of the Jacksonville Sheriff's Office; it approves positions, as initiated by R. C. 16-192; it requests one cycle emergency passage.

Background Information: The purpose of the appropriation is to establish a budget for the Jacksonville Reentry Center Project. The grant funding will cover; 1) salary and benefits for four (4) Correctional Services Counselors; 2) contractual services; 3) operating expenses. The grant period is from July 1, 2016, through June 30, 2017.

Though not cited in the ordinance's title or body, the Legislative Fact Sheet indicates that the grant requires no local match.

The nature of the emergency is the need to start the program as soon as possible. The grant period starts July 1, 2016. The emergency is required to start the program as close to that date as possible as the grant period ends June 30, 2017, and cannot be extended.

Policy Impact: Jacksonville Sheriff's Office

Fiscal Impact: The ordinance appropriates a grant from the State of Florida in the amount of \$900,000.00. The Legislative Fact Sheet states that no local match is required.

Analyst: Jackson

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2016-453

Sponsor: Council President at the request of the Mayor:

Date of Introduction: June 28, 2016

Committee(s) of Reference: F; RCDPHS

Date of Analysis: July 1, 2016

Type of Action: Appropriation; Position Approval

Bill Summary: The ordinance concerns a continuation grant; it appropriates \$3,487,500.00 in Foreclosed Property Registry funding for eligible uses, as initiated by B.T. 16-094; it provides a carryover of funds from year to year until such funds are expended; it approves a position, as initiated by R. C. 16-184.

Background Information: For foreclosure intervention, funding will be provided for direct cash assistance up to \$8,500 to individuals and families who are in default or facing possible foreclosure action that meet the eligibility criterion (117 units of assistance at \$8,500 each); for foreclosure mediation, funding will be provide for consumer credit counseling and mediation services to eligible homeowners to prevent foreclosure actions through possible loan modification (500 clients at \$350); for neighborhood development, funding for resources for community revitalization efforts such as moving, board-up, demolition and other ancillary rehabilitation improvements of blighted private properties on or in proximity to homes on the foreclosure registry. The position of Housing Operations Operator is funded.

Policy Impact: Neighborhoods Department/Housing and Community Development Division

Fiscal Impact: The ordinance appropriates \$3,487,500.00.

Analyst: Jackson

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2016-454

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 30, 2016

Type of Action: Appropriation; fund carry-over authorization; approving employee positions

Bill Summary: The bill appropriates \$6,553,561 in State Housing Initiative Partnership (SHIP) funds (\$5,722,664 in grant proceeds and \$830,897 in program income) to a variety of affordable housing initiatives and to salaries, benefits, and operating expenses for administration of the funded programs. The funds are authorized to carry-over to FY16-17 and the Mayor and his designees are authorized to execute documents relating to the grant and the appropriation. The bill authorizes continuation funding for 4 employee positions in the Neighborhoods Department.

Background Information: SHIP funds are allocated annually by the Florida Housing Finance Corporation to Florida counties to support a range of programs geared to providing affordable housing for low- moderate- and middle income households. The City intends to allocate the construction-related funding as follows:

Developmental disability rental rehabilitation	\$629,941
Developmental disability rehabilitation (Daniel Memorial)	\$20,810
Purchase/downpayment assistance with rehabilitation	\$1,360,000
Owner occupied rehab – limited repairs	\$1,250,000
Owner occupied rehab – utility tap-in	\$500,000
Owner occupied rehab – Grace and Truth CDC	\$275,000
Owner occupied rehab – Metro North CDC	\$500,000
Owner occupied rehab – Operation New Hope	\$500,000
Program delivery costs – City of Jacksonville	\$665,000

Non-construction activities

Administration – City of Jacksonville	\$613,810
Homebuyer counseling – Family Foundations	\$239,000

Policy Impact Area: Affordable housing programs

Fiscal Impact: The bill appropriates \$6,553,561 in State Housing Initiative Partnership (SHIP) funds (\$5,722,664 in grant proceeds and \$830,897 in program income)

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2016-0455

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 28, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$2,673,616.00 in regards to a continuation grant to provide for activities that buy, build, and/or rehabilitate affordable housing for low income individuals and families, as initiated by B.T. 17-002; provides a carryover of funds from year to year until such funds are expended or lapse according to the originating State of Federal program grant; and approves positions, as initiated by R. C. 17-002.

Background Information: The HOME Investment Partnership Program (HOME) provides formal grants to states and localities that partner with local nonprofit groups, to fund a wide range of activities including building, buying, and/or rehabilitating affordable housing for rent or homeownership, or providing direct rental assistance to low-income people. HOME is the largest Federal block grant to state and local governments designed exclusively to create affordable housing for low-income households. The total appropriation funds the positions and administration of the HOME program.

The appropriation is a combination of \$2,199,500.00 in HOME Investment Partnerships grant and \$474,116.00 in Program Income.

Policy Impact Area: Neighborhoods Department/Housing & Community Development Division; Affordable housing

Fiscal Impact: The appropriation of \$2,673,616.00 as initiated by B.T. 17-002.

Analyst: Mitchell

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LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2016-456

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 28, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$2,652,450.12 in a continuation grant from the U.S. Department of Housing & Urban Development to provide rental housing assistance and related support services case management to low-income persons living with HIV/Aids and their families within Duval County; provides for carryover of funds from year to year until such funds are expended or lapse; and approves requested position.

Background Information: The appropriation is a combination of \$2,619,116 in Federal Housing Opportunity for Persons with Aids (HOPWA) Program funding and \$33,334.12 in Realigned Funds. According to the originating state or federal grant, the funds must carryover until expended or lapse based on grant guidelines. The requested position is for a program manager associated with federal HOPWA and authorized for October 1, 2016 to September 30, 2017, per R.C. 17-003.

Policy Impact Area: Planning and Development Department/Housing and Community Development Division

Fiscal Impact: The appropriation of \$2,652,450.12 as initiated by B.T. 17-003.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-457

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 28, 2016

Type of Action: Appropriation

Bill Summary: This bill appropriates \$580,919.24 in a continuation grant from the U.S. Department of Housing & Urban Development to provide emergency shelters and transitional housing for the homeless, as initiated by B.T. 17-004; and provides for carryover of funds from year to year until such funds are expended or lapse according to the originating state or federal program grant.

Background Information: The ESG grant program is authorized under the Homeless Emergency Assistance and Rapid Transition to Housing (HEARTH) Act of 2009 which amended and reauthorized the McKinney-Vento Homeless Assistance Act. ESG funds must be used to provide homeless persons with basic shelter and essential supportive services. It can also be used to provide short-term homeless prevention assistance to persons at imminent risk of losing their own housing due to eviction, foreclosure or utility shutoffs.

The appropriation is a combination of \$501,739.00 in Emergency Solutions Grants (ESG) and \$79,180.24 in Realigned Funds. The grant award will be disbursed to the following sub-recipients:

ARC Jacksonville, Inc. (housing counseling/case management)	\$ 33,535.00
Catholic Charities (rapid re-housing/homeless prevention)	\$160,000.00
Changing Homelessness, Inc. (data collection and analysis)	\$ 50,000.00
I.M. Sulzbacher Center, Inc. (shelter operations/rapid re-housing)	\$238,224.24
Salvation Army (shelter operations/rapid re-housing)	<u>\$ 61,530.00</u>
	Subtotal
	\$543,289.24
COJ (Program administration)	<u>\$ 37,630.00</u>
	Total
	\$580,919.24

Policy Impact Area: Neighborhoods Department/Housing and Community Development Division

Fiscal Impact: The appropriation of \$580,919.24 as initiated by B.T. 17-004.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-458

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: June 28, 2016

Committee(s) of Reference: F, RCDPHS

Date of Analysis: June 30, 2016

Type of Action: Appropriation; authorizing execution of grant program contracts; authorizing funds carry-over; providing for further Council action if revenues differ; authorizing execution of documents; approving employee positions

Bill Summary: The bill appropriates a total of \$7,761,674.06 (\$5,626,732 in current year CDBG funding, \$167,381.06 in program income, \$937,561 in realigned CDBG funds and \$1,030,000 in realigned miscellaneous revenues from expired federal programs) for a variety of federally-funded programs targeted at community redevelopment and revitalization pursuant to the City's approved Consolidated Action Plan approved by HUD. It authorizes carry-over of funds to future fiscal years until expended and authorizes execution of documents necessary to receive and expend the grant. The bill approves reauthorization of 18 grant-funded positions in the Neighborhoods Department.

Background Information: The bill appropriates a combination of current year and prior year CDBG grant funds and program revenues generated by activities supported by CDBG funding and other miscellaneous expired federal programs for purposes ranging from infrastructure feasibility studies and infrastructure construction to code enforcement activities to affordable housing programs to economic development projects. A percentage of the CDBG grant supports the administrative expenses of the program, including many of the employees in the Housing and Community Development Division of the Neighborhoods Department, ranging from the Chief of the division to human services planners and clerical support aides.

Policy Impact Area: Community redevelopment

Fiscal Impact: The bill appropriates a total of \$7,761,674.06 in current year and previous year carry-over CDBG grant fund and program revenue from CDBG activities and other miscellaneous expired federal programs.

Analyst: Clements