

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
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**Bill Type and Number:** Ordinance 2015-404

**Sponsor:** Council President Yarborough

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R; F

**Date of Analysis:** June 12, 2015

**Type of Action:** Appointment Confirmation; Ordinance Code Waiver; Emergency Passage

**Bill Summary:** This bill confirms the appointment of Thomas Cline, Jr. as the Inspector General, for a four-year term expiring July 6, 2019. Section 602.305(c), *Ordinance Code*, requiring the employment of the Inspector General by contract, is waived. Emergency passage is requested.

**Background Information:** The Office of Inspector General was established in Ordinance 2014-519-E to promote economies and efficiencies, improve agency operations, and prevent and deter waste, fraud and abuse. Per Section 602.304, *Ordinance Code*, the Inspector General shall have a bachelor's degree or higher from an accredited college or university, and at least ten years of experience in government auditing, investigation, or prosecutorial or criminal justice administration, public administration or business administration. A master's degree or higher is preferred. Professional certifications such as certified inspector general, certified inspector general auditor or investigator, certified public accountant, certified internal auditor, or certified fraud examiner are recommended.

Mr. Cline received a master's degree in management from Thomas Edison State College and is a Maryland licensed CPA. He has 30 years of experience in progressively responsible positions in auditing, financial management, and supervision and management. Mr. Cline has been the Deputy Inspector General for the FCC in Washington, D.C. since 2012 and was an Assistant Inspector General from 2005 to 2012.

**Policy Impact Area:** Office of Inspector General operations

**Fiscal Impact:** According to Employee Services, the salary range for this position is \$118,683 to \$193,768 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Ordinance 2015-405

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** June 12, 2015

**Type of Action:** Ordinance Amendment

**Bill Summary:** The ordinance approves certain fees of the Medical Examiner contained in the "Fee Schedule for Medical Examiner Services and Records" pursuant to Section 124.103, *Ordinance Code*.

**Background Information:** The updated Fee Schedule will allow the City of Jacksonville to collect revenue from District III and District IV participating counties that more accurately reflects the actual unit cost to provide services. Ordinance 2008-703-E amends Section 124.103 of the Ordinance Code to establish new fees for services supplied by the Medical Examiner based on approval of a proposed Fee Schedule by City Council/ The proposed Fee Schedule (on file) proposed fees based on two points of reference: 1. The actual unit cost to provide service and 2. comparison of fee schedules of other Florida District Medical Examiners.

**Policy Impact:** Medical Examiner's Office/Ordinance Code

**Fiscal Impact:** Minimal

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-406

**Introducer/Sponsor(s):** Council President pursuant to Chapter 380, Ordinance Code

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** TEU

**Date of Analysis:** June 11, 2015

**Type of Action:** Granting renewal of solid waste CON

**Bill Summary:** The bill authorizes a renewal of Coastal Recycling Services, LLC's solid waste facility Certificate of Public Convenience and Necessity (CON) to operate a construction and demolition debris recycling facility on Blasius Road near Faye Road and Alta Drive in the Dames Point area.

**Background Information:** The CON is for a term of 5 years and is subject to numerous conditions regarding hours of operation, environmental compliance, waste control, host fee payment, permitting, reporting, etc. The original CON was granted to Coastal Recycling in 2009 and amended in 2011 to alter several operating conditions.

**Policy Impact Area:** Solid waste processing

**Fiscal Impact:** Undetermined; fees depend on the amount of materials processed and whether waste materials are disposed of inside or outside of the city.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-407

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** June 12, 2015

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates a \$6,000.00 Paul Coverdell Forensic Science Improvement Grant awarded by the Department of Justice through the National Institute of Justice to provide funding for additional part-time hours for autopsy technicians and investigators, as initiated by B.T. 15-077; it provides for City oversight by the Office of Grants and Contract Compliance.

**Background Information:** The Medical Examiner's Office received the 2014 Paul Coverdell Forensic Sciences Improvement Grant awarded by the National Institute of Justice. Paul Coverdell was a United States Senator from Georgia who served in the United States Senate from 1992-2000. He suffered a cerebral hemorrhage on a visit to Georgia and died shortly thereafter. He had previously served as Director of the Peace Corps (1998-2000). The Coverdell Forensic Science Improvement Grants Program is named in his honor. The program awards grants to states and units of local government to help improve the quality and timeliness of forensic science and medical examiner services.

**Policy Impact:** Medical Examiner's Office

**Fiscal Impact:** The ordinance appropriates \$6,000.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-408

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** June 12, 2015

**Type of Action:** Appropriation

**Bill Summary:** The ordinance transfers \$34,348.95 from insurance claims for equipment and supplies damaged by flooding in the toxicology lab to operating supplies to purchase equipment and supplies the Medical Examiner was not able to purchase with Fiscal Year 2015 funds because such funds were used to pay for the flood damages, as initiated by B.T. 15-076.

**Background Information:** The purpose of the appropriation is to provide funding for the purchase of operating supplies the Medical Examiner was unable to purchase with fiscal year 2015 funds because such funds were used to pay for flood damages to the toxicology lab The funds appropriated by this ordinance are funds from insurance claims.

**Policy Impact:** Medical Examiner's Office

**Fiscal Impact:** The ordinance appropriates \$34,348.95

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-0409

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** TEU

**Date of Analysis:** June 9, 2015

**Type of Action:** Approval of closure and abandonment of right-of-way

**Bill Summary:** This bill approves the closure and abandonment of a portion of the right-of-way of Almeria Avenue, a sixty foot wide right-of-way north of Atlantic Boulevard, in Council District 2, with reservations to the City and JEA of perpetual, non-exclusive easements over the closed right-of-way for ingress, egress and all utilities.

**Background Information:** The applicant is Episcopal School of Jacksonville, owner of all the adjacent property. The majority of the right-of-way was closed by Ordinance 2005-506-E. This closure is requested to close the remaining portion of the right-of-way. The portion of the right-of-way was established in Glynlea, Plat Book 16, Page 83, dated May 14, 1940. The applicant has paid the closure application processing fee. There are no objections from any parties which may have interests in this matter.

**Policy Impact Area:** Public Works Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-0410

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** June 9, 2015

**Type of Action:** Approval of construction and maintenance agreement

**Bill Summary:** This bill approves and authorizes the Mayor, or his designee, and the Corporation Secretary to execute and deliver, for and on behalf of the City, a Construction and Maintenance Agreement between the City of Jacksonville and the Florida Department of Transportation (FDOT), at no cost to the City, a project known as SR 152 (Baymeadows) from Freedom Commerce Parkway to Country Day School Drive, in Council Districts 5 and 13; and provides for oversight by the Public Works Department.

**Background Information:** The project will consist of various improvements (such as widening and resurfacing, sidewalks, drainage systems and striping) specific to each individual roadway. The roadways included are Freedom Commerce Parkway, Western Way, East and West Princeton Square Boulevard, Old Baymeadows (at Baymeadows Way), and Old Baymeadows Road (at Southside Boulevard).

**Policy Impact Area:** Public Works Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-411

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** June 11, 2015

**Type of Action:** Authorizing construction and maintenance agreement with Florida DOT; designating oversight agency

**Bill Summary:** The bill authorizes execution of an agreement between the City and FDOT under which the FDOT will construct bicycle improvements on the Acosta Bridge (SR 13) and the City will maintain the improvements thereafter. It designates the Public Works Department as the City's oversight agency for the project.

**Background Information:** The bicycle improvements will consist of pavement markings ("Bike Lane Ahead", "Share the Road") and bike lane striping. The FDOT will install the markings at no cost to the City, after which the City will be responsible for maintenance.

**Policy Impact Area:** Bicycle facilities

**Fiscal Impact:** The City's Traffic Engineering Division estimates a maintenance cost of \$5,000 every 5 years to refresh/replace the pavement markings.

**Analyst:** Clements



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**Bill Type and Number:** Resolution 2015-412

**Sponsor:** Council President Yarborough

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Appointment

**Bill Summary:** This bill appoints Lindsey C. Brock, III, to the St. Johns River Ferry Commission, replacing Aaron L. Bowman, for a first three-year term ending June 30, 2018.

**Background Information:** The St. Johns River Ferry Commission is established pursuant to Chapter 93, *Ordinance Code*, and charged with the operational control of all operations, maintenance and capital improvements for the St. Johns River (Mayport) Ferry. Section 93.103, *Ordinance Code*, provides that four of the members shall be members of the general public appointed by the City Council.

Mr. Brock received a law degree from Thomas M. Cooley Law School and is a Shareholder with *Rumrell, McLeod & Brock, P.A.* Mr. Brock is an active community volunteer and has served with several organizations including Visit Jacksonville, Mayport Waterfront Partnership, Friends of the St. Johns River Ferry, Inc., St. Johns River Ferry Task Force, and others.

**NOTE:** This bill may need to be amended to reflect Council President-Designate Anderson as a Co-Introducer.

**Policy Impact Area:** St. Johns River Ferry Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

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**Bill Type and Number:** Ordinance 2015-0413

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** June 9, 2015

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$315,000 to provide funding from the North Florida Transportation Planning Organization for the Landfill Acquisition – Compressed Natural Gas Conversion Project; provides carryover of funds into FY2015-2016; amends the 2015-2019 Five-Year Capital Improvement Program to provide additional funding to the project; and provides for oversight by the Solid Waste Division of the Public Works Department.

**Background Information:** The project is currently underway with a compressed natural gas truck on the streets. The amendment of the CIP is necessary to allow for the purchase of one additional compressed natural gas truck and prevent the loss of opportunity to apply for additional grant funding for the second part of the Compressed Natural Gas Project. A deferral would be detrimental to the best interests of the community and require the City to fund the cost of the compressed natural gas fueling components.

**Policy Impact Area:** Public Works Department

**Fiscal Impact:** The appropriation of \$315,000 as initiated by B.T. 15-078.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-422

**Introducer/Sponsor(s):** Council Member Gulliford

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R, F

**Date of Analysis:** June 11, 2015

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 120 – General Employees and Corrections Officers Retirement Plan – to extend eligibility to participate in the GEPP to the employees of the Police and Fire Pension Fund Board of Trustees. It also changes the definition of “employee” for purposes of consistency with the definition of “City” to be clear that employees of the JEA, the Jacksonville Housing Authority and the Police and Fire Pension Fund Board of Trustees are eligible for GEPP membership.

**Background Information:** In 2000 the Police and Fire Pension Fund Board of Trustees created a Senior Staff Voluntary Retirement Plan to cover the top managers of the fund, an action that has been a source of considerable disagreement between the General Counsel, who issued a binding legal opinion that the PFPF Board did not have the authority to create such a plan, and the legal counsel for the PFPF Board who has opined that the board does have such authority under its implementing state statute. This bill clearly makes all employees of the PFPF eligible for membership in the City’s General Employees and Corrections Officers Retirement Plan so that a separate stand-alone retirement plan for a small number of employees/retirees/survivors is no longer necessary.

**Policy Impact Area:** Pension plan eligibility

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-423

**Sponsor:** Council Member Lee:

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R; RCDPHS; F

**Date of Analysis:** June, 2015

**Type of Action:** Appropriation; CIP Amendment; Emergency Passage Request

**Bill Summary:** The ordinance appropriates \$108,102.18 from Moncrief Creek Flood Control to Riverview Area Drainage to provide additional funding for the Riverview Drainage Improvement projects for Riverview located in Council District 8; it provides for carryover from fiscal year to fiscal year; it amends the 2015-2019 Capital Improvement Program, approved by Ordinance 2014-467-E, to increase funding for the project entitled "Riverview Area Drainage"; it appoints the Public Works Department to oversee the project; it requests a one cycle emergency passage.

**Background Information:** The drainage project consists of project development, engineering/design., land, construction and contract administration. Any unused funds shall revert to the account of origin. *The nature of the emergency is that there is an urgent need to make the drainage improvements and funding is available for transfer from the account of origin to the existing Riverview Drainage Project account.*

**Policy Impact:** Public Works Department

**Fiscal Impact:** The ordinance appropriates \$198,102.18

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-0424

**Introducer/Sponsor(s):** Land and Zoning Committee

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** LUZ

**Date of Analysis:** June 9, 2015

**Type of Action:** Approval of a first amendment to development agreement

**Bill Summary:** This bill approves the First Amendment to the Development Agreement between the City of Jacksonville and 4851 Collins Road, LLC, located in Council District 14, to extend the duration of the agreement to January 29, 2020 regarding the development known as "Collins Apartments".

**Background Information:** The development consists of 13.45± acres and described as a 209 multi-family unit. The owners are requesting a five (5) year extension due to legal delays and the market conditions.

**Policy Impact Area:** Public Works Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-425

**Introducer/Sponsor(s):** Council Members Boyer, Anderson, Love, Crescimbeni, Gulliford and Schellenberg

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** June 11, 2015

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 655 – Concurrence and Mobility Management System – to require the Planning and Development Department to report semi-annually to the City Council and the Council Auditor the balances (encumbered, appropriated but not encumbered, unappropriated and reserved) in each Fair Share Sector Area Transportation Improvement Special Revenue Fund, each Fair Share Specific Project Special Revenue Fund and each Mobility Fee Special Revenue Fund. The reports are also required to include a listing of any projects funded to date in each zone, their status, and the cost of the priority project for each mode in each zone as identified in the Mobility Plan.

**Background Information:** The bill derives from the work of the Special CIP Committee which felt that there needs to be more reporting on the account balances accumulating in the fair share and mobility fee revenue funds by zone and on the design and construction status of projects in each zone that are to be funded by fair share and mobility fee proceeds. This additional reporting will enable the Council to readily identify the accumulation of fair share and mobility fee funds and to allocate those funds to needed transportation improvement projects in those zones.

**Policy Impact Area:** Financial and project reporting

**Fiscal Impact:** None on expenditures; will improve transparency of authorized project funding.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-426

**Introducer/Sponsor(s):** Council Members Boyer, Anderson, Love, Crescimbeni, Gulliford and Schellenberg

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R, F

**Date of Analysis:** June 11, 2015

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 754 – Stormwater Management Utility Code – to clarify that stormwater utility fee revenues shall not be used to pay debt service on bonds and to establish an annual budget for use of stormwater utility fees.

**Background Information:** The bill derives from the work of the Special CIP Committee which felt that the use of the stormwater utility fee to pay debt service on bonds, particularly on bonds for drainage projects issued prior to the creation of the stormwater utility, is not what the City Council intended when the stormwater fee was created. The committee felt that the original intent was for the fee to be used primarily, if not totally, for pay-as-you-go capital projects rather than for stormwater operating and maintenance costs or for debt service on stormwater project bonds.

**Policy Impact Area:** Use of stormwater utility fee revenues.

**Fiscal Impact:** Would require stormwater utility fee revenues to be used for pay-as-you-go capital projects rather than debt service.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-427

**Introducer/Sponsor(s):** Council Members Boyer, Anderson, Love, Crescimbeni, Gulliford and Schellenberg

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R, F

**Date of Analysis:** June 11, 2015

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 117 – Grants – to provide that grant funds may not be appropriated prior to City receipt of the grant, except for reimbursement-based grants, which may not be appropriated prior to City receipt of the grant award letter.

**Background Information:** The bill derives from the work of the Special CIP Committee which learned that the City regularly budgets for expenditure of grant funds, particularly grants that are renewed year after year, in anticipation of their receipt and shifts cash from other available sources to the grant-funded project until the grant is actually received and funding can be shifted back to the temporary source. The committee believes that the shifting of available cash from one authorized project to another has been problematic in the past and has made accountability for the use of funds difficult to track.

**Policy Impact Area:** Timing of the use of grant funds

**Fiscal Impact:** Undetermined

**Analyst:** Clements



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**Bill Type and Number:** Ordinance 2015-428

**Introducer/Sponsor(s):** Council Members Boyer, Anderson, Love, Crescimbeni, Gulliford and Schellenberg

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** June 11, 2015

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 106 – Budget and Accounting Code – to create a new requirement for the Finance Department to annually produce, within 30 days of the issuance of the City’s Comprehensive Annual Financial Report (CAFR), a proposed accounting journal entry to reconcile the differences between budgeted and actual revenues and expenditures of all-years funds, which must be reviewed and concurred with by the Council Auditor. The Council shall immediately thereafter file legislation to adopt the reconciliation and align the budgeted figures with the actual figures. The bill also requires the Mayor to annually submit, in conjunction with the proposed budget and CIP plan, a current debt schedule including all amounts outstanding and amortization schedules for all outstanding debt. The currently required 5-year forecast of General Fund expenditure is amended to require that the forecast include actual calculations (not averages) of projected debt service on currently outstanding bonds and Banking Fund borrowing. The bill adds a requirement that the Mayor, if proposing a CIP budget that includes borrowed funds, must submit a document disclosing all unappropriated revenues accrued within any capital subfund including, but not limited to, rental receipts, interest earnings, loan repayments and any other miscellaneous revenue.

The bill establishes parameters for recurring capital maintenance budget expenditures, with annual minimums and desired target amounts established for 16 different types of maintenance functions. Finally, the bill adds several drafting requirements to any bill that appropriates funds to increase transparency and understandability of the proposed sources and uses of funds.

**Background Information:** The bill derives from the work of the Special CIP Committee which found numerous opportunities for improvement in the City’s budgeting process, particularly as it relates to disclosure of more information by the administration regarding future debt amortization requirements, available revenue sources in non-obvious accounts, and the inclusion of more information (in understandable layman’s terms) in appropriation ordinances.

**Policy Impact Area:** Budgeting improvements

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-429

**Introducer/Sponsor(s):** Council Members Boyer, Anderson, Love, Crescimbeni, Gulliford and Schellenberg

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 11, 2015

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 122 – Public Property – to clarify several definitions and to add several new provisions with regard to the City’s capital improvement program and CIP budget. The bill establishes new definitions for “capital improvement project”, “capital improvement plan” and “capital improvement plan budget.” It provides that the plan should be considered as fixed for the 5 years for which it is adopted, and that each annual adoption process should focus primarily on the addition of new fifth year projects, with each year’s projects automatically moving up one year (second year to first year, third year to second year, etc.) without substantial change (i.e. to delay a project from one year to another or to remove a project from the CIP) unless specifically approved by Council by a two-thirds vote. The bill establishes a list of items that must be included in each CIP project listing, including project description and scope, phasing, all anticipated funding sources, and future operational costs. The bill requires the administration to make an annual report to the Council by January 31<sup>st</sup> of all CIP projects completed within the preceding calendar year, which the Council shall review and declare closed by ordinance. The bill also requires an annual status report by June 1<sup>st</sup> of all CIP projects currently underway but not completed.

**Background Information:** The bill derives from the work of the Special CIP Committee which found deficiencies in the way the City’s current CIP process operates. For some years the CIP as presented by the mayor and adopted by the Council has not contained the required information on projected operational costs of the capital projects being approved. In recent years the CIP document, while containing 5 years of projects, has been notated that projects in years 2 through 4 are for advisory purposes only and therefore do not constitute a true fixed prioritization and plan for construction of those projects in future years. Additionally, the committee felt that improvements need to be made in the process by which City Council is informed of the completion and official close-out of CIP projects and of delays in or abandonment of authorized projects for whatever reason.

**Policy Impact Area:** CIP process improvements

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Resolution 2015-430

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Patrick L. Ivey as the Undersheriff, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.102(a), *Ordinance Code*, provides that the Undersheriff shall have a college degree or at least five years' training and experience and shall be confirmed by the Council before the appointment becomes permanent.

Chief Ivey has been employed with the Sheriff's Office since 1994, working his way up from Police Officer to Assistant Chief in 2009, a position he held until his appointment as Chief in 2014. He received a bachelor's degree in business administration from Liberty University and has completed various law enforcement training courses.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$109,157 to \$179,415 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-431

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Michael D. Bruno as Director of the Department of Investigations and Homeland Security, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.109(b), *Ordinance Code*, provides that Director shall have a college degree or at least five years' experience and commensurate training. Section 37.102(a), *Ordinance Code*, provides that directors within the Sheriff's Office shall be confirmed by the Council before the appointment becomes permanent.

Chief Bruno has been employed with the Sheriff's Office since 1994, working his way up from Correctional Officer to Assistant Chief in 2010, a position he held until his appointment as Chief in 2014. He received a bachelor's degree from Liberty University and has completed various law enforcement training courses.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$94,214 - \$153,819 annually. Directors within the Sheriff's Office currently earn \$131,476 annually.

**Analyst:** Merritt

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LEGISLATIVE SUMMARY

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**Bill Type and Number:** Resolution 2015-432

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Raymond L. Walden as Director of Patrol and Enforcement, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.105(b), *Ordinance Code*, provides that Director shall have a college degree or at least five years' experience and commensurate training. Section 37.102(a), *Ordinance Code*, provides that directors within the Sheriff's Office shall be confirmed by the Council before the appointment becomes permanent.

Assistant Chief Walden has been employed with the Sheriff's Office since 1987, working his way up from Correctional Officer to Police Lieutenant in 2005, a position he held until his appointment as Assistant Chief in 2010. He received a bachelor's degree from Charter Oak State College and has completed various law enforcement training courses.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$94,214 - \$153,819 annually. Directors within the Sheriff's Office currently earn \$131,476 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-433

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Michelle E. Cook as the Director of the Department of Personnel and Professional Standards, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.110(b), *Ordinance Code*, provides that the Director shall have a college degree or at least five years' experience and commensurate training. Section 37.102(a), *Ordinance Code*, provides that directors within the Sheriff's Office shall be confirmed by the Council before the appointment becomes permanent.

Chief Cook received a master's degree in criminal justice from the University of North Florida. She has been employed with the Sheriff's Office since 1992, working her way up from Police Officer to Assistant Chief in 2009, a position she held until her appointment as Chief in 2013.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$94,214 - \$153,819 annually. Directors within the Sheriff's Office currently earn \$131,476 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-434

**Sponsor:** Council President at the request of the Sheriff-Elect

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Appointment Confirmation with Retroactive Effective Date

**Bill Summary:** This bill confirms the Sheriff-Elect's appointment of Tony R. Davis as Director of Police Services, within the Sheriff's Office, retroactively effective to July 1, 2015.

**Background Information:** Section 37.106(b), *Ordinance Code*, provides that Director shall have a college degree or at least five years' experience and commensurate training. Section 37.102(a), *Ordinance Code*, provides that directors within the Sheriff's Office shall be confirmed by the Council before the appointment becomes permanent.

Assistant Chief Davis has been employed with the Sheriff's Office since 1986, working his way up from Correctional Officer to Police Lieutenant in 2008, a position he held until his appointment as Assistant Chief in 2013. He received a bachelor's degree from Liberty University and has completed various law enforcement training courses.

**Policy Impact Area:** Jacksonville Sheriff's Office operations

**Fiscal Impact:** According to Human Resources, the salary range for this position is \$94,214 - \$153,819 annually. Directors within the Sheriff's Office currently earn \$131,476 annually.

**Analyst:** Merritt

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**Bill Type and Number:** Ordinance 2015-0436

**Introducer/Sponsor(s):** Council Member Clark

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** LUZ

**Date of Analysis:** June 11, 2015

**Type of Action:** Approval of a temporary moratorium

**Bill Summary:** This bill approves the temporary moratorium (180 days) on the issuance of any development order for, or the allowance of, the growing, processing or dispensing of Low-THC Cannabis, also known as medical marijuana; and requests one cycle emergency passage.

**Background Information:** The Florida Legislature enacted Section 381.986, *Florida Statutes* known as the Compassionate Medical Cannabis Act of 2014. The Act allows the use of low-THC cannabis by qualified patients (primarily cancer patients and those suffering from severe and persistent seizures and muscle spasms) for medical use when ordered by a Florida physician. The Act directed that one dispensing organization be located in each of the five regions (northwest Florida, northeast Florida, central Florida, southeast Florida and southwest Florida) of the state to assure statewide accessibility.

The purpose of this bill is to allow time for an in-depth review of the City's current laws governing the siting and construction of any type of dispensing organization and to propose comprehensive revisions as needed in order to protect public health, safety and welfare of the City of Jacksonville.

**Policy Impact Area:** Planning and Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell



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**Bill Type and Number:** Ordinance 2015-441

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R; F; RCDPHS

**Date of Analysis:** June 12, 2015

**Type of Action:** Appropriation; Emergency Passage Request

**Bill Summary:** The ordinance appropriates \$541, 125 in increased funding for 2015 summer camps in order to address potential gang violence and provide an additional 1,443 children with five weeks of summer camp, as initiated by B.T. 15-081. requests one cycle emergency passage.

**Background Information:** The nature of the emergency is that summer camp programs are gearing up to start on June 15<sup>th</sup> and the funding is needed to capture students on waiting lists and enroll them in programs immediately.

**Policy Impact:** Jacksonville Children's Commission

**Fiscal Impact:** The ordinance appropriates \$541,125.00

**Analyst:** Jackson

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**Bill Type and Number:** Resolution 2015-442

**Sponsor:** Council President Yarborough and Council President-Designate Anderson

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the reappointment of James F. Bailey, Jr. to the Downtown Investment Authority Board, as a Northbank CRA business owner, for a first full four-year term ending June 30, 2019.

**Background Information:** The Downtown Investment Authority is established pursuant to Chapter 55, Part 3, *Ordinance Code*, and charged as the sole development and community redevelopment agency for Downtown for the City of Jacksonville pursuant to Chapter 163, Part III, *Florida Statutes*. Section 55.307(b)(1), *Ordinance Code*, provides that four of the nine members of the board be appointed by the Council President and confirmed by Council, in various categories, including an individual with a substantial business interest in the Northbank CRA .

Mr. Bailey attended Mercer University and is the President and owner of *Bailey Publishing & Communications, Inc.*, a firm located within the Downtown Zoning Overlay. He has also served on the Downtown Development Review Board the Sports & Entertainment Board, the Jacksonville Waterways Commission and the Downtown Design Review Committee. Mr. Bailey resides in the Monclair area within Council District #5.

**Attendance:** According to the staff for the Downtown Investment Authority, Mr. Bailey has attended 100% of the 64 meetings since his initial appointment in 2012.

**Policy Impact Area:** Downtown Investment Authority Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

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**Bill Type and Number:** Resolution 2015-443

**Sponsor:** Council President Yarborough and Council President-Designate Anderson

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** June 12, 2015

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the reappointment of Oliver Barakat to the Downtown Investment Authority Board, as a person with commercial real estate experience, for a first full four-year term ending June 30, 2019.

**Background Information:** The Downtown Investment Authority is established pursuant to Chapter 55, Part 3, *Ordinance Code*, and charged as the sole development and community redevelopment agency for Downtown for the City of Jacksonville pursuant to Chapter 163, Part III, *Florida Statutes*. Section 55.307(b)(1), *Ordinance Code*, provides that four of the nine members of the board be appointed by the Council President and confirmed by Council, in various categories, including a person with commercial real estate experience .

Mr. Barakat received a bachelor's degree in finance/real estate from The American University and is a licensed real estate sales associate. He is the Senior Vice President with *CBRE, Inc.* and currently serves on Downtown Vision, Inc. Mr. Barakat and has previously served on the Historic Preservation & Downtown Revitalization Implementation Team, the Downtown Design Review Committee and the Jacksonville Journey Neighborhood Safety & Stability Subcommittee. He resides in the Miramer area within Council District #5.

**Attendance:** According to the staff for the Downtown Investment Authority, Mr. Barakat has attended 100% of the 64 meetings since his initial appointment in 2012.

**Policy Impact Area:** Downtown Investment Authority Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Merritt

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**Bill Type and Number:** Ordinance 2015-444

**Sponsor:** Council President Yarborough:

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** R; RCDPHS

**Date of Analysis:** June 12, 2015

**Type of Action:** Public Facility Name Designation

**Bill Summary:** The ordinance names the fishing pier in the Reddie Point Preserve for long-time civic activist and Arlington/Beaches CPAC Member Johnny Holden; it waives Ordinance Code Provision 122.102 (A) regarding naming public facilities after living people; it requests one cycle emergency approval.

**Background Information:** Born in 1915, Johnny Holden moved to Jacksonville in 1921 and began a lifetime of involvement in civic affairs in the 1940s working on neighborhood concerns. A graduate of Edward Waters College, Mr. Holden worked for 40 years for the Jacksonville Housing Authority, a career that culminated with his being named purchasing agent for all of the City's public housing units. In 1997, Mayor John Delaney appointed Mr. Holden as a charter member of the Greater Arlington/Beaches Citizens Planning Advisory Committee (CPAC). In recognition of his lifelong devotion to civic activism and community leadership and in recognition of his approaching 100<sup>th</sup> birthday, the City desires to name the fishing pier in the Reddie Point Preserve for Johnny Holden, an avid fisherman. *The nature of the emergency is that recognition of Mr. Holden is long overdue and the community desires to have the pier named as soon as possible.*

**Policy Impact:** Parks, Recreation & Community Services Department

**Fiscal Impact:** Minimal

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-0445

**Introducer/Sponsor(s):** Council Member Redman

**Date of Introduction:** June 9, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** June 11, 2015

**Type of Action:** Approval of a services and license agreement

**Bill Summary:** This bill approves and authorizes the Mayor and the Corporation Secretary to execute a Services Agreement to include a License Agreement between the City of Jacksonville and the Justice Coalition, Inc., to operate the Jacksonville Victim Services Center located at 403 West 10<sup>th</sup> Street; provides authorization to execute amendments to the agreement; provides authorization to approve sublicense agreements; provides oversight by the Recreation, Parks and Community Services Department; and requests one cycle emergency approval.

**Background Information:** The Victim Services Center, a nationally recognized model, was established in 1991 as the first free-standing facility to provide comprehensive case management, referral and victim advocacy services to crime victims. The Center services are intended to help reduce the trauma associated with crime victimization and to facilitate crisis stabilization and recovery. All services are available to victims of crime and their significant others.

The Justice Coalition is a non-partisan, non-profit organization that has served innocent victims of violent crimes in Northeast Florida for over 20 years. Both organizations have been recognized through the years for its advocacy and collaborations with various community entities, law enforcement, faith-based organizations, and criminal justice officials.

The City desires to increase overall services offered to the community and reduce program costs by partnering with Justice Coalition, Inc. This services and license agreement is for the term of three years; and includes the facility and equipment except for the northern portion of the second floor that has been designated for the SAFE Program. The City shall pay Justice Coalition a fixed monetary amount not to exceed \$250,000 for the initial service period FY2015-2016. Payments shall be \$62,500 and administered on a quarterly basis.

Justice Coalition Program Budget:

Victim Advocate II (Senior)	\$40,836
Victim Advocate I	\$38,586
VS Program Manager	\$64,489
Accounting/Admin Support	\$21,642
Office Expense (IT, etc.)	\$39,051
Education/Marketing	\$15,396
Victim Assistance	\$25,000
Mileage/Travel	\$ 5,000

**Policy Impact Area:** Recreation, Parks & Community Services Department

**Fiscal Impact:** The payment of \$250,000 to Justice Coalition, Inc.

**Analyst:** Mitchell