

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2014-165

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** F

**Date of Analysis:** March 14, 2014

**Type of Action:** Approval of economic development agreement; authorizing countywide economic development fund grant; authorizing a REV grant; waiver of Public Investment Policy; designating oversight agency

**Bill Summary:** The bill approves execution of an economic development agreement between the City and Schau Southeast Sushi, Inc., a subsidiary of Greencore USA, Inc., to provide incentives in the form of a countywide economic development fund grant of up to \$141,500 (\$500 per job) and a REV grant of up to \$155,000 (\$548 per job) for the company to expand its operations in Jacksonville by 283 new full-time jobs at an average wage of \$21,303 plus benefits worth \$7,030 (\$28,333 total). The bill waives a minimum score requirement in the Public Investment Policy scoring matrix and designates the Office of Economic Development as the oversight agency.

**Background Information:** The company, which produces prepared food products for grocery stores and other food retailers, currently employs 259 workers at its facility on Alvarez Road near Jacksonville International Airport and desires to expand to serve its growing Southeast U.S. market. The company's average wage is not high enough to qualify the project for state QTI incentives. The waiver of the public investment policy is requested because the project's evaluation matrix score of 40 does not meet the threshold score for a proposed REV grant of 50% of the new property taxes generated by the \$5.5 million expansion over 7 years (57 points required). The Office of Economic Development advocates for the incentive package to retain the 259 existing jobs and to attract 283 new jobs to the City. Greencore USA is also considering locating the new jobs at one of its other manufacturing plants in Virginia or Utah.

**Policy Impact Area:** Economic development

**Fiscal Impact:** The bill authorizes a REV grant of up to \$155,000 and a Countywide Economic Development Fund grant of up to \$141,500.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2014-166

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** F, RCD

**Date of Analysis:** March 14, 2014

**Type of Action:** Appropriation

**Bill Summary:** The bill appropriates a \$3,244 grant from the Jessie Ball DuPont Fund to a travel account to pay for 3 individuals (2 City employees and a representative of the not-for-profit sector) to travel to Cleveland, Ohio to study an innovative economic development program for economically distressed areas.

**Background Information:** The program to be examined is the "Cleveland Model", one of a number of individual community-building projects under the umbrella of the University of Maryland's "Democracy Collaborative", a project that studies best practices in community development its Community Wealth Building Initiative. The Cleveland Model has been identified as promising program that promotes not only the development of jobs for impoverished areas but the development of entrepreneurs who can become business owners and grow the community's wealth. The City applied to the Jessie Ball DuPont Fund for the travel grant because budget cuts have drastically reduced the amount of City funding available for travel.

**Policy Impact Area:** Economic development research

**Fiscal Impact:** The bill appropriates a \$3,244 foundation grant for travel purposes.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2014-0167

**Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** F, RCD

**Date of Analysis:** March 7, 2014

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$52,905 from a Huguenot Memorial Park II reserves account to a project specific account for the purchase and installation of an automated kiosk system.

**Background Information:** The automated Kiosk system will allow for early bird access to be restored between the hours of 6:00 a.m. and 8:00 a.m. at Huguenot memorial park. The early bird access hours were eliminated in October 2013 due to reduction in guard service hours. The installation of the automatic kiosk system will increase annual budget by \$12,250 for annual operating costs and repairs. These costs will be partially offset by the revenues generated from the early bird access fees.

**Impact Area:** Parks and Recreation

**Fiscal Impact:** The appropriation of \$52,905.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2014-168

**Sponsor:** Council President at the request of the Supervisor of Elections:

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** F

**Date of Analysis:** March 14, 2014

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$507,474 from General Fund for the purpose of recognizing and capturing savings from the 2012-2013 Fiscal Year to reducing Supervisor of Elections' Banking Fund debt as permitted by Ordinance 2012-143-E and codified in Section 110.506(B), *Ordinance Code*.

**Background Information:** The ordinance captures savings that accrued in the Supervisor of Elections Office's operations through savings and efficiencies during Fiscal Year 2012-2013; those funds, in the amount of \$507,474, reduce the Supervisor of Elections' Banking Fund debt, as permitted by Section 110.506(b), *Ordinance Code*.

**Policy Impact:** Supervisor of Elections/Banking Fund

**Fiscal Impact:** The ordinance appropriates \$507,474

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2014-0169

**Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** TEU, F, RCD

**Date of Analysis:** March 7, 2014

**Type of Action:** Non Exclusive Grant of Easement

**Bill Summary:** This bill approves and authorizes the Mayor and the Corporation Secretary to execute and deliver, for and on behalf of the City an all utilities easement granting JEA: 1) a non-exclusive all utilities easement Patton Park, a 118 acre City park located at 2850 Hodges Boulevard in Council District 3; and 2) a non-exclusive all utilities easement Huffman Boulevard Park, a 14 acre city park located at 2753 Huffman Boulevard in Council District 3.

**Background Information:** The non-exclusive all utilities easement will extend on, over, across, under, and through each location.

- Patton Park - The primary purpose of the all utilities easement is for the installation and maintenance of a pipeline necessary to carry reclaimed water from Kernan Boulevard to Patton Park for the irrigation of Patton Park and the nearby Tamaya Development Project (a purposed 800 acre residential community, a 30 acre commercial site, a 10 acre school site, and a 10 acre recreational site).
- Huffman Boulevard Park - The primary purpose of the Huffman Boulevard Park all utilities easement is for the installation and maintenance of an additional sewer force main necessary to handle the needs of the Project. This new sewer force main will run parallel to the existing sewer force main.

**Impact Area:** Easement Agreements

**Fiscal Impact:** Easement consideration \$10.00

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2014-170

**Introducer/Sponsor(s):** Council Member Carter

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** R, RCD

**Date of Analysis:** March 14, 2014

**Type of Action:** Cemetery naming

**Bill Summary:** The bill names a cemetery on the Cecil Commerce Center property as the Stalls-Hysler Cemetery to return it to its historic designation.

**Background Information:** The City acquired the cemetery when the U.S. Navy conveyed the Cecil Field property after the base closure. The first burials in the family cemetery, located near the intersection of Nathan Hale road and Normandy Boulevard, were members of the Stalls family in the 1880s. In recent years the cemetery has been known as the Hysler Cemetery, although old records show that at some point in the past it was known as the Stalls-Hysler cemetery. Recently a descendent of the Stalls family has asked that the name be changed to reflect its historical designation.

**Policy Impact Area:** Public facility naming

**Fiscal Impact:** None

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2014-171

**Sponsor:** Council Member Gaffney:

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** TEU

**Date of Analysis:** March 14, 2014

**Type of Action:** Honorary Street Designation

**Bill Summary:** The ordinance establishes an honorary street designation on a segment of Brentwood Avenue extending from the intersection of Golfair Blvd to Alder Street in Jacksonville honoring Victor Solomon; provides for the installation of two honorary roadway markers to be located in appropriate locations on the designated roadway in Council District 7.

**Background Information:** A native of Jacksonville, Victor Emmanuel Solomon served as president and owner of Holmes-Glover-Solomon Funeral Home for 33 years. Mr. Solomon earned a bachelor's degree in Physical Education from Florida A&M University, a Mortuary Science degree from Miami Dade Community College, and a master's degree in Education at the University of North Florida. For 33 years, Mr. Solomon taught in Duval County public schools including Southside Junior High School, Kirby Smith Junior High School and Northwestern Middle School. A private donor has provided funding to cover the costs of the roadway markers.

**Policy Impact:** Public Works/Right of Way Maintenance

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2014-0172

**Sponsor(s):** Council Members Crescimbeni, Yarborough and Gaffney

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** R, RCD

**Date of Analysis:** March 7, 2014

**Type of Action:** Authorization of Senior Center Name Change

**Bill Summary:** This bill approves and authorizes the name change of Arlington Senior Center located at 1078 Rogero Road in District 7 to Francis Padgett Senior Center.

**Background Information:** Mrs. Padgett's contributions and devotion to the Arlington area was legendary. Her accomplishments and involvement include but not limited to:

- Board president of the Arlington Senior Center for 25 years; according to a board member, "Frances was the Arlington center"
- President of the Arlington Woman's Club for four terms
- Community activist with Greater Arlington Citizens Planning Advisory Committee, the Council on Elder Affairs, Old Arlington, Inc., Arlington Volunteer Fire Department Auxiliary, the American Legion, Florida's Council on Aging, Special Olympics, Jacksonville Clean-It-Up/Green-It-Up

Mrs. Padgett was well known and highly recognized as a pillar in the community. For 64 years, she gave her best and full devotion to her number cause which was Arlington.

**Impact Area:** Parks and Recreation

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell



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**Bill Type and Number:** Resolution 2014-174

**Sponsor:** Council President at the request of the Jacksonville Housing Finance Authority:

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** F; RCD

**Date of Analysis:** March 14, 2014

**Type of Action:** Approval for Revenue Bonds Issuance

**Bill Summary:** This resolution approving the issuance by the Jacksonville Housing Finance Authority of its Multifamily Housing Revenue Bonds (Cathedral Terrace Apartments), Series 2014, in an aggregate principal amount not to exceed \$16,000,000 for the purpose of financing the acquisition, rehabilitation, and equipping of a multifamily rental housing development for persons of low, middle, or moderate income, located in the City of Jacksonville, Florida, and to be known as "Cathedral Terrace Apartments"; determines credit not being pledged.

**Background Information:** Cathedral Terrace Apartments, located at 701 North Ocean Street, is a high-rise housing development for seniors and people with disabilities. Cathedral Terrace 3, LTD, a Florida Limited partnership is seeking funding from the Jacksonville Housing Finance Authority for the purpose of financing all or a portion of the costs associated with the acquisition, rehabilitation and equipping of the development. It is a 240 unit multifamily rental housing development. The Authority believes that the Cathedral Terrace Project assists in alleviating the shortage of rental housing for eligible persons of low, moderate or middle income. The housing development site is located in Council District 4.

**Policy Impact:** Jacksonville Housing Finance Authority/Affordable Housing

**Fiscal Impact:** The legislation approves the JHFA's issuance of revenue bonds in an aggregate amount not to exceed \$16,000,000.00. Credit not being pledged by the City.

**Analyst:** Jackson

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**Bill Type and Number:** Resolution 2014-175

**Sponsor:** Council President at the request of the Jacksonville Housing Finance Authority:

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** F; RCD

**Date of Analysis:** March 14, 2014

**Type of Action:** Approval for Issuance of Revenue Bonds

**Bill Summary:** The resolution approves the issuance by the Jacksonville Housing Finance Authority of its Multifamily Housing Revenue Bonds (Caroline Oaks Apartments), Series 2014, in an aggregate principal amount not to exceed \$6,000,000 for the purpose of financing the acquisition, construction and equipping of a multifamily rental housing development for persons of low, middle, or moderate income, located in the City of Jacksonville, Florida, and to be known as "Caroline Oaks Apartments; determining credit not being pledged.

**Background Information:** The Caroline Oaks Apartments is an approximate 80 unit multifamily rental housing development located at the East side of North Main Street, approximately 175 feet south of the intersection of North Main Street and East 43<sup>rd</sup> Street. (Council District 7). Caroline Oaks, LTD, a Florida limited partnership desires to acquire, construct and equip the Caroline Oaks Project. The Authority believes that the project assists in alleviating the shortage of rental housing for eligible persons of low, moderate, or middle income, and assists in alleviating the shortage of capital available for investment in such rental housing, and thereby increases the health, safety, welfare and tax base of the State and Duval County.

**Policy Impact:** Jacksonville Housing Finance Authority/Affordable Housing

**Fiscal Impact:** The bill approves the issuance of revenue bonds in an aggregate principal amount not to exceed \$6,000,000.00. The bonds shall not constitute a debt, liability or obligation payable from the general revenues of the Authority or the City.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2014-0176

**Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** R

**Date of Analysis:** March 7, 2014

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Cal Warner Walton, Jr., to the Joint Planning Committee, replacing Karen R. Wolfson, for a partial term ending June 30, 2015.

**Background Information:** The Joint Planning Committee is established pursuant to Resolution 2001-65-A to serve as an advisory body to the Duval County School Board and the City Council for site selection and utilization for schools, libraries, parks and community centers.

Mr. Walton received a master's degree in Public Administration from University of North Florida. He is retired and resides in the Sandalwood area within the Council District #2.

**Impact Area:** Joint Planning Committee operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Mitchell

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**Bill Type and Number:** Resolution 2014-177

**Introducer/Sponsor(s):** Council Members Yarborough, Schellenberg, Clark and Lumb

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** R, PHS

**Date of Analysis:** March 14, 2014

**Type of Action:** Expression of Council sentiment

**Bill Summary:** The bill states the Council's belief that a need exists for more efficient use of the civil citation process in Jacksonville for dealing with first-time misdemeanor juvenile offenders rather than arresting them and involving them in the court system.

**Background Information:** The 2011 Florida Legislature enacted a law creating a civil citation process to deal with juveniles caught committing non-serious delinquent acts as an alternative to arresting them and turning them over to the custody of the Department of Juvenile Justice. The law provides that such civil citation programs, which involve a community service requirement and participation in counseling and intervention programs, may be operated by a local law enforcement agency, the Department of Juvenile Justice, a juvenile assessment center, a city or a county, subject to the concurrence of the chief judge of the judicial circuit, the state attorney, the public defender and the head of each law enforcement agency involved. A Memorandum of Understanding has been developed for a Duval County Civil Citation system, which has been signed thus far by the Chief Judge, Public Defender, Department of Juvenile Justice Chief Probation Officer, Teen Court Program Director, Atlantic Beach Chief of Police and Jacksonville Beach Chief of Police. The State Attorney and Jacksonville Sheriff have not signed the MOUs submitted with the resolution drafting materials.

**Policy Impact Area:** Juvenile crime

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2014-0183

**Sponsor(s):** Council Bishop

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** LUZ

**Date of Analysis:** March 12, 2014

**Type of Action:** Ordinance Amendment

**Bill Summary:** This bill amends *Ordinance Code*, Chapter 655 (Concurrency and Mobility Management System), Part 1 (General Provisions)

Section 655.114 (Appeals):

- to allow for the participation of a technical advisor to hearing officers in appeals of mobility fee calculations
- to provide for refunds in appeals where a fee paid is decided to be calculated in error

Section 655.122 (Concurrency and Mobility Management System Handbook):

- to provide for annual updates to the Concurrency and Mobility Management System Handbook
- to establish a technical advisory committee to assist in developing updates to the Concurrency and Mobility Management System Handbook

**Background Information:** City Council adopted Ordinance 2011-536-E on September 13, 2011 which implemented the 2030 Mobility Plan after opting out of transportation concurrency and the fair share assessment contract system by Ordinance 2011-241-E on May 24, 2011.

Members of the Land Use and Zoning Committee received information at the March 4, 2014 meeting pertaining to discrepancies with the Planning and Development Division's calculation of mobility fees. As a result, this bill inserts safeguards to improve the utilization and accuracy of the Concurrency and Mobility Management System Handbook along with allowing technical consultation with appeals and refunds in the event of calculation error.

**Impact Area:** Ordinance Code; Planning and Development Division

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2014-184

**Sponsor:** Council President Gulliford & Co-Sponsored by Council Member Love:

**Date of Introduction:** March 11, 2014

**Committee(s) of Reference:** R; F; RCD

**Date of Analysis:** March 14, 2014

**Type of Action:** Appropriation; License Agreement Authorization; Emergency Passage Provision

**Bill Summary:** The ordinance appropriates \$19,901 for One Spark, Inc. library usage and services for One Spark 2014; appropriates \$9,951 from account to be determined to an account to be determined to provide funding to One Spark, Inc. to utilize Conference Center space at Jacksonville Main Library located at 303 N. Laura Street, Jacksonville, Florida 32202 for One Spark 2014 activities; the ordinance authorizes Library to approve use of Conference Center space with One Spark, Inc.; appropriates \$9,950 from account to be determined to an account to be determined to provide funding to One Spark, Inc. to lease space in the Jacksonville Main Library for One Spark, Inc. office and merchandise space; approves and authorizes the Mayor and Corporation Secretary to execute a License Agreement between the City of Jacksonville and One Spark, Inc. to allow One Spark, Inc. to lease space at the Jacksonville Main Library as One Spark, Inc.'s office space and merchandise space; the ordinance provides for one cycle emergency passage.

**Background Information:** This legislation authorizes a Lease Agreement between the City of Jacksonville and One Spark, Inc. for One Spark, Inc.'s use of the former bookstore on the library's ground floor, referred to as the promenade, and the former café on the ground floor, known as G-5, for office and merchandise space. The bookstore is lease from April 7-14; the café from March 30-April 20. One Spark, Inc. will have use of these spaces during regular library business hours. The ordinance authorizes the library to sign a standard agreement with One Spark, Inc. for the latter's lease of the Conference Center for April 9, 2014, from 8:00 a.m. to 12 midnight for a courtyard party; and a lease between the City and One Spark, Inc. for use of the Conference Center for a lecture series, April 10-11. Provision in this lease agreement is made for staff service.

*One cycle emergency passage is requested because One Spark 2014 is set to begin April 9, 2014.*

**Policy Impact:** Jacksonville Public Library

**Fiscal Impact:** \$9,901 is being appropriated for One Spark Inc.'s utilization of the Library's Conference Center; \$9,950 is being appropriated for One Spark, Inc.'s lease of library space for office and merchandise space.

**Analyst:** Jackson