

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2017-793

**Introducer/Sponsor(s):** Land Use and Zoning Committee

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** LUZ

**Date of Analysis:** November 30, 2017

**Type of Action:** Approval of 2017B series text amendment to the transportation element and capital improvement element

**Bill Summary:** This bill approves the incorporation of objectives and policies of the 2030 Comprehensive Plan in the proposed 2017B Series' text amendment to the Transportation Element and Capital Improvement Element for review by the various State of Florida agencies.

**Background Information:** The transmittal for this text amendment was adopted through Ordinance 2017-283-E. The amendment allows no more than twenty percent (20%) of the collected mobility fees for Automobile/Truck and Transit transportation to be used for improvements at or near the intersection of an existing or proposed city right-of-way and an identified prioritized project on the Automobile/Truck and Transit prioritized transportation list.

**Policy Impact Area:** 2030 Comprehensive Plan, Planning & Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017- 794

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU, F, LUZ

**Date of Analysis:** November 27, 2017

**Type of Action:** Ordinance Code amendments

**Bill Summary:** This bill amends Section 111.546 (Mobility Fee Zone Special Revenue Fund), *Ordinance Code*; Section 655.504 (Re-evaluation of Mobility Fee Formula Factors), *Ordinance Code*; Section 655.505 (Deposit of Mobility Fees; Mobility Zones and Appropriation of Mobility Fees), *Ordinance Code* with regard to the allocation of mobility fee deposits and the timing of updates to the transportation model.

**Background Information:** The purpose of this legislation is to add more flexibility to collected mobility fees. Originally, mobility fees for roadways could only be used for projects on the Automotive/Truck and Transit Modes project list. The amendment to Section 111.546 creates the Mobility Fee Zone Special Revenue Fund, which includes 10 Mobility Zones and 10 Mobility Zone Bike Ped accounts. Mobility fees will be disbursed into the accounts for the zone in which the development will occur.

The amendment to Section 655.504 changes the timeline by which the Planning and Development Department will conduct an evaluation of the Multi-modal Transportation Study from every five years to a timeframe that coincides with the North Florida TPO's Long Range Transportation Plan.

The amendment to Section 655.505 will reflect that up to twenty percent of the mobility fee deposited into a Roadway Mobility Zone account per development may be allocated to improvements at or near the intersection of a city right-of-way or proposed city right-of-way (eleven percent of which will go into the appropriate Mobility Zone Bike Ped account).

**Policy Impact Area:** Mobility fees

**Fiscal Impact:** None

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-795

**Introducer/Sponsor(s):** Land Use and Zoning Committee

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** LUZ

**Date of Analysis:** November 30, 2017

**Type of Action:** Approval of 2017B series text amendment to the future land use element

**Bill Summary:** This bill approves the modification of the 2017B Series' text amendment to the Future Land Use Element (FLUE) of the 2030 Comprehensive Plan for review by the various State of Florida agencies.

**Background Information:** The proposed revision and modification amends the Industrial Preservation Map (MAP L-23) to allow the removal of certain property from the Industrial Sanctuary consistent with Section 163.3178, *Florida Statutes*. The City approved the transmittal of this text amendment to the 2030 Comprehensive Plan in Ordinance 2017-349-E.

**Policy Impact Area:** 2030 Comprehensive Plan, Future Land Use Element

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-796

**Introducer/Sponsor(s):** Council President on behalf of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** LUZ

**Date of Analysis:** November 30, 2017

**Type of Action:** Amend Chapter 656 (Zoning Code), *Ordinance Code*

**Bill Summary:** This bill:

- amends Chapter 656 (Zoning Code), *Ordinance Code*, Part 3 (Schedule of District Regulations), Subpart P (Industrial Sanctuary and Areas of Situational Compatibility Overlay Zones), Section 656.399.37 (Legislative Findings and Intent), to correct the references to the comprehensive plan to be the 2030 Comprehensive Plan;
- amends Section 656.399.38 (Declaration of Policy) to correct the Zoning Code cross references;
- amends Section 656.399.41 (Initial Industrial Sanctuary Overlay Zones and Areas of Situational Compatibility Overlay Zones) to remove the term "initial" in reference to Industrial Sanctuary Zones and to reference that the map containing the zones is now located in the 2030 Comprehensive Plan Future Land Use Element;
- amends Section 656.399.42 (Criteria for establishing an Industrial Sanctuary and Area of Situational Compatibility Overlay Zones) to correct the references to the comprehensive plan to be the 2030 Comprehensive Plan;
- amends Section 656.399.43 (Establishment Procedures) to clarify procedures for establishing, expanding, or reducing an Industrial Sanctuary Zone or Area of Situational Compatibility, the relationship of such changes to the comp plan, remove reference to Industrial Technical Advisory Committee (ITAC), add expansion to these procedures, and to correct cross references in the Zoning Code;
- amends Section 656.399.44 (Industrial Sanctuary Overlay Zone Permitted Uses and Permissible Uses by Exception) to correct nomenclature regarding Land Use Category;
- amends Section 656.399.45 (Industrial Sanctuary Overlay Zone Buffer Requirements) to clarify show to read Table 399-1;
- amends Section 656.699.46 (Area of Situational Compatibility Overlay Zone Buffer Requirements) to clarify how to read Table 399-2; and
- amends Section 656.399.49 (Amendment or Rescission of Establishment of Overlay Zone) to clarify the process for reduction or rescission of a zone to be consistent with that of establishing or expanding a zone or area

**Background Information:** The proposed revisions and modifications of Chapter 656, Part 3, Subpart P, *Ordinance Code*, align the text amendment changes to the FLUE of the 2030 Comprehensive Plan and the approved transmittal in Ordinance 2017-349-E. Changes consist of replacing Industrial Overlay Zone maps with references to Industrial Preservation Map (Map L-23) of the 2030 Comprehensive Plan Future Lane Use Map

**Policy Impact Area:** *Ordinance Code*, 2030 Comprehensive Plan, Future Land Use Element, Industrial Preservation Map

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-797

**Introducer/Sponsor(s):** Land Use and Zoning Committee

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** LUZ

**Date of Analysis:** November 30, 2017

**Type of Action:** Approval of 2017B series text amendment to the future land use element

**Bill Summary:** This bill approves the modification of the 2017B Series' text amendment to the Future Land Use Element (FLUE) of the 2030 Comprehensive Plan for review by the various State of Florida agencies.

**Background Information:** The proposed revision and modification amends the Public Buildings and Facilities (PBF) Future Land Use Category to add dredge material disposal to the list of Principal Uses consistent with Section 163.3178, *Florida Statutes*. The City approved the transmittal of this text amendment to the 2030 Comprehensive Plan in Ordinance 2017-497-E. The PBF is a broad land use category intended to accommodate major public use or community service activities. The principal uses in PBF are permissible in all development areas.

**Policy Impact Area:** 2030 Comprehensive Plan, Future Land Use Element, Public Buildings and Facilities

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Resolution 2017-800

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** F

**Date of Analysis:** November 30, 2017

**Type of Action:** Authorizing economic development agreement; pledging QTI support; designating oversight agency; requesting fast-track approval

**Bill Summary:** The bill authorizes an economic development agreement between the City and Project USA Quartz to incentivize the company to establish a quartz slab manufacturing facility in the city which would create 70 new jobs at an average wage of \$49,920 no later than December 31, 2020, and which would reactivate a vacant manufacturing building with a \$5.6 million capital investment in equipment, furniture and real estate improvements. The bill pledges support for a Qualified Targeted Industry (QTI) match of up to \$42,000 (\$600 per job). It designates the Office of Economic Development as the City's oversight agency for the project, and requests fast-track approval on 2 readings (1 legislative cycle).

**Background Information:** USA Quartz is a manufacturer of quartz slabs used in the production of countertops. The company, which does not have an operation in Jacksonville, proposes to purchase a currently vacant manufacturing building on Van Dyke Road (off North Main Street near Imeson) and invest \$5.6 million in capital improvements. The company has indicated that it will ship products in and out of the Port of Jacksonville, which is a material factor in its decision to locate either in Jacksonville or another Southeastern port city. The requested assistance is a QTI grant from the state in the amount of up to \$210,000 (\$3,000 per job), of which the state will pay \$2,400 per job with a City match of \$600 per job.

**Policy Impact Area:** Economic development

**Fiscal Impact:** The City commits to a QTI match of up to \$42,000 at \$600 per job created.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-804

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** NCSPHS, F, LUZ

**Date of Analysis:** November 30, 2017

**Type of Action:** Ordinance Code amendment; authorizing use of digital signage; designating oversight agency

**Bill Summary:** The bill amends Ordinance Code Chapter 656 – Zoning Code – in Section 656.1337 – Sports and Entertainment Complex Sign Overlay Zone – to add language defining and permitting the erection of “amphitheater signs” within the overlay zone in the Daily’s Place Amphitheater pursuant to a naming rights agreement or sponsorship agreement. The bill also defines and permits the erection of “covered flex field signs” within that facility, also pursuant to a naming rights agreement. The bill additionally defines “Sports and Entertainment Complex Digital Signs” to mean fixed signs or electronic content (static or changing message device) displayed on signs erected on poles within the Sports and Entertainment Complex as reviewed and approved by the Downtown Design Review Board. The bill amends the definition of “Sports and Entertainment Complex On-Site Sign” to allow advertising of events conducted at any facility within the overlay zone and messages related to a promoter or sponsor of an event that will be held in a facility within the overlay zone.

**Background Information:** Amendment 14 to the City’s stadium lease with the Jaguars and Bold Events LLC (formerly American Thunder LLC) for construction and operation of the amphitheater and covered flex field authorized the Jaguars or American Thunder (the subsidiary company established by the Jaguars to operate the amphitheater) to erect up to 3 video sign boards within the Sports and Entertainment Complex to be funded as part of the amphitheater/flex field construction project which, to date, the companies have elected not to do. The City intends to erect its own video signboard, independent of the 3 signs authorized under Amendment 14, to be funded from the Sports Complex Capital Maintenance Fund (4G1) and operated and maintained within SMG’s operating budget.

The Jaguars announced last week that Dream Finders Homes would be the title sponsor of the team’s practice facilities, including the 3 fields northwest of the stadium and the Covered Flex Field indoor field.

**Policy Impact Area:** Sign regulation

**Fiscal Impact:** Undetermined; the cost of the sign and subsequent operations will be determined by the results of an RFP for construction of the sign.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-805

**Introducer/Sponsor(s):** Council President at the request of the Context Sensitive Streets Standards Committee

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU

**Date of Analysis:** November 30, 2017

**Type of Action:** Amend Chapter 654, *Ordinance Code*

**Bill Summary:** This bill amends Chapter 654 (Code of Subdivision Regulations), Section 654.106 (Definitions) to add a newly created definition for "Reconstructed Street"; amends Section 654.111 (Design Standards: Streets); and amends Section 654.133 (Required Improvements: Streets, Curbs and Gutters, Sidewalks, and Bikeway Requirements), *Ordinance Code*.

**Background Information:** The Context Sensitive Streets Standards Committee met on Tuesday, July 25, 2017 at its regular meeting. The committee discussed concerns related to the underground utilities and paving material portions of new cross-sections and sidewalk options for residential subdivision roads. After deliberation, the committee voted unanimously to add an Option B (6' sidewalks on one side of the road) that would provide a greater opportunity for developers to meet standards. With an additional option, it was necessary to update definitions for residential local subdivision streets.

**Policy Impact Area:** *Ordinance Code*, Street Standards

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell



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**Bill Type and Number:** Ordinance 2017-806

**Introducer/Sponsor(s):** Council President at the request of the Context Sensitive Streets Standards Committee

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU, LUZ

**Date of Analysis:** November 30, 2017

**Type of Action:** Amend Chapter 654, *Ordinance Code*

**Bill Summary:** This bill:

- amends Section 654.116 (Design Standards: Alleys);
- amends Chapter 656 (Zoning Code), *Ordinance Code*, Part 6, (Off-Street Parking and Loading Regulations), Subpart A (Off-Street Parking and Loading for Motor Vehicles);
- amends Section 656.607 (Design Standards for Off-Street Parking and Loading Facilities), to insert "On-Street" Parking in the title, and to add a new Subsection "M" to proscribe dimensions for on-street parking spaces;
- amends Subpart B (Off-Street Parking for Bicycles)
- amends Section 656.609 (Design Standards for Off-Street Parking for Bicycles), to establish bicycle and motorcycles parking standards;
- amends Chapter 616 (Streets And Sidewalks);
- amends Section 616.102 (Bicycle Racks On Sidewalks), to regulate the placement of bicycle racks;
- amends Chapter 804 (Jacksonville Traffic Code), Part 9 (Bicycle Regulations); and
- amends Section 804.907 (Parking), *Ordinance Code* to regulate bicycle parking on sidewalks;

**Background Information:** The Context Sensitive Streets Standards Committee met on Tuesday, July 25, 2017 at its regular meeting. The committee approved the request to update Chapter 654 to which includes new standard details regarding cross-sections, on-street parking, and bicycles. The amendments are necessary to address safety concerns, especially with bicycle and pedestrian accidents.

**Policy Impact Area:** *Ordinance Code*, Street Standards

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-807

**Introducer/Sponsor(s):** Council President at the request of the Context Sensitive Streets Standards Committee

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU

**Date of Analysis:** November 30, 2017

**Type of Action:** Ordinance Code amendment; direction to Planning and Development Department

**Bill Summary:** The bill Amends Ordinance Code Chapter 804 – Jacksonville Traffic Code – to create a new Part 15 – Truck Route Regulations. The new Part provides numerous definitions, establishes “truck route criteria”, provides for the designation of truck routes and the posting of signage, designates the initial list of truck routes, establishes enforcement and penalties, and designates the Planning and Development Department to provide an educational program in conjunction with the Jacksonville sheriff’s Office to educate the public about street functional classifications and the location of truck routes.

**Background Information:** Goal 10 of the Transportation Element of the 2030 Comprehensive Plan relates to Intermodal Transportation Systems and Policy 10.6.4 of the Transportation Element states that “The City shall designate truck routes to minimize the impact of traffic through residential areas and maximize the flow of intermodal shipment of goods.” The City’s Context Sensitive Streets Standards Committee has been meeting to review, revise and recommend amendments to the Ordinance Code relating transportation and traffic and has proposed the ordinance code amendment and the initial list of truck routes. The new Part 15 provides for purpose and intent of the new regulations (pedestrian, bicycle and vehicular safety; congestion and noise control; road surface preservation, protection of neighborhoods) and establishes numerous definitions regarding specific types of trucks and categories of roadways. The criteria for designation of truck routes includes: land use/truck trip generators; street classifications; lane widths; bridge locations; and speed limits.

The bill designates 52 truck routes and 10 alternate truck routes citywide. The bill provides that, unless otherwise prohibited, all state roads are also designated as truck routes. All regulated trucks are required to operate only on designated truck routes except to the minimum extent necessary to arrive at or depart from a destination not located on a truck route. The City Traffic Engineer is authorized to install signage to identify designated truck routes. Enforcement of truck route regulations shall be performed by the Sheriff’s Office and violations will result in immediate issuance of a civil citation for a Class C offense resulting in a \$100 fine.

**Policy Impact Area:** Truck traffic regulation

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-808

**Sponsor:** Council President at the request of the Sheriff:

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** NCSPHS; F

**Date of Analysis:** November 27, 2017

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$463,307.00 (\$347,480.00 from the Department of Homeland Security – Port Security Grant Program and a local match of \$115,827.00 from the City’s Federal Forfeitures Trust Fund) to provide funding for specialized emergency preparedness equipment and travel, as initiated by B.T. 18-022.

**Background Information:** The purpose for this appropriation is to provide funding for specialized emergency preparedness equipment and travel. Two projects are to be funded: Project 1 – enhanced maritime patrol vessel and Project 2 – Tactical Lightweight Deployable X-Ray Systems. The U.S. Department of Homeland Security has approved the City of Jacksonville Sheriff’s Office’s application for financial assistance submitted under the Fiscal Year 2017 Port Security Grant Program in the amount of \$347,480.00. As a condition of this award, the City is required to contribute a cash match in the amount of \$115,827.00, or 25% of the total approved project costs of \$463,307.00.

**Policy Impact:** Jacksonville Sheriff’s Office

**Fiscal Impact:** The ordinance appropriates \$463,307.00 in a grant from the U.S. Department of Homeland Security, 25% (\$115,827.00) of which is a required City match.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-809

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** NCSPHS, F

**Date of Analysis:** November 30, 2017

**Type of Action:** Appropriation

**Bill Summary:** The bill appropriates \$450,000 from the Court Costs \$65 Fee Subfund 1S1 fund balance to the Subfund 1S1 Judicial Support - Professional Services Account to provide funding to hire contract attorneys to expedite post-conviction relief appeals as mandated by the District Court of Appeals.

**Background Information:** The Florida Rules of Criminal Procedure provide a mechanism for defendants to petition the courts to vacate or set aside a sentence after conviction and the First District Court of Appeals has mandated that the petitions must be acted on within a reasonable time. The Fourth Judicial Circuit requests this appropriation to hire additional contract attorneys to supplement the circuit's full-time attorneys to handle a backlog of post-conviction appeals. The court administration office reports that they currently have approximately 893 post-conviction cases pending. The circuit is also dealing with 45 death penalty cases which are in various stages (trial, post-conviction relief and new penalties phase). The circuit has experienced the uptick they anticipated in the number of death penalty cases being reviewed as a result of recent Florida and U.S. Supreme Court rulings regarding the constitutionality of Florida's death penalty sentencing procedure.

**Policy Impact Area:** Court operations

**Fiscal Impact:** The bill appropriates \$450,000 from the Court Costs \$65 Fee Subfund 1S1 fund balance to a Professional Services Account in the same subfund.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-810

**Introducer/Sponsor(s):** Council President at the request of the General Counsel

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** F

**Date of Analysis:** November 30, 2017

**Type of Action:** Appropriation; approval of legal settlement

**Bill Summary:** The bill appropriates \$190,000 from General Fund/GSD Fund Balance to the General Counsel's Office's Judgements, Claims and Losses over \$50,000 account to fund a legal settlement between the City and former employee Lesley Davidson in a case alleging sex discrimination. It approves the settlement agreement and authorizes the General Counsel to take such further action as may be necessary to conclude the litigation.

**Background Information:** Leslie Davidson was employed by the City for just over 8 years from 2005 to 2013, initially as a Building Construction Trades Administrator (a civil service position), then for 2 years in an appointed position after which she reverted to her former civil service position, then was reclassified as a Professional Engineer. In 2016 Ms. Davidson filed suit against the City alleging sex discrimination and seeking damages in excess of \$2 million. The court denied the City's motion for summary judgment which would have sent the case to a jury trial and exposed the City to potential liability in excess of that amount. The parties engaged in mediation and arrived at settlement agreement in the amount of \$190,000. This bill approves the settlement to avoid lengthy and expensive litigation and the potential of higher liability in a jury trial and appropriates \$275,000 from General Fund/GSD fund balance to pay the settlement amount.

**Policy Impact Area:** Legal settlement

**Fiscal Impact:** The bill appropriates \$190,000 from General Fund/GSD Fund Balance to the General Counsel's Office's Judgements, Claims and Losses account to pay the settlement amount.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-811

**Sponsor:** Council Member R. Brown:

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** NCSPHS; F

**Date of Analysis:** November 27, 2017

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$15,000.00 (\$9,078.81 from unappropriated revenue within the Art in Public Places Trust Fund and \$5,921.19 from the City Council Operating Contingency) to provide funding for the administrative costs and maintenance for the “Winton Drive Park – Art in Public Places” project.

**Background Information:** The purpose of the appropriation is to provide \$15,000 in total funding for administrative costs and maintenance related to the “Winton Drive Park – Art in Public Places” project in Council District 10. The \$60,000.00 for the actual project “Winton Drive Park – Art in Public Places” was appropriated from bond funds transferred by Council Member Reggie Brown. The District Council Member wanted to put art in a blighted triangular parcel.

**Policy Impact:** Art in Public Places Trust Fund

**Fiscal Impact:** The ordinance appropriates \$15,000.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017- 0812

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** F

**Date of Analysis:** November 27, 2017

**Type of Action:** Approval and authorization of interlocal agreement and designation of oversight agency

**Bill Summary:** This bill approves and authorizes the Interlocal Agreement between the City of Jacksonville and Jacksonville Port Authority to jointly plan and fund construction of stormwater management projects and related infrastructure identified in the Master Stormwater Management Plan. The Engineering and Construction Management Division of the Public Works Department will oversee the project.

**Background Information:** According to the terms of this interlocal agreement, the City will utilize the ability to transfer stormwater credits to implement projects listed in the Master Stormwater Management Plan to provide off-site drainage facilities that will benefit Jaxport projects. This agreement will provide mutual benefits as the Jacksonville Port Authority will be able to maximize its available land for continued development of the port system while reducing the need for the City to purchase additional stormwater credits for each project.

**Policy Impact Area:** Stormwater management projects

**Fiscal Impact:** Jaxport will pay the city for projects and discharge credits that directly benefit its properties. The agreement provides that the City may agree to participate financially in a project and share the derived stormwater credits on a proportional basis.

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-813

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** F

**Date of Analysis:** November 30, 2017

**Type of Action:** Authorizing amendment of property option agreement

**Bill Summary:** The bill authorizes amendment of the Option Agreement between the City and Mainstreet CV 76 S. Laura St., LLC for the conveyance of the property known as Sister Cities Plaza at the intersection of Hogan Street and Independent Drive to extend the option closing date to the later of April 9, 2018 or 90 days from the date the City Council approves this amendment and to extend the commencement of construction deadline for a building on the site to 12 months after the effective date of the deed.

**Background Information:** In November 2011 the City entered into an economic development agreement with Parador Partners for the construction of a parking garage (now known as the Sun Trust garage) adjacent to the then-Humana office building (now the Sun Trust Building) on Laura Street. The City also entered into an agreement with Parador giving the company a 5-year option to purchase the Sister Cities Plaza parcel at the corner of Hogan Street and Independent Drive, contingent upon the City obtaining clear title to the property pursuant to a settlement agreement with Cameron Kuhn, the developer of the failed Project Riverwatch, to whom the City had previously conveyed the property. The option price was \$500, with a separate \$500 purchase price. The option required Parador to close on the purchase no later than 60 days after the final option exercise date (which would have been January 20, 2017) and to commence construction of a building of at least 2 stories on the site within 30 days of the sale closing date. Parador subsequently conveyed its option rights to Mainstreet CV 76 S. Laura St., LLC which exercised the option in a timely manner but the sale was never closed and construction never commenced.

This bill extends the closing date for a sales transaction to the later of April 9, 2018 or 90 days from the date the City Council approves this amendment, and extends the commencement of construction deadline to 12 months after the effective date of the deed. The company plans to build a small boutique hotel on the site. The Sister Cities Plaza parcel comprises 11,631 square feet (0.27 acres) and is valued by the Property Appraiser at \$319,087.

**Policy Impact Area:** Downtown development

**Fiscal Impact:** The option agreement provides for a purchase price of \$500 for the parcel, which is appraised (Property Appraiser's fair market value) at \$319,087.

**Analyst:** Clements



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**Bill Type and Number:** Ordinance 2017-814

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU

**Date of Analysis:** November 27, 2017

**Type of Action:** Easement Closure

**Bill Summary:** The ordinance closes, abandons and/or disclaims an all utilities easement, reserved in Ordinance 98-581-E and recorded in Official Records Book 9086, page 571, of the Public Records of Duval County and located on a portion of Cleveland Street between the southerly right-of-way line of Houston Street and the northerly right-of-way line of Forsyth Street, in Council District 7, at the request of the Jacksonville Transportation Authority, subject to reservation unto JEA of an all utilities easement over the closed easement for ingress and egress and for all utilities.

**Background Information:** The All Utilities Easement closure is requested to facilitate a future Florida Department of Transportation project to widen Interstate 95. The City has no facilities in the Easement. JEA has water and sewer infrastructure in the Easement. JEA has requested the reservation of the All Utilities Easement to accommodate the existing utilities until such time as construction plans are finalized and the utilities can be relocated if required.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** As a governmental entity, JTA is exempt from the closure application fee.

**Analyst:** Jackson

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2017- 815

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** November 27, 2017

**Type of Action:** Agreement authorization and designation of oversight agency

**Bill Summary:** This bill approves and authorizes the Construction & Maintenance Agreement between the City and the Florida Department of Transportation (FDOT) for the A1A Drainage Improvement Project. The Public Works Department will oversee the project.

**Background Information:** Prior to consolidation, Penman Road was part of the former County Road System, known as County Road 108. After consolidation in 1968, the new Consolidated City of Jacksonville maintained the former County Roads until 1982, when the City entered into an Interlocal Agreement with the City of Neptune Beach, which states that the City is responsible for maintaining the roadway surface and any subsurface (pipes) drainage. According to this Construction & Maintenance Agreement, FDOT will undertake the project known as A1A Drainage Improvements, located in the City of Neptune Beach (Council District 13). The construction project Structure S-58, together with its associated drainage system, is located along Penman Road between Oaks Lane and Lighty Lane. After completion of the project, the City shall operate, maintain, and repair the improvements.

**Policy Impact Area:** A1A drainage improvements in Neptune Beach

**Fiscal Impact:** No cost to the City

**Analyst:** Hampsey

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



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**Bill Type and Number:** Ordinance 2017-816

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU

**Date of Analysis:** November 27, 2017

**Type of Action:** Surplus Parcel Declaration; Conveyance Authorization

**Bill Summary:** The ordinance declares that certain parcel of real property, a tax reverted parcel located at 3333 Westlake Avenue, Jacksonville, Florida 322206, R. E. Number 133198-0000, in Council District 7 (the "subject property"), to be surplus to the needs of the City; it authorizes its conveyance in accordance with the provisions of Section 122.424 (Appraisal/Assessed Value Over \$25,000), Subpart B (Real Property Dispositions), Part 4 (Real Property), Chapter 122 (Public Property), *Ordinance Code*.

**Background Information:** The subject parcel is a tax reverted 58' by 145' lot that reverted to the City on May 8, 2017, and is assessed at \$33,959.00. The Real Estate Division has conducted an investigation of "need," as required by Section 122.422, *Ordinance Code*, and has determined that no "need: exists for the subject parcel by either the City of any independent agency.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** The subject parcel being conveyed has an assessed value in the amount of \$33,959.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-817

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU

**Date of Analysis:** November 27, 2017

**Type of Action:** Surplus Parcel Declaration

**Bill Summary:** The ordinance declares that certain parcel of real property, a tax reverted parcel located at 0 Teal Street, Jacksonville, Florida 32209, north of 13<sup>th</sup> Street West, R.E. Number 04553-0000, in Council District 7 (the "subject parcel"), to be surplus to the needs of the City; it authorizes its conveyance to the Florida Department of Transportation at no cost and authorizes the Mayor and the Corporation Secretary to execute any and all documents necessary for such conveyance in accordance with the provisions of Subpart B (Real Property Disposition), Part 4 (Real Property), Chapter 122 (Public Property), *Ordinance Code*.

**Background Information:** The subject parcel is a tax reverted vacant 96' by 59' lot that reverted to the City on May 8, 2017, and is assessed at \$3,643.00. The Florida Department of Transportation (FDOT) needs the subject parcel as it is directly adjacent to its existing Interstate 95 right-of-way and will be used for an upcoming interstate widening project. The Real Estate Division has conducted an investigation of "need," as required by Section 122.422, *Ordinance Code*, and has determined that no "need" exists for the subject parcel by either the City or any independent agency other than FDOT.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** The parcel declared surplus and conveyed by this ordinance has an assessed value in the amount of \$3,643.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-818

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU

**Date of Analysis:** November 27, 2017

**Type of Action:** Surplus Parcel Declaration

**Bill Summary:** The ordinance declares that certain parcel of real property, a tax reverted parcel located at 2052 Williams Street, Jacksonville, Florida 32206, R. E Number 115416-0000, in Council District 7 (the "subject parcel"), to be surplus to the needs of the City; it authorizes its conveyance to the Jacksonville Port Authority at no cost and authorizes the Mayor and the Corporation Secretary to execute any and all documents necessary for such conveyance in accordance with the provisions of Subpart B (Real Property Disposition), Part 4 (Real Property), Chapter 122 (Public Property), *Ordinance Code*.

**Background Information:** The subject property is a tax reverted vacant 50' by 100' lot that reverted to the City on May 8, 2017, and is assessed at \$2,692.00. The subject parcel is adjacent to property owned by the Jacksonville Port Authority (JAXPORT) and is in close proximity to the Talleyrand Marine Terminal. The subject parcel will be added to JAXPORT's inventory to be used for extra customer storage space. The Real Estate Division has conducted an investigation of "need," as required by Section 122.422, *Ordinance Code*, and has determined that no "need" exists for the subject parcel by either the City or any independent agency other than JAXPORT.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** The subject parcel being conveyed by this ordinance has an assessed value in the amount of \$2,692.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017- 819

**Introducer/Sponsor(s):** Introduced by Council Member R. Brown

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** NCSPHS, F, R

**Date of Analysis:** November 27, 2017

**Type of Action:** Ordinance amendment; emergency passage

**Bill Summary:** This bill will amend Ordinance 2016-797-E to revise the Affordable Housing Inventory list. Emergency passage upon introduction of this legislation is requested.

**Background Information:** As mandated by Section 125.379, *Florida Statutes*, the City of Jacksonville is required every three years to adopt an inventory list of all real property within the city to which the City/County holds fee simple title that is appropriate for use as potential affordable housing. Ordinance 2016-797-E includes the Affordable Housing Inventory list as filed by the Housing and Community Development Division. This legislation removes properties located in Council District 10 from that list, 8 parcels (6 vacant/ 2 improved) with an assessed value of \$112,988.

Emergency passage is requested because the properties on the 2017 Affordable Housing Inventory List are scheduled to be sold at auction. Once the properties are sold, the City has no more control over the use. The District Council Member would like to study the properties in District 10 so that the properties can be used for the greatest improvement in the district.

**Policy Impact Area:** Affordable housing

**Fiscal Impact:** No direct cost to the City

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017- 820

**Introducer/Sponsor(s):** Introduced by the Council President pursuant to Chapter 92, *Ordinance Code*

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** NCSPHS, TEU, R

**Date of Analysis:** November 28, 2017

**Type of Action:** Ordinance amendment; emergency passage

**Bill Summary:** This bill waives the need for public hearings on the expansion of the Tolomato Community Development District; waives Section 92.14 Chapter 92, *Ordinance code*, to allow for recommendations from LUZ before determination; amends Section 92.22 Chapter 92 *Ordinance code*, to reflect the name of the merged Community Development District. One cycle emergency passage of this legislation is requested, because if the City Council decides to conduct a public hearing, the City has only 45 days from the date of the filing of the petition to conduct the public hearing.

**Background Information:** In 2004, the Florida Land and Water Adjudicatory Commission (“FLWAC”) established the Split Pine Community Development District in Duval County and the Tolomato Community Development District (CDD) in St. Johns County for the development of a master planned community known as Nocatee. In 2010, the two districts were merged into the Tolomato Community Development District. The Tolomato CDD filed a petition to amend the boundary in 2012, adding an additional 11.54 acres located in St. Johns County. Since there was no demand and the acreage is located in St. Johns County, no public hearing was held at that time.

In November of 2017, the Tolomato CDD petitioned to add an additional 79.34 acres in St. Johns County and (the Expansion Parcel and Parcel 5C Annex) and the Tolomato CDD’s District Board of Supervisors will schedule a public hearing on the matter. The City of Jacksonville has the option to hold a separate public hearing before voting on the petition, but it has been deemed unnecessary because the acreage is outside of Duval County and there is no existing public controversy over the petition. This legislation amends Section 92.14 (State Petitions), *Ordinance Code*, to allow for a recommendation by the Land Use & Zoning Committee before the City Council makes its determination. Section 92.22, *Ordinance Code* will also be amended to add the name of the merged districts and prior City actions.

**Policy Impact Area:** Tolomato Community Development District

**Fiscal Impact:** No cost to the City

**Analyst:** Hampsey

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LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2017- 821

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Downtown Investment Authority

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** TEU, LUZ

**Date of Analysis:** November 28, 2017

**Type of Action:** Resolution effectuating the conversion of development rights

**Bill Summary:** This bill authorizes the conversion of development rights within the Southside component of the Consolidated Downtown Development of Regional Impact (DRI) using the Land Use/Transportation trade-off provisions in supplement 1 of the DRI Development Order.

**Background Information:** The Downtown Investment Authority manages the Consolidated Downtown Development of Regional Impact, which includes a Land Use/Transportation trade-off mechanism. The Southside Component Area of the Consolidated Downtown DRI does not currently have any remaining Phase I residential development rights to assign for new projects. Supplement 1 of the DRI Development Order establishes a process for converting land uses and defines 64,502 square feet of office as equal to 155 multi-family residential units. This legislation allows for the conversion of 64,502 square feet of Phase I general office development rights within the Southside Component Area of the Consolidated Downtown DRI Development Order to 155 multi-family residential units of development rights.

**Policy Impact Area:** Residential development rights

**Fiscal Impact:** No direct cost to the City

**Analyst:** Hampsey



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**Bill Type and Number:** Resolution 2017-822

**Introducer/Sponsor(s):** Council Member Crescimbeni

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** LUZ, R

**Date of Analysis:** November 30, 2017

**Type of Action:** Petition to Florida Legislature; direction to Chief of Legislative Services

**Bill Summary:** The bill expresses the City's strong opposition to pending Senate Bill 574 and House Bill 521 in the Florida Legislature that, if passed, would preempt local governments from regulating the removal of trees from private property or from requiring mitigation for removal of such trees, and further would provide that local governments may not prohibit the burial of trees and other vegetative debris. It directs the Chief of Legislative Services for the City Council to provide a copy of the resolution to the Florida Legislature.

**Background Information:** The bill's preamble states that bills are a direct assault of the home rule powers of Jacksonville and other cities, towns and counties in Florida and that the City of Jacksonville has, for many years, had a strong and effective tree protection ordinance, which together with Article 25 of the City Charter, regulate the removal of protected trees from public and private property. Those regulations include City Charter Article 25, entitled "Minimum Standards for Tree Protection, Conservation and Mitigation During Development," which passed overwhelmingly with 76 percent of the vote and with every single precinct in Duval County voting for approval. Recently the City Council approved legislation to strengthen Jacksonville's tree protection regulations, including creation of an advisory "Tree Commission", and authorized additional City employee positions to enforce tree protection regulations and the planting of trees.

**Policy Impact Area:** Local control over tree regulations

**Fiscal Impact:** None

**Analyst:** Clements

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**Bill Type and Number:** Resolution 2017-826

**Sponsor:** Council President Brosche

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** R

**Date of Analysis:** November 27, 2017

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the appointment of Aaron Glick to the Tree Commission, as an urban planner from the At-Large Group 5 residency area, for an initial term ending December 31, 2019.

**Background Information:** The Tree Commission is established as an advisory board pursuant to Chapter 94, *Ordinance Code*, and empowered to study, make recommendations, and formulate an overall plan with respect to the planting of trees and the health of the City's tree canopy which includes maintenance of an inventory of the urban tree canopy, conducting educational outreach programs, preparing and analyzing maps, identifying issues relating to health of public trees, recommend and develop opportunities for the City's grant writing office to aide in solicitation of donations to support the tree canopy, perform an annual audit of funded projects to be included in an annual report to the Mayor's Office and City Council. Finally, it is the duty of the Commission to review expenditure proposals for planting projects and formulate a priority list, based on established criteria for recommendation to the Council.

Section 94.103, *Ordinance Code*, provides that three of the seven members of the Commission shall be appointed by the Council from the general public. Members should possess a specialized knowledge about trees and, to the extent possible; members should represent each Council At-Large residency area and come from various categories, including an urban planner.

Mr. Glick received a bachelor's degree in urban planning from the University of Cincinnati. He holds a certification as a Leadership in Energy and Environmental Design Accredited Professional and is a Land Protection Specialist at the *North Florida Land Trust, Inc.* Mr. Glick participates in a number of community organizations including the Springfield Preservation and Revitalization Council and the St. John's River Keeper. He resides in the Springfield area within Council District #7.

**Policy Impact Area:** Tree Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

# CITY COUNCIL RESEARCH DIVISION

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**Bill Type and Number:** Resolution 2017-827

**Sponsor:** Council President Brosche

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** R

**Date of Analysis:** November 27, 2017

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints Raymond S. Pringle, Jr., to the Jacksonville Waterways Commission, for a third three-year term ending December 31, 2020.

**Background Information:** The Jacksonville Waterways Commission is established pursuant to Chapter 95, *Ordinance Code*, and charged to study and make recommendations to the Council with respect to the improvement, development and protection of the St. Johns River and all tidal waters, and all saltwater, estuarine and riverine wetlands in Duval County; formulate an overall plan for dealing with any problems that exist concerning the St. Johns River and all tidal waters in Duval County; devise methods of developing future uses of the St. Johns River and all tidal waters in Duval County; serve as the Duval County committee to review rules proposed by the Florida Fish and Wildlife Conservation Commission governing speed and operation of motorboats to protect manatees; assist the City in achievement of its state goal to improve the water quality of the City's wetlands resources over the long term and improve the water quality and fish and wildlife value of wetlands by review and making recommendations to the Council with respect to proposed land use amendments; conduct research, studies, collect and analyze data and prepare maps, charts and tables for accomplishment of its purposes; and advise governmental units and the public concerning the improvement, development and protection of the St. Johns River and all tidal waters in Duval County; act as a coordinating agency for programs and activities affecting the improvement, development and protection of the St. Johns River and all tidal waters in Duval County. Section 95.103(c), *Ordinance Code*, provides that nine of the members of the Jacksonville Waterways Commission shall be members of the general public appointed by the Council.

Pastor Pringle is President and Senior Pastor with *Calvary Chapel Church*. He is a former President of the North Florida Chapter of the Safari Club International and has served on various boards and committees within the state addressing waterways and waterfront issues. Pastor Pringle resides in the Dinsmore area within Council District #11.

**Attendance:** According to information provided by the staff for the Jacksonville Waterways Commission, Pastor Pringle has attended 91% of the meetings of the commission during his current term.

	Meetings Held	Meetings Attended
2015	11	10
2016	12	11
2017	10	9
Total	33	30

**Policy Impact Area:** Jacksonville Waterways Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

**CITY COUNCIL RESEARCH DIVISION**  
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**Bill Type and Number:** Resolution 2017-828

**Sponsor:** Council President Brosche

**Date of Introduction:** November 28, 2017

**Committee(s) of Reference:** R

**Date of Analysis:** November 27, 2017

**Type of Action:** Reappointment

**Bill Summary:** This bill reappoints Roshanda M. Jackson to the Public Service Grant Council, as a member with grant experience, for a second full three-year term ending December 31, 2020.

**Background Information:** The Public Service Grant Council is established pursuant to Chapter 80, *Ordinance Code*, and charged to review and assess the annual needs of the City for public services for a program not otherwise funded by City funds; recommend Priority Populations or Needs to the City Council; recommend the process by which recipients of Public Service Grants are selected each year; submit for review an appropriation request for Public Service Grants for the upcoming fiscal year; review, evaluate and score each Public Service Grant application; participate in on-site evaluations of recipient programs; attend orientation sessions the annual training course, ethics, public records and open meeting laws training; and award and allocate the annual lump sum appropriation for Public Service Grants contained in the annual budget ordinance.

Ms. Jackson is a Media Specialist at *Douglas & Carter Law Firm*. She has previously served on the Jacksonville Housing and Community Development Commission and the Mayor's Commission on the Status of Women. Ms. Jackson resides in the Oceanway area within Council District #11.

**Attendance:** According to information provided by the staff for the Grant Council, Ms. Jackson has attended 86% of the meetings of the board during her current term.

	<b>Meetings Held</b>	<b>Meetings Attended</b>
<b>2014</b>	11	10
<b>2015</b>	10	9
<b>2016</b>	13	10
<b>2017</b>	9	8
Total	43	37

**Policy Impact Area:** Public Service Grant Council operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup