

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-652

**Introducer/Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** TEU; F

**Date of Analysis:** October 13, 2011

**Type of Action:** Ordinance Code Amendment

**Bill Summary:** This bill amends Section 111.455, Ordinance Code, to remove animal adoption fees from the list of fees to be received by the Animal Care and Protective Services Veterinary Services Trust Fund.

**Background Information:** This will eliminate a conflict with Section 462.702, Ordinance Code, which provides that such adoption fees are to be deposited into the Spay and Neuter Trust Fund.

**Policy Impact Area:** Animal Care and Protective Services; Trust Funds

**Fiscal Impact:** To be determined

**Analyst:** Campbell

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-653

**Sponsor:** The Council President at the request of the Mayor:

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** TEU

**Date of Analysis:** October 14, 2011

**Type of Action:** Ordinance Code Amendment

**Bill Summary:** This ordinance regards floodplain management and flood damage prevention. The ordinance repeals Chapter 652 (Flood Damage Prevention), *Ordinance Code*, and re-enacts a new Chapter 652 (Flood Damage Prevention), *Ordinance Code*, in order to develop a new ordinance that meets the National Flood Insurance Program, State of Florida's criteria and coordinates with updates of preliminary flood maps in tandem with the Flood Map Modernization Project.

**Background Information:** The National Flood Insurance Program and the State of Florida require that local governments develop an ordinance that complies with the NFIP'S and the State's criteria for floodplain management. The new ordinance reflects updated maps of the County's floodplains. The Flood Map Modernization Project enables the County to adopt floodplain management regulations in Special Flood Hazard Areas that are subject to flooding and the resulting hazards to human life, property damage, considerable public expenditures and the impairment of the tax base. Updating the Duval County Flood Maps in tandem with the County's flood map modernization project puts the County in compliance with the State's Model Ordinance for Flood Damage Prevention.

**Policy Impact:** Ordinance Code/ Public Works

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-654

**Introducer/Sponsor(s):** Council Member Schellenberg

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** R

**Date of Analysis:** October 13, 2011

**Type of Action:** Charter and Ordinance Code amendments; authorization for voter referendum

**Bill Summary:** The bill amends the City Charter to shift the City election for Mayor, Council Members and constitutional officers from the spring of odd-numbered years to the fall of even-numbered years to coincide with the gubernatorial election cycle. The charter amendment would provide for a one-time transition by shortening the terms of the officials elected in 2015 to serve until December 2018 rather than June 2019 so that officials elected in November 2018 would take office January 1, 2019. The bill directs the Supervisor of Elections to place a referendum question on the November 2012 general election ballot for voters to approve or disapprove the proposed change and directs that a referendum fiscal impact statement committee be convened to calculate the estimated fiscal impact of the change and place the fiscal impact statement on the referendum ballot and advertising.

**Background Information:** The issue of moving City elections from spring to fall has been the subject of numerous Charter amendment proposals over the years. Arguments proposed in favor of changing to a fall, gubernatorial cycle election include the savings of \$2.5 million or more by not holding a city-wide, stand-alone election in the spring; increased voter turnout by combining the City election with a state-wide election; and the swearing-in of new officials, particularly the mayor and city council, in January, which would give them 6 months to become familiar with the operation of government before having to deal with the budget preparation and adoption process. Arguments proposed in favor of keeping City elections in the spring include the possibility that City candidates and issues would be drowned out by the publicity surrounding the gubernatorial campaign; the difficulty of local candidates trying to raise funds in competition with gubernatorial and state legislative candidates; and the possibility that the outcome of the local elections could be materially affected by the actions of voters who turn out to vote for gubernatorial candidates and then make uninformed decisions on local races that they find on the ballot about which they have no knowledge or interest.

**Policy Impact Area:** Electoral terms; elected official transition efficiency

**Fiscal Impact:** Will be determined by a fiscal impact estimating committee for publication on the ballot summary.

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-655

**Sponsor:** The Council President at the request of the Mayor:

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** October 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$1,100,000 (\$825,000 from the U.S. Department of Homeland Security Port Security Grant Program and \$275,000 from the Federal Match Fund account) for construction of a 181 foot boat dock behind new Fire Station 40 at 9350 Heckscher Drive, as initiated by B.T. 11-141; provides for a carryover of funds to Fiscal Year 2021-2013; provides for City oversight by the Engineering Division of the Department of Public Works.

**Background Information:** This new dock will have five slips and EMS access to boaters on the waterway. The City's new 50 foot fireboat will be housed at this dock, providing quicker access to the Port and to boats requesting help in the north end of the river. The new fire station and dock are located in Council District 11. A copy of the Port Security Grant Program Sub-Grantee Award/Memorandum of Agreement between the Jacksonville Marine Transportation Exchange (JMTX) and the City of Jacksonville/Fire and Rescue Department, is one file in the Legislative Services Division.

**Policy Impact:** Jacksonville Fire & Rescue Department

**Fiscal Impact:** The ordinance appropriates \$1,100,000

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-656

**Sponsor:** The Council President at the request of the Mayor:

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** October 14, 2011

**Type of Action:** Appropriation

**Bill Summary:** This ordinance concerns a continuation grant. The ordinance appropriates \$803,821 in 2012 State Housing Initiative Partnership ("SHIP") funding received from the Florida Housing Finance Corporation to the City's Downpayment Assistance and Homeowner Rehabilitation programs and the associated administrative funding allocation, as initiated by B.T. 12-013; provides a carryover of funds from year to year until such funds are expended or lapse according to the originating state or federal program grant; authorizes the Mayor and Corporation Secretary to execute and deliver documents and take further action to implement the purpose of this ordinance.

**Background Information:** In 1992, the State Legislature enacted affordable housing legislation that created the State Housing Initiative Partnership funds. SHIP funds are grants to local communities to address affordable housing needs. The 1992 housing legislation mandates that the State return to the local communities a portion of the taxes that the State levies on commercial property transactions (deed stamps). The funds are allocated to programs designed to enable the City to develop programs that expand the availability of decent and affordable housing for low and very low income individuals and families. Local governments in receipt of the grants are allowed to allocate 10% of the grant amount for administrative costs in administering the housing programs.

**Policy Impact:** Housing & Neighborhoods Department/Housing Services Division

**Fiscal Impact:** This ordinance appropriates \$803,821.00

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-657

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** F, RDCPHS

**Date of Analysis:** October 13, 2011

**Type of Action:** Waiver of prior ordinance

**Bill Summary:** The bill waives the requirement of Ordinance 2008-656-E that the City budget for and construct the improvements to the Fire and Rescue Department's facilities and equipment over a 10 year period as provided in the department's TriData study and defers implementation of the project list for one year.

**Background Information:** The TriData study implementation plan was adopted by Council in November 2008 with annual elements for FY09 through FY18. Because of budget conditions the City has found it difficult to fund the annual elements of the plan in a timely manner and has deferred the project list for the last two fiscal years. This bill defers the plan for an additional year and provides for construction/purchase of the plan elements in FY13 through FY21.

**Policy Impact Area:** Fire and Rescue Department improvements

**Fiscal Impact:** The bill defers the first year of the project list which has a capital cost of \$4,732,266 and a full year operating cost of \$3,345,628.

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-658

**Introducer/Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** TEU

**Date of Analysis:** October 13, 2011

**Type of Action:** Utility Easement Approval

**Bill Summary:** This bill approves a Utility Easement between the City and TECO Peoples Gas (TECO), authorizing the Mayor and Corporation Secretary to execute said easement. This grants TECO, at no cost, a utility easement to allow for relocation of existing utilities presently located along a retention pond in Council District 10 (Bunche Drive Pond).

**Background Information:** The legislation indicates that the City wishes to expand the present pond, requiring that the utilities be moved outside the boundaries of the expanded site.

**Policy Impact Area:** Public Works; Real Estate-Easements

**Fiscal Impact:** Undetermined; the easement is to be conveyed at no cost

**Analyst:** Campbell

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-659

**Introducer/Sponsor:** Council President at the Request of the Mayor

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** TEU

**Date of Analysis:** October 13, 2011

**Type of Action:** Utility Easement Approval

**Bill Summary:** This bill approves a Utility Easement between the City and JEA, authorizing the Mayor and Corporation Secretary to execute said easement. This grants JEA, at no cost, a utility easement to allow for relocation of existing utilities presently located along a retention pond in Council District 10 (Bunche Drive Pond).

**Background Information:** The legislation indicates that the City wishes to expand the present pond, requiring that the utilities be moved outside the boundaries of the expanded site.

**Policy Impact Area:** Public Works; Real Estate-Easements

**Fiscal Impact:** Undetermined; the easement is to be conveyed at no cost

**Analyst:** Campbell



**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-661

**Introducer/Sponsor:** Land Use and Zoning Committee

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** LUZ

**Date of Analysis:** October 13, 2011

**Type of Action:** Development Agreement Approval

**Bill Summary:** This bill approves a development agreement with N. G. Wade Investment Company, authorizing the Mayor and Corporation Secretary to execute said agreement.

**Background Information:** The proposed development is known as Tract II-B, consisting of approximately 21.261 acres on Commonwealth Avenue between Pickettville Road and Bulls Bay Highway (vicinity of Imeson Road). Plans are for a maximum of 230,000 enclosed square feet of warehouse use, subject to a performance schedule and payment of an annual renewal fee for the purpose of reserving traffic circulation capacity.

**Policy Impact Area:** Planning and Development; Development Agreements

**Fiscal Impact:** Undetermined

**Analyst:** Campbell

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-662

**Sponsor:** The Council President at the request of the Jacksonville Economic Development Commission:

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** October 14, 2011

**Type of Action:** Economic Development Agreement Approval: QTI Recommendation; Financial Commitment

**Bill Summary:** This ordinance approves and authorizes an economic development agreement between the City of Jacksonville, the Jacksonville Economic Development Commission and JPMorgan Chase & Co. ("company"), to support the expansion of the company's Jacksonville operations; the ordinance recommends that the State of Florida Department of Economic Opportunity approves the company as a Qualified Target Industry ("QTI") business with a High Impact Sector Bonus; evidences a commitment of City support in an amount not to exceed \$250,000 as the local financial support under the QTI Tax Refund Program payable over multiple years per guidelines set by the Department of Economic Opportunity, with a State match of \$1,000,000 (including a High Impact Sector bonus of \$2,000 per job), for a total City and State QTI amount of \$1,250,000 for 250 jobs;

**Background Information:** JPMorgan Chase & Co. is a financial holding company headquartered in New York. Chase currently employs over 14,753 employees in Florida, of which 3,800 are located at two Jacksonville facilities. The primary activity of the Jacksonville business unit is the servicing of residential mortgages. They are known as the Home Lending Group. Chase proposes, through the expansion of its Home Lending Group, to retain 3,800 existing employees and to create 250 new, full-time employees by December 31, 2012. The average wage of the new jobs is approximately \$53,000+benefits. This would generate an annual payroll of approximately \$16.6 million. Chase proposes to locate their expansion of existing operations in two Southside locations: 10151 Deerwood Park Blvd, located in Council District 6, and 7159 Corkland Drive, Council District 13. Chase qualifies for \$3,000 per job under the QTI program; because Chase operates in an industry sector that is considered to be "high impact" by the State, the company is also eligible for a \$2,000 per job bonus in addition to the base QTI. The total QTI award would be \$1,250,000. The city portion of the QTI is 20% of the basic award up to \$250,000. The State of Florida portion is 80% of the award up to \$1,000,000. The private investment of Chase in the expansion project is \$2,425,000 in leasehold improvements and the purchase of furniture, fixtures, equipment and technology infrastructure.

**Policy Impact:** Economic Development/Jacksonville Economic Development Commission

**Fiscal Impact:** The Development Agreement commits the City to \$250,000 as evidence of local support in the Qualified Target Industry Tax Refund program.

**Analyst:** Jackson

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-663

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** R, TEU, F

**Date of Analysis:** October 13, 2011

**Type of Action:** Appropriation; request for emergency action

**Bill Summary:** The bill appropriates \$5,000 from the Environmental Protection Board Trust Fund to Florida Coastal School of Law (FCSL) to provide scholarships to pay for registration fees for the FCSL/Jacksonville University 2011 Northeast Florida Environmental Summit. Emergency action is requested because the summit is to be held on November 3, 2011 so the registration fee money is needed as soon as possible.

**Background Information:** The Northeast Florida Environmental Summit annually provides informational sessions on a variety of environmental topics and the opportunity for citizens and especially students to learn about environmental preservation and remediation and to talk to experts in the field. The EPB has allocated funds for a number of years to subsidize the registration fees of students and citizens with limited financial resources in order to allow them the same opportunity to attend the conference and obtain the information made available. The EPB Trust Fund authorizing legislation was amended in April 2011 to include education and outreach expenditures as allowable expenses of the fund, so the Ordinance Code waiver that used to accompany this legislation each year is no longer necessary.

**Policy Impact Area:** Support for Environmental Summit

**Fiscal Impact:** The bill appropriates \$5,000

**Analyst:** Clements

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2011-668

**Introducer/Sponsor(s):** Council President Joost

**Date of Introduction:** October 11, 2011

**Committee(s) of Reference:** R, RCD

**Date of Analysis:** October 13, 2011

**Type of Action:** Petition to Florida Legislature; requesting emergency approval.

**Bill Summary:** The bill requests the Florida Legislature to amend *Florida Statutes* Chapter 790 – Weapons and Firearms - to expand the current prohibition on carrying handguns into meetings of a county governing body to also include a prohibition on carrying handguns into meetings of committees of the governing body or into the administrative building of counties, municipalities, special purpose districts, independent authorities or independent agencies. The bill requests emergency approval in order to be transmitted in a timely manner to the legislature in preparation for the 2012 session.

**Background Information:** The *Florida Statutes* pre-empt all regulation of firearms by local governments and reserve the regulation of guns to the state. The statutes already prohibit the carrying of firearms into meetings of a county governing body, municipal governing body, school board or special purpose district. The law also prohibits carrying firearms into meetings of the Florida Legislature or any committee of the legislature. The statute also prohibits carrying firearms at any time into the administrative buildings of school districts, but does not prohibit them on the same basis from the administrative buildings of counties, municipalities, special districts or local government independent authorities. This bill asks the legislature to make the prohibitions uniform by expanding the prohibition to cover committee meetings of county, municipal and school governing bodies in the same manner as it applies to the state legislature's committees, and to apply to city, county and special district administrative buildings in the same way that it applies to school district administrative buildings.

**Policy Impact Area:** Firearm regulation; public safety

**Fiscal Impact:** None

**Analyst:** Clements