

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-721

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** October 30, 2015

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$610.00 in residual Paul Coverdell Forensic Sciences Improvement Grant funds awarded by the Department of Justice through the National Institute of Justice to provide funding for the purchase of wheels for autopsy carts, as initiated by B.T. 16-004; it provides for City oversight by the Office of Grants and Contract Compliance.

**Background Information:** Paul Coverdell was a United States Senator from Georgia who served in the United States Senate from 1992-2000. He suffered a cerebral hemorrhage on visit to Georgia and died shortly thereafter. He had previously served as Director of the Peace Corps, 1989-1991. The Coverdell Forensic Science Improvement Grants Program is named in his honor. The program awards grants to states and units of local government to help improve the quality and timeliness of forensic science and medical examiner services.

**Policy Impact:** Medical Examiner's Office

**Fiscal Impact:** The ordinance appropriates \$610.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-722

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F; TEU

**Date of Analysis:** October 30, 2015

**Type of Action:** Subordination Agreement Approval

**Bill Summary:** The ordinance approves, in accordance with Section 122.421(b), *Ordinance Code*, the subordination of a portion of a drainage easement in Council district 7, Parcel 802, dated December 1, 1955, and recorded in Deed Book 1774, page 227, of the Public Records of Duval County, Florida, to the Florida Department of Transportation (FDOT) to allow for the reconstruction of an existing storm water pond outfall, ditch construction, and tie-in to an offsite drainage system as part of the State Road 243 Project, which will move commercial traffic into and out of Jacksonville International Airport on Airport Road; the ordinance authorizes the Mayor and Corporation Secretary to execute, for and on behalf of the City, a Subordination Agreement and all other documents necessary or appropriate to subordinate the drainage easement to FDOT.

**Background Information:** The Real Estate Division of the Public Works Department requests this legislation. The purpose of the new State Road 243 is to move commercial traffic into and out of Jacksonville International Airport more efficiently and to relieve traffic on Airport Road. The parcel is needed by FDOT for the reconstruction of an existing storm water pond outfall, ditch construction and tie-in to an offsite drainage system. The Drainage Easement contains 2,258 square feet and is located in a parcel which FDOT is purchasing for the SR 243 project.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** Minimal

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-723

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** October 30, 2015

**Type of Action:** Lease Agreement Approval & Authorization

**Bill Summary:** The ordinance approves and authorizes the Mayor and Corporation Secretary to execute and deliver that certain lease agreement between the City of Jacksonville( "landlord") and CDI Corporation ("tenant") for Building 900 at Cecil Commerce Center, 12,474 square feet located at 6017 New World Avenue, Jacksonville, Florida 32210, for a term of twelve (12) months, with options to renew for two (2) additional twelve (12) month terms at monthly rate of \$9,875.25 (\$9.50 per square foot) with CAM of \$200.00 per month; provides for oversight by the Office of Economic Development.

**Background Information:** The CDI Company (CDI) is a large engineering and IT firm which focuses on the aerospace and defense industries. The company wants to execute a new lease for the city-owned building (Building 900) that they currently lease a Cecil Commerce Center. CDI has leased various buildings at Cecil Commerce Center since 2004. The Cecil operation handles the assembly of light electronic equipment for the aviation industry. Their current clients include: NAVAIR, Warner Robins ALC and Boeing. The proposed Lease Agreement will expand this tenant's footprint at Cecil Commerce Center by 1,000 square feet.

**Policy Impact:** Office of Economic Development

**Fiscal Impact:** Minimal

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-724

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** October 23, 2015

**Type of Action:** Approval and adoption of the 2015 Duval County Local Mitigation Strategy Update

**Bill Summary:** This bill accepts and adopts the 2015 Duval County Local Mitigation Strategy (LMS) Update; assigns review, maintenance, and coordination responsibilities; provides for periodic review and re-adoption; and provides for City oversight by the Jacksonville Fire and Rescue Department's Emergency Preparedness Division.

**Background Information:** The Mayor's Security and Emergency Preparedness Planning Council (SEPPC) serves as the Local Mitigation Strategy Working Group; provides a strategy to mitigate dangers and costs associated with natural and man-made hazards; and provides a priority for mitigation activities before and after a hazardous event occurring in Duval County. The LMS was reviewed and approved by the Florida Division of Emergency Management, according to letter dated June 25, 2015. The LMS is the legal basis for FEMA mitigation planning requirements and is required in order for the City to remain eligible to apply for pre- and post-disaster funding under a presidentially declared disaster. The LMS shall be reviewed and re-adopted by the Council at least once every five (5) years or at such other earlier times as directed by the Council.

**Policy Impact Area:** Jacksonville Fire and Rescue Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-731

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** LUZ

**Date of Analysis:** October 23, 2015

**Type of Action:** Amend Ordinance Code, Chapter 420

**Bill Summary:** This bill amends Chapter 420 (General Provisions), Part 2 (Operational Provisions), Section 420.214 (Installation, Maintenance, Location, Permit and Fee of Fire Hydrants), *Ordinance Code*, to provide consideration for new infrastructure's hydrant installations exceeding distance requirements in circumstances in which there is judged to be a disproportionate effort or expense with little increase in fire safety.

**Background Information:** Currently, Section 420.214(b) regulates in no case shall distance between installed fire hydrants exceed 1,000 feet (305 meters); and maximum distance from the nearest hydrant to the most remote exterior point of any building shall be 500 feet (152 meters). The distance shall be measured on a roadway surface meeting the fire department access requirements of Section 321.104. Consideration for hydrant installations exceeding distance requirements is based on factors (fire sprinkler protection, building size, construction type, occupancy type and setbacks) that in no case will fire flow be less than the requirements in of Section 321.104, *Ordinance Code*.

**Policy Impact Area:** Jacksonville Fire and Rescue Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-732

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** October 23, 2015

**Type of Action:** Authorizing Fire Explorer Post

**Bill Summary:** This bill authorizes the Jacksonville Fire and Rescue Department (JFRD) to sponsor a Fire Explorer Post; authorizes JFRD to allocate \$3,000 from the General Fund Operating Budget to the Fire Explorer Post; and amends Chapter 111 (Special Revenue and Trust Accounts), Part 3 (Public Safety and Courts), *Ordinance Code*, to create new Section 111.350 in order to establish a Fire Explorer Trust Fund.

**Background Information:** The Fire Explorer Post program is a career-oriented division of the Boy Scouts of America which trains young adults, ages 14 to 20, who are interested in learning about a career in the fire service. The program provides activities that help young people pursue their special interests, grow, and develop in the emergency services industry and community.

The allocation of \$3,000 will defray the cost of the uniforms, supplies and application fees. Additionally, the establishment of the Fire Explorer Trust Fund allows for receipt of donations, gifts, grants, transfers, and funds. All sums placed into the Fund, including any interest accrued is specifically appropriated for the benefit of the Jacksonville Fire and Rescue Department's Fire Explorer Post, and such appropriations shall not lapse at the close of any fiscal year but instead shall carry over to the next fiscal year.

**Policy Impact Area:** Jacksonville Fire and Rescue Department

**Fiscal Impact:** The allocation of \$3,000 from General Fund Operating Budget to the Fire Explorer Post.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-733

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** October 23, 2015

**Type of Action:** Amending Ordinance 2010-890-E

**Bill Summary:** This bill amends Ordinance 2010-890-E by substituting "shallow water boat" for "airboat" as to allow for the purchase of a shallow water boat for shallow water rescues.

**Background Information:** The \$35,000 generated from the sale of the 1970 65-foot Eugene Johnson Boat in 2010-890-E did not cover the complete cost of an airboat. The Jacksonville Fire and Rescue Department (JFRD) requests to substitute shallow water boat for an airboat for the purpose of shallow water rescues in Mill Cove and Trout River. The amendment will be retroactive as if it were contained in the original text of Ordinance 2010-890-E.

**Policy Impact Area:** Jacksonville Fire and Rescue Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-734

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** October 29, 2015

**Type of Action:** Appropriation

**Bill Summary:** The bill appropriates \$2,667,673 in Banking Fund debt service funding from a pooled debt service account to individual accounts to match budgeted to actual amounts for each borrowing instrument.

**Background Information:** During the budget preparation process an amount is calculated to fund all of the debt service needs for the year for Banking Fund borrowing. This bill appropriates budget authorization (not cash) for debt service payments from a pooled debt service account to individual bond accounts in the actual amounts needed for each borrowing issue. The allocation of budget authorization in the proper amounts to each account then allows the existing debt service cash to be expended appropriately.

**Policy Impact Area:** Debt service

**Fiscal Impact:** The bill appropriates \$2,667,673 in Banking Fund debt service authorization to allow existing cash to be expended appropriately.

**Analyst:** Clements



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**Bill Type and Number:** Ordinance 2015-735

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F

**Date of Analysis:** October 29, 2015

**Type of Action:** Appropriation

**Bill Summary:** The bill appropriates \$2,173,162 in FY14-15 General Fund debt service authorization from a general debt service account to individual accounts to match budgeted to actual amounts for each borrowing instrument.

**Background Information:** During the budget preparation process an amount is calculated to fund all of the debt service needs for the year for General Fund borrowing. This bill appropriates budget authorization (not cash) for debt service payments from a pooled debt service account to individual bond accounts in the actual amounts needed for each borrowing issue. The allocation of budget authorization in the proper amounts to each account then allows the existing debt service cash to be expended appropriately.

**Policy Impact Area:** Debt service

**Fiscal Impact:** The bill appropriates \$2,173,162 in FY14-15 General Fund debt service authorization to allow existing cash to be expended appropriately.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-736

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F; RCDPHS; JWW

**Date of Analysis:** October 30, 2015

**Type of Action:** Appropriation; Ordinance Code Waiver; Authorization for Agreement Amendment

**Bill Summary:** The ordinance appropriates \$322,666 (\$118,597 for the Ninth State of the River Report for the Lower St. Johns Basin; \$107,748 for the Tenth State of the River Report for the Lower St. Johns Basin; and \$106,321 for the Eleventh State of the River Report for the Lower St. Johns Basin) from the Environmental Protection Fund to provide funding to continue for three additional years a joint project by Jacksonville University and the University of North Florida to produce a comprehensive report on the health and state of the St. Johns River, as initiated by B.T. 16-002: it provides for the carryover of funds to subsequent fiscal years; the ordinance waives conflicting provisions of 111.755 (Environmental Protection Fund), Part 7 (Environment and Conservation), Chapter 111 (Special Revenue and Trust Accounts) and Section 360.602 (Uses of Fund), Chapter 360 (Environmental Regulation), *Ordinance Code*; it provides exemptions from City's Procurement Code pursuant to Subsections 126.107(f) and 126.107(g) of Section 126.107 (Exemptions), Part 1 (General Regulations), Chapter 126 (Procurement Code); it approves and authorizes the Mayor and Corporations Secretary to execute, for and on behalf of the City, the Third Amendment to the University of North Florida Research Agreement between the City of Jacksonville and the University of North Florida approved in Ordinance 2008-1059-E and as amended by Ordinance 2010-441-E and Ordinance 2013-138-E; provides for City oversight by the Regulatory Compliance Department.

**Background Information:** The purpose of the appropriation is to continue for three years a joint project by Jacksonville University and the University of North Florida to produce a comprehensive report on the health and state of the St. Johns River. The report describes the health of the basin based on 33 broad indicators that include water quality (such as nutrients, turbidity, and dissolved oxygen), fisheries, aquatic life (wetlands and threatened and endangered species), and contaminants that are found in the sediment such as PCBs. The ordinance waiver authorizes the Environmental Protection Board to utilize funds from the Environmental Protection Fund.

**Policy Impact:** Regulatory Compliance Department/Environmental Quality Division/Environmental Protection Trust Fund

**Fiscal Impact:** The ordinance appropriates \$322,666.00

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-738

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** October 29, 2015

**Type of Action:** Approval of community redevelopment plan; Ordinance Code amendment; direction to Tax Collector

**Bill Summary:** The bill approves a community redevelopment plan for the Renew Arlington Community Redevelopment Area in accordance with the requirements of Chapter 163 of the Florida Statutes. It makes required findings and determinations regarding the CRA and establishes the City Council as the community redevelopment agency for the Renew Arlington CRA. The bill amends Ordinance Code Chapter 55 – Economic Development – to create a new Renew Arlington CRA Advisory Board and to correct various scrivener's errors in the chapter relating to the Jacksonville International Airport CRA and the Soutel/Moncrief CRA. The bill amends Ordinance Code Chapter 500 – Community Redevelopment – to add the Renew Arlington CRA to the list of other CRAs and their boundaries. It amends Ordinance Code Chapter 111 – Special Revenue and Trust Accounts – to create a Renew Arlington CRA trust fund pursuant to state law to collect and disburse the tax increment funds collected in the CRA and directs the Tax Collector to establish the 2015 tax assessment as the base year for calculating the CRA's tax increment.

**Background Information:** The City has been in the process of creating a new community redevelopment area/tax increment district in the Old Arlington area for the past year, beginning with a declaration of slum and blight conditions (via Resolution 2015-476) and a subsequent CRA study and development of a draft redevelopment plan for the area by a joint team of SPG, Genesis and Acuity Design Group. This ordinance adopts the attached community redevelopment plan showing how the area is intended to be revitalized through the accomplishment of 11 primary objectives (which are primarily the responsibility of government agencies, such as roadway, utility and other infrastructure improvements, regulatory enforcement steps, land development patterns, land acquisition and preparation for redevelopment, etc.) and 4 community objectives (longer-term secondary goals involving activities such as marketing and branding, public safety improvements, public-private partnerships for redevelopment programs, etc.). The bill establishes 2015 as the baseline year from which the tax increment reserved for use in the CRA is calculated. The City Council is designated as the CRA Agency.

**Policy Impact Area:** Arlington redevelopment

**Fiscal Impact:** Undetermined – the ad valorem property tax increment (growth) above the 2015 baseline year revenue will be deposited into a trust account for use on improvements within the Renew Arlington CRA.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-739

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** TEU

**Date of Analysis:** October 30, 2015

**Type of Action:** Street Naming

**Bill Summary:** The ordinance is regarding Chapter 745 (Addressing and Street Naming Regulations), *Ordinance Code*; Renaming Freedom Commerce Parkway to Prominence Parkway in Council District 11; Directing the Legislative Services Division to forward this ordinance to the Planning and Development Department.

**Background Information:** The Freedom Commerce Center Office Park has recently had a change in ownership. The new owner has renamed the vacant office park to Prominence Parkway as part of its re-branding efforts. The new owner seeks to revitalize the office park and the surrounding Baymedows communities by enhancing and upgrading existing facilities, landscaping and aesthetics to the office park. The renaming of Freedom Commerce Parkway eliminates confusing and allows for the precise location of properties. The 911 Emergency Addressing Advisory Committee has determined that the proposed street name change would not create a safety issue, and that the renaming of this roadway to reflect the new ownership and name change of the Prominence Parkway would be consistent with the City's Street Naming Policy.

**Policy Impact:** Public Works/911 Emergency Addressing Advisory Committee/Planning & Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-740

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** October 30, 2015

**Type of Action:** Appropriation

**Bill Summary:** The ordinance concerns a continuation grant. The ordinance appropriates \$4,529,468 in State Housing Initiative Partnership (SHIP) Program funding received from the Florida Housing Finance Corporation (\$4,277,004 for the 2015-2016 grant period and \$252,464 in additional 2014-2015 funding) to provide a range of affordable housing activities for low-, moderate-, and middle-income residents of Duval County, as initiated by B.T. 15-109; it provides a carryover of funds from year to year until such funds are expended or lapse according to the originating State or Federal program grant.

**Background Information:** SHIP was created by the Florida Legislature in 1992 to enable local communities to address affordable housing needs. The program mandates that the State return to local communities a portion of the taxes that the State levies on commercial property transactions (deed stamps). The State returns a portion of the deed stamp revenues each year in the form of SHIP funds for affordable housing. The funds are allocated to programs designed to expand the availability of decent and affordable housing for low and very low income individuals and families.

**Policy Impact:** Planning & Development Department/Housing & Community Development Division

**Fiscal Impact:** The ordinance appropriates \$4,529,468.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-741

**Sponsor:** Council President at the request of the Mayor:

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F; RCDPHS

**Date of Analysis:** October 30, 2015

**Type of Action:** Appropriation; CIP Amendment

**Bill Summary:** The ordinance appropriates \$16,853.42 in proceeds from the Wells Fargo land donation located at 1450 Hickman Road (the "property") behind Fire Station #20 at 1443 Huffingham Lane in order to clear the building on the property, grade the property, and install fencing to provide additional parking and storage at Fire Station #20, as initiated by B.T. 15-110; the ordinance amends the 2016-2020 five-year Capital Improvement Program, approved by Ordinance 2015-505-E, to provide funding for the project entitled "Fire Station #20 (Renovation)".

**Background Information:** Wells Fargo recently obtained the property at 1450 Hickman Road; the property is eligible for donation. This property is located directly to the west of and sharing a property line with Fire Station #20. Wells Fargo's REO Donation program is designed to facilitate the transfer of Wells Fargo-owned properties to local municipalities or public nonprofits. In an effort to stabilize neighborhoods and prevent blight, Wells Fargo expects all donated properties to be secured and maintained and used for any need that might support the community.

**Policy Impact:** Jacksonville Fire & Rescue Department/Fire Operations

**Fiscal Impact:** The ordinance appropriates \$16,853.42

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2015-742

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** TEU

**Date of Analysis:** October 23, 2015

**Type of Action:** Street Renaming

**Bill Summary:** This bill renames a segment of UNF Drive between St. Johns Bluff Road and Interstate 295 to "Town Center Parkway" in Council District 4; waives the requirements of Section 745.105(G), *Ordinance Code*; and directs the Legislative Services Division to forward this ordinance to the Planning and Development Department.

**Background Information:** A request for an address assignment was submitted by Baptist Health Emergency Center currently addressed on UNF Drive. The Planning and Development Department's Address Section staff and Baptist Health representatives agree that the "UNF Drive" assignment creates confusion by inadvertently causing travelers to exit Interstate 295 on the east side rather than the west side of the Interstate, where the Emergency Center is located. Renaming this segment of UNF Drive between St. Johns Bluff Road and Interstate 295 eliminates confusion and allows for the precise location of properties.

Property owners impacted by the change were notified and invited to a public meeting on August 5, 2015, for discussion. During the meeting, 911 Emergency Addressing Advisory Committee determined proposed change would eliminate confusion for locating the Emergency Center and recommended renaming segment. The Jacksonville Historic Preservation Commission reviewed 911 Advisory Committee's recommendation and made a determination there was no historical impact on August 26, 2015.

**Policy Impact Area:** Jacksonville Historic Preservation Commission, Planning & Development Department, Jacksonville Fire & Rescue Department, Jacksonville Sheriff's Office

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2015-743

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** October 23, 2015

**Type of Action:** Appropriation of Continuation Grant

**Bill Summary:** This bill appropriates an additional \$14,500 for the Hazard Mitigation Grant Program Project; provides a carryover of funds to FY 2016-2017; authorizes the Mayor, or his designee, and the Corporation Secretary to execute and deliver, for and on behalf of the City, the Modification to Sub-grant Agreement between the Division of Emergency Management and City of Jacksonville; amends the 2016-2020 Five-Year Capital Improvement Program approved by Ordinance 2015-505-E to provide funding for the project entitled "Public Buildings – Wind Retrofit Project"; and provides for City Oversight by the Public Works Department.

**Background Information:** The purpose of the continuation grant is to harden five Public Works buildings by installing Accordion style, roll up covers or impact resistant screens on all remaining building openings to withstand wind speeds of 120 miles per hour. These retrofits are intended to reduce/mitigate the damage that may occur from severe weather or other hazards.

The Council finds that the deferral of this amendment of the CIP until the next annual budget and CIP review will be detrimental to the best interests of the community because such deferral will result in the loss of grant funds.

The appropriation of \$14,500 breakdown includes:

- \$10,875 from the Federal Emergency Management Agency (FEMA) through the Florida Division of Emergency Management
- \$3,625 in Local Matching Funds from the Reserve for Federal Programs

**Policy Impact Area:** Public Works Department

**Fiscal Impact:** The appropriation of \$14,500 as initiated by B.T. 16-001.

**Analyst:** Mitchell



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**Bill Type and Number:** Ordinance 2015-744

**Introducer/Sponsor(s):** Council Members Boyer, Anderson, Crescimbeni, Gulliford, Lopez-Brosche and Schellenberg

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, R

**Date of Analysis:** October 29, 2015

**Type of Action:** Ordinance Code amendment; request for one cycle emergency action

**Bill Summary:** The bill amends Ordinance Code Chapter 106 – Budget and Accounting Code – to require the Information Technology Division to submit a report to the Council Finance Committee in March of each year listing recurring maintenance needs and recommendations for changes to the division’s IT Systems Development Program budget. The bill also establishes annual capital expense minimums and targets for recurring annual expenses on computer, networking and radio equipment, with a requirement to provide a detailed explanation for any deviation from the required minimum expenditure levels and a requirement to include an exhibit to the annual IT System Development Program budget showing any existing project backlogs.

**Background Information:** The bill was generated by the work of the Special CIP Committee and its discussions with the administration about the need to consistently budget sufficient funds each year to keep the City’s computer and radio equipment constantly refreshed and up to current standards. This bill establishes minimums and recommended target expenditures in several categories and requires reporting to the Finance Committee of any deviations from the prescribed ranges and of any persistent equipment maintenance/replacement backlogs so that the Finance Committee can be prepared to discuss the funding needs in the annual budget process.

**Policy Impact Area:** Information Technology budgeting

**Fiscal Impact:** The bill establishes the following suggested minimums and target expenditures in the following areas:

	Suggested Minimum	Target
IT operating subfund 537	\$500,000	\$520,000
IT mobile radio refresh subfund 538	\$1,000,000	\$1,200,000
IT tower UPS refresh subfund 534	\$90,000	\$95,000

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2015-745

**Introducer/Sponsor(s):** Council Member Katrina Brown

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, R

**Date of Analysis:** October 29, 2015

**Type of Action:** Council Rules amendment

**Bill Summary:** The bill amends Council Rules Chapter 2 – Committees – to require that the bills relating to the City’s annual budget adoption (the budget ordinance, millage levy ordinances, CIP and ITECH 5-year capital plans and Banking Fund ordinance) shall be referred to a Committee of the Whole in August of each year for consideration and a recommendation to the full Council for action before the first Council meeting in October. The Council President shall appoint a council member to act as Chair of the Committee of the Whole, who may be the chair of the Finance Committee. The amendment also waives the requirement of a 2/3 majority vote for a bill to be referred to a Committee of the Whole as it relates to review of the budget-related ordinances and provides that those bills need not be previously referred to a standing, special or select committee before referral to a Committee of the Whole.

**Background Information:** The amendment would provide that the annual budget and its various related bills would be reviewed and recommendations for amendment made by all council members sitting as a Committee of the Whole rather than by the Finance Committee. The Committee of the Whole would arrive at committee recommendations on all the bills which would then be referred to the full Council for final action.

**Policy Impact Area:** Budget review process

**Fiscal Impact:** Undetermined

**Analyst:** Clements

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-746

**Sponsor:** Land Use and Zoning Committee

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** LUZ

**Date of Analysis:** October 23, 2015

**Type of Action:** Approval and Authorization of First Amendment to Development Agreement

**Bill Summary:** This bill approves and authorizes the Mayor and Corporation Secretary to execute and deliver, the First Amendment to Development Agreement between the City of Jacksonville and Publix Super Markets, Inc., as approved by Resolution 2001-561-A, extending the duration of the Development Agreement to September 7, 2020; and amends the calculations of the annual renewal fee for the purpose of reserving Traffic Circulation Capacity, pursuant to Part 2, Chapter 655, *Ordinance Code*.

**Background Information:** The development, now known as "Pattillo – Publix" (CCAS NO. 24048), consists of approximately 33.95± acres of vacant Industrial Land, located on Beaver Street between Blair Road and Wheeler Road in Council District 12. On August 24, 2015, Publix submitted its Request for Amendment to the Development Agreement for a five (5) year extension; and an increase of the multiplier from two (2) to three (3) in the calculation of the annual renewal fee.

**Policy Impact Area:** Planning and Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-747

**Sponsor:** Land Use and Zoning Committee

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** LUZ

**Date of Analysis:** October 23, 2015

**Type of Action:** Approval and Authorization of the amendment to the Development Agreement

**Bill Summary:** This bill approves and authorizes the Mayor and Corporation Secretary to execute and deliver, the amendment to Development Agreement between the City of Jacksonville and R.L.R. Investments, LLC, as approved by Resolution 2001-561-A, extending the duration of the Development Agreement to September 7, 2020; and amends the calculations of the annual renewal fee for the purpose of reserving Traffic Circulation Capacity, pursuant to Part 2, Chapter 655, *Ordinance Code*.

**Background Information:** The development, now known as "Pattillo – R.L.R. Investments" (CCAS NO. 24048), consists of two parcels, approximately 22.62± acres and 25.46± acres, respectively, located on 10319 General Avenue in Council District 12. On September 3, 2015, R.L.R. submitted its Request for Amendment to the Development Agreement for a five (5) year extension; and an increase of the multiplier from two (2) to three (3) in the calculation of the annual renewal fee.

In January 2005, Pattillo assigned its entire interest in the Development Agreement to R.L.R. Investments, LLC., who requested and received an automatic 4-year extension pursuant to the Community Planning Act. In November 2012, R.L.R. bifurcated and partially assigned its interest in the Development Agreement to Publix Super Markets, Inc.

**Policy Impact Area:** Planning and Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-748

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, RCDPHS

**Date of Analysis:** October 29, 2015

**Type of Action:** Designation of brownfield property

**Bill Summary:** The bill designates property at 590 Beautyrest Avenue near I-10 and Cassatt Avenue as a brownfield area for environmental rehabilitation and economic development purposes.

**Background Information:** The 4.9 acre property owned by KWM, Inc. is for sale and the purchaser, EJCON Corporation, has discovered petroleum contamination in the soil on a portion of the site during the pre-sale due diligence process. Partial remediation has been done by the current owner and additional work needs to be done. Designation of the property as a brownfield will aid the owner in seeking financial assistance from the Florida Department of Environmental Protection to help pay for the cleanup work. EJCON plans to use the vacant warehouse on the site to operate a business employing 5 people.

**Policy Impact Area:** Environmental remediation; economic redevelopment

**Fiscal Impact:** Undetermined

**Analyst:** Clements

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-749

**Introducer/Sponsor(s):** Council President at the request of the Jacksonville Housing Finance Authority

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:**

**Date of Analysis:** October 29, 2015

**Type of Action:** Authorizing issuance of housing revenue bonds; authorizing application for private activity bond volume cap allocation; requiring additional Council action prior to bond sale

**Bill Summary:** The bill authorizes the Jacksonville Housing Finance Authority to issue up to \$50 million of homeowner mortgage revenue bonds, which may be used for the purpose of purchasing mortgage loans originated by local lenders for the purchase or rehabilitation of single family homes in Duval County, or for the purpose of refunding previously-issued mortgage revenue bonds, subject to additional Council approval before the sale of the bonds. The bill authorizes the JHFA to apply to the state for a private activity bond volume cap allocation from the regional pool.

**Background Information:** Council approval of the bond sale is contingent upon the Authority providing the Council a written report containing specific financing details regarding the use of budgeted funds, costs of issuance, and other information which may be required by the Council. The Bonds issued by the Authority for the project shall not be deemed to constitute a debt, liability, or obligation payable from the general revenues of the Authority or the City, and the general credit and taxing power of the City are not pledged to the payment of the bonds.

**Policy Impact Area:** Affordable housing financing

**Fiscal Impact:** The bill authorizes the sale of up to \$50 million in homeowner mortgage revenue bonds contingent upon further approval of detailed uses by the City Council.

**Analyst:** Clements

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-753

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 26, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of William B. Killingsworth as Director of the Planning and Development Department.

**Background Information:** Sec. 30.101, *Ordinance Code*, provides that the Director shall have a master's degree in public administration, urban planning or a related field or shall have ten years' professional and administrative experience in a managerial capacity, at least five of which shall be in an urban planning agency or organization.

Mr. Killingsworth received a bachelor's degree in business administration, with a major in real estate and urban analysis, from the University of Florida. He is the Community Development Director with the *Florida Department of Economic Opportunity*. Mr. Killingsworth retired from the City of Jacksonville in 2013, after 22 years of service, within the Planning and Development Department. He was appointed Chief of Community Planning in 2008 and Director of Planning and Development in 2009.

**Policy Impact Area:** Planning and Development Department operations

**Fiscal Impact:** The salary range for this position is \$103,828 - \$169,281 per year and, according to information provided by the Mayor's Office, Mr. Killingsworth will receive \$135,000 annually.

**Analyst:** Merritt

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-754

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 26, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Folks M. Huxford as the Current Planning Chief within the Planning and Development Department.

**Background Information:** Section 30.302, *Ordinance Code*, provides that the Chief shall have a college degree in urban planning, community planning, regional planning, architecture, geography or landscape architecture, public administration, or a related field and at least seven years' experience in comprehensive community planning, or at least five years of experience with a master's degree in any of the listed fields, or commensurate training and experience, and shall have proven administrative experience.

Mr. Huxford, a Duval County resident, received a bachelor's degree in history from Valdosta State University and a bachelor's degree in political science from the University of North Florida. He has been employed with the City of Jacksonville, within the Planning and Development Department, since 1987, working his way up from City Planner to Zoning Administrator in 2008, a position he held until his appointment as Chief of Current Planning in 2013. Mr. Huxford was appointed as Director of Planning and Development earlier this year.

**Policy Impact Area:** Planning and Development Department / Current Planning Division operations

**Fiscal Impact:** The salary range for this position is \$70,566 - \$115,210 per year and, according to information provided by the Mayor's Office, Mr. Huxford will receive \$115,000 annually.

**Analyst:** Merritt



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**LEGISLATIVE SUMMARY**

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-755

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 26, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of John P. Pappas, P.E. as the Director of the Public Works Department.

**Background Information:** Sec. 32.102, *Ordinance Code*, provides that the Director shall be registered by the State of Florida as a Professional Engineer and have at least five years in industrial or municipal public works.

Mr. Pappas, a Duval County resident, received a bachelor's degree in civil engineering from the University of Florida and is a Florida registered Professional Engineer. He has been employed with the City of Jacksonville since 1985, working his way up from Engineer Associate. Mr. Pappas was appointed City Engineer in 2002, Deputy Director of Public Works in 2007, and Operations Director in 2014.

**Policy Impact Area:** Public Works Department operations

**Fiscal Impact:** The salary range for this position is \$111,980 - \$182,824 per year and, according to information provided by the Mayor's Office, Mr. Pappas will receive \$147,000 annually.

**Analyst:** Merritt

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-756

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 26, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Daryl T. Joseph as the Director of Parks, Recreation and Community Services.

**Background Information:** Section 28.102, *Ordinance Code*, provides that the Director shall have a bachelor's degree or higher from an accredited college or university in recreation, sociology, psychology, public/business administration, management or similar field and at least five years of progressively responsible experience in a management or executive position, with certification within field of expertise preferred.

Mr. Joseph, a Duval County resident, received a master's degree in Public Administration from the University of North Florida. He has been employed with the City of Jacksonville since 2004, working his way up from Recreation Planner to Manager of Park Services, a position he has held since May 2014. Mr. Joseph has been the "interim" Director of Parks, Recreation and Community Services since June 2015.

**Policy Impact Area:** Parks, Recreation and Community Services Department operations

**Fiscal Impact:** The salary range for this position is \$103,685 - \$169,281 per year and, according to information provided by the Mayor's Office, Mr. Pappas will receive \$115,000 annually.

**Analyst:** Merritt

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-757

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 26, 2015

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Kelli A. O'Leary, as Director of Employee Services.

**Background Information:** Section 33.102, *Ordinance Code*, provides that the Director shall have a bachelor's degree or higher from an accredited college or university and at least five years of full-time experience in human resources management.

Ms. O'Leary received a bachelor's degree from Michigan State University and has over ten-years of experience in the field of Human Resources, including six-years at the director and vice president level. She has been employed with the City of Jacksonville since her appointment as Director of Employees Services in April 2014.

**Policy Impact Area:** Employee Services Department operations

**Fiscal Impact:** The salary range for this position is \$103,685 - \$169,281 per year and, according to information provided by the Mayor's Office, Ms. O'Leary will receive \$135,000 annually.

**Analyst:** Merritt

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-758

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 28, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Kelly Flanagan as a member of the JEA Board, replacing Helen Albee, for an unexpired term ending February 28, 2016, followed by a first full four-year term ending February 28, 2020.

**Background Information:** The JEA is established pursuant to Article 21, *Jacksonville Charter*, and authorized to own, manage and operate a utilities system within and without the City of Jacksonville. The JEA is created for the express purpose of acquiring, constructing, operating, financing and otherwise have plenary authority with respect to electric, water, sewer, natural gas and such other utility systems as may be under its control now or in the future. Section 21.03(a), *Jacksonville Charter*, provides that the seven members of the JEA Board are to be city residents and electors appointed by the Mayor and confirmed by Council.

Ms. Flanagan, Duval County voter, received a master's degree in sports management from Columbia University and a master's degree in business administration from Saint Joseph's University. She is the Chief Financial Officer for the Jacksonville Jaguars and resides in the Riverside area within Council District #14.

**Policy Impact Area:** JEA Board operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Merritt

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-759

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 26, 2015

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of David M. "Dave" Harrell as the Sports and Entertainment Officer.

**Background Information:** Section 54.102, *Ordinance Code*, provides that the Sports and Entertainment Officer shall have a bachelor's degree or higher from an accredited university or college and shall possess at least 5 years professional experience in sports and/or entertainment management, with a preference given to a candidate with collegiate, Olympic, professional, or municipal sports experience.

Mr. Harrell received a bachelor's degree in communication from the University of Missouri and has been employed within the sports industry for over 18 years. He has been employed with the City of Jacksonville since his appointment as Sports and Entertainment Officer in August 2014.

**Policy Impact Area:** Sports and Information Office operations

**Fiscal Impact:** The salary range for this position is \$111,980 - \$182,824 per year and, according to information provided by the Mayor's Office, Mr. Herrell will receive \$155,000 annually.

**Analyst:** Merritt

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY

**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-760

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 26, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Mary E. "Marcie" Turner, Ph.D., as a member of the Public Service Grant Council, replacing Christopher Rose for a partial term ending December 31, 2016.

**Background Information:** The Public Service Grant Council is established pursuant to Chapter 118, *Ordinance Code*, and charged with the review and evaluation of all Public Service Grant applications and responsibility for making funding recommendations to the Mayor and City Council for Public Service Grants. Section 118.803, *Ordinance Code*, provides that seven of the members shall be appointed by the Mayor and confirmed by City Council.

Dr. Turner received her Ph.D. in clinical psychology from Fordham University and is a retired Psychologist. She resides within Council District #3.

**NOTE:** This bill may need to be amended to reflect the name of the appointee as **Mary "Marcie" Turner**.

**Policy Impact Area:** Public Service Grant Council operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Merritt

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Resolution 2015-761

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** R

**Date of Analysis:** October 27, 2015

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Jeanne M. Miller as a member of the Jacksonville Transportation Authority (JTA), filling the seat formerly held by Allison Korman Shelton, for a first full term ending May 31, 2019.

**Background Information:** The JTA is established pursuant to Chapter 349, *Florida Statutes*, and charged to acquire, hold, construct, improve, maintain, operate, own, and lease the Jacksonville Expressway System; and the JTA may acquire, hold, construct, improve, operate, maintain, and lease a mass transit system; and plan, develop, finance, construct, own, lease, purchase, operate, maintain, relocate, equip, repair, and manage those public transportation projects, such as express bus services; bus rapid transit services; light rail, commuter rail, heavy rail, or other transit services; ferry services; transit stations; park-and-ride lots; transit-oriented development nodes; or feeder roads, reliever roads, connector roads, bypasses, or appurtenant facilities, that are intended to address critical transportation needs or concerns in the Jacksonville; in addition to the other powers and duties provided, JTA shall have the power and responsibility to formulate and implement a plan for a mass transit system that will serve Duval County and the greater Jacksonville area.

Pursuant to Sec. 349.03(2), *Florida Statutes*, three of the seven members of the board are appointed by the Mayor of the City of Jacksonville subject to confirmation by the Council of the City of Jacksonville.

Ms. Miller, a Duval registered voter, received a law degree from Florida State University and is the Executive Director for the *Jacksonville Civic Council, Inc.* She was employed with the City of Jacksonville (2002-2006) as an Assistant General Counsel and as the Deputy Director of the JEDC. Ms. Miller has previously served on the Cultural Service Grant Committee, Charter Revision Commission and the Municipal Code Enforcement Board. She resides in the Riverside area within Council District #14.

**Policy Impact Area:** Jacksonville Transportation Authority Board operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Merritt

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377

117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-762

**Introducer/Sponsor(s):** Council Member Crescimbeni

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:** F, RCDPHS, R, Waterways Commission

**Date of Analysis:** October 29, 2015

**Type of Action:** Authorizing execution of public transportation joint participation agreement with FDOT; requesting one cycle emergency action

**Bill Summary:** The bill authorizes execution of a public transportation joint participation agreement with FDOT for receipt and expenditure of a \$450,000 federal grant for operation of the St. Johns River Ferry. One cycle emergency action is requested.

**Background Information:** The Federal Lands Access Program (FLAP) grant is federal funding from the Federal Highway Administration; FDOT is the conduit for the transmittal of the funding to the St. Johns River Ferry. The total amount of the grant was \$900,000, to be administered over a two-year interval. This bill approves the second year allocation. The ferry qualified for this federal grant because the ferry provides access to federal lands, namely the Mayport Naval Station and the Timucuan Preserve.

**Policy Impact Area:** St. Johns River Ferry operations

**Fiscal Impact:** The bill authorizes an agreement for expenditure of the second year grant of \$450,000.

**Analyst:** Clements



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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-763

**Introducer/Sponsor(s):** Council Member Crescimbeni

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:**

**Date of Analysis:** October 29, 2015

**Type of Action:** Appropriation; Ordinance Code waiver

**Bill Summary:** The bill appropriates \$100,332.17 in capital project funds from project construction accounts to Art in Public Places expenditure accounts for each of those projects so that the Art in Public Places Commission can procure the artwork for each of the projects. The bill waives a provision of Ordinance Code Chapter 126 – Procurement Code – to permit a variance from the required percentage allocation of Art in Public Places appropriations to administration (10%) and maintenance (5%) and waives a provision of Chapter 111 – Special Revenue and Trust Accounts – to permit an expenditure of \$756 from the Inmate Welfare Trust Fund for public art.

**Background Information:** During the course of its work the Special CIP Committee was informed about several capital construction projects for which the mandatory 0.75% Art in Public Places allocation was reserved but never spent. This bill appropriates the funds for each project's art purchase from the project construction budget to an Art in Public Places expenditure account for that project. The waiver for the use of the Inmate Welfare Trust Fund derives from the fact that that trust fund was used to finance the construction of a new medical clinic at the Montgomery Correctional Facility so that inmates could receive medical treatment on-site rather than being transported to UF Health Jacksonville for medical care. The trust fund requires that it be used for inmate welfare purposes as defined in state law. Since the construction project was funded from that source, the Art in Public Places allocation comes from that source as well, necessitating the waiver to allow its use for an art purchase.

**Policy Impact Area:** Art in Public Places appropriates \$100,332.17 in capital project funds for mandatory Art in Public Places expenditures.

**Fiscal Impact:** The bill

**Analyst:** Clements

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**JEFFREY R. CLEMENTS**  
Chief of Research  
(904) 630-1377



117 West Duval Street  
City Hall, Suite 425  
Jacksonville, FL 32202  
FAX (904) 630-3403

**Bill Type and Number:** Ordinance 2015-764

**Introducer/Sponsor(s):** Council President

**Date of Introduction:** October 27, 2015

**Committee(s) of Reference:**

**Date of Analysis:** October 29, 2015

**Type of Action:** City Charter amendment

**Bill Summary:** The bill amends City Charter Article 21 – JEA – to establish a revised calculation for the annual JEA contribution to the City based on a percentage of JEA’s gross revenue and including provision for a transfer of 30.34 metric tons per year of total nitrogen water quality credits from the JEA to the City at no cost through September 30, 2023.

**Background Information:** The President explained to the Special Committee on the JEA Agreement that his intention is to introduce this bill as a “placeholder” to begin the process of approving a new contribution agreement with the JEA. It is intended to be amended as the Special Committee continues its work and develops a framework for a revised agreement that will then be negotiated with the JEA. This proposed revision changes the basis of the annual contribution from a calculation based on a millage rate multiplied by the number of kilowatt hours of electricity and the number of cubic feet of water sold by JEA to a percentage of gross revenue basis (6.2%) with a minimum contribution of \$114,184,000 per year, representing the gross revenue calculation for the base year of 2015-16. The bill also provides that the JEA will transfer 30.34 metric tons per year of total nitrogen water quality credits to the City at no cost through September 30, 2023, at which point new federal water quality regulations are expected to be imposed. Currently the City is purchasing BMAP water quality credits from the JEA, which has made sewage treatment plant improvements that exceed the utility’s nitrogen reduction targets, making available “excess” credits which the City needs to meet its own nitrogen reduction targets.

**Policy Impact Area:** JEA annual contribution agreement

**Fiscal Impact:** The bill establishes a new annual contribution calculation formula and establishes a minimum contribution of \$114,184,000 per year.

**Analyst:** Clements