

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

JEFFREY R. CLEMENTS
Chief of Research
(904) 630-1377



117 West Duval Street
City Hall, Suite 425
Jacksonville, FL 32202
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Bill Type and Number: Ordinance 2018-0660

Introducer/Sponsor(s): Introduced by the Transportation, Energy and Utilities Committee

Date of Introduction: 10/9/18

Committee(s) of Reference: TEU, F, LUZ

Date of Analysis: 10/11/18

Type of Action: Establishment of Community Development; Ordinance Code amendment District

Bill Summary: This bill will establish an independent special district named Alta Lakes Community Development District ("Alta Lakes CDD"). This will describe the external boundaries of Alta Lakes CCD, the naming of Alta Lakes CDD and the naming the initial Alta Lakes CDD Board of Supervisors. The bill grants special powers to the CDD pursuant to state law.

Background Information: D. R. Horton, Inc. - Jacksonville, a Florida corporation, petitioned the City Council to establish a community development district named Alta Lakes Community Development District (the "Alta Lakes CDD") on approximately 278.95 acres lying wholly within the boundaries of the City.

The Office of General Counsel reviewed the Petition and found that it was sufficient and complete to permit the fair and informed consideration of the matter by the Council has prepared and submitted its Final Report of Counsel.

The Planning and Development Department provided its report and recommendation regarding the Petition to the Transportation, Energy and Utilities Committee.

The special powers granted to the CDD include the establishment, acquisition, construction, equipping and maintenance of recreational facilities in the district.

Policy Impact Area: Creation of independent Community Development District

Fiscal Impact: No known fiscal impact

Analyst: Distel

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Bill Type and Number: Ordinance 2018-0661

Introducer/Sponsor(s): Introduced by the Transportation, Energy and Utilities Committee

Date of Introduction: 10/9/18

Committee(s) of Reference: TEU, F, LUZ

Date of Analysis: 10/11/18

Type of Action: Amending of Community Development district boundary

Bill Summary: This bill removes approximately 25.41 acres from the Beach Community Development District, reducing its size from 600.36 acres to 574.94 acres.

Background Information: The Board of Supervisors of the District petitioned the City of Jacksonville to amend the District's boundaries to remove approximately 25.41 acres from the District.

In the opinion of Counsel as contained in the Initial Reports, the Petition originally submitted was not sufficient and complete to permit the fair and informed consideration of the matter by the Council, thus the Initial Report requested clarification and additional information regarding the Petition.

The Petitioner provided the requested clarification and additional information, which is contained in the Amended Petition that is on file with the Legislative Services Division as part of this ordinance.

The provisions of this Ordinance are intended to be severable and if any provision is declared invalid or unenforceable by a court of competent jurisdiction, such provision shall be severed and the remainder shall continue in full force and effect with the Ordinance being deemed amended to the least degree legally permissible.

Policy Impact Area: Reduction in CDD acreage

Fiscal Impact: Board of Supervisors of the District has paid the required fee to defray the City's cost of review and consideration

Analyst: Distel

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Bill Type and Number: Resolution 2018-662

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: F

Date of Analysis: October 11, 2018

Type of Action: Authorization of economic development agreement; commitment to QTI local match; designation of oversight agency; affirmation of compliance with Public Investment Policy; fast-track approval request

Bill Summary: The bill authorizes execution of an economic development agreement between the City and Project Glass (identity temporarily confidential) to support expansion of the company's operations in Jacksonville. It commits the City to a local Qualified Targeted Industry (QTI) match to the state's grant for the project with a high impact sector bonus. The Office of Economic Development is designated as the City's oversight agency. The bill affirms the compliance of the project's incentives with the City's Public Investment Policy. Two-reading fast-track approval is requested.

Background Information: Project Glass is a company that manufactures home improvement projects and is looking for an East Coast manufacturing site. The company proposes to lease an existing 70,000 square foot building in Northwest Jacksonville and create 135 new jobs by the end of 2023 at an average wage of \$46,472. The City proposes to make a local QTI match of \$1,000 per job (20%) to the State's \$4,000 per job (80%) for a total of \$5,000 per job or a total of \$675,000, payable over 8 years beginning in 2020. The Office of Economic Development calculates a positive return on investment of 3.97 for the project.

Policy Impact Area: Economic development

Fiscal Impact: The City would commit to a local QTI match of \$135,000 payable over 8 years.

Analyst: Clements

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Bill Type and Number: Resolution 2018-663

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: F

Date of Analysis: October 11, 2018

Type of Action: Authorization of economic development agreement; authorizing REV grant; designation of oversight agency; Public Investment Policy waiver; fast-track approval request

Bill Summary: The bill authorizes execution of an economic development agreement between the City and Project Empire (identity temporarily confidential) to support location of a warehouse/distribution center in Jacksonville. It authorizes a Recapture Enhanced Value (REV) grant of up to \$3.3 million representing a grant of 50% of the enhanced value for 10 years in consideration of the company creating up to 250 new full-time jobs and making a private capital investment of \$72 million. The bill designates the Office of Economic Development as the City's oversight agency. The bill waives the portion of the Public Investment Policy that requires that REV grants incentivize at least 10 new jobs that pay equal to or greater than 100% of the State of Florida average wage. Fast-track approval on second reading is required.

Background Information: Project Empire is a national distributor of an assortment of household goods. The company is seeking a location for a substantial warehouse/distribution facility and is considering an 80-acre site at Cecil Commerce Center on which to construct and equip a 1 million square foot facility at a cost of \$72 million. The bill would authorize a REV grant in the amount of up to \$3.3 million, which would require the company to invest a minimum of \$40 million in the project site no later than December 31, 2020. The Public Investment Policy waiver is being requested to allow the REV grant to be provided in consideration of the creation of jobs that, at an average wage of \$33,000 (plus benefits), do not pay wages that equal or exceed the State of Florida average wage. The OED recommends the waiver because of the substantial private capital investment being proposed, the project's use of JAXPORT to import products for distribution, and the proposed location of the project at Cecil Commerce Center, which would generate revenue to the City from sale of the land (at an estimated cost of \$757,569) via Hillwood, the City's master developer at Cecil.

Policy Impact Area: Economic development

Fiscal Impact: The City commits to a REV grant of up to \$3.3 million; it would receive an estimated \$757,659 in revenue for the land sale to accommodate the development at Cecil Commerce Center.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-672

Sponsor: Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: TEU

Date of Analysis: October 12, 2018

Type of Action: Right-of-Way Closure

Bill Summary: The ordinance closes, abandons and/or disclaims a vacant, unopened, and unimproved right-of-way in the vicinity of Herschel Street and Lexington Avenue, in Council District 14, established in the Lake Side Park Plat, Plat Book 6, page 44, of the Public Records of Duval County, at the request of Steven A. Griffin of Lexington Avenue Property, LLC, an adjacent property owner.

Background Information: The closure and abandonment of this right-of-way is requested by the applicant to allow the applicant to expand his residential property. The adjacent land owner approves of the closure. The closure is 128 feet by 16. The applicant has no plans for making any additions or changes to the property at this time. There were no objections from City, state or utility agencies to the closure of the right-of-way. The right-of-way contains no infrastructure.

Policy Impact: Public Works/Real Estate Division

Fiscal Impact: The applicant has paid a \$2,091.00 closure application fee.

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-673

Sponsor: Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: TEU

Date of Analysis: October 12, 2018

Type of Action: Right-of-Way Closure

Bill Summary: The ordinance closes, abandons and disclaims a portion of an unnamed, unopened, and unimproved right-of-way between Rampart Road and I-295 West Beltway Expressway South in Council District 10, established in Plat Book 5, page 93, Jacksonville Heights, of the Public Records of Duval County, at the request of John H. Moye and Walter Smith of W. Smith Enterprises (Florida RV & Marine), the two adjacent owners.

Background Information: The closure is at the request of John H. Moye and Walter Smith of W. Smith Enterprises (Florida RV & Marine), the two adjacent property owners (the "Applicants"). The closed right-of-way is 60 feet wide by approximately 600 feet long, containing .83 acres. The closure and abandonment of this right-of-way is requested by the applicants to expand each of their properties by 30 feet in width. The applicants have no plans to develop or build on the abandoned property. There were no objections from City, state or utility agencies to closure of the right-of-way. The right-of-way contains no infrastructure.

Policy Impact: Public Works/Real Estate Division

Fiscal Impact: The applicants have paid the \$2,091.00 closure application fee.

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-674

Sponsor: Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: TEU

Date of Analysis: October 12, 2018

Type of Action: Surplus Property Conveyance

Bill Summary: The ordinance declares that certain parcel of real property, a tax reverted parcel located at 8910 Alligator Road, R.E. Number 002848-0125, in Council District 8 (the "subject parcel"), to be surplus to the needs of the City; it conveys the subject parcel to Michael A. Mason, the previous owner of record, for the amount of all delinquent taxes, together with interest and costs, in accordance with Section 197.592, Florida Statutes; the ordinance authorizes the Mayor and Corporation Secretary to execute any and all documents necessary for the conveyance.

Background Information: Florida Statutes authorizes the City to convey a tax reverted parcel to the previous owner of record upon payment to the City of the amount of all delinquent taxes, plus interest and costs. The subject parcel is a tax reverted residential dwelling that reverted to the City on March 26, 2018. The Real Estate Division has conducted an investigation of the "need," as required by Section 122.422, *Ordinance Code*, and has determined that the City has no need to retain the subject parcel.

Policy Impact: Public Works/Real Estate Division

Fiscal Impact: The previous owner of the subject property has paid all delinquent taxes plus interest and costs in the amount of \$6,110.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-675

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: October 4, 2018

Type of Action: Agreement authorization and designation of oversight agency

Bill Summary: This bill approves and authorizes a license agreement between the City of Jacksonville and 13-JAX, Inc. (Friends of Hemming Park) for office space in the Ed Ball Building. The term of this Agreement shall commence upon the Effective Date of the Agreement and will last for twelve months and will become month-to-month thereafter. The Agreement may be terminated by either party at any time for any reason with sixty days prior written notice. The Department of Parks, Recreation and Community Services will oversee the project.

Background Information: This Agreement provides approximately 1,846.6 square feet of office space located on the ground floor of the Ed Ball Building, formerly the Victoria's Cafe space, for the Friends of Hemming Park. The Friends of Hemming Park will use the office space for management and operations, as they must leave their current space at the Main Library.

Policy Impact Area: Friends of Hemming Park

Fiscal Impact: \$57,469.50 for space renovations will be paid from the Public Buildings account, the license fee for the premises is \$1 .00 per term.

Analyst: Hampsey

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Bill Type and Number: Ordinance 2018-676

Introducer/Sponsor(s): Council President pursuant to Chapter 380

Date of Introduction: October 9, 2018

Committee(s) of Reference: TEU, F

Date of Analysis: October 8, 2018

Type of Action: Authorization of a non-residential solid waste collection and transportation franchise

Bill Summary: This bill authorizes the Department of Public Works to grant a franchise for non-residential solid waste collection and transportation to United Site Services of Florida, LLC, pursuant to Chapter 380 (Solid Waste Management), Part 6 (Nonresidential Solid Waste Collection and Transportation Franchises), *Ordinance Code*; and provides for oversight by the Solid Waste Division of the Department of Public Works.

Background Information: The authorization allows the nonresidential franchise hauler to collect and transport nonresidential solid waste within the City. The hauler will pay a monthly franchise fee equal to 17% of gross receipts. United Site Services of Florida, LLC plans to provide roll-off dumper services in Duval County for commercial and industrial waste. The hauler estimates that 145 tons per month will be collected and transported to the City's Trail Ridge. The franchise is non-exclusive and allows the services throughout the county except for Urban Service Districts 2, 3, 4, and 5. The non-residential solid waste collection and transportation in the listed areas are regulated by the Beaches Communities and the town of Baldwin.

Policy Impact Area: Solid waste collection and transportation

Fiscal Impact: United Site Services of Florida, LLC paid the application fee of \$1,500.00, and responsible for a monthly franchise fee equal to 17% of gross receipts.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-679

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: TEU, F

Date of Analysis: October 8, 2018

Type of Action: Appropriation of grant funds

Bill Summary: This bill appropriates \$333,913.90 to provide funding for the Ocean and Bay Street Drainage Improvements, as initiated by B.T. 18-103; approves and authorizes the Mayor, or his designee, and the Corporation Secretary to execute the Construction Reimbursement Agreement between FDOT and City of Jacksonville; amends the 2019-2023 Five-Year Capital Improvement Program approved by Ordinance 2018-505-E; and provides for oversight by the Engineering and Construction Management Division of the Department of Public Works.

Background Information: The total appropriation consists of \$148,000.00 (grant funding from the Florida Department of Transportation - FDOT) and a transfer of \$185,913.90 (previously appropriated funds from the Bay Street Improvements – DIA Project). The funds are designated for the Ocean and Bay Street Drainage Improvements, as initiated by B.T. 18-103. Significant maintenance and repair are necessary to improve the draining system along Ocean Street from Forsyth Street to Bay Street. During heavy rains, the area experiences severe flooding. Thus, the repair and expansion of the existing drainage system are beneficial for public safety during intermittent weather.

Policy Impact Area: Downtown Investment Authority projects, Ocean & Bay Street drainage improvements, Construction reimbursement agreement

Fiscal Impact: The appropriation of \$333,913.90 as initiated by B.T. 18-103.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-680

Introducer/Sponsor(s): Council Member Ferraro

Date of Introduction: October 9, 2018

Committee(s) of Reference: NCSPHS

Date of Analysis: October 8, 2018

Type of Action: Approve a temporary moratorium on the establishment of adult arcades

Bill Summary: This bill approves the imposition of a six-month temporary moratorium on the issuance of Certificates of Occupancy and other approvals for adult arcades.

Background Information: Adult arcades, computer gaming establishments, are allowed in specific commercially zoned categories and are opening in various locations in proximity to schools, religious facilities, and some residential categories. These types of businesses are creating major concerns and complaints regarding noise, traffic, safety, and the incompatibility of the business with adjacent zoning uses. The moratorium will allow the City an opportunity to evaluate and establish local regulations and standards to balance the uses of private property as it relates to nuisance conditions or incompatibility.

Policy Impact Area: Adult arcade regulations

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-0681

Introducer/Sponsor(s): Introduced by Council Members Crescimbeni and Love

Date of Introduction: 10/9/18

Committee(s) of Reference: NCSPHS, R

Date of Analysis: 10/11/18

Type of Action: Renaming

Bill Summary: This bill will rename the Murray Hill Branch Library as the Bill Brinton Murray Hill Branch Library.

Background Information: William "Bill" Brinton moved to Jacksonville in 1959 with his family. His father was the Director of the Jacksonville Public Libraries. Bill Brinton was the preeminent expert in Jacksonville on the subject of City Charter amendments via citizen petition and referendum and was one of the leaders in an initiative to establish a dedicated millage for library system funding.

The City Council is recognizing the outstanding achievements of Bill Brinton and to memorialize his contributions to the City. The Council finds it to be a fitting tribute to this great man to rename the library in his honor.

Policy Impact Area: Renaming of Library

Fiscal Impact: Minimal costs for signage.

Analyst: Distel

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Bill Type and Number: Ordinance 2018-682

Introducer/Sponsor(s): Council President at the request of the JTA

Date of Introduction: October 9, 2018

Committee(s) of Reference: TEU

Date of Analysis: October 11, 2018

Type of Action: Authorization of interagency agreement; authorization to Public Works Department and Office of General Counsel to amend/modify permits; designation of oversight agency

Bill Summary: The bill authorizes execution of an interagency agreement between the City and the Jacksonville Transportation Authority (JTA) regarding construction and maintenance of public improvements needed for the Southwest Corridor Bus Rapid Transit system. The Department of Public Works is designated as the City's oversight and permitting agency for the project and the department and the Office of General Counsel are authorized to take all necessary actions to create, amend and/or modify applicable permits to facilitate the project.

Background Information: JTA's Bus Rapid Transit (BRT) system combines advanced traffic signal technologies, high frequency schedules, dedicated bus travel lanes, pre-board ticketing machines, and new buses to provide high speed service from the outskirts of the city into downtown in several corridors. The north corridor (Green Line) and southeast corridor (Blue Line) began operations in 2016 and 2017 and the east corridor (Red Line) is under construction with operation anticipated by December 2018.

This bill helps to facilitate the construction of the southwest corridor (Purple Line) by providing documentation required by the Federal Transit Administration to assure that the improvements constructed for the BRT system using federal grant funds will be properly maintained in the future. JTA is the grant applicant but the public improvements for the system (bus lane improvements, bike lanes, transit super stops, sidewalks and streetscaping) will be made in City of Jacksonville rights-of-way. The interlocal agreement being approved by this bill provides that the JTA will construct all of the facilities needed for the BRT system and that the City will subsequently be responsible for maintenance of busways, street markings, sidewalks, curbs, gutters and street lighting constructed using federal funds, while the JTA will be responsible for future maintenance of transit-specific infrastructure (transit stations, ticketing machines, etc.).

Policy Impact Area: Bus rapid transit deployment

Fiscal Impact: Minimal costs to City, which already maintains the current streets and sidewalks over which the BRT system will run.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-683

Introducer/Sponsor(s): Introduced by Council Member Gulliford

Date of Introduction: October 9, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: October 4, 2018

Type of Action: Appropriation, budget revision and one cycle emergency passage

Bill Summary: This bill is an appropriation of \$100,000 from General Fund/General Services District Fund Balance, which is the equivalent of unused opioid pilot program and opioid extension program funding addressed in Ordinance 2017-426-E and 2018-253-E that was not carried forward into FY 2018/19 via Ordinance 2018-504-E. Due to the appropriation, the scope of services and the budget must be revised for Project Save Lives FY 2018/2019 retroactively to October 1, 2018. One cycle emergency passage of this legislation is requested.

Background Information: The purpose of this legislation is to increase available funding for the Project Save Lives opioid pilot program to cover increased medication costs incurred by Gateway Community Services as a result of the program's success. The appropriation comes from cost savings and efficiencies in management of the Project Save Lives in FY 2017/2018. The remaining funds were swept into General Fund balance at the end of FY 17-18; this bill will re-appropriate the funds back to the pilot program.

Policy Impact Area: Project Save Lives opioid pilot program

Fiscal Impact: \$100,000

Analyst: Hampsey

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Bill Type and Number: Ordinance 2018-684

Introducer/Sponsor(s): Introduced by Council Member Boyer

Date of Introduction: October 9, 2018

Committee(s) of Reference: LUZ

Date of Analysis: October 5, 2018

Type of Action: Ordinance adopting the North San Marco Neighborhood Action Plan

Bill Summary: This bill approves and adopts the North San Marco Neighborhood Action Plan (“San Marco by Design: A Smart Growth Plan for North San Marco”) and establishes the geographic boundaries. The North San Marco Neighborhood Action Plan (NSM NAP) area extends north of San Marco Square, as bounded by Mitchell Street on the south, to the railroad tracks and Kings Avenue on the east, to Interstate 95 on the north, and to the St. Johns River on the west. Upon adoption of the Neighborhood Action Plan, it will be required that all development and redevelopment consistent and compatible with the adopted plan. The Director of Planning and Development will be responsible for interpretation, review and approval of development.

Background Information: As the North San Marco area has aged, it has succumbed to development pressures, which have impacted the natural and built environments. The San Marco Preservation Society brought together community partners and the City of Jacksonville Planning and Development Department to promote future infill development that makes economic sense, and enhances the vitality and health of the neighborhood and its residents, while preserving historic character and improving walkability and quality of life. After extensive public participation, volunteer effort, and input from the City of Jacksonville Planning and Development Department, the San Marco Preservation Society developed a neighborhood action plan titled “San Marco by Design: A Smart Growth Plan for North San Marco”. City staff members are encouraged to continue to support community involvement in the implementation of the NSM NAP.

Policy Impact Area: North San Marco Neighborhood Action Plan

Fiscal Impact: No direct cost to the City

Analyst: Hampsey

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Bill Type and Number: Resolution 2018-685

Sponsor: Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: R

Date of Analysis: October 11, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Steven E. Rohan, as a member of the Civil Service Board, replacing Deena Bateh Wallace for an unexpired term ending June 30, 2020.

Background Information: The Civil Service Board is established pursuant to Article 17, *Jacksonville Charter*, and charged to periodically review the operation and effect of the personnel provisions of the charter, the classification plan, and the pay plan, and report their findings to the council and the mayor; hear and determine appeals initiated by employees who are charged with personnel violations; hear and determine complaints by employees and prospective employees concerning alleged violations of civil service rules or regulations with respect to hiring and promotion; hear and determine the grievance of persons covered by the civil service rules or the grievance of persons who may be entitled to be covered concerning any action taken which pertains to employment rights. Section 17.02, *Jacksonville Charter*, provides that the nine members of the Board shall be residents and qualified electors of the City of Jacksonville, and five of the members shall be appointed by the Mayor, subject to the confirmation by the City Council.

Mr. Rohan, a Duval County voter, received a law degree from the University of Florida and retired after 30 years as an Attorney with the *City of Jacksonville*. He resides in Duval County.

Policy Impact Area: Civil Service Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-686

Sponsor: Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: R

Date of Analysis: October 11, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Patrick J. Greive, CFA, CFP as the Director of Finance and Chief Financial Officer.

Background Information: Per Sec. 24.01(c), *Jacksonville Charter*, the Director of the Finance Department shall have a bachelor's degree from an accredited post-secondary institution in finance, accounting, business administration, public administration, or a similar field, and seven (7) years' experience in public or governmental finance, three of which are in a management capacity, and a thorough understanding of the principals of municipal finance, budgeting, and accounting, and of applicable provisions of the Laws of the State of Florida; or an equivalent combination of education and experience.

Mr. Greive received bachelor's degrees in finance and real estate from Florida State University. He currently serves as the Treasurer for the *City of Jacksonville*, a position that he has held since 2012 after serving as the Chief Investment Officer and Pension Administrator for the City. Prior to his employment with the City, Mr. Greive was a Financial/ Investment Advisor with *Merrill Lynch, Pierce, Fenner & Smith, Inc.* He resides in Duval County.

Policy Impact Area: Finance Department operations

Fiscal Impact: The salary range for this position is \$149,256 - \$243,683 per year.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-687

Sponsor: Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: R

Date of Analysis: October 11, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Randall E. Barnes, CTP as the City Treasurer within the Finance Department.

Background Information: Section 24.202, *Ordinance Code*, provides that the Treasurer shall have a bachelor's degree or higher from an accredited college or university in finance, accounting, business management or a related subject and shall have substantial experience in the area of public or private financial management.

Mr. Barnes received a master's degree in business administration from Tennessee Technological University. He has been employed with the City, as the Assistant Treasurer and Senior Debt Manager, since 2015. Prior to his employment with the City, Mr. Barnes was a Program Manager/Analyst with the *Tennessee Valley Authority*. He resides in Duval County.

Policy Impact Area: Finance Department / Treasury Division operations

Fiscal Impact: According to Employee Services, the salary range for this position is \$118,484 - \$193,443 annually.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-688

Sponsor: Council President at the request of the Mayor

Date of Introduction: October 9, 2018

Committee(s) of Reference: R

Date of Analysis: October 11, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Brenna M. Durden, as a member of the Downtown Development Review Board, replacing Carol C. Worsham as a full time employee at a business located within the downtown area representative, for a partial term ending June 30, 2019.

Background Information: The Downtown Development Review Board is established pursuant to Section 656.361.7, *Ordinance Code*, and charged to review and make decisions with respect to all applications for development and redevelopment within the Downtown Overlay Zone. The nine voting members of the board are appointed by the Mayor and confirmed by the City Council, in various categories including downtown property owners or owners of or full time employees at a business or professional office located within the downtown area.

Ms. Durden received a law degree from the University of Florida and is an attorney with *Lewis, Longman & Walker, P.A.* She previously served on the Downtown Investment Authority and the Florida Redevelopment Association. Ms. Durden resides within Council District #5.

Policy Impact Area: Downtown Development Review Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2018-689

Sponsor: Council President Bowman

Date of Introduction: October 9, 2018

Committee(s) of Reference: R

Date of Analysis: October 11, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Carol Worsham to the Downtown Investment Authority Board, replacing Brenna M. Durden as an urban planner, for a first full term ending June 30, 2022.

Background Information: The Downtown Investment Authority is established pursuant to Chapter 55, Part 3, *Ordinance Code*, and charged as the sole development and community redevelopment agency for Downtown for the City of Jacksonville pursuant to Chapter 163, Part III, *Florida Statutes*. Section 55.307(b)(1), *Ordinance Code*, provides that four of the nine members of the board be appointed by the Council President and confirmed by Council, in various categories, including an urban planner .

Ms. Worsham received a bachelor's degree in landscape architecture from the University of Florida and is a Florida registered landscape architect. She is Vice President and Office Principal of *HDR, Inc.* Ms. Worsham previously served on the Downtown Development Review Board and was President for Greenscape of Jacksonville. She resides within Council District #14.

Policy Impact Area: Downtown Investment Authority Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-690

Sponsor: Council President Bowman

Date of Introduction: October 9, 2018

Committee(s) of Reference: R

Date of Analysis: October 11, 2018

Type of Action: Appointment

Bill Summary: This bill appoints Thomas Deck to the Environmental Protection Board, replacing Leo C. Hearn, Jr., as an affected industry representative, for a first full term ending September 30, 2021.

Background Information: The Environmental Protection Board is established pursuant to Chapter 73, *Ordinance Code*, and charged to study, promulgate and enforce appropriate rules for environmental protection; work in cooperation with the State and other agencies and groups interested in environmental quality control; investigate pollution control programs; conduct investigations and hearings on complaints; issue appropriate orders for enforcement of pollution standards; grant variances requested by pollution sources; general authority over the Groundwater and Surface Water Resource Management Program and the Hazardous Regulated Substance Program; and review and approve requests for Sustainable Building Certification Refund Grants.

Section 73.101, *Ordinance Code*, provides that four of the nine members of the board shall be nominated by the Council President and appointed by the Council in various categories including a representative of industries affected by and subject to the Board's jurisdiction.

Mr. Deck received a bachelor's degree in environmental chemistry from Florida State University and is a Project Manager for *Ensafe, Inc.* He resides within Council District #6.

Policy Impact Area: Environmental Protection Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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Bill Type and Number: Resolution 2018-694

Introducer/Sponsor(s): Council Member Schellenberg

Date of Introduction: October 9, 2018

Committee(s) of Reference: R

Date of Analysis: October 11, 2018

Type of Action: Expression of Council will; direction to Chief of Legislative Services; request for emergency adoption

Bill Summary: The bill expresses the Council's opposition to the passage of proposed Amendment 1 (additional homestead exemption) to the Florida Constitution which will appear on the November 6 general election ballot. The Chief of the Legislative Services Division is directed to circulate the adopted resolution to the Florida Legislature. Emergency adoption on first reading is requested.

Background Information: Amendment 1, placed on the General Election ballot by the Florida Legislature, would provide an additional homestead tax exemption on the portion of the assessed value of homesteaded properties between \$100,000 and \$125,000. The first two homestead exemptions currently exempt the values between \$0 and \$25,000 and between \$50,000 and \$75,000 from non-school taxation. Currently a homestead assessed at \$125,000 is taxed on \$75,000 of that value (\$50,000 is exempt); if the amendment passes then that homestead would be taxed on \$50,000 (\$75,000 would be exempt).

The preamble to the bill states that the amendment would complicate Florida's tax system, would shift the property tax burden from one class of property owners (residential) to another class (commercial), would increase inequity by granting greater exemption benefits to some residential property owners (with higher value homes) than to others (with homes valued less than \$100,000), and would reduce revenues to local governments which are needed to provide vital public services.

Policy Impact Area: Taxation policy

Fiscal Impact: In June 2018 the Property Appraiser estimated that the additional exemption would result in a reduction of ad valorem tax revenues of approximately \$27.5 million to Jacksonville's General Fund (based on a still in process tax roll and using the 2017 millage rates).

Analyst: Clements