

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2016-630

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: LUZ

Date of Analysis: September 26, 2016

Type of Action: Adopt large-scale text amendment to the future land use element, capital improvements element, and transportation element

Bill Summary: This bill adopts the Large-Scale Text Amendment #2 as a revision and modification to the text of the 2030 Comprehensive Plan in the 2016B Series' Text Amendment to the Future Land Use Element, Capital Improvements Element, and the Transportation Element. The amendment revises the Development Areas Map L-21 in the Future Land Use Element, Map CI-1 in the Capital Improvements Element, and Map T-4 in the Transportation Element which will extend the Suburban Area Boundary.

Background Information: The adoption of the text amendment to the 2030 Comprehensive Plan was approved through Ordinance 2016-245-E on June 28, 2016. The amendment will extend the Suburban Area Boundary to incorporate a parcel of property on the north side of Arnold Road between Pecan Park Road and Kite Road on the Northside. The Planning and Development Department, Planning Commission, and Land Use & Zoning Committee provided appropriate public hearings and information sessions with due notice. The revision will allow for preservation; enhanced advantages; appropriate use of land, water and resources; and effective actions of potential issues from the use and development of the land.

Policy Impact Area: Planning and Development Department

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-631

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: LUZ

Date of Analysis: September 26, 2016

Type of Action: Approval of 2016B series large-scale text amendment to the conservation/coastal management element

Bill Summary: This bill approves the transmittal of the Large-Scale Text Amendment #4 as a revision and modification of the 2030 Comprehensive Plan in the 2016B Series' Text Amendment to the Conservation/Coastal Management Element (CCME) for review by the various State of Florida agencies.

Background Information: The amendment adds a specific goal, three objectives and associated policies within the CCME to address eliminating inappropriate and unsafe development in floodplains and coastal areas should they occur which are consistent with Section 163.3178, *Florida Statutes*. The goal and objectives are:

- **Goal 14** – Eliminate inappropriate and unsafe development in floodplains and coastal areas when opportunities arise.
- **Objective 14.1** – encourage the use of best practices in development and redevelopment principles as strategies and engineering solutions that will result in limiting development in coastal and flood zone designations and reduce losses due to flooding and claims made under flood insurance policies.
- **Objective 14.2** – be consistent with, or more stringent than, the flood resistant construction requirements of the Florida Building Code (FBC) and applicable flood plain management regulations (44 C.F.R. part 60). Construction activities seaward of the coastal construction control lines shall be consistent with Chapter 161, Florida Statutes.
- **Objective 14.3** - adopt, implement, and encourage development and redevelopment principles, strategies and engineering solutions that reduce flood risk in coastal areas which results from high-tide storm surge, flash floods, storm water runoff, and the related impacts of sea-level rise with the intent to increase the community's comprehensive adaptability and resiliency capacities.

The Planning and Development Department, Planning Commission, and Land Use & Zoning Committee provided appropriate public hearings and information sessions with due notice. Each entity provided recommendations to the Council in support of the transmittal based on all the written and oral comments received. The proposed amendment will be transmitted through the State's expedited review process to the appropriate State agencies.

Policy Impact Area: Planning and Development Department

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-632

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: LUZ

Date of Analysis: September 26, 2016

Type of Action: Approval of 2016B series large-scale text amendment to future land use element

Bill Summary: This bill approves the transmittal of the Large-Scale Text Amendment #5 as a revision and modification of the 2030 Comprehensive Plan in the 2016B Series' Text Amendment to the Future Land Use Element for review by the various State of Florida agencies.

Background Information: The amendment contains the addition of policies which include principles within the Future Land Use Element to provide for a balance of uses that allow for the operation of real estate markets to provide adequate choices for permanent and seasonal residents and businesses, per Section 163.3177, *Florida Statutes*. The updates provide details regarding balance of uses on the amount of land designated for future development; capacity for several zoning districts in each residential and non-residential category; allocation of future rezonings in various zoning districts; and amendments to Future Land Use Map series (FLUM).

The Planning and Development Department, Planning Commission, and Land Use & Zoning Committee provided appropriate public hearings and information sessions with due notice. Each entity provided recommendations to the Council in support of the transmittal based on all the written and oral comments received. The proposed amendment will be transmitted through the State's expedited review process to the appropriate State agencies.

Policy Impact Area: Planning and Development Department

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-633

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: LUZ

Date of Analysis: September 26, 2016

Type of Action: Approval of 2016B series large-scale text amendment to future land use element and transportation element

Bill Summary: This bill approves the transmittal of the Large-Scale Text Amendment #6 as a revision and modification of the 2030 Comprehensive Plan in the 2016B Series' Text Amendment to Future Land Use Element and Transportation Element for review by the various State of Florida agencies.

Background Information: The amendment incorporates policies within the Future Land Use and Transportation Elements as it relates to the compatibility of lands adjacent to Public Use/Civilian Airports. Additionally, the amendment adds the definition of "Civilian Influence Zone" and updates Map L-22 to include the Civilian Influence Zone. The modifications will provide clarity for the safe and productive function, to include but not limited to, land use density, noise attenuation requirements, and height limitations of civilian airports within the City of Jacksonville. The amendment is consistent with Chapter 163 and 333, *Florida Statutes*; and Jacksonville Aviation Authority (JAA) Part 150 Study.

The Planning and Development Department, Planning Commission, and Land Use & Zoning Committee provided appropriate public hearings and information sessions with due notice. Each entity provided recommendations to the Council in support of the transmittal based on all the written and oral comments received. The proposed amendment will be transmitted through the State's expedited review process to the appropriate State agencies.

Policy Impact Area: Planning and Development Department

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-634

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: LUZ

Date of Analysis: September 26, 2016

Type of Action: Approval of 2016B series large-scale text amendment to the transportation element

Bill Summary: This bill approves the transmittal of the Large-Scale Text Amendment #7 as a revision and modification of the 2030 Comprehensive Plan in the 2016B Series' Text Amendment to the Transportation Element for review by the various State of Florida agencies.

Background Information: The amendment updates MapT-3B with the 2040 Cost Feasible Plan Projects consistent with Section 163.3177, *Florida Statutes*. The map adopts the projects listed in the North Florida TPO's Path Forward 2040 Long Range Transportation Plan (LRTP) which was issued on November 13, 2014. It should be noted that the projects are listed only to identify which ones are eligible for federal and state funds.

The Planning and Development Department, Planning Commission, and Land Use & Zoning Committee provided appropriate public hearings and information sessions with due notice. Each entity provided recommendations to the Council in support of the transmittal based on all the written and oral comments received. The proposed amendment will be transmitted through the State's expedited review process to the appropriate State agencies.

Policy Impact Area: Planning and Development Department

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-635

Introducer/Sponsor(s): Land Use and Zoning Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: LUZ

Date of Analysis: September 26, 2016

Type of Action: Approval of 2016B series large-scale text amendment to the future land use element

Bill Summary: This bill approves the transmittal of the proposed revision and modification in the 2016B Series' Text Amendment to the Future Land Use Element of the 2030 Comprehensive Plan as it relates to High Density Residential (HDR) – Urban Priority Area Density; and creates a site specific policy opportunity for a density bonus subject to certain criteria.

Background Information: The amendment updates the HDR – Urban Priority Area Density to include:

- A density bonus of up to an additional 20 units/acre may be granted subject to consistency with all of the following criteria and case-by-case determination of consistency with the goals, objectives and policies of the Comprehensive Plan:
 1. The site must be located along an arterial road;
 2. The site must be fully located within one half mile of a site where the developed density equals or exceeds the proposed density;
 3. The site must be fully located within one quarter of a mile (1,320) feet) of the CBD and with no more than one intersecting street between the site and the CBD;
 4. The abutting and adjacent land use categories must be CGC, HDR, RC or CBD; and
 5. The density bonus must be accompanied by a site specific policy adopted in the Future Land Use Element.

The Planning and Development Department, Planning Commission, and Land Use & Zoning Committee provided appropriate public hearings and information sessions with due notice. Each entity provided recommendations to the Council in support of the transmittal based on all the written and oral comments received. The proposed amendment will be transmitted through the State's expedited review process to the appropriate State agencies.

Policy Impact Area: Planning and Development Department

Fiscal Impact: Undetermined

Analyst: Mitchell

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Bill Type and Number: Ordinance 2016-642

Sponsor: Council President at the request of the Mayor:

Date of Introduction: September 27, 2016

Committee(s) of Reference: F; PHS

Date of Analysis: September 30, 2016

Type of Action: Appropriation

Bill Summary: The ordinance appropriates \$32,700 in hurricane public shelter fees received as part of the Nocatee DRI to purchase cots and shelter supplies for existing primary and secondary hurricane shelters in Duval County, as initiated by B.T. 16-121; it provides for oversight by the Fire & Rescue Department.

Background Information: The funds are coming from the Nocatee Development of Regional Impact fund. These funds will be used to purchase “shelter kit” equipment (cots, electrical connections, fans, and other hurricane shelter supplies) for the identified primary and secondary hurricane shelters in Jacksonville. These kits are preassembled and stored at the City’s Port Security Disaster Operations Warehouse and deployed as necessary to primary and secondary hurricane shelters. The approved hurricane shelters consist of the following locations: FSCJ Cecil Center North Building, Chaffee Trail Elementary School, Westview K-8 School, Chimney Lakes Elementary School, Crystal Springs Elementary School, the Legends Center, Oceanway Middle School, Andrew A. Robinson Elementary, LaVilla School of the Arts, Woodland Acres Elementary, Douglas Anderson School, Mandarin Oaks Elementary, Mandarin Middle School, Greenland Pines Elementary, Arlington Middle School, Landmark Middle, Don Brewer Elementary, Twin Lakes Academy Elementary, Atlantic Coast High, Bartram Springs Elementary, Sabal Palm Elementary, Waterleaf Elementary, Kernan Trail Elementary, Abess Park Elementary, Chets Creek Elementary, J. Allen Axson Elementary.

Policy Impact: Jacksonville Fire and Rescue Department/Emergency Preparedness Division

Fiscal Impact: The ordinance appropriates \$32, 700.00

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-643

Sponsor: Council President at the request of the Mayor:

Date of Introduction: September 27, 2016

Committee(s) of Reference: NCIS; F

Date of Analysis: September 30, 2016

Type of Action: Appropriation

Bill Summary: The ordinance appropriates matching funds in the amount of \$73,320.00 from the Jacksonville Children's Commission fund balance for the second year of a five-year 21st Century Community Learning Center Grant in order to provide afterschool and summer programs at Hyde Park Elementary School and San Jose Elementary School, as initiated by B.T. 16-122.

Background Information: The purpose of this ordinance is to appropriate matching funds for the second year of a five-year 21st Century Community Learning Center grant from the Florida Department of Education. The grant period is from August 1, 2016 through July 31, 2017, and the funds are awarded and appropriated annually. This grant was included in Schedule M by Ordinance 2015-504-E.

Policy Impact: Jacksonville Children's Commission

Fiscal Impact: The ordinance appropriates \$73,320.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-644

Sponsor: Council President at the request of the Mayor:

Date of Introduction: September 27, 2016

Committee(s) of Reference: NCIS; F

Date of Analysis: September 30, 2016

Type of Action: Appropriation

Bill Summary: The ordinance appropriates \$3,808,356.00 from various funding sources in order to clean up appropriations for Huguenot Memorial Park project that were budgeted in the wrong Huguenot Park project, as initiated by B.T. 16-123; the ordinance amends the 2017-2021 five-year Capital Improvement Program, approved by Ordinance 2016-505-E to change the project numbers for the projects entitled "Huguenot Park Fish Platform, ADA Parking, etc.," "Huguenot Park – Beach Access," and, Huguenot Memorial Park II – Beach (Preservation)";

Background Information: The City has two parks, one in Council District 5 off Emerson Street named Huguenot Park (PR0443) and an oceanfront park located in Council District 2 named Huguenot Memorial Park (PR499). Two capital projects were inadvertently budgeted in Council district 5 projects that should have been budgeted in the Council District 2 projects, and the third was created as a stand alone project and detail.

Policy Impact: Finance and Administration/Budget Office

Fiscal Impact: The ordinance appropriates \$3,808,356.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-645

Sponsor: Council President at the request of the Mayor:

Date of Introduction: September 27, 2016

Committee(s) of Reference: TEU; F

Date of Analysis: September 30, 2016

Type of Action: Appropriation; Agreement Authorization/Approval

Bill Summary: The ordinance appropriates a \$500,000 grant from the Florida Department of Transportation (FDOT) for the construction, engineering, and inspection for replacement of the Moncrief-Dinsmore Road Bridge over Nine Mile Creek (Bridge No. 724179), as initiated by B.T. 17-011; the ordinance approves and authorizes the Mayor and Corporation Secretary to execute and deliver on behalf of the City, the Economic Development Transportation Project Fund Agreement between the City and FDOT; City oversight is provided by the Public Works Department.

Background Information: This project replaces the structurally deficient wooden bridge on the Moncrief-Dinsmore Road. This is a dead-end road that services about six residences. This grant from the FDOT is listed in the FY 17 -21 CIP and therefore no CIP amendment, nor CIP sheet is required. The bridge is located in Council District 8.

Policy Impact: Public Works/Engineering and Construction Management Division

Fiscal Impact: The ordinance appropriates \$500,000 in a grant from the Florida Department of Transportation.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-646

Sponsor: Council President at the request of the Mayor:

Date of Introduction: September 27, 2016

Committee(s) of Reference: NCIS; F

Date of Analysis: September 30, 2016

Type of Action: Appropriation; Approval and Authorization of Agreements

Bill Summary: The ordinance appropriates \$180,000.00 in additional grant funding from the Florida Department of Transportation (FDOT) to extend the Cecil Field Recreational Trail approximately 1.7 miles to the north, as initiated by B.T. 17-012; it approves and authorizes the Mayor and Corporation Secretary to execute and deliver on behalf of the City, Local Agency Program Supplemental Agreements between the City and FDOT; it provides for City oversight by the Public Works Department.

Background Information: The proposed extension will provide a paved trailway 10 to 12 feet wide and will include a boardwalk and pedestrian bridge. This project is located entirely on City property in the Cecil Field Conservation Corridor near the Taye Brown Regional Park. The project was initiated by the Parks and Recreation Department to develop the property in order to support economic and community development and public recreation. This grant from the FDOT is listed in the FY 17 – 21 CIP and therefore no CIP amendment, nor CIP sheet, is required.

Policy Impact: Public Works/Engineering & Construction Management

Fiscal Impact: The ordinance appropriates \$180,000.00 in grant funding from the Florida Department of Transportation.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-647

Sponsor: Council President at the request of the Mayor:

Date of Introduction: September 27, 2016

Committee(s) of Reference: TEU; F

Date of Analysis: September 30, 2016

Type of Action: Appropriation; CIP Amendment; Agreement Authorization

Bill Summary: The ordinance appropriates a \$374,220.00 grant from the St. Johns River Water Management District for the Noroad/Lambing Drainage Project to reduce flooding along Noroad east of the Lambing Intersection, as initiated by B.T. 17-013; it authorizes the Mayor and Corporation Secretary to execute and deliver, for and on behalf of the City, the Cost-Share Agreement between the St. Johns River Water Management District and the City of Jacksonville; the ordinance amends the 2017-2021 five-year Capital Improvement Program, approved by Ordinance 2016-505-E, to increase funding for the project entitled "Noroad/Lambing Drainage"; it provides for City oversight by the Department of Public Works.

Background Information: The project is located in the area of the intersection of Noroad and Lambing Road. The purpose of the project is to reduce flooding along Noroad east of the Lambing intersection. Construction will include development of a stormwater pond to provide treatment and attenuation for the project. Discharge from an existing stormwater pond which serves Glenda's Meadow and the new stormwater pond will be redirected westward to the existing outfall. This will reduce flooding along Noroad. The existing outfall flows under Noroad and both upstream and downstream headwalls will be replaced. The project site is located in Council District 12.

Policy Impact: Public Works/Engineering & Construction Management

Fiscal Impact: The ordinance appropriates a \$374,220.00. from SJRWMD. The grant is reimbursable and will fund one third of the cost for construction.

Analyst: Jackson

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Bill Type and Number: Ordinance 2016-648

Introducer/Sponsor(s): Council Member Crescimbeni

Date of Introduction: September 27, 2016

Committee(s) of Reference: TEU

Date of Analysis: September 29, 2016

Type of Action: Extension of temporary moratorium; direction to inform other agencies; emergency approval request

Bill Summary: The bill extends the temporary moratorium on vehicle-for-hire medallion renewals and late fees for non-timely renewal for an additional 90 days to December 31, 2016. The Public Parking Division is directed to inform the Jacksonville Aviation Authority and Jacksonville International Airport of the extension for their enforcement purposes. Emergency approval on first reading is requested for the extension to take effect when the current moratorium expires on September 30, 2016.

Background Information: The Council's Special Committee on Vehicles for Hire was considering a variety of possible amendments to the City's vehicle for hire ordinance to encompass appropriate regulation of "ride sharing" or transportation network companies such as Uber and Lyft. After meeting for several months in the latter half of 2015 the committee recessed its work while the Florida Legislature debated statewide regulations, including a state preemption of city and county regulation of ride sharing companies, during its recent session. Before it recessed the special committee recommended and the City Council approved a moratorium on the required renewal of vehicle for hire medallions, all of which expire on the last day of January each year, and on the levying of a late fee on medallion renewals after the deadline. The future of vehicle for hire medallions and to what classes of operators they apply was one aspect of the Special Committee's work.

When the Florida Legislature failed to enact statewide ride sharing regulations, the Special Committee resumed its work but was unable to reach a consensus on a regulatory framework to present to the full Council for consideration and has since been disbanded. This bill would extend the current medallion renewal moratorium through the end of December while other alternatives are considered.

Policy Impact Area: Vehicle for hire regulation

Fiscal Impact: When the moratorium was enacted in December 2015 there were 1,146 vehicle-for-hire medallions renewable at a cost of \$100 per year; the late renewal fee is \$10 per month after the deadline.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-649

Introducer/Sponsor(s): Rules Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 29, 2016

Type of Action: Council Rules amendment

Bill Summary: The bill amends Council Rule 4.1101 – Appearance Before Committee – to require that each board or commission appointee under consideration for reappointment who has attended less than 75% of the meetings of their board or commission during their current term shall appear before the committee to which the reappointment resolution has been referred and there may be interviewed by members of the committee or any council member.

Background Information: Council Rule 4.1101 requires nominees for appointment to boards and commissions to appear before the appropriate committee (traditionally the Rules Committee) to be interviewed before their initial appointment. In recent years the Rules Committee has adopted a policy of requiring personal appearances before the committee by candidates for reappointments if the appointee has attended less than 75% of the meetings during their current term in position in order for the committee to determine the appointee's interest in the position and the reason for the excessive absences. This bill codifies the informal Rules Committee policy into the Council Rules.

Policy Impact Area: Board and commission reappointments

Fiscal Impact: None

Analyst: Clements

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Bill Type and Number: Ordinance 2016-650

Introducer/Sponsor(s): Council President Boyer

Date of Introduction: September 27, 2016

Committee(s) of Reference: F

Date of Analysis: September 29, 2016

Type of Action: Amendment to previous ordinance; provision of retroactive applicability

Bill Summary: The bill amends Ordinance 2014-700-E establishing the charter for the Miller's Creek Special District to amend the audit provisions to remove the requirement for an annual audit and to instead require that the district shall be audited as required by Sec. 218.39, *Florida Statutes*.

Background Information: When the Miller's Creek Special District was created in 2014 for the purpose of maintaining private canals via a special assessment on the benefitting property owners, it contained a requirement that the finances of the district be independently audited on an annual basis. Sec. 218.39, *Florida Statutes* – Annual Financial Audit Reports – provides that special districts with annual revenues or total expenditures of \$100,000 or more shall procure an independent audit annually; districts with revenues or total expenditures between \$50,000 and \$100,000 per year must be independently audited at least once every three years. Amending the Miller's Creek Special District charter to reference compliance with the state statute will allow the district, which has budgeted revenues of \$81,000 for FY16-17, to procure an audit every three years rather than annually, saving the \$4,000 cost of the audit for the intervening years.

Policy Impact Area: Special district financial auditing

Fiscal Impact: None to City; the change will save the district the cost of procuring an independent audit for 2 years of every 3-year cycle, until the district's annual revenues or expenditures reach \$100,000 per year.

Analyst: Clements

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Bill Type and Number: Ordinance 2016-652

Introducer/Sponsor(s): Council Member Gulliford

Date of Introduction: September 27, 2016

Committee(s) of Reference: NCIS, R, F

Date of Analysis: September 29, 2016

Type of Action: Repealing prior ordinance; authorizing conveyance of surplus property for affordable housing purposes; Ordinance Code waiver; request one-cycle emergency enactment

Bill Summary: The bill repeals prior Ordinance 2016-443-E that conveyed three surplus lots to Kairos SIP Construction, Inc. for affordable housing purposes and authorizes the conveyance of a different surplus parcel (platted as three lots) to the company for the construction of affordable housing. The bill waives the provisions of Ordinance Code Section 122.464(a)-(d) – Disposition of Property By Donation – to convey the property from the Affordable Housing Inventory to the company without its being eligible for that program under the terms of the Code. One-cycle emergency passage is requested.

Background Information: In July the Council enacted Ordinance 2016-443-E that conveyed three surplus properties from the Affordable Housing Inventory – an unnumbered lot on Spearing Street, 1212 Van Buren Street, and 617 E. 3rd Street – to Kairos SIP Construction for the purpose of constructing affordable housing. A title search for title insurance purposes identified liens on the lots that makes them unusable by Kairos for the intended purpose. This bill repeals the previous ordinance, thereby cancelling the conveyance, and instead approves conveyance of another parcel (RE #055358-0000) from the list to the company for affordable housing construction. The parcel (platted as three 100 x 40 foot lots) is located on Broward Street between McCoy's Creek Boulevard and Edison Avenue in Council District 9. The bill waives all provisions of Subpart F of Part 4 (surplus properties can only be donated to registered Florida corporations (for-profit or not-for-profit) in existence for at least two years; companies must have completed at least 2 affordable housing or real estate development construction and/or rehabilitation projects in the City of Jacksonville; requests for property donations must include a financing plan and pro forma budget; evaluation criteria; properties shall be purchased from the City).

Policy Impact Area: Affordable housing construction

Fiscal Impact: The assessed of the parcel being conveyed on Broward Street is \$9,345. The assessed value of the three parcels formerly authorized for conveyance by Ordinance 2016-443-E was \$4,850, \$3,880 and \$5,340 (total value \$14,070).

Analyst: Clements

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Bill Type and Number: Resolution 2016-653

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: September 27, 2016

Committee(s) of Reference: F

Date of Analysis: September 29, 2016

Type of Action: Approving economic development agreement; committing to local QTI match; authorizing job training grant; authorizing Tax Increment District infrastructure grant; appropriation and fund carry-over; designation of oversight agency; affirming compliance with Public Investment Policy; requesting two-reading fast track approval

Bill Summary: The bill approves an economic development agreement between the City and Safariland , LLC for an expansion of the company's existing manufacturing facility in Jacksonville (\$2.5 million capital investment) and the creation of 152 new full-time jobs. The City commits to a local Qualified Targeted Industry (QTI) match of \$52,000, a local training grant of \$200,000 and a Tax Increment District infrastructure grant of \$180,000(payable from the revenues of the JIA CRA). The bill designates the Office of Economic Development as the City's oversight agency for the project and affirms that the incentives conform to the City's Public Investment Policy. Two-reading fast track approval of the bill is requested.

Background Information: The Safariland Group, a manufacturer of protective apparel and equipment for law enforcement, military and public safety personnel, currently employs approximately 350 employees in Jacksonville, some at its location on the Northside near Jacksonville International Airport. The company, which has been growing by acquisition of other companies in the industry, proposes to consolidate some of its operations from these acquired companies into existing plants, of which the Jacksonville location is one possibility. The company intends to create 152 new jobs (100 jobs at an average wage of \$33,000 and 52 jobs at an average wage of \$44,065) and invest \$2.5 million in additional manufacturing equipment and furniture by the end of 2018.

The bill approves a local QTI match of \$52,000 (\$1,000 per job for the 52 jobs paying an average of \$44,065) to match the State's QTI of \$4,000 per job and approves a City Local Training Grant (recently created under the new Public Investment Policy adopted by Ordinance 2016-382-E) of \$200,000. The bill also approves a \$180,000 TID Infrastructure Grant to be funded by the JIA CRA for the improvement of Safariland's facility near the airport, including new production equipment, building safety improvements, repairs and upgrades to the building, and improved telecommunication equipment and systems.

Policy Impact Area: Economic development

Fiscal Impact: The City's incentives are local QTI match of \$52,000, a local training grant of \$200,000 and a Tax Increment District infrastructure grant of \$180,000.

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Resolution 2016-654

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: September 27, 2016

Committee(s) of Reference: F

Date of Analysis: September 29, 2016

Type of Action: Approving economic development agreement; committing to local QTI match; authorizing job training grant; authorizing REV grant; appropriation and fund carry-over; designation of oversight agency; affirming compliance with Public Investment Policy; requesting two-reading fast track approval

Bill Summary: The bill approves execution of an economic development agreement between the City and Project Velo (corporate identity temporarily confidential) for expansion of the company's existing presence in Jacksonville and the creation of at least 1,200 new full-time jobs. The bill approves a City Qualified Targeted Industry (QTI) local match of \$195,000 (325 income-qualified jobs @ \$600 per job), a Local Training Grant of \$200,000 and a Recapture Enhanced Value (REV) grant of \$6,700,000 (60% of the increase in ad valorem taxes paid by the company over the first 10 years of operation). The Office of Economic Development is designated as the City's oversight agency for the project. The ordinance affirms that the incentives conform to the City's Public Investment Policy. Fast track enactment on second reading is requested.

Background Information: The unnamed company proposes to make a \$115 million capital investment in a 1 million square foot product distribution facility at Cecil Commerce Center and to create at least 1,200 new full-time jobs by the end of 2019. Of those jobs, 325 will pay an average wage of \$50,000 and qualify for QTI incentives; the remaining 875 jobs will pay less than the threshold amount to qualify for QTI participation. The State of Florida is being asked to contribute \$780,000 in QTI (80% match to the City's 20%) and to make a Florida Flex Training Grant of \$420,000. The Office of Economic Development calculates the City's return on investment ratio at 1.79.

Policy Impact Area: Economic development

Fiscal Impact: The City's commitments include a local QTI match of \$195,000, a REV grant of \$6,700,000 and a Local Training Grant of \$200,000; the State will contribute \$780,000 in QTI match and make a Florida Flex Training Grant of \$420,000 for a total incentive package of \$8,295,000.

Analyst: Clements

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Bill Type and Number: Resolution 2016-655

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: September 27, 2016

Committee(s) of Reference: F

Date of Analysis: September 29, 2016

Type of Action: Approving economic development agreement; committing to local QTI match; designation of oversight agency; affirming compliance with Public Investment Policy; requesting two-reading fast track approval

Bill Summary: The bill approves execution of an economic development agreement between the City and Campers Inn Holding Corporation for location of the company's consolidated corporate headquarters and training facility in Jacksonville. It authorizes a City QTI match of \$26,400 (22 jobs @ \$1,200 per job) over 6 years.

Background Information: Campers Inn Holding Company is the parent company for 17 operating companies including 15 Campers Inn recreational vehicle dealerships operating in 9 states along the eastern seaboard. The company proposes to consolidate its corporate headquarters in either Kingston, NH (its current location), Charlotte, NC or Jacksonville and to relocate 22 headquarters staff members if it moves to either Charlotte or Jacksonville. The 22 jobs will pay an average wage of \$66,098 which equals 150% of Florida's statewide average wage, thereby qualifying the company for the usual \$4,000 per job QTI benefit plus an additional \$2,000 per job high impact bonus. The company has selected a site on General Avenue in the Northwest Economic Development Fund Area if Jacksonville is the chosen site, and will invest an estimated \$195,000 in building renovations and purchase of furniture, fixtures and IT equipment. The Office of Economic Development has calculated the City's return on investment ratio from this incentive at 1.65.

Policy Impact Area: Economic development

Fiscal Impact: The bill authorizes a City QTI match of \$26,400 over 6 years; the state's QTI match is \$105,600.

Analyst: Clements

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LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2016-656

Introducer/Sponsor(s): Land Use & Zoning Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: LUZ

Date of Analysis: September 26, 2016

Type of Action: Ruling on appeal of Final Order of Planning Commission decision

Bill Summary: The bill rules on an appeal by Alicia B. Grant of a decision by the Planning Commission (PC) to approve a Zoning Exception Application (E-16-48) and Administrative Deviation (AD-16-51) filed by BMR Dining Group, LLC., for the property located at 3563 St. Johns Avenue, in Council District 5; and adopts the findings and conclusions. The approval of the applications:

- allow the sale and service of all alcoholic beverages including beer, wine and liquor for on-premises consumption and outside sales and service;
- reduce the required number of off-street spaces from 10 to 0 spaces;
- reduce the minimum number of required off-street loading spaces from 1 to 0; and

Background Information: The appeal contests that the guidelines set forth in the Riverside-Avondale Zoning Overlay were not met as it relates to on-site parking; and size limitations in regards to seats and square footage. The overlay was enacted by *Ordinance 2008-192-E*. The purpose of the Riverside/Avondale Zoning Overlay is to protect the character, economic vitality, aesthetic appeal and historical integrity of the Riverside/Avondale Zoning Overlay area by providing for supplemental zoning regulations and development standards which have been specifically established to support the Historic Districts of the Riverside/Avondale Zoning Overlay area and their environs.

Policy Impact Area: Planning & Development Department, Planning Commission, *Ordinance Code*

Fiscal Impact: None

Analyst: Mitchell

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Bill Type and Number: Resolution 2016-657

Sponsor: Council President at the request of the Mayor:

Date of Introduction: September 27, 2016

Committee(s) of Reference: NCIS

Date of Analysis: September 30, 2016

Type of Action: Brownfield Designation

Bill Summary: The resolution designates adjoining parcels 3946 St. Johns Avenue (R.E. #092703-0000) and 4000 St. Johns Avenue (R.E. #092941-0000), as a brownfield area for environmental rehabilitation and economic development.

Background Information: The Environmental Protection Agency defines brownfields as sites that are abandoned, idled or underused industrial and commercial facilities where economic development is complicated by real or perceived environmental contamination. In designating a site as a brownfield, the City enables the site to be eligible for economic incentives under the Florida Brownfields Redevelopment Act, *Florida Statutes*. CRP/Chanced Jacksonville Owner, LLC, owner of the parcels on St. Johns Avenue, has performed environmental site assessments on the properties and has found various contaminants. Contaminants found include tetrachloroethylene, dieldrin, naphthalene, arsenic and benzopyrene. The parcels have previously contained a fueling station, hardware store, extermination business and a dry cleaner. The 5.8 acre site currently contains the Commander Apartments building and St. Johns Village shopping plaza. The property owner is proposing to renovate the Commander Apartments building and to add additional residential units and a parking structure on the site. Following approval of this resolution that would designate the site as a brownfield area, the property owner will negotiate a Brownfield Site Rehabilitation Agreement with the Florida Department of Environmental Protection. The Planning and Development Department's Community Planning Division and the Brownfield Redevelopment Program recommend that the Brownfield designation requested by the owner be approved. Valuable economic incentives accrue to those who redevelop Brownfield sites.

Policy Impact: Planning and Development Department/Community Planning Division

Fiscal Impact: Designation as a Brownfield Area by local government resolution enables the property owner to receive a 50% State corporate income tax credit for cleanup costs.

Analyst: Jackson

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Bill Type and Number: Resolution 2016-662

Sponsor: Council President Boyer

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment

Bill Summary: This bill appoints Council Vice President John R. Crescimbeni as a substitute member to the Election Canvassing Board, as a county commission representative, replacing Council President Lori Boyer, for the remainder of the term ending June 30, 2017.

Background Information: The Election Canvassing Board is established pursuant to Section 102.141, *Florida Statutes*, and charged to publicly canvass the absentee electors' ballots and provisional ballots and to publicly canvass the vote given each candidate, nominee, constitutional amendment, or other measure submitted to the electorate of the county, as shown by the returns then on file in the office of the supervisor of elections and the office of the county court judge.

Section 102.141(1)(c), *Florida Statutes*, provides that in the event the chair of the board of the county commissioners (i.e., Council President) is unable to serve, the board of county commissioners shall appoint as a substitute member, one of its members.

Policy Impact Area: Election Canvassing Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2016-663

Sponsor: Council President Boyer

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Confirmation

Bill Summary: This bill confirms the appointment of Council Member Scott Wilson as a second alternate member of the Election Canvassing Board, for the remainder of the term ending June 30, 2017.

Background Information: The Election Canvassing Board is established pursuant to Section 102.141, *Florida Statutes*, and charged to publicly canvass the absentee electors' ballots and provisional ballots and to publicly canvass the vote given each candidate, nominee, constitutional amendment, or other measure submitted to the electorate of the county, as shown by the returns then on file in the office of the supervisor of elections and the office of the county court judge.

Section 102.141(1)(e)2, *Florida Statutes*, provides for alternate members appointed by the chair of the board of county commissioners.

Policy Impact Area: Election Canvassing Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2016-664

Sponsor: Council President at the request of the Personnel Committee

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment; Emergency passage

Bill Summary: This bill appoints Carol Owens as the Chief of the City Council Legislative Services Division. One cycle emergency is requested so the candidate can be in place before the beginning of the fiscal year.

Background Information: Pursuant to Sec. 11.104, Ordinance Code, the Chief of Legislative Services shall be appointed by the Council, and serve at the pleasure of the Council.

Ms. Owens received a bachelors degree in business administration from Edward Waters College. She has been employed with the City Council Legislative Services Division since 1999, working her way up from Council Legislative Aide I to appointment as a Legislative Assistant II in 2004, a position she held until her appointment as Assistant Chief of Legislative Services in 2005.

Policy Impact Area: City Council Operations/Legislative Services Division

Fiscal Impact: According to Employee Services the salary range for the position is \$70,566 to \$115,210.

Analyst: Shoup

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Bill Type and Number: Resolution 2016-665

Sponsor: Council President Boyer

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Teresa S. Moore to the Context Sensitive Streets Standards Committee, as a rural area representative for an initial term ending July 31, 2019.

Background Information: The Context Sensitive Streets Standards Committee is established pursuant to Chapter 32, Part 7, *Ordinance Code*, and charged to review and revise the City standard specifications, City standard details and rules, standards and policies set forth in the Land Development Procedures Manual and any other regulations, relating to transportation, traffic engineering and roadway design, and make recommendations concerning amendments to the Ordinance Code and 2030 Comprehensive Plan pertaining to such issues. Section 32.702(b)(2), *Ordinance Code*, provides for six of the thirteen members of the committee to be appointed by the Council President, subject to confirmation by the Council, in various categories, including a rural area representative.

Ms. Moore operates M&M Dairy Inc. and Southeastern Stainless Fabricators Inc. She resides in the Oceanway area within Council District #2.

Policy Impact Area: Context Sensitive Streets Standards Committee operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2016-666

Sponsor: Council President Boyer

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the appointment of Martha L. Moore, P.E. to the Technical Advisory Committee (TAC) to the Concurrency and Mobility Management Systems Office, filling the seat formally held by William Schilling, for a first term ending June 30, 2018.

Background Information: The TAC to the Concurrency and Mobility Management Systems Office is established pursuant to Chapter 655, *Ordinance Code*, and charged to assist in the development of an updated Concurrency and Mobility Management System Handbook and serve as technical advisors in appeals of concurrency and mobility decisions. Section 655.122(b), *Ordinance Code*, provides that the membership of the committee shall include three licensed professional traffic engineers appointed by the President of the City Council.

Ms. Moore received a bachelor's degree in civil engineering from the Georgia Institute of Technology. She is a Florida licensed Professional Engineer and member of the Institute of Transportation Engineers. Ms. Moore is a Vice President with *Ghyabi & Associates Inc.* and resides in the Black Hammock Island area within Council District #2.

Policy Impact Area: Concurrency and Mobility Management Systems Technical Advisory Committee operations

Fiscal Impact: Anticipated to be minimal

Analyst: Merritt

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Bill Type and Number: Resolution 2016-667

Sponsor: Council President at the request of the Mayor

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Kevin McDaniel as the Chief of the Disabled Services Division within the Parks, Recreation and Community Services Department.

Background Information: Section 28.902, *Ordinance Code*, provides that the Chief of Disabled Services shall have a bachelor's degree or higher from an accredited college or university and have at least five years of administrative experience in at least one of the areas of responsibility.

Mr. McDaniel received a bachelor's degree in supervision and management from Florida State College. He has been employed with the City of Jacksonville since 2010, working his way up from Parking Enforcement Specialist to Disabled Services Manager, a position he has held since 2014.

Policy Impact Area: Parks, Recreation and Community Services Department / Disabled Services Division operations

Fiscal Impact: According to Employee Services, the salary range for this position is \$70,566 - \$115,210 annually.

Analyst: Shoup

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Bill Type and Number: Resolution 2016-668

Sponsor: Council President at the request of the Mayor

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Rebekah Davis as a member of the Jacksonville Children's Commission, replacing Heather Carter as a School Board District #6 representative, for a partial term ending July 15, 2017, followed by a first full four-year term ending July 15, 2021.

Background Information: The Jacksonville Children's Commission is established pursuant to Chapter 51, *Ordinance Code*, and charged with the ongoing responsibility of improving the lives of Jacksonville's children by serving as the central focus for the evaluation, planning and distribution of the city's funds for children's services. Section 51.103, *Ordinance Code*, provides that the eleven voting members of the commission shall be citizens and residents of the City appointed by the Mayor, and confirmed by the Council, and that one of the members shall be appointed from (reside in) each of the School Board Districts.

Ms. Davis received an associate's degree in nursing from the Florida State Community College and is a registered nurse. She resides in the Crystal Springs area within Council District #12.

Policy Impact Area: Jacksonville Children's Commission operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2016-669

Sponsor: Council President at the request of the Mayor

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Dane Grey to the Downtown Investment Authority Board, as a Northbank CRA substantial business interest representative, replacing Robert Clements, for a first full term ending June 30, 2020.

Background Information: The Downtown Investment Authority is established pursuant to Chapter 55, Part 3, *Ordinance Code*, and charged as the sole development and community redevelopment agency for Downtown for the City of Jacksonville pursuant to Chapter 163, Part III, *Florida Statutes*. Section 55.307(b)(1), *Ordinance Code*, provides that five of the nine members of the board be appointed by the Mayor and confirmed by Council, in various categories, including an individual with a substantial business interest in the Northbank CRA.

Mr. Grey received a master's degree in business administration from Delta State University and is the President and CEO of *Elite Parking Services of America, Inc.* He resides in the Downtown area within Council District #7.

Policy Impact Area: Downtown Investment Authority Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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Bill Type and Number: Resolution 2016-670

Sponsor: Council President at the request of the Mayor

Date of Introduction: September 27, 2016

Committee(s) of Reference: R

Date of Analysis: September 23, 2016

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Charles Griggs as a member of the Jacksonville Housing Authority, replacing Eric Smith, for a first term ending September 16, 2019.

Background Information: The Jacksonville Housing Authority is established pursuant to Chapter 51A, Ordinance Code, and charged to within its area of operation, prepare, carry out, acquire, lease, and operate housing projects; and provide for the construction, reconstruction, improvement, alteration, or repair of any housing project or any part thereof. Section 51A.103, *Ordinance Code*, provides that the seven members of the board shall be appointed by the Mayor, subject to confirmation of the Council.

Mr. Griggs is the Director of External Affairs for the *Duval County Health Department*. He has previously served on the Jacksonville Human Rights Commission, Art in Public Places Commission, and the Jacksonville Journey Oversight Committee. Mr. Griggs resides in the Garden City area within Council District #7.

Policy Impact Area: Jacksonville Housing Authority operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup