

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



**JEFFREY R. CLEMENTS**  
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**Bill Type and Number:** Ordinance 2017-261

**Introducer/Sponsor(s):** Council President Boyer

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, PHS

**Date of Analysis:** April 13, 2017

**Type of Action:** Charter amendment

**Bill Summary:** This bill amends Section 518.419 (Foundation, Walls and Roof), Part 4 (Property Standards) Subpart B (Minimum Conditions), Chapter 518 (Jacksonville Property Safety and Maintenance Code), *Ordinance Code*, to add a new provision requiring certain multiple dwelling units to have a self-closing screen door for protection against mosquitoes, flies and other insects; and provides for the delay of implementation of this provision.

**Background Information:** There is a major concern about mosquitoes and ventilation related to dwellings without central heat and air. According to the Florida Department of Health, mosquito-borne diseases are diseases that can be spread through the bite of mosquitoes. These diseases may be caused by a virus, also known as arboviruses, or can be caused by parasites. Several of the mosquito species found in Florida are capable of transmitting diseases to humans, horses, and other animals. Symptoms of these illnesses can range from mild to very severe. Therefore, public safety must be a priority.

The installation of a self-closing screen door allows the resident to open an entry door to allow additional light and increased ventilation in the home while blocking flying insects or other airborne debris from entering the residence. Other benefits of the self-closing screen doors include additional level of safety, air, light, and views.

**Policy Impact Area:** Public Health and Safety, Mosquito Control Division

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-0262

**Introducer/Sponsor(s):** Council President at the request of the Rules Committee

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** R

**Date of Analysis:** April 6, 2017

**Type of Action:** Ordinance amendment

**Bill Summary:** This bill amends sections of Chapter 118 (City Grants), *Ordinance Code*. This legislation amends the appointment process for the Cultural Council of Greater Jacksonville, the responsibilities of the Cultural Service Grant Committee and eligibility requirements for grant applicants.

**Background Information:** The Cultural Council is a non-profit which acts as the agent of the city to allocate cultural service grants and capital grant appropriations to eligible recipients, without administrative review. The proposed legislation will:

- Reduce the number of mayoral appointments from twelve to six and allow for two consecutive terms for appointees instead of three terms
- Establish an annual Cultural Service Grant Program Committee, chosen to represent racial, gender, geographic and age diversity
- The Cultural Service Grant Program Committee will include one non-voting chairperson appointed by the President of the Cultural Council Board of Directors and 10 voting members (3 Cultural Council Board members selected by the Board President and Committee Chairperson; 7 individuals selected by the above group (Cultural Council Board President, CSGP Committee chairperson, and three selected Cultural Council Board members) from a pool of nominations established through a community wide nomination process

Members of the CSGP Committee shall have an interest in the impact of culture in the community; a willingness to participate fully in the process and serve a three-year term and may be reappointed for one additional consecutive full term. City Council and Mayoral representatives shall be appointed annually. The Cultural Service Grant Committee will also have a liaison relation with one member of City Council and one representative of the Mayor's Office.

The Cultural Service Grant Committee responsibilities include: Review and evaluation of all applications based upon established criteria; serve as an on-site evaluator and lead reviewer for a selected number of applicants; attend an orientation session and all review sessions; participate in the allocations process; recommend to the Cultural Council Board of Directors the organizations to be funded and the amount of the funding.

In order to be eligible for Cultural Service Grants, the applicant must be a Florida non-profit organization for three years- existence as shown by tax returns.

**Policy Impact Area:** Cultural Council of Greater Jacksonville roles and responsibilities

**Fiscal Impact:** None

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-263

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** PHS; F

**Date of Analysis:** April 14, 2017

**Type of Action:** Appropriation

**Bill Summary:** The ordinance appropriates \$22,000 from the Walmart Foundation, by way of the Community Grant Program, with no local match, to purchase equipment for the Homeland Security Unit, including surveillance kits, specialized body armor, covert gear and equipment, and digital cameras, as initiated by B.T. 17-082.

**Background Information:** In the grant award correspondence, Walmart underscores its commitment to support organizations that improve communities where its customers and associates live and work. The funds in this appropriation will enhance homeland security efforts. There are no known ongoing maintenance costs for any of the equipment that the funds will purchase.

**Policy Impact:** Jacksonville Sheriff's Office

**Fiscal Impact:** The ordinance appropriates a \$22,000.00. that requires no local match.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-264

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU; F

**Date of Analysis:** April 14, 2017

**Type of Action:** Appropriation; CIP Amendment

**Bill Summary:** The ordinance appropriates \$493,000 from the Countywide Intersection IMP/Bridge Rehab Project to the Lakeside Drive – Lakeside Drive Bridge Replacement Project to provide funding to completely replace the existing Lakeside Drive Bridge with a new box culvert bridge in its place, as initiated by B.T. 17-084; it amends the 2017-2021 five-year Capital Improvement Program, approved by Ordinance 2016-505-E, to decrease finding for the project entitled “Countywide Intersection IMP. BRGE-Bridges” and increase funding for the project entitled “Lakeside Drive Bridge Replacement.”

**Background Information:** The purpose of the appropriation is to provide funding to completely replace the existing Lakeside Drive Bridge with a new box culvert bridge to be installed in its place. The structure known as the Lakeside Drive Bridge is a 30 foot long two span reinforced concrete structure that traverses the Ortega River Canal in the Lakeshore South area of Jacksonville. The original bridge structure was constructed in 1960; FDOT’s most recent evaluation indicates that the bridge is structurally deficient and needed to be replaced. The existing bridge structure will be completely replaced and a new box culvert bridge will be installed in its place. Lakeside Drive will be closed to traffic during construction. The Lakeside Drive Bridge currently serves an estimated 14,401 trips per day. Once the project is completed, any unspent dollars shall revert back to the funding source.

**Policy Impact:** Public Works/Engineering and Construction Management

**Fiscal Impact:** The ordinance appropriates \$493,000.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-265

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU; F

**Date of Analysis:** April 14, 2017

**Type of Action:** Appropriation; CIP Amendment

**Bill Summary:** The ordinance appropriates \$869,881.45 in Capital Project Revenue Bond funds to the Right-of-Way acquisition Line item within the Newtown Drainage (Myrtle & Beaver) Project from 1) the Pinedale Area Drainage Project and 2) the Mitigation Line item within the Newtown Drainage (Myrtle & Beaver) Project, as initiated by B.T. 17-085; it amends the 2017-2021 five-year Capital Improvement Program, approved by Ordinance 2016-505-E, to decrease funding for the project entitled "Pinedale Area" and increase funding for the project entitled "Newtown Drainage (Myrtle & Beaver)."

**Background Information:** The purpose of the appropriation is to provide funding for the first phase of the Newtown Drainage (Myrtle & Beaver) Project, which includes acquisition of pond site properties, design of proposed improvements, and construction of a stormwater treatment facility south of Beaver Street. The improvements will include portions of Morgan Street, Logan Street, and Union Street. An improved drainage collection system along with curb and gutter will provide an economic benefit to this neighborhood. Community meetings have been held to inform stakeholders of the project needs and problems faced in acquiring large enough pond sites and/or increasing the capacity of the storm outfall system.

**Policy Impact:** Public Works/Engineering & Construction Management

**Fiscal Impact:** The ordinance appropriates \$869,881.45.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-266

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, F

**Date of Analysis:** April 10, 2017

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$1,986,996.23 from the St. Johns River Bulkhead/Riverwalk Repairs Project, St. Johns River Bulkhead, Assess/Restore Project & Countywide Bulkhead Assessment, Repair, Replacement Projects to the St. Johns River - Riverfront Park Bulkhead Replacement Project account to replace the failing bulkhead at Riverfront Park on River Road in San Marco, as initiated by B.T. 17-086; amends the 2017-2021 Five-Year Capital Improvement Program to decrease funding from the listed projects above to increase funding for the St. Johns River - Riverfront Park Bulkhead Replacement Project.

**Background Information:** The existing bulkhead in Riverfront Park located on River Road, in San Marco, is in poor condition. The bulkhead has caused several large landside cave-ins that require constant maintenance. Due to the hazardous conditions, the park is encircled by a fence to prevent public access. The park will remain closed until the bulkhead is properly replaced and the park restored. The cost of the complete project is \$2.6 million. This appropriation of \$1,986,996.23 is a combination of existing proceeds and interest earnings already in City Coffers. This transfer was reviewed and approved by the Bond Counsel. The remaining balance is expected through future appropriations from the FY 18 budget process.

**Policy Impact Area:** Public Works Department/Engineering & Construction Management

**Fiscal Impact:** The appropriation of \$1,986,996.23, as initiated by B.T. 17-086.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-0267

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** April 6, 2017

**Type of Action:** Appropriation

**Bill Summary:** This ordinance authorizes and approves an increase (four positions) to the employee cap in the building inspection division and is an appropriation of funds for the salaries and benefits for four new construction trades inspectors for a period of three months (from 7/1/17 - 9/30/17). The \$168,785.68 appropriation is from the Building Inspection Cash Carryover Account and will also provide for the necessary cell phones, laptops and vehicles.

**Background Information:** The Building Inspection Division has seen a significant increase in the number of building and roofing permit applications and inspection requests over the past four years. The number of building and roofing inspections over the last four months (November 2016 – February 2017) averaged 9,349 inspections per month, compared to 7,857 inspections per month for the previous four months (July 2016 – October 2016), an increase of 1,492 inspections per month. The purpose of this appropriation is to fund: salaries and benefits for four new Construction Trades Inspectors – Building for a period of three months (July – September) for the 2016-2017 fiscal year; cell phones, Wi-Fi service, laptops, and licenses; and four new pickup trucks (Ford F-150) with associated funding for repairs, parts, oil, and gas to support the new inspectors.

**Policy Impact Area:** Hiring additional Construction Trades Inspectors for the Building Inspection Division

**Fiscal Impact:** Appropriation of \$168,785.68 as initiated by BT 17-087. The purchase of the vehicles is a one-time purchase; all other costs will continue from year to year.

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-268

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** PHS, F, LUZ

**Date of Analysis:** April 13, 2017

**Type of Action:** Appropriation; designation of oversight agency

**Bill Summary:** The bill appropriates a \$200,000 defense infrastructure grant from Enterprise Florida, Inc. to purchase land use easements from willing sellers around Outlying Landing Field Whitehouse on the City's Westside.

**Background Information:** In 2014, due to a change in the state's grant cycle, the City received two defense infrastructure grants in the same fiscal year from Enterprise Florida but only appropriated one of the grants in the FY14-15 budget ordinance. The oversight has been recently discovered and the other \$200,000 grant remains available for appropriation and expenditure, with a grant expiration date of June 2018. The City has been negotiating with willing sellers for several years and has reached the stage where expenditure of the funds is approaching. The need to expend the funds led to the discovery that a proper appropriation had not been accomplished.

The grant funds will be used to purchase restrictive easements that will prevent the development of properties surrounding Whitehouse Field in a manner incompatible with the use of the field by the U.S. Navy for training naval aviators in aircraft carrier flight operations. In order to provide the most realistic setting for simulated carrier landings, the area surrounding the field must be kept as dark as possible to mimic the appearance of an aircraft carrier flight deck at sea. Whitehouse Field was established during World War II as a training facility for pilots flying onto and off of aircraft carriers and originally serviced the jets stationed at NAS Cecil Field. Since Cecil Field's closing the facility has continued to serve pilots from a variety of locations need to practice carrier landing proficiency, including Navy student pilots from Pensacola. The City has previously received 5 similar grants to purchase land use easements around this field.

**Policy Impact Area:** Whitehouse Outlying Field encroachment protection

**Fiscal Impact:** The bill appropriates a \$200,000 defense infrastructure grant from Enterprise Florida, Inc.

**Analyst:** Clements



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**Bill Type and Number:** Ordinance 2017-269

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU; F

**Date of Analysis:** April 14, 2017

**Type of Action:** Agreement Approval and Authorization

**Bill Summary:** The ordinance approves and authorizes the Mayor and Corporation Secretary to execute the Transfer and Maintenance Agreement (TMA) between the City of Jacksonville and the Florida Department of Transportation (FDOT) to identify and provide a means by which any transfers of property or improvements can occur under the previously approved Construction and Maintenance Agreement for the project known as "Bridge Replacement on Howell Drive/Ribault River, Bridge #724147"; it provides for oversight by the Engineering and Construction Management Division of the Department of Public Works.

**Background Information:** At the time the Construction and Maintenance Agreement was executed, as authorized by 2014-586-E, there were parcels to be transferred to the City that had not been identified. Because of this omission, FDOT has requested that a separate Transfer and Maintenance Agreement (TMA) be executed. A Trustees of the Internal Improvement Trust Fund Easement requires additional language in the Construction and Maintenance Agreement. As set forth in both the CMA and the TMA, FDOT will undertake the project known as "Bridge Replacement on Howell Drive/Ribault River, Bridge #724147" at no cost to the City. Upon completion of the project, the City will own, operate, maintain and repair the improvements. The bridge site is located north of Ribault Middle School and Ribault High School, in Council District 7.

**Policy Impact:** Public Works/Engineering & Construction Management

**Fiscal Impact:** Minimal

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-0270

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, F

**Date of Analysis:** April 7, 2017

**Type of Action:** Agreement authorization - one cycle emergency; designate oversight agency

**Bill Summary:** Ordinance 2016-177-E authorized the execution of a Memorandum of Agreement (MOA) among the Bureau of Ocean Energy Management of the U.S. Department of the Interior, the U. S. Army Corps of Engineers of the Department of the Army, and the City. This legislation authorizes amended terms to the MOA for the Beach Re-nourishment Project, increasing the amount of sand and gravel from 1,394,000 cubic yards to 1,900,000 cubic yards for shore protection. The Engineering and Construction Management Division of the Department of Public Works shall oversee the Shore Protection Project

**Background Information:** On April 12, 2016, the City entered into an agreement with the U.S. Department of the Interior and the Army Corp of Engineers for a beach re-nourishment project, which included the use of up to 1,394,000 cubic yards of Outer Continental Shelf sediment resources from Duval Borrow Area Shoal to facilitate stabilization and restoration of the proper ecological function of the beach along the Duval County, Florida shoreline. In October of 2016, Hurricane Matthew' impacted the City's beach and dunes, the City needs to amend the MOA to increase the amount of additional sand and gravel required for the beach re-nourishment project (Shore Protection Project) from 1,394,000 cubic yards to 1,900,000 cubic yards.

One cycle emergency passage was requested because on March 23, 2017, the City was informed by the United States Army Corps of Engineers that the beach re-nourishment contractor is expected to arrive almost one month early to recommence the Shore Protection Project. Due to this early start, the time required to extend the offshore agreement with the Bureau of Offshore Energy Management required to provide the necessary borrow site for beach sand needs to be accelerated.

**Policy Impact Area:** Shore Protection project - sand and gravel increase due to Hurricane Matthew

**Fiscal Impact:** There will be no additional financial impact because the City has already appropriated funding for the Shore Protection Project

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-271

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU, R, F

**Date of Analysis:** April 10, 2017

**Type of Action:** *Ordinance Code* Waiver

**Bill Summary:** This bill waives Sections 260.201 (License), 260.206 (Temporary Storage of Waste Tires), and 260.208 (Hours of Operation) of Part 2 (Licensing and Transporting Requirements; Revocation of License) of Chapter 260 (Disposal of Waste Tires), *Ordinance Code*, from April 22, 2017 through May 6, 2017, for the Fourth Annual Waste Tire and Snipe Sign Buyback; provides for City oversight by the Solid Waste Division of the Department of Public Works; and requests one cycle emergency passage.

**Background Information:** The event is an opportunity for everyone in the community to participate in fighting blight and keeping Jacksonville clean. The waiver will allow Duval County residents:

- to transport more than eight (8) waste tires; and
- to temporarily store tires; and
- to haul more than eight (8) waste tires without an individual license requirement; and
- to transport waste tires outside the regular time frame of Monday through Saturday from 7:00 a.m. – 6:00 p.m.

The event will take place at Everbank Field Lot J from 8:00 a.m. to 2:00 p.m. Residents can earn \$2 per tire up to 10 tires and 50 cents per sign up to 40 signs, with a maximum payout of \$40, or \$20 maximum per item. Valid identification will be required. The funds will cover advertisement, equipment and supplies, lot rental fees, transport and disposal of waste tires and signs, reward money, and overtime for COJ staff.

**Policy Impact Area:** Department of Public Works, Solid Waste Division

**Fiscal Impact:** \$150,000 for expenses approved in the FY 16-17 Budget

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-0272

**Introducer/Sponsor(s):** Council President at the request of Council Vice President Crescimbeni

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** April 6, 2017

**Type of Action:** Ordinance amendment

**Bill Summary:** This is an amendment to Ordinance 2015-835-E, as also amended by Ordinances 2016-232-E, 2016-422-E, 2016-648-E and 2016-739-E. This bill extends the temporary moratorium on the collection of payments on any medallion renewal payment and late fees pertaining to vehicles for hire, pursuant to Section 220.217, *Ordinance Code*. This moratorium shall apply to all applications for medallion required to be renewed by the last day of January 2016 until after September 30, 2016 September 27, 2017. The Office of Public Parking shall notify the Jacksonville International Airport with a copy to the Executive Director of the Jacksonville Aviation Authority and the Beaches Police Chiefs of the extension of the 180 day moratorium.

**Background Information:** Ordinance 2015-835-E, enacted on December 8, 2015, established a temporary moratorium (90 days) on medallion renewals and late fees for medallion renewals pertaining to vehicles for hire, pursuant to Section 220.217, *Ordinance Code*. This is the fifth time the moratorium has been extended, but legislation for vehicles for hire regulation is still being considered by the Florida Legislature, which could provide guidance on this policy. Furthermore, Council will be undertaking a review of the City's current laws governing vehicles for hire and the regulation of the City's medallions and permits in order to fairly regulate all vehicles for hire. The City of Jacksonville desires to extend the 180 day moratorium on the medallion renewal and late fees, inspection and application process until September 27, 2017.

All other aspects of Ordinance 2015-835-E are unchanged.

**Policy Impact Area:** Vehicles for hire regulations

**Fiscal Impact:** Revenue loss from medallion renewals payments and late fees; when the moratorium was enacted in December 2015 there were 1,146 vehicle-for-hire medallions renewable at a cost of \$100 per year; the late renewal fee is \$10 per month after the deadline.

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-273

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, F

**Date of Analysis:** April 10, 2017

**Type of Action:** Declaration of surplus of certain tax reverted parcels

**Bill Summary:** This bill:

- declares a certain tax reverted parcel of real property in Council District 7 to be surplus to the needs of the City;
- recognizes disposition and authorizes the conveyance of the parcels pursuant to the Provision of Subpart B (Real Property Dispositions), Part 4 (Real Property) of Chapter 122 (Public Property), *Ordinance Code*;
- waives the provision of Subpart F (Donation and Sale of Real Property for Affordable Housing Purposes) Part 4 (Real Property) of Chapter 122 (Public Property), *Ordinance Code*;
- provides for City oversight by the Real Estate Division of the Department of Public Works; and
- authorizes the Mayor and the Corporation Secretary to execute any and all documents necessary for the conveyance.

**Background Information:** The Real Estate Division requested authorization to declare 1044 Lobster Lane, a residential dwelling near the intersection of Lobster Lane and Cricket Court (R.E. Number 044281-0268), as a tax reverted surplus parcel to the needs of the City. The conveyance of the property is for Gina and Gadis Jones, the previous owners of record. The property was reverted to the City on June 15, 2014. The current amount due is \$22,955.00, which is delinquent taxes plus interest and costs. This amount is subject to change based on the date conveyance.

**Policy Impact Area:** Department of Public Works/Real Estate Division

**Fiscal Impact:** Assessed value of the parcel is \$97, 231.00. The amount due in taxes, interest, and costs is \$22,955.00.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-274

**Sponsor:** Council President, per Ordinance 2010-725-E:

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS; F

**Date of Analysis:** April 14, 2017

**Type of Action:** Special District Budget Approval

**Bill Summary:** The ordinance approves the Harbour Waterway Dependent Special District Proposed Fiscal Year 2017/2018 Budget, per Ordinance 2010-725-E and Section 189.02 *Florida Statutes*.

**Background Information:** Florida Statutes provide that the City Council may create dependent special districts for the purpose of delivering essential services to specific areas within the City. The system of canals located in the Harbour Waterway neighborhood, located in Council District 1, requires continuous maintenance in order to remain navigable and sanitary. The City is unable to provide the human and financial resources required to properly maintain the system of canals. A dependent special district financed by the property owners live adjacent to the canals is an appropriate, efficient and effective vehicle to insure that the canals are properly maintained. In order for the District to qualify as a dependent special district per section 189.02, *Florida Statutes*, The City, in Ordinance 2010-725-E, required the District to submit its proposed budget to the City Council every year by April 1<sup>st</sup>. The District has submitted its proposed Fiscal Year 2017/2018 budget to the City Council. For Fiscal Year 2017/2018, the total revenues in the proposed budget is \$692,879, expenditures is in the amount of \$669,132. There are 105 residential parcels in the District. Each residence is assessed at \$2,000.00.

**Policy Impact:** Dependent Special Districts

**Fiscal Impact:** None to the City.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-277

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU, LUZ

**Date of Analysis:** April 14, 2017

**Type of Action:** R/W Closure

**Bill Summary:** The ordinance closes, abandons and/or disclaims portions of five (5) rights-of-way, established in Plat Book 2, page 88, North River View, of the Public Records of Duval County, dated January 19, 1015, all located between Buckman Street and Talleyrand Avenue south of 21<sup>st</sup> Street East, in District 7, at the request of the Jacksonville Port Authority, subject to reservation unto the City of Jacksonville and JEA of all-utilities easements over the closed rights-of-way for ingress and egress for all utilities.

**Background Information:** The closures are requested by the Jacksonville Port Authority (JaxPort) which owns or is in the process of purchasing all the adjacent property. If JaxPort is unable to acquire parcels identified by RE numbers 115616-0000 and 115615-0010 on Louise Street south of 19<sup>th</sup> Street East, then the right-of-way adjacent to those parcels will not be closed and JaxPort will construct a cul-de-sac at the southern termination of Louise Street. JaxPort otherwise owns all of the property adjacent to the closures. The cul-de-sac will be constructed to meet City of Jacksonville standards and will be constructed at the sole expense of JaxPort. No other street will terminate in a dead-end and all other property will be accessible to the City. There were no objections to the closures from City, state and utility agencies. There are AT&T, Comcast, JEA and TECO facilities in the subject rights-of-way. Accordingly, an All-Utility Easement will be reserved over the closed rights-of-way in the name of JEA and the City of Jacksonville.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** JaxPort is a governmental entity and is exempt from the closure application fee.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2017-278

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, F

**Date of Analysis:** April 13, 2017

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 111 – Special Revenue and Trust Accounts – to create a new EverBank Field Amphitheater and Covered Flex Field Maintenance and Improvements Enterprise Fund, into which will be deposited ticket or parking surcharges applied to tickets or parking passes sold for events held at the two facilities, plus any donations or gifts, together with any interest earned thereon. Funds deposited into the all-years subfund shall not be used for operating costs, but shall be used for capital expenditures and capital maintenance, repairs and improvements to the amphitheater and covered flex field.

**Background Information:** The creation of a subfund to benefit the capital needs of the two facilities is a condition of Amendment 14 to the City’s lease with the Jacksonville Jaguars for EverBank Field, to which the amphitheater and flex field are immediately adjacent to the south of the stadium.

**Policy Impact Area:** Stadium complex capital improvements and maintenance.

**Fiscal Impact:** Undetermined; the subfund will receive ticket and parking surcharges applied to tickets or parking passes sold for events held at the two facilities.

**Analyst:** Clements



# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2017-0279

**Introducer/Sponsor(s):** Council President at the request of Council Member Gulliford

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, F

**Date of Analysis:** April 10, 2017

**Type of Action:** Ordinance amendment

**Bill Summary:** This bill amends Section 111.125 (Kathryn Abby Hanna Park/Huguenot Park Maintenance and Improvements and Lifeguard Services Trust Fund) and creates a new Section 111.126 (Huguenot Memorial Park Maintenance and Improvements and Lifeguard Services Trust Fund), *Ordinance Code*.

**Background Information:** The purpose of this bill is to remove 'Huguenot Park' from the name of the existing Hanna Park Trust Fund and create a separate trust fund for Huguenot Park. The new Huguenot Memorial Park Maintenance and Improvements and Lifeguard Services Trust Fund will be a permanent trust fund of the City and associated accounts shall be created by the Director of Finance and Administration for administering the fund.

The Huguenot Trust Fund will receive all revenues and interest received by the City through admission fees, rentals, equipment and service charges and other funds from activities and events occurring at Huguenot Memorial Park. All expenditures made from the fund shall be for maintenance, lifeguard services and capital improvements and to offset operating expenses associated with Huguenot Memorial Park, subject to appropriation by the City Council, the Director of Finance and Administration is authorized and directed to make disbursements from the fund upon the written request of the Director of Neighborhoods.

**Policy Impact Area:** Creation of a permanent trust fund for Huguenot Park

**Fiscal Impact:** None

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-280

**Introducer/Sponsor(s):** Council Member Dennis

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, F

**Date of Analysis:** April 13, 2017

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 111 – Special Revenue and Trust Accounts – to amend the Neighborhood Enhancement Trust Fund to create a new subfund entitled “Mission Springs Apartments” into which will be deposited all payments in lieu of taxes, gifts, donations, contributions and grants received from the Mission Springs Apartments project (and any interest thereon) pursuant to the terms of Ordinance 2017-162-E. The funds must be used to provide capital funding for park improvements, roadway projects or landscaping improvements within a 3-mile radius from the apartments. The fund shall be an all-years fund that does not lapse at fiscal year-end.

**Background Information:** Mission Springs Apartments are located at 5327 Timuquana Road on the City’s Westside. Ordinance 2017-162-E approved the issuance of up to \$28.5 million of revenue bonds issued by the Capital Trust Agency, Inc. of Gulf Breeze, FL for use within the City of Jacksonville to acquire and rehabilitate the 444-unit multifamily residential rental housing for rental to persons of low to moderate income. The City of Jacksonville’s consent was required for the use of the proceeds of tax advantaged bond issued by another entity within its jurisdiction. The administration negotiated with Capital Trust Agency for the payment of a fee in lieu of taxes since the bond proceeds will be used to purchase the complex and subsequently transfer it to a not-for-profit corporation, taking the property off the tax rolls. The parties agreed to an annual payment of \$225,253 (of which the City will receive \$142,721 and the School Board \$82,532) while the bonds are in force and the complex is owned by a non-taxable entity. This bill creates a dedicated mitigation account for this revenue to make capital improvements in the near vicinity of the complex.

At the Finance Committee meeting at which Ordinance 2017-162-E was discussed and recommended for approval, Finance Director Mike Weinstein strongly cautioned against setting a precedent for creating numerous council district-specific mitigation accounts with dedicated funding sources because of the difficulty that could pose to the citywide budgeting process.

**Policy Impact Area:** Area-specific mitigation account

**Fiscal Impact:** The mitigation account will receive the \$142,721 payment in lieu of taxes from this project.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-0281

**Introducer/Sponsor(s):** Council President at the request of the Rules Committee

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** PHS, R

**Date of Analysis:** April 10, 2017

**Type of Action:** Sunset ordinance

**Bill Summary:** The provisions of Ordinances 2004-1339-E and 2007-401-E establishing the Courthouse Architectural Review Committee shall sunset, be repealed, and be of no further effect on June 1, 2017.

**Background Information:** On January 24, 2006, Council enacted Ordinance 2004-1339-E, which established the Courthouse Architectural Review Committee to review and approve the exterior architectural design of the unified courthouse. Then Ordinance 2007-401-E, (April 22, 2008) provided for continuation of the Courthouse Architectural Review Committee. As the courthouse has no current architectural projects and after reviewing the need for the Courthouse Architectural Review Committee, pursuant to Section 50.110 (Review of Boards and Commissions, Sunsetting and Reporting), *Ordinance Code*, the Rules Committee has determined that the Courthouse Architectural Review Committee has completed its function.

**Policy Impact Area:** Sunsetting of the Courthouse Architectural Review Committee

**Fiscal Impact:** None

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2017-0282

**Introducer/Sponsor(s):** Council President at the request of the Office of General Counsel

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** April 10, 2017

**Type of Action:** Authorization ordinance

**Bill Summary:** This bill approves and authorizes an increase in the employee cap for the Office of General Counsel from 68 to 69. As initiated by B.T. 17-092, \$51,961 will be appropriated from the Office of General Counsel- JAXPORT account to the Office of General Counsel Salaries and Benefits Account for the 2016-2017 fiscal year.

**Background Information:** The purpose of this legislation is to fund salaries and benefits for one full time position (Attorney IV) to support legal services to the Jacksonville Port Authority. There is a need for additional legal representation in the Office of General Counsel for Jacksonville Port Authority, so the employee cap will increase by 1 in order to hire an attorney. The funds for this position allocated herein are for a partial year effective July 1, 2017 through September 30, 2017 and then continuing salaries and benefits will be budgeted in the FY 17-18 budget ordinance and in the following fiscal years.

**Policy Impact Area:** Increase in the employee cap for the Office of General Counsel to hire attorney in relation to Jacksonville Port Authority

**Fiscal Impact:** \$51,961 as initiated by B.T. 17-092. Funding does not require a match.

**Analyst:** Hampsey

**CITY COUNCIL RESEARCH DIVISION**  
LEGISLATIVE SUMMARY



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**Bill Type and Number:** Ordinance 2017-283

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** TEU, LUZ, F

**Date of Analysis:** April 10, 2017

**Type of Action:** Approval of 2017B series text amendment to the transportation element and capital improvement element

**Bill Summary:** This bill approves the transmittal for a revision and modification of the 2030 Comprehensive Plan in the proposed 2017B Series' text amendment to the Transportation Element and Capital Improvement Element for review by the various State of Florida agencies.

**Background Information:** The amendment updates and adds a policy to the Transportation and Capital Improvements Elements regarding more flexibility to the use of collected mobility fees. 1) No more than twenty percent (20%) of the mobility fee balance collected per development shall be designated for improvements at or near the intersection of a city right-of-way or proposed right-of-way and an identified prioritized project on the Automobile/Truck and Transit prioritization transportation list. 2) The City's process for assessing, receiving and applying a landowner's mobility fee for a proposed development shall be governed by mobility plan or be consistent with Transportation Element Policy 1.4.12.

**Policy Impact Area:** Planning and Development Department

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2017-284

**Introducer/Sponsor(s):** Council President Boyer

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** NCIS, LUZ, F

**Date of Analysis:** April 13, 2017

**Type of Action:** Authorizing execution of development agreement and easement agreements; authorizing City financial contribution; CIP amendment; waiver of Procurement Code provisions; designation of oversight agency

**Bill Summary:** The bill authorizes execution of a development agreement and easement agreements between the City and Tribridge Residential, LLC to support the construction of a Riverwalk along the riverfront of the properties at 500 and 550 Bishop Gate Lane in Riverside. The bill authorizes a City contribution of \$810,610 toward the cost of construction of that portion of the Riverwalk in the form of a Recapture Enhanced Value (REV) grant and amends the 2017-21 Capital Improvement Program to add a project entitled "Bishop Gate Riverwalk Improvements" with no dollar amount attached. The bill waives the Procurement Code to the extent required for the City to authorize the developer to construct the Riverwalk segment on the City's behalf. The Department of Parks, Recreation and Community Services is designated as the City's oversight agency for the project.

**Background Information:** By Ordinance 2016-790-E the Council approved a PUD rezoning at the foot of Bishop Gate Lane on the St. Johns River. The developer plans to construct up to 125 units of multi-family housing in two mid-rise structures with a parking deck on the site, and to construct 350 feet of Riverwalk across the width of the properties that may eventually connect to additional Riverwalk segments extending the Northbank Riverwalk from its current terminus at the Riverside Arts Market site under the Fuller Warren Bridge southwesterly to Memorial Park. The revised written description for the project says that public access will be provided to the new Riverwalk segment from both Bishop Gate Lane and Lomax Street, and that limited public parking (5 spaces) will be available in the parking deck for rivewalk access. The development agreement provides that if the City awards a REV grant to the developer in a sufficient amount, the developer will construct the Riverwalk segment on the City's behalf. This bill authorizes a City contribution of \$810,610 toward the project as the REV grant contemplated in the 2016 rezoning written description.

**Policy Impact Area:** River access

**Fiscal Impact:** The bill authorizes a City contribution of \$810,610 from the Office of Economic Development in the form of a REV grant.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-288

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** F

**Date of Analysis:** April 10, 2017

**Type of Action:** Charter amendment

**Bill Summary:** This bill amends *Ordinance Code*, Chapter 126 (Procurement Code), Part 6A (Small Business Capital, Bonding, and Outreach Program), Section 126.601 (Creation of Bond Enhancement Program), Section 126.603 (Continuing Education and Mentoring Programs), and Section 126.606 (Collecting data to evaluate the program); amends *Ordinance Code*, Chapter 126 (Procurement Code), Part 6B (Jacksonville Small Emerging Business Program), Section 126.608 (Jacksonville Small Emerging Businesses Defined); provides for JSEB application fee recommendation by the JSEB Monitoring Committee; provides for current certified JSEB contractors number of years in the program to be restarted upon renewal; provides for the Chief of Procurement to report on the effectiveness of JSEB training programs; and provides for codification instructions.

**Background Information:** JSEB was established to strengthen relationships and maximize procurement opportunities with City of Jacksonville registered certified Jacksonville Small and Emerging Businesses (JSEBs) as suppliers, prime contractors, and subcontractors of superior products and services to the citizenry of Duval County.

The amendment adds language regarding the determination of education, training and mentoring programs that are needed by JSEBs through survey results. Also, the funds for the continuing education and mentoring programs are subject to availability at a minimum of \$200,000 or greater. The report will be generated for the Mayor and Council after every quarterly meeting. The committee will be comprised of three Mayoral appointments (one non-JSEB contractor, one JSEB contractor, and one representative from the Florida Small Business Development Center at University of North Florida); and two Council appointments (one JSEB contractor and one non-JSEB contractor). The update to JSEB certification definitions include a personal net worth of less than \$1,325,000; annual gross receipts averaged over the immediate preceding three-year period shall not exceed \$12,000,000; program in existence less than nine (9) years or good cause as determined by the Chief; and must not be a front, a broker or pass-through which means a JSEB is not registered as a supplier or distributor through the Florida Department of Revenue.

**Policy Impact Area:** Procurement

**Fiscal Impact:** Undetermined

**Analyst:** Mitchell

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**Bill Type and Number:** Resolution 2017-289

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** F

**Date of Analysis:** April 13, 2017

**Type of Action:** Authorizing execution of development agreement; authorizing REV grant; designation of oversight agency; affirmation of compliance with Public Investment Policy

**Bill Summary:** The bill authorizes execution of an economic development agreement between the City and Project Velocity (identity temporarily confidential) for expansion of the company's manufacturing operations in Jacksonville to retain 150 existing jobs and create 20 new permanent, full-time jobs at an average wage of \$40,000 per year. The bill authorizes a Recapture Enhanced Value (REV) grant of up to \$2,211,000 for the project, approves the execution of documents, designates the Office of Economic Development as the City's oversight agency, and affirms the project's compliance with the City's Public Investment Policy criteria. Fast-track approval on two readings is requested.

**Background Information:** The company is a global manufacturer of building products and has a location in North Jacksonville currently employing approximately 150 workers. The company proposes to add a new line of building products with a highly automated production process producing 20 new full-time manufacturing jobs and entailing a private capital investment in plant expansion and equipment of \$54 million. The REV grant of \$2,211,000 represents an amount equal to 60% of enhanced property tax revenues generated by the project over 7 years. The 20 new jobs are required to be added by the end of December 2018 (10 jobs) and December 20122 (10 jobs). The amount of the REV grant will be reduced proportionally for failure to achieve the specified number of retained and new jobs, and the entire REV grant is subject to forfeit and clawback if the private capital investment falls below \$40 million.

**Policy Impact Area:** Economic development

**Fiscal Impact:** The bill authorizes a REV grant of up to \$2,211,000 for the project.

**Analyst:** Clements



# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY



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**Bill Type and Number:** Resolution 2017-290

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** F

**Date of Analysis:** April 13, 2017

**Type of Action:** Authorizing execution of development agreement; authorizing QTI match; designation of oversight agency; affirmation of compliance with Public Investment Policy

**Bill Summary:** The bill authorizes execution of an economic development agreement between the City and Project Avalanche (identity temporarily confidential) for expansion of the company's existing headquarters facility in Jacksonville to retain over 300 existing jobs and create 250 new full-time jobs in a high wage target industry at an average wage of \$70,000. The bill authorizes a Qualified Targeted Industry (QTI) local 20% match of up to \$300,000 (\$1,200 per job for 250 new jobs) to match the State's 80% grant of \$1,200,000 (\$4,800 per job). The bill designates the Office of Economic Development as the City's oversight agency and affirms that the proposed incentive complies with the Public Investment Policy.

**Background Information:** The company is a health care information technology company with its corporate headquarters located in Southeast Jacksonville, paying an average wage that exceeds 150% of the state's average wage. The company proposes to add 250 new jobs no later than December 31, 2021 (130 by December 2019, 55 additional by December 2020 and 65 additional by December 2011) and to make an estimated \$12.1 million capital investment in equipment, furniture and tenant improvements. The company is considering two other cities where it has facilities as expansion possibilities. The State of Florida, in addition to the QTI grant, has agreed to make a Florida Flex Training Grant of up to \$375,000 to the company.

**Policy Impact Area:** Economic development

**Fiscal Impact:** The bill authorizes a QTI local 20% match of up to \$300,000.

**Analyst:** Clements

## CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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**Bill Type and Number:** Resolution 2017-296

**Sponsor:** Council President at the request of the Southeast CPAC

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** R

**Date of Analysis:** April 7, 2017

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Southeast District Citizens Planning Advisory Committee's appointment of Gloria J. Stephens to the Taxation, Revenue Utilization and Expenditures (TRUE) Commission, filling a seat formerly held by Ralph C. Hodges, for a partial term ending June 30, 2018, followed by a first full three-year term ending June 30, 2021.

**Background Information:** The TRUE Commission is established pursuant to Chapter 57, *Ordinance Code*, and charged to act as an advisory body to the city concerning fiscal policy; improve the city's long-range financial soundness, planning budgeting, and management and to keep the public better informed about important issues related to city financing and budgeting; and may review any aspect of fiscal policy, including: the city's long-range financial soundness, planning budgeting, and management; the city's budgetary process, including taxation, revenue generation, expenditures, use of permit fees and user fees, bonding capacity, franchise fees, state and federal mandates, privatization, "zero based" financing and other similar topics; the appropriateness of each revenue source the city receives to make up its annual general revenue budget; potential new revenue sources, such as impact fees, and the use of any such funds; the pre- and post-retirement benefit structure for city employees and the potential impact on the financial status of the city; and other areas as the Commission may determine are appropriate and within their scope.

Section 57.102, *Ordinance Code*, provides that six of the members of the commission shall be county residents interested in public finance issues and actively involved in the community, and be selected, one each by the CPAC's in the six Planning Districts, and shall be confirmed by the Council.

Ms. Stephens is an Executive Assistant to the Chief Strategy Officer at *England, Thims & Miller, Inc.* She serves as the Chair of the Economic Development Subcommittee of the Southeast Citizens Planning Advisory Committee and is the President of the Saddlebrook Owners' Association. Ms. Stephens resides in the Del Rio area within Council District #6 (Planning District #3).

**Policy Impact Area:** TRUE Commission operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

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**Bill Type and Number:** Resolution 2017-297

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** R

**Date of Analysis:** April 7, 2017

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Todd H. Norman as the Chief of the Employee and Labor Relations Division within the Employee Services Department.

**Background Information:** Section 33.402, *Ordinance Code*, provides that the Chief shall have a bachelor's degree from an accredited institution, proven administrative ability, and at least five years of experience in the field of employee and/or labor relations management, or shall have a law degree and at least five years of experience in the field of labor and employment law.

Mr. Norman received a bachelor's degree in health science from Montana State University and a bachelor's degree in safety management from Montana Tech of The University of Montana. He was recently the Director of Labor Relations at CSX. Mr. Norman resides in St. Johns County.

**Policy Impact Area:** Employee Services Department / Employee and Labor Relations Division operations

**Fiscal Impact:** According to Employee Services, the salary range for this position is \$83,707 - \$136,665 annually.

**Analyst:** Shoup

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**Bill Type and Number:** Resolution 2017-298

**Introducer/Sponsor(s):** Council Member Schellenberg

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:**

**Date of Analysis:** April 13, 2017

**Type of Action:** Petition to Florida Legislature and Governor; request for emergency action; direction for distribution of adopted resolution

**Bill Summary:** The bill expresses the City's opposition to bills pending in the Florida Legislature (HJR 1774 and SJR 1774) that would amend the State Constitution to increase the homestead exemption from \$50,000 to \$75,000 of the first \$100,000 of a home's taxable value. Emergency action on first reading is requested, and the Legislative Services Division is directed to forward the adopted resolution to Governor Scott, the Speaker of the Florida House of Representatives, the President of the Florida Senate, and to the members of the Duval Legislative Delegation.

**Background Information:** The Florida Constitution exempts the first \$25,000 of assessed value of a homestead property from all property taxes. A second exemption approved by voter referendum to amend the Constitution in 2008 exempts another \$25,000 of value (the value from \$50,000 to \$75,000) from all property taxes except school taxes. The legislation now pending would exempt the value of a property from \$75,000 to \$100,000 from all non-school taxes, subject to approval of the Constitutional amendment by the voters at referendum.

**Policy Impact Area:** Homestead exemption increase; home rule

**Fiscal Impact:** The Property Appraiser has estimated that the increased exemption would reduce the City's ad valorem property tax revenue by \$36.6 million.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2017-0299

**Introducer/Sponsor(s):** Council Member Bill Gulliford

**Date of Introduction:** April 11, 2017

**Committee(s) of Reference:** R

**Date of Analysis:** April 12, 2017

**Type of Action:** Resolution

**Bill Summary:** This bill is a resolution urging Governor Rick Scott to declare the opioid epidemic a public health emergency in Florida.

**Background Information:** Last year in Jacksonville, 464 victims died from opioid overdoses, triply exceeding gun homicides. Jacksonville Fire and Rescue is responding to an opioid overdose call very two hours and spending millions of dollars for medication (Narcan) and transportation to handle these emergencies. Opioid addiction is harming newborns, families and businesses at an alarming rate. The increase in opioid overdose deaths can be traced in part to the use of heroin mixed with super potent fentanyl and other synthetic opioids, which presents an imminent public health danger. The ability of local governments to provide a comprehensive solution to the opioid epidemic (treatment, enforcement, education campaigns, and medical and first responders' expenses, etc.) is insufficient when compared to the magnitude of the problem. By declaring this epidemic a public health emergency, state resources could be utilized to help address the crisis of opioid addiction and deaths in Jacksonville and throughout Florida.

**Policy Impact Area:** Public health emergency- opioid epidemic

**Fiscal Impact:** None

**Analyst:** Hampsey