

**CITY COUNCIL RESEARCH DIVISION**  
**LEGISLATIVE SUMMARY**



**JEFFREY R. CLEMENTS**  
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**Bill Type and Number:** Ordinance 2018-557

**Introducer/Sponsor(s):** Council President Bowman

**Date of Introduction:** August 28, 2018

**Committee(s) of Reference:** F

**Date of Analysis:** August 28, 2018

**Type of Action:** Appropriation of public service grant

**Bill Summary:** The bill appropriates \$2,624,196.00 from a Special Designated Council Contingency account for Public Service Grants (PSG); provides for City oversight by the Office of Grants and Compliance of the Department of Finance and Administration; waives the conflicting provision of §118.802 (Annual Lump Sum Appropriation for Public Service Grants), *Ordinance Code*, due to the need for separate legislation from the annual budget ordinance to approve the lump sum appropriation for public service grants.

**Background Information:** In the FY18-19 budget, the City Council appropriates \$2,624,196.00 into a contingency account for the Public Service Grants for a use or uses according to the provisions of Part 8, Section 118, *Ordinance Code*. The lump sum appropriation is not included in the 2018-2019 annual budget ordinance. Instead, the Council will consider the PSG appropriation in separate legislation, Ordinance 2018-557. The PSG appropriation is being removed from the budget ordinance and being enacted separately in order to avoid a conflict of interest situation for a Council Member, who may abstain from voting on this bill while voting on the rest of the budget ordinance intact.

FY18-19 PSG category allocations are:

Homeless Persons and Families (35%)	\$918,469.00
Low-Income Persons and Families (40%)	\$1,049,678.00
Adults w/Physical, Mental & Behavioral Disabilities (20%)	\$524,839.00
Low-Income Homebound Elderly Seniors (5%)	<u>\$131,210.00</u>
	<b>\$2,624,196.00</b>

**Policy Impact Area:** Public service grants

**Fiscal Impact:** The appropriation of \$2,624,196.00 from the Special Designated Council Contingency account.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2018-563

**Introducer/Sponsor(s):** TEU Committee

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** LUZ

**Date of Analysis:** August 31, 2018

**Type of Action:** Establishing community development district

**Bill Summary:** The bill approves the establishment of the District Community Development District (District CDD) on the Southbank of the St. Johns River Downtown. It appoints the first 5 members to constitute a Board of Supervisors of the CDD and amends Ordinance Code Chapter 92 – Uniform Community Development Districts – to add the District CDD to the list of recognized districts in Jacksonville.

**Background Information:** Creation of the District CDD is one of the conditions of the City's participation in the development of The District on the former JEA Southside Generating Station property on the Southbank, east of the School Board headquarters. The CDD being created by the developer will levy a special assessment on taxable property in the district and will be responsible for constructing roads and utilities to serve the private development and several pocket parks. The estimated cost of the CDD-provided infrastructure is \$30 million, plus the costs related to bond issuance and principal and interest payments, and the estimated total assessed value of the property at build-out will be \$215.9 million. The City previously authorized a REV grant to the CDD of 75% of 95% of incremental taxes collected above the base year from the issuance of the first Certificate of Occupancy to the expiration of the Southbank CRA, in the amount of the lesser of either: a) \$56,025,000 or b) \$30,000,000 plus costs related to the CDD bond issuance and principal and interest payments.

The district will be governed by a 5-member board initially composed of representatives of Elements Development of Jacksonville, LLC, the property owner. As parcels are sold off by the original developers to others, the board will be selected via election by representatives of the various owners.

**Policy Impact Area:** Downtown redevelopment

**Fiscal Impact:** The City has committed to a REV grant of up to \$56,025,000 to the CDD payable from a portion of the incremental taxes paid by the new development.

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2018-569

**Introducer/Sponsor(s):** Introduced by the Council Member Gulliford

**Date of Introduction:** 8/28/18

**Committee(s) of Reference:** F

**Date of Analysis:** 8/30/18

**Type of Action:** Budget revision

**Bill Summary:** This bill increases the budget for the Jacksonville Port Authority (JPA). The increase will be in the amount of 3,915,096 and this will add up to a total berth maintenance dredging amended budget amount of \$6,700,000.

**Background Information:** On August 6, 2018, to ensure continuous safe operation of JPA's berths, the JPA Board approved execution of a change order increasing the contract value of its berth maintenance dredging contract for fiscal year 2018 to \$6,226,758. The increase is predominately due to increases siltation rates caused by Hurricane Irma, as well as extraordinary rainfall during the current fiscal year of 2017-2018.

**Policy Impact Area:** Safe operation of JPA's berths

**Fiscal Impact:** Exceed budget for JPA's berth maintenance dredging in the amount of \$3,915,096.

**Analyst:** Distel

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**Bill Type and Number:** Ordinance 2018-570 – amended

**Introducer/Sponsor(s):** Introduced by the Council Member Brosche

**Date of Introduction:** 8/28/18

**Committee(s) of Reference:** F, R

**Date of Analysis:** 8/30/18

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends the Procurement Code to provide that any person, company or other entity that seeks to transact business with the City via contract amount equal to or greater than \$1 million must disclose to the Department any contribution made by the person, company or other entity to any Duval County political candidate; political committee affiliated with a Duval County initiative, candidate or elected official; political action committee, electioneering communication organizations advancing with a Duval County initiative, candidate, or elected official, within the previous five years.

Any person owning twenty percent or more interest in any entity that seeks to transact business with the City via a contract greater than or equal to \$1 million shall be required to file the disclosures.

A notification form for travel must be filled out by any elected or appointed City official when in travelling by private aircraft with one or more lobbyists or by private on official business.

The bill amends the City Ethics Code to provide that emails between Council Members and registered lobbyists which are public records under state law and which are not exempt or privileged shall be posted on the City's online portal. The Director of the City Council shall be responsible for determining which emails shall be posted. The Chief of Information Technologies shall establish a procedure and location for the placement of such emails on the City's online portal. Text messages between Council Members and registered lobbyists, which are public records under state law related to any City business and which are not exempt or privileged, shall be transmitted by the Council Member to their official City of Jacksonville email account within 48 hours of sending or receiving such text communication. In the alternative, the Council Member shall have no less than 48 hours to file a printed copy of such texts with Legislative Services provided that in no event shall the Council Member file such written copy no later than 12:00 p.m. on the date of the next noticed City Council meeting following the end of such 48 hours.

**Background Information:** The residents of the City of Jacksonville deserve to know and understand which external powers bear influence on the exercise of the authority voters have granted to elected officials. This bill's focus is to preserve the integrity of the public contracting and purchasing process.

**Policy Impact Area:** Transparency in government interaction with lobbyists, contractors and campaign donors

**Fiscal Impact:** No fiscal impact

**Analyst:** Distel

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**Bill Type and Number:** Ordinance 2018-571

**Introducer/Sponsor(s):** Council Member Crescimbeni

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** August 31, 2018

**Type of Action:** Ordinance Code amendment

**Bill Summary:** The bill amends Ordinance Code Chapter 380 – Solid Waste Management – in Part 6 – Nonresidential Solid Waste Collection and Transportation Franchises – to change the language which requires a franchisee to take all of its “nonresidential solid waste” subject to the franchise to the Trail Ridge Landfill. The language as modified would only require waste that is required to be disposed in a Class I facility to be taken to Trail Ridge Landfill.

**Background Information:** The City of Jacksonville mandates through Ordinance Code that all waste that is required to be disposed of in a Class I facility be directed to a city-owned Class I disposal facility (Trail Ridge Landfill). While Trail Ridge Landfill can accept and dispose of a variety of waste streams including items such as yard trash, construction and demolition debris, concrete, furniture, etc., those waste streams have alternant methods and locations in which they can be handled/recycled/disposed and are not required to be disposed of in a Class I disposal facility. Wastes such as putrescible wastes, mixed household garbage, mixed wastes from commercial office buildings, restaurants, convenience stores, etc. can only be disposed in a Class I facility such as Trail Ridge.

The language of the franchise ordinance (380, Part 6) currently states that all non-residential waste subject to the franchise has to be taken to Trail Ridge Landfill. Because certain waste streams subject to the franchise requirements have alternant methods of disposal aside from a Class I disposal facility such as Trail Ridge, the Solid Waste Division requested the code be corrected. When this requirement in Part 6 was written, Trail Ridge Landfill was the only facility in the county which could receive certain types of nonresidential solid waste, including both Class I and Class III waste. Earlier this year, the Otis Road Landfill opened and is capable of receiving Class III waste (which includes, but is not limited to, yard trash, construction and demolition debris, processed tires, asbestos, carpet, furniture and other appliances). Furniture, carpet, and processed tires are examples of wastes that are subject to franchise hauling requirements and franchise fees but do not have to be disposed at Trail Ridge Landfill. The Solid Waste Division requested the Code change to allow franchisees to be able to take Class III waste to the landfill of their choice since it is not specifically a flow controlled classification of waste.

**Policy Impact Area:** Solid waste disposal

**Fiscal Impact:** None

**Analyst:** Clements

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**Bill Type and Number:** Ordinance 2018-572

**Introducer/Sponsor(s):** Introduced by Council Member Dennis

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** F, R

**Date of Analysis:** August 24, 2018

**Type of Action:** Ordinance to establish new early voting polling locations and Operating Contingency transfer authorization

**Bill Summary:** This bill is an ordinance to request that the Duval Supervisor of Elections establish two new early voting polling locations at the University of North Florida and Edward Waters College campuses. A transfer of \$30,000 from the Council Operating Contingency Fund will provide funding for the two new polling locations.

**Background Information:** The purpose of this legislation is to provide support and funding to the Duval Supervisor of Elections Office for two new early voting polling locations on college campuses in Jacksonville. According to Florida Statute, county Supervisors of Elections may create early voting locations at his or her discretion at outside locations other than the main or branch offices of the Supervisor of Elections. In keeping with a recent federal court decision, Supervisors of Elections may include college campuses as approved polling sites. The creation of on-campus, early voting polling locations will expand voting access and make it easier for students to participate in the election process, potentially increasing the likelihood for them to vote.

**Policy Impact Area:** College campus early voting polling locations

**Fiscal Impact:** \$30,000 transfer from Council Operating Contingency Fund to the Duval Supervisor of Elections Office

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2018-573

**Introducer/Sponsor(s):** Council President at the request of the Jacksonville International Airport Community Redevelopment Agency, KingSoutel Crossing Community Redevelopment Agency (KSC/CRA), Renew Arlington Community Redevelopment Agency (RA/CRA), and the Downtown Investment Authority as Community Redevelopment Agency Board

**Date of Introduction:** August 28, 2018

**Committee(s) of Reference:** F

**Date of Analysis:** August 28, 2018

**Type of Action:** CRA budget amendments

**Bill Summary:** The bill amends the FY17-18 budget to revise the budgets of the Jacksonville International Airport Community Redevelopment Area (JIA/CRA), the KingSoutel Crossing Community Redevelopment Area, the Combined Northbank Community Redevelopment Area, the Renew Arlington Community Redevelopment Agency, the Downtown Investment Authority (DIA) as the Community Redevelopment Agency for the two downtown CRAs; and revises budgetary allocations for various projects.

**Background Information:** The following boards met on August 14, 2018, and approved amendments to the FY17-18 budget as listed in Ordinance 2017-507-E.

- JIA/CRA Board approved Resolution JIA/CRA 2018-01 to reflect a \$90,405.00 increase in revenue gained through ad valorem taxes and to reallocate unexpended revenue;
- KSC/CRA Board approved Resolution KSC/CRA 2018-01 to reflect a \$1,710.62 net increase in revenue gained and to reallocate unexpended revenue; and
- RA/CRA Board approved Resolution RA/CRA 2018-02 to reflect a \$393.00 increase in revenue gained and to reallocate unexpended revenue.

On August 15, 2018, the DIA approved Resolution 2018-08-01 to reflect a \$285,262.00 increase in revenue gained in the Northbank CRA which will be allocated toward Retail Enhancement Program and a \$9,450.00 increase in revenue gained in the Southbank CRA which will be allocated toward the Waterfront Activation Project.

All of the budgetary revisions amend Ordinance 2017-507-E. Any remaining funds shall carryover into FY18-19.

**Policy Impact Area:** CRA projects and budgets

**Fiscal Impact:** The appropriation of \$951,988.00 (JIA/CRA); \$7,419.62 (KSC/CRA); \$2,300.00 (RA/CRA); and \$294,712.00 (DIA).

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2018-574

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** August 31, 2018

**Type of Action:** Amending lease agreement; granting naming rights; allocating rental fee use

**Bill Summary:** The bill authorizes the execution of an amended and restated facility lease between the City and Jacksonville Baseball, LLC (the Jacksonville Jumbo Shrimp) to add two additional 5-year lease extension options to the existing agreement; to increase the annual stadium rental fee; to grant naming rights (subject to City Council approval) and associated revenues to the team; and to provide that 20% of the annual rental fee be deposited into the Ticket Surcharge Account for the Baseball Grounds of Jacksonville.

**Background Information:** In 2003 the City entered into a lease agreement with Baseball Jax, Inc. (the Jacksonville Suns) for use of the Baseball Grounds for 10 years, with 2 additional 5-year extension options at a lease rate of \$100,000 per year plus an annual CPI adjustment and an additional payment factor based on attendance. A ticket surcharge of \$0.50 and an additional lease payment based on attendance (\$2 per ticket over 187,500 per season) were imposed beginning in Year 6 of the lease, with the proceeds allocated to the City's Sports Complex Trust Fund for stadium maintenance by the City. In 2015 that lease was assigned to Jacksonville Baseball, LLC (the Jumbo Shrimp), which has exercised the remaining option to extend the lease to its full term through 2022.

The revised lease adds two additional 5- year renewal options through 2032. It increases the annual rental fee from the current \$122,319 to \$240,000 year and replaces the annual CPI-based adjustment with a flat 3% annual increase. The additional ticket surcharge of \$2 on ticket sales exceeding 187,500 per season will be capped at \$1 when sales exceed 220,000. The amendment grants to the Jumbo Shrimp the ability to sell naming rights to the stadium (with City Council approval) and retain all naming rights revenues (subject to the playing field continuing to be called Bragan Field as previously named by the City). The amendment also provides that the City relinquishes its rights to 1 of its 2 luxury suites, which the team can then offer to a naming rights sponsor.

**Policy Impact Area:** Baseball Grounds lease

**Fiscal Impact:** The annual lease fee nearly doubles to \$240,000; the annual CPI-based lease adjustment is replaced with a flat 3% annual increase; and the additional ticket surcharge decreases from \$2 to \$1 per ticket for sales over 220,000 per season.

**Analyst:** Clements



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**Bill Type and Number:** Ordinance 2018-575

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 28, 2018

**Committee(s) of Reference:** TEU

**Date of Analysis:** August 31, 2018

**Type of Action:** Right-of-Way Closure

**Bill Summary:** The ordinance closes, abandons and/or disclaims a portion of an unnamed, unopened, and unimproved right-of-way in Council District 12, established in Plat Book 3, page 94, Maxville and Maxville Farms, of the Public Records of Duval County, Florida, at the request of D.R. Horton, Inc., the owner and developer of the surrounding property (the "Applicant").

**Background Information:** The right-of-way to be closed is 30 feet wide and approximately 3,000 feet long, containing approximately 2.07 acres. The right-of-way contains no infrastructure. The closure and abandonment of this right-of-way is requested by the applicant to allow for the development of Winchester Ridge, Phase 2, a single-family residential community. There were no objections from City, state or utility agencies to the closure of the right-of-way.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** The applicant has paid a \$2,091.00 closure application fee.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2018-576

**Introducer/Sponsor(s):** Council President at the request of the Mayor

**Date of Introduction:** August 28, 2018

**Committee(s) of Reference:** F

**Date of Analysis:** August 28, 2018

**Type of Action:** Appropriation

**Bill Summary:** The bill

- appropriates \$96,807.77 to provide additional loan pool funding for the Access to Capital Program authorized by Section 126.602, Ordinance Code, as initiated by B.T. 18-94;
- provides for a carryover of funds from year to year or until such funds are expended;
- approves and authorizes the Mayor, or his designee, and Corporation Secretary to execute and deliver, for and on behalf of the City, a termination agreement terminating the agreement previously entered into between the City of Jacksonville and Accion East, Inc.;
- approves and adopts the Access to Capital Program underwriting guidelines;
- authorizes OED to disburse the funds appropriated; and
- amends Section 126.602 (Access to Capital), Part 6A (Small Business Capital, Bonding, and Outreach Program), Chapter 126 (Procurement Code), *Ordinance Code*, to authorize the OED to manage the access to Capital Program and to provide loan document signing authority to the Executive Director of the OED.

**Background Information:** Access to Capital is a special loan program developed by Accion East under contract to the Office of Economic Development to provide small business loans and financial education for certified Jacksonville Small & Emerging Businesses (JSEBs) with contracts with the City of Jacksonville. The program was created in 2005 via Ordinance 2005-734-E. As of June 30, 2018, only two (2) loans have been approved since the program officially launched in June 2017. Thus, the City's monthly payment of \$2,500 to Accion East for an administrative fee is no longer financially sound and should be terminated. OED will serve as the administrator of the program and utilize the underwriting guidelines dated July 25, 2018. Accion agrees to pay the City 92 percent of the remaining principal balance of the loans at the termination date to meet all outstanding loan obligations. The effective date of termination is October 1, 2018.

**Policy Impact Area:** Economic development; Small business loans

**Fiscal Impact:** The appropriation of \$96,807.77, as initiated by B.T. 18-94.

**Analyst:** Mitchell

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**Bill Type and Number:** Ordinance 2018-577

**Sponsor:** Council Member Boyer and Co-Sponsored by Council Members Ferraro and Gulliford:

**Date of Introduction:** August 28, 2018

**Committee(s) of Reference:** NCSPHS; JWW

**Date of Analysis:** August 31, 2018

**Type of Action:** Ordinance Code Amendment

**Bill Summary:** The ordinance amends Section 95.103 (Membership; terms; composition), Chapter 95 (Jacksonville Waterways Commission), *Ordinance Code*, to include representatives of certain entities to liaison with the Jacksonville Waterways Commission.

**Background Information:** Per Ordinance Code, there are thirteen (13) members appointed to the Jacksonville Waterways Commission. The Ordinance Code provides the Council President the authority to request that one member of the Planning Commission and one member of the Environmental Protection Board attend the Commission meetings and participate and advise the Commission in an Ex-Officio capacity. This amendment would enable the Council President to request representatives of the Florida Fish and Wildlife Conservation Commission, United States Coast Guard, the U.S. Army Corps of Engineers, the Florida Department of Environmental Protection, the St. Johns River Water Management District, Jacksonville Sheriff's Office Marine Division, Jacksonville Fire and Rescue Department Marine Division and other entities that could be helpful to the Commission to be send representatives as liaisons. As liaisons, they would not have a vote.

**Policy Impact:** Jacksonville Waterways Commission

**Fiscal Impact:** Minimal.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2018-578

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 28, 2018

**Committee(s) of Reference:** NCSPHS; LUZ

**Date of Analysis:** August 31, 2018

**Type of Action:** Surplus Property Declaration; Conveyance; Ordinance Code Waiver

**Bill Summary:** The ordinance declares that certain parcel of real property, a tax reverted parcel located at 16551 Village Green Drive North, R.E. Number 000971-1250, in Council District 12 (the "subject parcel"), to be surplus to the needs of the City; it waives Section 122.424 (Appraisal/Assessed Value Over \$25,000), Subpart B, Part 4 (Real Property) of Chapter 122 (Public Property), *Ordinance Code*, to allow for the conveyance of the subject parcel to Sharon L. Bennett, the previous owner of record, for the amount of all delinquent taxes, together with interest and costs, due on the date of such conveyance in accordance with Section 197.592, Florida Statutes; authorizes the Mayor and the Corporation Secretary to execute any and all documents necessary for such conveyance.

**Background Information:** The subject parcel is a tax reverted residential dwelling that reverted to the City on March 26, 2018. Section 197.592, Florida Statutes, authorizes the City to convey the property to the previous owner of record upon payment to the City for the amount of all taxes which had become delinquent at the time the property reverted to the City, plus interest and costs. The amount due is \$8,900.00, which has been paid. The Real Estate Division conducted an investigation of "need", as required by Section 122.422, *Ordinance Code*, and it was determined that the City of Jacksonville has no need to retain the parcel.

**Policy Impact:** Public Works/Real Estate

**Fiscal Impact:** The assessed value of the subject parcel is \$58,884.00; the current amount due in taxes, interest, and costs is \$8,900.00.

**Analyst:** Jackson

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**Bill Type and Number:** Ordinance 2018-579

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Mayor

**Date of Introduction:** 8/28/18

**Committee(s) of Reference:** TEU, F

**Date of Analysis:** 8/30/18

**Type of Action:** Appropriation

**Bill Summary:** This bill appropriates \$1,050,200 within the solid waste disposal subfund to address a shortage in contract disposal operations at the trail ridge landfill.

**Background Information:** This budget transfer will specifically address outstanding invoices, management payments, routine gas system maintenance, non-routine gas system maintenance, convenience pulls, flare maintenance and gas system troubleshooting.

**Policy Impact Area:** Maintain disposal operations

**Fiscal Impact:** \$1,050,200

**Analyst:** Distel

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**Bill Type and Number:** Ordinance 2018-580

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** F

**Date of Analysis:** August 27, 2018

**Type of Action:** Ordinance approving collective bargaining agreement

**Bill Summary:** This bill approves the October 1, 2017 – September 30, 2020 Collective Bargaining Agreement between the City of Jacksonville and the Jacksonville Supervisors Association (JSA). The proposed JSA agreement has been agreed to in collective bargaining and has been ratified by the union membership.

**Background Information:** The Employee Services Department is filing four separate pieces of legislation to effectuate the proposed October 1, 2017 - September 30, 2020 collective bargaining agreements between the City of Jacksonville and the four civilian unions representing approximately 3,000 City employees. The Jacksonville Supervisors Association represents approximately 440 members. The JSA Collective Bargaining agreement includes the following significant changes:

- added language stating that management will determine initial salary compensation
- added language to include end of probation salary increases received when another employee is hired at a higher rate
- added language to clarify that employee must meet minimum qualifications of a higher position to be considered for out of classification pay
- addition of positions to hazard pay duty
- ability to add positions as needed
- parental leave and tuition reimbursement added to employee benefits
- added language to follow FLSA standards to calculate overtime
- increased uniform cleaning allowance
- removal of cousins from immediate family list for bereavement leave, 2 day limit for nieces and nephews
- increased shoe allowance
- language added to note that all employees may have to work during emergencies

**Policy Impact Area:** Jacksonville Supervisors Association Collective Bargaining Agreement

**Fiscal Impact:** The estimated cost for the JSA collective bargaining agreement is \$53,000 per year through September 30, 2020, excluding the cost savings for management efficiencies.

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2018-581

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** F

**Date of Analysis:** August 27, 2018

**Type of Action:** Ordinance approving collective bargaining agreement

**Bill Summary:** This bill approves the proposed October 1, 2017 – September 30, 2020 Collective Bargaining Agreement between the City of Jacksonville and the American Federation of State, County and Municipal Employees (AFSCME). The proposed AFSCME agreement has been agreed to in collective bargaining and has been ratified by the union membership.

**Background Information:** The Employee Services Department is filing four separate pieces of legislation to effectuate the proposed October 1, 2017 - September 30, 2020 collective bargaining agreements between the City of Jacksonville and the four civilian unions representing approximately 3,000 City employees. AFSCME represents approximately 2,000 members including part time employees. The AFSCME Collective Bargaining agreement includes the following significant changes:

- Follow FSLA rules for overtime pay, annual and parental leave are not considered time worked
- Increase in meal allowance
- Increase service raise and expand aerial bucket differential
- Add JSO security guards to pay incentive plan for having a degree, added 10% differential for supervising prison crews
- removal of cousins from immediate family list for bereavement leave, 2 day limit for nieces and nephews
- increase uniform cleaning allowance, uniforms provided for employees who interact with the public
- add parental leave language
- employees with 20+ years reimbursed up to 40 hours of CELB upon retirement
- permit use of CELB for personal crisis
- all employees may need to work during emergencies

**Policy Impact Area:** American Federation of State, County and Municipal Employees collective bargaining agreement

**Fiscal Impact:** The estimated cost for the AFSCME collective bargaining agreement is \$143,000 per year through September 30, 2020, excluding the cost savings for management efficiencies.

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2018-582

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** F

**Date of Analysis:** August 27, 2018

**Type of Action:** Ordinance approving collective bargaining agreement

**Bill Summary:** This bill approves the proposed October 1, 2017 – September 30, 2020 Collective Bargaining Agreement between the City of Jacksonville and the Communications Workers of America (CWA). The proposed CWA agreement has been agreed to in collective bargaining and has been ratified by the union membership.

**Background Information:** The Employee Services Department is filing four separate pieces of legislation to effectuate the proposed October 1, 2017 - September 30, 2020 collective bargaining agreements between the City of Jacksonville and the four civilian unions representing approximately 3,000 City employees. CWA represents approximately 360 members. The CWA Collective Bargaining agreement includes the following significant changes:

- Allowing managerial latitude with starting salary rates
- Authorize hazardous duty pay
- Offer a 4 day 10 hour work week
- Add parental leave language
- CWA pays 5% actual cost regarding health insurance
- Raised cleaning allowance
- Remove first cousins from family bereavement list, add 3 day minimum for core family members if 3 or more days are requested
- CELB sellback of up to 40 hours for employees with more than 20 years
- If terminated, but not for retirement, for employees with less than 5 years will be paid 75% of unused personal leave. All others get paid at 100%

**Policy Impact Area:** Communications Workers of America Collective Bargaining agreement

**Fiscal Impact:** The estimated cost for the CWA collective bargaining agreement is \$13,000 per year through September 30, 2020, excluding the cost savings for management efficiencies.

**Analyst:** Hampsey



# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2018-583

**Introducer/Sponsor(s):** Introduced by the Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** F

**Date of Analysis:** August 27, 2018

**Type of Action:** Ordinance approving collective bargaining agreement

**Bill Summary:** This bill approves the proposed October 1, 2017 – September 30, 2020 Collective Bargaining Agreement between the City of Jacksonville and Laborers' International Union of North America (LIUNA).

**Background Information:** The Employee Services Department is filing four separate pieces of legislation to effectuate the proposed October 1, 2017 - September 30, 2020 collective bargaining agreements between the City of Jacksonville and the four civilian unions representing approximately 3,000 City employees. LIUNA represents approximately 320 members including part time employees. The LIUNA Collective Bargaining agreement includes the following significant changes:

- Decrease union hours from 2080 to 750, distribute stewards equally between all divisions
- FSLA overtime calculations
- Personal leave, holidays, military training and workers' compensation do not count for time worked towards overtime
- Shift differential to start after 4:29 am
- 10% differential for supervising prison crew, 15% for working aerial bucket
- Personal holiday available after 6 months of probation
- Add parental leave language, remove voting leave language
- Remove first cousins from funeral leave, limit nieces and nephews to 2 days

**Policy Impact Area:** Laborers' International Union of North America collective bargaining agreement

**Fiscal Impact:** The estimated cost for the LIUNA collective bargaining agreement is \$29,000 per year through September 30, 2020, excluding the cost savings for management efficiencies.

**Analyst:** Hampsey

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**Bill Type and Number:** Ordinance 2018-584

**Introducer/Sponsor(s):** Council Member Wilson

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** NCSPHS, F, R

**Date of Analysis:** August 31, 2018

**Type of Action:** Appropriation; fiscal year carry-over; invoking Procurement Code exemption; Ordinance Code waiver; designation of oversight agency

**Bill Summary:** The bill appropriates \$10,450 from the City Council Operating Contingency fund to the Jacksonville Historical Society to pay for printing of 2,000 paperback copies of the 5<sup>th</sup> edition of *A Quiet Revolution: The Consolidation of Jacksonville-Duval County and the Dynamics of Urban Political Reform*, the history of Jacksonville's city/county consolidation by Richard Martin originally published in 1968. The funds are authorized to carry-over to the next fiscal year. The bill authorizes the appropriate City officials to execute a contract with the Jacksonville Historical Society for the printing of the books. The direct contracting exception in the City's Procurement Code is invoked to authorize the contract with the Historical Society. A provision of Ordinance Code Chapter 118 – City Grants – is waived to permit an up-front payment to the Historical Society for the printing rather than payment on a reimbursement basis. The Office of Grants and Compliance of the Finance and Administration Department is designated as the City's oversight agency for the project.

**Background Information:** October 1, 2018 marks the 50<sup>th</sup> anniversary of city/county consolidation. As part of the commemoration of the event, the Jacksonville Historical Society has created a 50<sup>th</sup> Anniversary Task Force that is arranging a variety of events and activities to draw attention to one of the most significant events in Jacksonville's history. The Task Force desires to print 2,000 copies of *A Quiet Revolution*, the definitive history of Jacksonville's city/county consolidation movement originally published in 1968 and subsequently republished in new editions in 1973, 1993 and 2008. The Historical Society has contracted with Chris Hand to update the book for the 5<sup>th</sup> edition covering developments in the 10 years since the last update in 2008. The estimated project cost for the update and printing is \$28,976, with the Society raising the remainder through private donations.

**Policy Impact Area:** Consolidation anniversary commemoration

**Fiscal Impact:** The bill appropriates \$10,450 from the City Council Operating Contingency fund

**Analyst:** Clements

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**Bill Type and Number:** Resolution 2018-585

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 28, 2018

**Type of Action:** Appointment Confirmation

**Bill Summary:** This bill confirms the Mayor's appointment of Kelli A. O'Leary, as a member of the Civil Service Board, replacing Deena Bateh Wallace, for an unexpired term ending June 30, 2020.

**Background Information:** The Civil Service Board is established pursuant to Article 17, *Jacksonville Charter*, and charged to periodically review the operation and effect of the personnel provisions of the charter, the classification plan, and the pay plan, and report their findings to the council and the mayor; hear and determine appeals initiated by employees who are charged with personnel violations; hear and determine complaints by employees and prospective employees concerning alleged violations of civil service rules or regulations with respect to hiring and promotion; hear and determine the grievance of persons covered by the civil service rules or the grievance of persons who may be entitled to be covered concerning any action taken which pertains to employment rights. Section 17.02, *Jacksonville Charter*, provides that the nine members of the Board shall be residents and qualified electors of the City of Jacksonville, and five of the members shall be appointed by the Mayor, subject to the confirmation by the City Council.

Ms. O'Leary, a St. Johns County voter, received a bachelor's degree from Michigan State University and is Assistant Vice President of Engagement with the *Jacksonville Transportation Authority*. She resides in St. Johns County.

**Policy Impact Area:** Civil Service Board operations

**Fiscal Impact:** Anticipated to be minimal.

**Analyst:** Shoup

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**Bill Type and Number:** Resolution 2018-586

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 28, 2018

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Susan S. Verbeck as a member of the Jacksonville Housing Authority, for a second full four-year term ending September 16, 2022.

**Background Information:** The Jacksonville Housing Authority is established pursuant to Chapter 51A, Ordinance Code, and charged to within its area of operation, prepare, carry out, acquire, lease, and operate housing projects; and provide for the construction, reconstruction, improvement, alteration, or repair of any housing project or any part thereof. Section 51A.103, *Ordinance Code*, provides that the seven members of the board shall be appointed by the Mayor, subject to confirmation of the Council.

Ms. Verbeck received a bachelor's degree in education from Glenville State College and attended the University of Wisconsin Graduate School of Banking. She is a Senior Vice President of Lending at *Community First Credit Union of FL*. Ms. Verbeck resides within Council District #4.

**Attendance:** According to information provided by the staff for the board, Ms. Verbeck attended 77% of the meetings during her current term.

	<b>Meetings Held</b>	<b>Meetings Attended</b>
<b>2014</b>	5	11
<b>2015</b>	8	8
<b>2016</b>	8	10
<b>2017</b>	5	5
<b>2018</b>	4	5
<b>Total</b>	30	39

**Policy Impact Area:** Jacksonville Housing Authority operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

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**Bill Type and Number:** Resolution 2018-587

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 28, 2018

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Richard N. Weber, as a member of the Jacksonville Housing Authority, for a second full term ending September 16, 2022.

**Background Information:** The Jacksonville Housing Authority is established pursuant to Chapter 51A, Ordinance Code, and charged to within its area of operation, prepare, carry out, acquire, lease, and operate housing projects; and provide for the construction, reconstruction, improvement, alteration, or repair of any housing project or any part thereof. Section 51A.103, *Ordinance Code*, provides that the seven members of the board shall be appointed by the Mayor, subject to confirmation of the Council.

Mr. Weber received a bachelor's degree from California State College at Northridge and has over ten years of experience with *Habitat for Humanity*, both locally and internationally. He previously served on the Jacksonville Housing Authority from 1995 to 2003. Mr. Weber resides within Council District #14.

**Attendance:** According to information provided by the staff for the board, Mr. Weber attended 93% of the meetings during his current term.

	<b>Meetings Attended</b>	<b>Meetings Held</b>
<b>2015</b>	7	8
<b>2016</b>	10	10
<b>2017</b>	5	5
<b>2018</b>	4	5
<b>Total</b>	26	28

**Policy Impact Area:** Jacksonville Housing Authority operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

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**Bill Type and Number:** Resolution 2018-588

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 28, 2018

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Craig D. Davisson, AIA, as a member of the Downtown Development Review Board, as an architect representative, for a second full term ending June 30, 2018, followed by a third full term ending June 30, 2020.

**Background Information:** The Downtown Development Review Board is established pursuant to Section 656.361.7, *Ordinance Code*, and charged to review and make decisions with respect to all applications for development and redevelopment within the Downtown Overlay Zone. The nine voting members of the board are appointed by the Mayor and confirmed by the City Council, in various categories including architects.

Mr. Davisson received a bachelor's degree in architecture from Kent State University and is a Florida licensed Architect and Interior Designer. He is a Principal at Studio9 Architecture, LLC and resides within Council District #5.

**Attendance:** According to information provided by the staff for the board, Mr. Davisson has attended 86% of the meetings during his current term(s).

	<b>Meetings Attended</b>	<b>Meetings Held</b>
<b>2013</b>	4	5
<b>2014</b>	10	10
<b>2015</b>	6	8
<b>2016</b>	11	13
<b>2017</b>	10	13
<b>2018</b>	9	9
<b>Total</b>	<b>50</b>	<b>58</b>

**Policy Impact Area:** Downtown Development Review Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

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**Bill Type and Number:** Resolution 2018-589

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 28, 2018

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Joseph P. Loretta, RLA, LEED AP as a member of the Downtown Development Review Board, as a landscape architect representative, for a second full term ending June 30, 2018, followed by a third full term ending June 30, 2020.

**Background Information:** The DDRB is established pursuant to Section 656.361.7, *Ordinance Code*, and charged to review and make decisions with respect to all applications for development and redevelopment within the Downtown Overlay Zone. The nine voting members of the board are appointed by the Mayor and confirmed by the City Council, in various categories including landscape architect.

Mr. Loretta received a bachelor's degree in landscape architecture from Kansas State University and is a Florida registered landscape architect. He is an Associate Vice President with *Genesis* and resides in Jacksonville Beach within Council District #13.

**Attendance:** According to information provided by the staff for the board, Mr. Loretta has attended 79% of the meetings during his current term(s).

	<b>Meetings Attended</b>	<b>Meetings Held</b>
<b>2015</b>	8	8
<b>2016</b>	9	13
<b>2017</b>	10	13
<b>2018</b>	7	9
<b>Total</b>	<b>34</b>	<b>43</b>

**Policy Impact Area:** Downtown Development Review Board operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

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**Bill Type and Number:** Resolution 2018-590

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 28, 2018

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of Jessie Spradley as a member of the Jacksonville Small and Emerging Business "JSEB" Monitoring Committee, as a private citizen, for a first full term ending April 30, 2021.

**Background Information:** The JSEB Monitoring Committee is established pursuant to Section 126.606, *Ordinance Code*, and charged to review the status of the goals of the Jacksonville Small Emerging Businesses Program, along with a comparison of the achievements under the Program compared with the goals. Section 126.606(a), *Ordinance Code*, provides that three of the members of the JSEB Monitoring Committee are appointed by the Mayor, and confirmed by Council, including a private citizen.

Mr. Spradley received a bachelor's degree in political science from the University of North Florida and is the Government Affairs Director of the *Northeast Florida Builders Association*. He is a member of a number of community organizations including the Jacksonville Jaycees and the St. Johns River Keepers Rising Tides. Mr. Spradley resides in Jacksonville Beach within Council District #13.

**Attendance:** According to information provided by the staff for the committee, Mr. Spradley has attended 100% (2 of 2) of the meetings during his current term.

**Policy Impact Area:** JSEB Monitoring Committee operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup



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**Bill Type and Number:** Resolution 2018-591

**Sponsor:** Council President at the request of the Mayor

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 28, 2018

**Type of Action:** Reappointment Confirmation

**Bill Summary:** This bill confirms the Mayor's reappointment of William Marc Hardesty as a member of the Board of Library Trustees, as an At-Large, Group 1 representative, for a second full four-year term ending September 30, 2022.

**Background Information:** The Library Board of Trustees is established pursuant to Chapter 90, *Ordinance Code*, and charged with the authority to receive, accept and exercise control over funds, property, gifts, legacies or devises now or hereafter granted to the library or its predecessor libraries and agencies for the purpose of establishing and maintaining a free public library in and for the Consolidated Government and its citizens and the responsibility for the administration of Chapter 662 and the provision of library services. Section 90.101, *Ordinance Code*, provides that the voting members of the board shall be appointed by the Mayor and confirmed by the Council, with two each from the five At-Large Council Districts.

Mr. Hardesty received a law degree from Mercer University and is a partner with *Hardesty, Tyde, Green & Ashton, P.A.* He resides within the At-Large, Group 1 area.

**Attendance:** According to information provided by the staff for the board, Mr. Hardesty attended 54% of the meetings during his current term.

	<b>Meetings Attended</b>	<b>Meetings Held</b>
<b>2014</b>	8	14
<b>2015</b>	6	13
<b>2016</b>	7	13
<b>2017</b>	7	12
<b>2018</b>	4	7
<b>Total</b>	<b>32</b>	<b>59</b>

**Policy Impact Area:** Library Board of Trustees operations

**Fiscal Impact:** Anticipated to be minimal

**Analyst:** Shoup

# CITY COUNCIL RESEARCH DIVISION

## LEGISLATIVE SUMMARY

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**Bill Type and Number:** Ordinance 2018-593

**Introducer/Sponsor(s):** Introduced by Council Member Dennis

**Date of Introduction:** 8/28/18

**Committee(s) of Reference:** R

**Date of Analysis:** 8/30/18

**Type of Action:** Expression of opposition

**Bill Summary:** The bill expresses the City Council's opposition to the sale of JEA at this time.

**Background Information:** The bill's preamble states that during hurricanes and natural disasters JEA has shown it is an important part of Jacksonville's ability to stay resilient. Jacksonville would probably not have been as high a priority it was reliant upon a large investor-owned utility company head quartered elsewhere.

Another value of JEA in the community is that it employs over 2,000 employees locally; its headquarters are located in the downtown area; JEA Board meetings are open to the public and afford public comment periods; electric, water and sewer rates is set locally by the JEA board and not the Public Service Commission in Tallahassee; and JEA's Neighbor to Neighbor Program assists those in need with utility bill assistance.

JEA also contributes monetarily and through partnerships with the City of Jacksonville.

**Policy Impact Area:** No policy impact

**Fiscal Impact:** No cost to the city

**Analyst:** Distel

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**Bill Type and Number:** Resolution 2018-594

**Introducer/Sponsor(s):** Council President Bowman

**Date of Introduction:** August 29, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 31, 2018

**Type of Action:** Adoption of Council strategic goals

**Bill Summary:** The bill formally adopts the City Council's 1-year, 3-year and 5-year strategic plan goals.

**Background Information:** In late June City Council President-Designate Aaron Bowman convened a City Council strategic planning meeting in the Lynwood Roberts Room, facilitated by Haskell Company CEO Steve Halverson, to discuss the Council's top priorities for the next few years. Council Members were invited to submit priority issues prior to the event and to offer additional issues for consideration from the floor on the day of the session. The issues were divided into 1-, 3- and 5-year goals and then council members could cast a limited number of votes per time period for the top issues of their choice. The highest vote-getters are listed in the legislation and are intended to help focus the Council's attention and develop a shared sense of priorities when making decisions to have the greatest impact on the highest priority areas.

**Policy Impact Area:** Strategic planning

**Fiscal Impact:** None directly; may help to focus and influence funding decisions in support of the top priorities

**Analyst:** Clements

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**Bill Type and Number:** Resolution 2018-601

**Introducer/Sponsor(s):** Council Member Dennis

**Date of Introduction:** August 14, 2018

**Committee(s) of Reference:** R

**Date of Analysis:** August 14, 2018

**Type of Action:** Expression of support

**Bill Summary:** The resolution expresses the City's support for the application by Rebuilding Ex-Offenders Successfully Through Opportunities, Rehabilitation, & Education, Inc. (R.E.S.T.O.R.E.) to participate in the Florida Community Contribution Tax Credit Program for purposes of providing affordable housing opportunities to low-to-moderate income citizens; and provides for compliance with the 2030 Comprehensive Plan.

**Background Information:** R.E.S.T.O.R.E. is a nonprofit organization dedicated to helping women ex-offenders be successful in every aspect of life by providing the tools needed to be successful and live a fulfilling life. The organization assists with transitioning back into the community by finding employment, adequate housing, and other necessities including, but not limited to, education and counseling. R.E.S.T.O.R.E. is applying to participate with the Florida Community Contribution Tax Credit Program (CCTCP).

CCTCP provides a financial incentive (up to 50 percent tax credit or sales tax refund) to encourage Florida businesses to make donations toward community development and housing projects for low-income persons. The tax credit is easy for a business to receive. Businesses located anywhere in Florida that make donations to approved community development projects may receive a tax credit of up to 50 percent of the value of the donation. Businesses may take the credit on Florida corporate income tax, insurance premium tax or as a refund against sales tax (for businesses registered to collect and remit sales taxes with the Department of Revenue).

R.E.S.T.O.R.E. seeks to provide diverse affordable housing opportunities and create 10-25 jobs for low-income and economically disadvantaged people in the enterprise zone. Additionally, the organization's participation in the CCTCP is consistent with the 2030 Comprehensive Plan regarding affordable housing.

**Policy Impact Area:** RESTORE; Low-to-moderate income citizens; Tax Credit Program; Affordable housing

**Fiscal Impact:** None

**Analyst:** Mitchell

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**Bill Type and Number:** Resolution 2018-602

**Sponsor:** Council Member Boyer:

**Date of Introduction:** August 28, 2018

**Committee(s) of Reference:** NCSPHS

**Date of Analysis:** August 31, 2018

**Type of Action:** Brownfield Designation; Rehabilitation Agreements Authorization

**Bill Summary:** The resolution designates a brownfield area along Kings Avenue North/North Philips Highway, between Olevia Street and River Oaks Road, in Council District 5; it authorizes Rehabilitation Agreements with the State Department of Environmental Protection; it directs notification to the Florida Department of Environmental Protection.

**Background Information:** The (U.S.) Department of Environmental Protection defines brownfields as sites that are abandoned, idled or under-used industrial and commercial facilities where expansion or redevelopment is complicated by real or perceived environmental contamination. By designating a site as a brownfields area, the City makes the site eligible for economic incentives under the Florida Brownfields Redevelopment Act. Pursuant to Section 376.80 (2) (a), *Florida Statutes*. The City Council, acting as the jurisdictional local government, has to consider (1) whether the brownfield area warrants economic development and has a reasonable potential for such activities, (2) whether the proposed area to be designated represents a reasonably focused approach and is not overly large in geographic coverage, (3) whether the area has potential to interest the private sector in participating in its rehabilitation, and (4) whether the area contains sites or parts of sites suitable for limited recreational open space, cultural, or c preservation purposes. The City found in the affirmative for the criteria. The Planning and Development Department recommends approval of the proposed brownfield area for the subject property to be designated as the "Kings Avenue/North Philips Highway Brownfield Area." The designation does not render the City liable for the costs of site rehabilitation or source removal. The owner of the subject property is authorized to negotiate a Brownfield Site Rehabilitation Agreement with the Florida Department of Environmental Protection. Pursuant to Section 376.80 (1) ©, *Florida Statutes*, within thirty (30) days after the adoption of this resolution, the Planning & Development Department shall notify the Florida Department of Environmental Protection of the adoption of the Kings Avenue/North Philips Highway Brownfield Area.

**Policy Impact:** Brownfields/Economic Development/Planning and Development Department

**Fiscal Impact:** Minimal. The resolution designates a site and authorizes rehabilitation agreements.

**Analyst:** Jackson