

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



JEFFREY R. CLEMENTS
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Jacksonville, FL 32202
FAX (904) 630-3403

Bill Type and Number: Ordinance 2018-451

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU

Date of Analysis: July 27, 2018

Type of Action: Easement Closure

Bill Summary: The ordinance closes, abandons and/or disclaims an all utilities easement in Council District 7, established in Ordinance 2014-241-E and recorded in Official Records Book 16810, page 318, at the request of the Lofts at LaVilla on Monroe, Ltd, the property owner (the "applicant"), to allow applicant to construct a multi-unit residential building.

Background Information: Ordinance 2014-241-E closed a portion of the right-of-way on Lee Street but kept an all utilities easement. Lee Street has since been realigned. This legislation is sought to abandon the reserved easement. Plans for parking, a stairwell and enclosures for bikes and other items will encroach into the eastern edge of the easement unless it is abandoned. There have been no objections to the closure of the easement by any City agency or utility. The closure and abandonment of the easement shall not be recorded in Public Records until execution and delivery to the City by the Applicant of the required Hold Harmless Covenant.

Policy Impact: Public Works/Real Estate Division

Fiscal Impact: The Applicant has paid the application fee of \$516.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-452

Introducer/Sponsor(s): Introduced by Council President at the request of the Mayor

Date of Introduction: 7/24/18

Committee(s) of Reference: F

Date of Analysis: 7/26/18

Type of Action: Replacement of vehicles

Bill Summary: This bill amends the FY 17-18 budget schedule B4c (Vehicle Replacement Schedule) to swap two of the four vehicles received by the Duval County Property Appraiser's Office in FY18 on the replacement list.

Background Information: The Property Appraiser Office received authorization for 4 replacement vehicles in FY18-19. A Chevrolet Tahoe (8582) was totaled and a Chevrolet Malibu (3833) has a blown engine, so those unusable vehicles are being exchanged on the replacement list. These two vehicles are being substituted and this will allow the scheduled vehicles to provide the adequate spares.

Policy Impact Area: Taking two vehicles that are not able to be driven off the replacement list

Fiscal Impact: None

Analyst: Distel

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Bill Type and Number: Ordinance 2018-453

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS; F

Date of Analysis: July 27, 2018

Type of Action: Appropriation

Bill Summary: The ordinance appropriates \$1,000.00 from the Wal-Mart Foundation through its Community Assistance grants program, with no local match, to purchase exercise equipment for the employees at Fire Station 44, as initiated by B.T. – 18-082.

Background Information: Wal-Mart is opening a new store in Baymeadows at the intersection of Baymeadows Road and Old Baymeadows Road. It is common practice for Wal-Mart's foundation to make a monetary contribution to the local fire and police station that serve the community surrounding the new Wal-Mart store. Fire Station 44 is located at 8275 Western Way.

Policy Impact: Jacksonville Fire and Rescue Department

Fiscal Impact: The ordinance appropriates a grant in the amount of \$1,000.00 from the Wal-Mart Foundation with no City match required.

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-454

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 24, 2018

Type of Action: Appropriation

Bill Summary: The bill appropriates half of the auction proceeds from the sale of the Joan Mitchell Artwork known as "Iva" which was authorized by Ordinance 2018-193-E. The amount of the appropriation is \$1,404,000.00, as initiated by B.T. 18-087.

Background Information: The City accepted the re-conveyance of the Joan Mitchell Artwork from MOCAJax and declared it surplus to the City's needs to allow its sale at an auction by Christie's in New York City. In May 2018, the artwork was highlighted and sold at the Post-War and Contemporary Day Sale auction. The proceeds were equally divided. Fifty percent (50%) was allocated as a one-time gift to MOCAJax to establish an Endowment Fund to be deposited into the UNF Foundation for MOCAJax to acquire, manage, and maintain its art collection. The other fifty percent (50%) shall be deposited into a separate fund within the City's Arts in Public Places Trust Fund as an endowment with only the annual interest earnings being allocated to maintain the City's public art.

Policy Impact Area: Art in Public Places Trust Fund

Fiscal Impact: The appropriation of \$1,404,000.00, as initiated by B.T. 18-087.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-455

Introducer/Sponsor(s): Introduced by the Council President at the request of the Sheriff

Date of Introduction: 7/24/18

Committee(s) of Reference: NCSPHS, F

Date of Analysis: 7/26/18

Type of Action: Appropriation of funds

Bill Summary: This bill is appropriating \$360,617.00 from the Federal Forfeitures Trust Fund. \$344,590.06 from the available revenue funds and \$16,026.94 from deappropriating residual balances in various expenditure subobjects, to purchase law enforcement equipment.

Background Information: The purpose of the appropriation is to establish the FY2018-19 operating budget for the Federal Forfeitures Trust Fund. This will provide \$206,192.00 for Police Operational and Geographical Assessments and forensic video/audio analysis software. \$77,425.00 will go to forensic workstations and RAID high capacity storage. \$77,000.00 will go to covert surveillance, tracking, communication, and acoustic devices. The Federal Forfeitures Trust Fund uses funds seized by law enforcement from criminal activities for law enforcement enhancement purposes.

Policy Impact Area: The establishment of the operating budget for the Federal Forfeitures Trust Fund.

Fiscal Impact: Appropriation of \$360,617 to establish FY2018-19 Operating Budget for the Federal Forfeitures Trust Fund.

Analyst: Distel

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Bill Type and Number: Ordinance 2018-456

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: 7/24/18

Committee(s) of Reference: NCSPHS, F

Date of Analysis: 7/26/18

Type of Action: Transfer of funds; carry over authorization

Bill Summary: This bill transfers \$439,300.00 within the Vehicle Replacement Fund from the Mobile Equipment Lease item to the Vehicle Lease and will fund external vehicle leases for 91 covert vehicles for the Jacksonville Sheriff's Office for FY 2018-19. Carry over of the funds to a future fiscal year is authorized.

Background Information: The Sheriff's Office originally planned to purchase covert vehicles, but has instead decided to lease 91 vehicles. Funds need to be reallocated from a vehicle replacement (purchase) line to a vehicle leasing line.

Policy Impact Area: 91 covert vehicles for JSO

Fiscal Impact: Transferring of \$439,300 from a purchase to a lease account

Analyst: Distel

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Bill Type and Number: Ordinance 2018-457

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: 7/24/18

Committee(s) of Reference: NCSPHS, F

Date of Analysis: 7/26/18

Type of Action: Appropriation; carry over authorization

Bill Summary: The bill will refund equity in the City's self-insurance fund from fiscal year 2016-17 to the City in the amount of \$327,671.50 for general liability and \$971,577.50 in workers' compensation.

Background Information: The appropriated funds are not to lapse at the end of the current fiscal year and shall carry over into FY 2018-19. The City is self-insured for most types of liability losses. If the claims experience for a year is good and excess "premiums" are budgeted, then the unused funds can be reallocated to other uses after the end of the fiscal year. The funding is being placed in a contingency account for Landfill Closure Cost Reserve.

Policy Impact Area: Use of equity from FY 2016-17 unspent self-insurance funds.

Fiscal Impact: Appropriating \$1,299,249.00 from the Department of Finance Risk Management Subfund 561

Analyst: Distel

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Bill Type and Number: Ordinance 2018-458

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: 7/24/18

Committee(s) of Reference: F

Date of Analysis: 7/26/18

Type of Action: Appropriation; carry over authorization

Bill Summary: The bill will authorize a loan of \$9,000,000 from the General Fund/General Services District to the Solid Waste Enterprise Fund. In order to fund the escrow balance, the City will identify the sources for an inter-fund loan funded by savings. The appropriated funds shall not lapse at the end of the current fiscal year, but shall carry over into fiscal year 2018-19.

Background Information: The Federal EPA, State DEP, and governmental accounting standards require counties that operate a landfill to keep adequate reserves for closure and post-closure costs. Pursuant to Florida Statutes Section 403.7125, one allowable method for providing this financial assurance is through the use of a landfill management escrow account. This bill will enhance the existing District landfill closure escrow account to cover a projected shortfall. The loan will be repaid to the General Fund by the Solid Waste Enterprise Fund over 7 years with interest.

Policy Impact Area: Maintaining the solid waste management facilities which the City owns

Fiscal Impact: \$9,000,000 loan from the General Fund/General Services District

Analyst: Distel

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Bill Type and Number: Ordinance 2018-459

Sponsor: Council President at the request of the Mayor and Council Member Becton

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU, F

Date of Analysis: July 27, 2018

Type of Action: Approval of Property Acquisition; Agreement Authorization

Bill Summary: The ordinance approves the City of Jacksonville's acquisition for \$1,757,740.00 of a portion of that certain parcel of property identified as R. E. #1667741-0510 on Gate Parkway containing the northern 3.77 acres of a 15.45 acre lot, in Council District 11, needed for the location of Fire Station 63; the ordinance authorizes the Mayor and Corporation Secretary to execute the purchase and sale agreement and all necessary documents.

Background Information: The acquisition of this parcel will enable the Jacksonville Fire and Rescue Department to meet higher National Fire Protection Association (NFPA) standards and provide an ISOPPC rating of 1.0 for the area. The City's Property Appraiser has valued the entire 3.77 acres at \$1,700,000.00. The negotiated purchase price is \$1,757,750. The Purchase and Sale Agreement provides the City a 90 day due diligence period to inspect the property and allows the City to cancel the agreement during this period at its discretion and for a full refund of its deposit.

Policy Impact: Public Works/Real Estate

Fiscal Impact: The ordinance appropriates \$1,700,000.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-460

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU, F

Date of Analysis: July 20, 2018

Type of Action: Appropriation and CIP amendment

Bill Summary: This bill is a reappropriation of \$346,516 to complete the design and construction of a right turn lane on Joeandy Road heading south at the intersection with Atlantic Boulevard. The CIP will be amended to reduce funding for the project entitled "Cntywd Intersection Imp & Bridge rehab - Intersections" and increase funding for the project entitled "Atlantic Blvd/Joeandy Rd Improvements."

Background Information: The original construction estimate for the the design and construction of a right turn lane on Joeandy Road included 16 pay items. After the City Traffic Engineer completed his review, the design became more complicated leading to 54 pay items. These pay items include a gravity wall, a concrete traffic separator, and significantly more traffic control work items than originally anticipated. High traffic and a limited work area have increased construction costs and the costs for design services. The original in-house concept anticipated a much simpler design.

Policy Impact Area: Road improvements-right turn lane on Joeandy Road

Fiscal Impact: Reappropriation of \$346,516 of existing debt authorization, as initiated by B.T. 18-084

Analyst: Hampsey

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Bill Type and Number: Ordinance 2018-461

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU; F

Date of Analysis: July 27, 2018

Type of Action: Appropriation; Agreement Approval/Authorization; CIP Amendment

Bill Summary: The ordinance appropriates \$1,228,996.00 in grant funds from the St Johns River Water Management District to cover a shortage of funding available for the construction of the Old Plank Road Outfall Project, as initiated by B.T. 18-083; it approves and authorizes the Mayor and Corporation Secretary to execute the Cost-Share Agreement between the St. Johns River Water Management District and the City of Jacksonville; it amends the 2018-2022 Five-Year Capital Improvement Program, approved by Ordinance 2017-505-E, to provide additional funding for the project entitled "Old Plank Road Outfall"; it provides for oversight by the Engineering and Construction Management District of the Department of Public Works.

Background Information: This project is located along Old Plank Road west of Halsema Road and east of Bea Lane, in Council District 12. The existing outfall for Old Plank discharges to the north into a wetland area. The roadway floods and overtops during heavy rains. By developing a new lateral ditch and wetland area north of Old Plank and re-establishing the existing roadside drainage ditches and swales, flooding along Old Plank will be reduced by 6 to 18 inches and will allow the roadway to be passible during 100-year, 24-hour and the 25-year design storm events.

Policy Impact: Public Works/St. Johns River Water Management District

Fiscal Impact: The ordinance appropriates a funding grant from the SJRWMD in the amount of \$1,228,996.00.

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-462

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS; F

Date of Analysis: July 27, 2018

Type of Action: Approval and Authorization of Amended Lease Agreement

Bill Summary: The ordinance approves and authorizes the Mayor and Corporation Secretary to execute a First Amendment to Lease Agreement between the City of Jacksonville ("City") and 121 Financial Credit Union ("Tenant"), to eliminate approximately 440 square feet from the premises in the original Lease Agreement and convert the remaining 100 square feet from use for an ATM to use for a Video Teller Machine on the first floor lobby of the Duval County Courthouse, and to establish a new five (5) year term with one (1) option to renew for five (5) years along with an adjusted rent schedule reflecting the new square footage amount, with the base rent of \$23.64 per square foot, plus operating costs of \$4.86 per square foot and three percent (3%) annual escalation rate for both remaining the same as in the original lease; providing for City oversight by the Real Estate Division of the Department of Public Works.

Background Information: The Amended Lease eliminates approximately 440 square feet from the premises in the original lease agreement and converts the remaining 100 square feet from use for an ATM to use for a video teller machine on the first floor lobby of the Duval County Courthouse. It also establishes a new five (5) year term with one (1) option to renew for five (5) years along with an adjusted rent schedule reflecting the new square footage amount. The base rent of \$23.64 per square foot, plus operating costs of \$4.86 per square foot and three percent (3%) annual escalation rate for both remains the same as in the original lease. The Clerk of the Courts and Court Administration are in agreement with the reduced use of space. The Real Estate Division of the Department of Public Works will oversee the project.

Policy Impact: Real Estate Division/Public Works Department

Fiscal Impact: Minimal

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-463

Introducer/Sponsor(s): Council Member Boyer

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU, LUZ

Date of Analysis: July 26, 2018

Type of Action: Ordinance Code amendment

Bill Summary: The bill amends Ordinance Code Chapter 656 (Zoning Code) to revise Part 15 (Communication Towers and Antenna Regulations) to incorporate new language regarding “small cell wireless facilities” necessitated by changes to the chapter resulting from the repeal and replacement of Part 4 (Communications Facilities) to address regulation of small cell wireless facilities. The bill adds references to small cell wireless facilities to the definitions of Track 1 and Track 2 towers. It prohibits rooftop or side-mount antennas from being sited on any lot containing a single-family dwelling unit as the principal structure. It adds references to small cell wireless facilities to the Performance Standards and Historic Landmarks, Historic Districts and Neighborhood Conservation Districts sections of the Zoning Code.

NOTE: See related Ordinance 2017-863

Background Information: A recent change in state law requires local governments to allow the installation of “small cell wireless facilities” infrastructure and limits the type of regulations and conditions that may be imposed by local governments on such installations. The LUZ and NCSPHS Committees, meeting jointly over the past year, have crafted legislation (pending Ordinance 2017-863) to provide for appropriate authorization and regulation of these facilities, which will facilitate the roll-out of the next generation 5G wireless technology. This bill makes changes to other parts of the Zoning Code that are affected by or are referred to in the new Part 4 to be created by 2017-863.

Policy Impact Area: Wireless communication facilities; use of public rights-of-way

Fiscal Impact: None

Analyst: Clements

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Bill Type and Number: Ordinance 2018-464

Introducer/Sponsor(s): Council Member Boyer

Date of Introduction: July 24, 2018

Committee(s) of Reference: R, LUZ

Date of Analysis: July 24, 2018

Type of Action: Amending *Ordinance Code*, Section 30.203

Bill Summary: The bill amends Section 30.203 (Conduct of Business), Part 2 (Planning Commission), Chapter 30 (Planning and Development Department), *Ordinance Code*, to clarify that a quorum is required for any action taken by the Planning Commission.

Background Information: The legislation amends the definition of quorum to specify the exact number of members or duly appointed alternates required before any report or recommendation is made on any matter considered by the Commission, or to act upon and make a final determination regarding a request for an exception, a variance, a waiver, approval of cellular antenna reviews or minor modifications, or an appeal from the decision of the Building Official. The quorum shall consist of five (5) members or duly appointed alternates. There were language modifications to provide clarification and consistency throughout the legislation.

Policy Impact Area: Quorum, Planning Commission

Fiscal Impact: None

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-465

Introducer/Sponsor(s): Council Member Wilson

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 24, 2018

Type of Action: Amending *Ordinance Code*, Chapter 82

Bill Summary: The bill amends Chapter 82 (Jacksonville-Duval County Council on Elder Affairs) *Ordinance Code*, to clarify and revise the selection process for the executive director; to clarify meeting locations; and to amend the duties of the council.

Background Information: The legislation amends the composition criteria of the Council on Elder Affairs by providing that the membership should be representative of the City's diverse elderly population and reduces the minimum age for membership from 60 to 55 or older. The Council on Elder Affairs shall continue to be composed of 19 members. The bill reduces the number of members required to represent low-income, elderly minority persons in the county from at least five to at least three. The bill provides that the Executive Director of the COE shall be chosen from applications made to the Employee Services Department rather than from nominees recommended by the Executive Director Selection Committee, the language for which is deleted from the ordinance. It clarifies that members should attend public hearings, forums, and town hall meetings to gather and distribute information regarding services for the elderly. The bill deletes three current duties of the Council: 1) identification and development of new providers of services to the elderly and new funding sources for such services; 2) foster the development of neighborhood service centers and other centrally located service centers to expedite and maximize the delivery of services and information to older persons in their residential neighborhoods and at specially designated facilities in central locations; and 3) review and approve all applications for elderly-related grants prepared by City or quasi-public agencies (private or not-for-profit agencies receiving City, state or federal funding) prior to submission to the granting agency, in order to determine compliance with identified program and funding priorities.

Policy Impact Area: Council on Elder Affairs

Fiscal Impact: None

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-466

Introducer/Sponsor(s): Council President at the request of the Sheriff

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 24, 2018

Type of Action: Appropriation

Bill Summary: The bill appropriates \$1,169,755.03 from the Inmate Welfare Trust Fund to establish the Fiscal Year 2018-2019 operating budget for the Inmate Welfare Trust Fund, as initiated by B.T. 19-007.

Background Information: The total amount (\$1,169,755.03) of the appropriation consists of FY1718 year-end available revenue balances for \$16,704.95; FY1819 projected revenues for \$1,089,349.42; and deappropriations of residual expenditure balances (cleanup) for \$63,700.66.

The FY1819 itemized operating budget includes:

\$157,792.93 various salary subobjects for employees whose duties directly related to the Trust Fund;
\$83,373.77 various benefits subobjects for employees whose duties directly related to the Trust Fund;
\$258.00 general liability insurance;
\$782,730.33 admission packs, indigent packs, law library supplies, recreational equipment, inmate tracking/records software, and other related items; and
\$145,600.00 "Specialized Equipment" for various capital equipment items at Montgomery Correctional Facility, capital kitchen equipment at Community Transition Facility, and capital contraband detection equipment at Pre-Trial Detention Facility

Policy Impact Area: Inmate Welfare Trust Fund

Fiscal Impact: The appropriation of \$1,169,755.03 from the Inmate Welfare Trust Fund, as initiated by B.T. 19-007.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-467

Introducer/Sponsor(s): Council President at the request of the Sheriff

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 24, 2018

Type of Action: Appropriation

Bill Summary: The bill appropriates \$65,000.00 from current FY 2017-2018 actual and projected revenue in the Domestic Battery Surcharge Trust Fund, as initiated by B.T. 19-006.

Background Information: The appropriation will establish the FY 2018-2019 operating budget for the Domestic Battery Surcharge Trust Fund and provides funding for additional training to law enforcement personnel combating domestic violence.

Policy Impact Area: Domestic violence

Fiscal Impact: The appropriation of \$65,000.00 from Domestic Battery Surcharge Trust Fund, as initiated by B.T. 19-007.

Analyst: Mitchell

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Bill Type and Number: Ordinance 2018-468

Introducer/Sponsor(s): Introduced by the Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 20, 2018

Type of Action: Agreement authorization and designation of oversight agency

Bill Summary: This bill authorizes a short term lease agreement between the City of Jacksonville and Ms. Inell Reid. The lease will terminate on either September 30, 2019 or when the project is completed, whichever is first. According to the terms of the lease, no rent will be charged but all utilities will be paid by Ms. Reid and she shall be responsible for all regular maintenance of the property during her occupancy. The Housing and Community Development Division of the Neighborhoods Department will oversee the project.

Background Information: Ms. Reid was on the Housing and Community Development Division's waiting list for the Limited Repair Program for her residence at 601 James Street, Jacksonville, Florida 32209. Ms. Reid became eligible and is income qualified for home repair assistance, but the repairs are too substantial for her to live in her home until the work is completed. The Housing and Community Development Division of the Neighborhoods Department has offered a lease to Ms. Reid to reside in City-owned property (located at 1011 Powhattan Street) while construction of her residence is completed by the Housing Division.

Policy Impact Area: Short term lease for relocation residence during repairs provided by the Limited Repair Program

Fiscal Impact: Costs associated with the home repairs

Analyst: Hampsey

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Bill Type and Number: Ordinance 2018-469

Introducer/Sponsor(s): Introduced by the Council President at the request of the Sheriff

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 24, 2018

Type of Action: Appropriation and designation of oversight agency

Bill Summary: This bill is an appropriation of \$169,820 required for the 2018-2019 fiscal year budget from the Special Law Enforcement Trust Fund and will go to the Special Law Enforcement Trust Fund. This legislation also authorizes an intrafund transfer to the Teen Driver Special Revenue Fund and it includes the following de-appropriations: \$3,826 in Clothing, Uniforms, & Safety Equipment - to clean up residual balances from prior year; \$54.21 in Computer Equipment - to clean up residual balances from prior year appropriations; \$5,511.29 in Specialized Equipment - to clean up residual balances from prior year appropriations. The Jacksonville Sheriff's Office Budget and Management Division will provide oversight.

Background Information: The purpose of this bill is to appropriate funds from the Special Law Enforcement Trust Fund to:

- \$117,820 Special Law Enforcement Trust Fund FY 18-19 budget, as per Section 111.31 *Ordinance Code* Authorized Trust Fund Expenditures for the National Network for Safe Communities Contract and to provide funding to reimburse the General Fund for forfeiture related expenditures
- Boy Scouts of America, North Florida Council- \$5,000 to the ScoutReach program
- Northeast Florida Camp Cadet- \$5,000 to the weeklong youth leadership camp
- Pit Sisters- \$6,000 for the inmate reentry and homeless dog program
- AnnieRuth Foundation- \$10,000 to the summer internship program for at risk youth
- Women's Center of Jacksonville- \$20,000 for security equipment
- Florida Sheriff's Youth Ranch- \$1,000 to delinquency prevention program
- Preventing Crime in the Black Community Conference- \$2,000 to support the 2019 conference
- Intrafund transfer of \$3,000.00 from the Special Law Enforcement Trust Fund to the Teen Driver Special Revenue Fund

Policy Impact Area: Special Law Enforcement Trust Fund

Fiscal Impact: Appropriation of \$169,820 as initiated by BT-19-005

Analyst: Hampsey

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Bill Type and Number: Ordinance 2018-470

Introducer/Sponsor(s): Introduced at the request of the Transportation, Energy & Utilities Committee

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU

Date of Analysis: July 24, 2018

Type of Action: Street renaming

Bill Summary: This bill authorizes that the public street name “EverBank Field Drive” be changed to “TIAA Bank Field Drive” to align with an Amended Naming Rights Agreement. The Amended Naming Rights Agreement authorizes EverBank to make a one-time name change to the Stadium, at its cost and expense, which EverBank requested and City Council approved the new name for the Stadium as TIAA Bank Field. JFL and TIAA Bank have requested that the City also change the name of “EverBank Field Drive” to “TIAA Bank Field Drive”.

Background Information: On August 10, 2010, as authorized by Ordinance 2010-644-E, the City, the Jaguars, and EverBank entered into a stadium Naming Rights Agreement with EverBank. Then on July 3, 2014, as authorized by Ordinance 2014-561-E, the City, the Jaguars, and EverBank entered an Amended and Restated Naming Rights Agreement to extend the term of the agreement ten years to February 28, 2025. Both the Jacksonville Historic Preservation Commission and the 911 Addressing Advisory Committee agree with the recommendation to change the street name from “EverBank Field Drive” to “TIAA Bank Field Drive”.

Policy Impact Area: Street renaming regulations

Fiscal Impact: Costs associated with new signage

Analyst: Hampsey

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2018-471

Introducer/Sponsor(s): Council Member Boyer

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 26, 2018

Type of Action: Authorizing amendment of redevelopment agreement and repayment obligation security agreement; designation of oversight agency

Bill Summary: The bill authorizes execution of an amendment to a redevelopment agreement between the City and the Jacksonville Historical Society for the purpose of allowing the Historical Society to lease a portion of one of its buildings on Palmetto Street to another user without triggering the requirement in the agreement that any lease of the buildings to other users would require the repayment of the full amount of a \$250,000 Historic Preservation Trust Fund grant made by the City to the Society for renovation of those buildings. The bill authorizes the execution of documents to achieve the stated purpose and designates the Downtown Investment Authority as the oversight agency for the project.

Background Information: In March 2011 the City entered into an agreement with the Jacksonville Historical Society to assist the organization in the purchase and renovation of the former St. Luke's Hospital and the Florida Casket Company buildings located at 314 and 318 Palmetto Street by the award of a \$250,000 Historic Preservation Trust Fund grant. That grant award contained a condition requiring the Society, if it ever leased, sold or transferred the buildings to another user, to repay the full amount of the grant. The Society, which utilizes the Florida Casket Company building to house its archives, wishes to lease unused space in the building to another user to generate revenue to assist in the rehabilitation and maintenance of the building without having to repay the City grant. The DIA Board approved the proposed amendment by resolution at an August 2017 board meeting.

Policy Impact Area: Historic preservation; Jacksonville Historical Society operations

Fiscal Impact: None to City; would eliminate the need for the Historical Society to return the \$250,000 grant triggered by leasing a portion of the building to a third party.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-472

Introducer/Sponsor(s): Council President Bowman at the request of the Tourist Development Council

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F, R

Date of Analysis: July 26, 2018

Type of Action: Adoption of Tourist Development Council Grant Guidelines; Ordinance Code amendment

Bill Summary: The bill adopts the Tourist Development Grant Guidelines recommended by the Tourist Development Council (TDC) pursuant to Ordinance 2016-599-E. The Grant Guidelines establishes three types of grants that may be awarded by the TDC: 1) marketing grants; 2) convention grants; and 3) special events grants. The Grant Guidelines also establishes criteria, qualifiers and considerations/factors to be used by the TDC in evaluating applicable grant applications (except that the TDC may amend the qualifiers and consideration/factors without City Council approval); provides for TDC to establish additional rules regarding the grant application process, including grant application forms, eligibility documents and contract forms; provides for ineligibility of entities to be awarded grant funding if the entity is non-compliant with a previous City agreement, is delinquent in taxes owes liens or other debts to the City.

The bill amends Ordinance Code Chapter 70 (Duval County Tourist Development Council) to incorporate new language regarding the Council approved Grant Guidelines and authorizes the Mayor and Corporation Secretary to execute grant contracts approved by the TDC pursuant to the City Council-approved Grant Guidelines without the need for further council approval.

The bill amends Ordinance Code Chapter 666 to reference the Council approved Grant Guidelines and adds an eighth component to the Tourist Development Plan (promotion of the Equestrian Center); removes language from the Code regarding convention grants and special events (e.g., minimum expected event attendance, room night production, and use of publicly-owned venues, etc.) that is now covered in the Grant Guidelines; and clarifies language in the Contingency Funds plan component that uses of funds shall be in accordance with Sec. 125.0104(5)(a), *Florida Statutes*.

Background Information: The Tourist Development Council was charged under Ordinance 2016-599-E to make recommendations to the City Council regarding special events and convention grant guidelines and the feasibility of a grant application fee. To assist the TDC in this charge, the TDC pursuant to Chapter 70, Ordinance Code, appointed an advisory committee to make recommendations to the TDC regarding grant guidelines and the feasibility of a grant application fee. The committee made a number of suggestions, which the TDC has incorporated into a set of guidelines for its consideration of grant applications. The TDC recommends this bill to City Council for approval.

Policy Impact Area: Tourism development

Fiscal Impact: Establishes grant guidelines (e.g., criteria, scoring, etc.) for evaluating TDC grant applications.

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2018-473

Introducer/Sponsor(s): Council Member Boyer

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F, R

Date of Analysis: July 26, 2018

Type of Action: Ordinance Code amendment

Bill Summary: The bill amends Ordinance Code Chapter 70 (Duval County Tourist Development Council) and Chapter 106 (Budget and Accounting Code) to establish specific travel expense regulations and procedures for the TDC's "county destination marketing organization" (currently Visit Jacksonville Inc.). The amendments provide that the reimbursement and approval of travel expenses under the Tourist Development Plan shall be governed by new Sec. 106.717 – Tourist Development Council Approval and Reimbursement of Travel Expenses. That section provides the TDC may approve Visit Jacksonville's travel budget annually and may approve, advance or reimburse expenditures for travel, lodging, food, and entertainment in accordance with the dictates of the *Florida Statutes*, the Tourist Development Plan, and consistent with the practices of the tourism industry. The effective date of the ordinance is made retroactive to October 1, 2017.

Background Information: Visit Jacksonville, the City's tourism and convention marketing contractor, requested several changes to the City's travel policies, to which it is subject as a result of receiving City funds. The organization felt that the advance approval requirements on a trip-by-trip basis, some of the per diem food and lodging limits, and the prohibition against using public funds for entertainment purposes are inconsistent with typical practices in the tourism marketing industry. The TDC developed these amendments to permit the TDC to approve Visit Jacksonville's travel practices expenditures on behalf of the City, subject to the expenditures meeting state-mandated requirements and the purposes of the City's Tourist Development Plan.

Policy Impact Area: Tourism marketing

Fiscal Impact: None; the TDC will still approve Visit Jacksonville's overall travel budget and will require adequate documentation of trips and allowable expenditures pursuant to its contract with the vendor and the provisions of the Tourist Development Plan.

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION

LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2018-474

Introducer/Sponsor(s): Introduced by Council Member Carter

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU

Date of Analysis: July 24, 2018

Type of Action: Ordinance Code waiver and street renaming

Bill Summary: This bill authorizes a street renaming and waives the provisions of subsection 745.105 (i)(2), *Ordinance Code*, which require that a street renaming in honor of a prominent individual must be for a person deceased for at least five years. The bill also waives provisions of subsection 745.105 (i)(3), *Ordinance Code*, which require that if a street is renamed in honor of a person, that person must reside within five miles of the street to be renamed for at least ten years; and subsection 745.105 (k)(2), *Ordinance Code*, requiring the citizen or citizens' group making the street renaming request of a Council Member to pay the cost of such street renaming.

Background Information: The City of Jacksonville desires to rename the entire length of Gillen Street, in Council District 10, to Cecil Wiggins Street, to honor the legacy of Reverend Wiggins. Reverend Cecil Wiggins was the pastor and pastor emeritus of the Evangel Temple Assembly of God in Jacksonville for more than five decades. The Evangel Temple Assembly of God and at least 75% of the affected property owners consent to the renaming.

Policy Impact Area: Street renaming

Fiscal Impact: Costs associated with new signage

Analyst: Hampsey

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Bill Type and Number: Ordinance 2018-475

Introducer/Sponsor(s): Council Member Boyer

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 26, 2018

Type of Action: Appropriation; fiscal year carry-over; authorization to execute agreement; designation of oversight agency

Bill Summary: The bill appropriates \$500,000 from the Special Council Contingency – Police Athletic League account to the Parks, Recreation and Community Services Department to repair the track at the JAXPAL Westside Center at Mallison Park (\$30,000) and to the Police Athletic League Trust Fund to make various facility improvements at the Eastside, Westside and Monument Road PAL facilities, and to replace two aging PAL buses (\$470,000). The funds are authorized to carry over to FY18-19. The administration is authorized to execute an agreement between the City, the Jacksonville Sheriff's Office and the Police Athletic League for the authorized purposes, and the Parks, Recreation and Community Services Department is designated as the City's oversight agency.

Background Information: In the FY17-18 budget the City Council appropriated \$500,000 into a contingency account for the Police Athletic League for a use or uses to be determined. PAL officials have developed a list of needs and the projects being funded were identified as priorities that could be accommodated with the use of this City funding. The projects include:

- Bus replacements (\$200,000) – 2 new buses @ \$100,000
- JAXPAL Monument Center HVAC repairs – \$379,262
- JAXPAL Monument Center window blinds, gym repairs and painting – \$56,738
- JAXPAL Eastside Center painting – \$16,000
- JAXPAL Westside Center window blinds and painting - \$18,000
- JAXPAL Westside Center /Mallison Park track repairs - \$30,000

Policy Impact Area: Youth recreation and crime prevention

Fiscal Impact: Allocation of \$500,000 previously appropriated into expenditure accounts.

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2018-476

Introducer/Sponsor(s): Introduced by Council Member Boyer

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU

Date of Analysis: July 24, 2018

Type of Action: Ordinance closing, abandoning, and/or disclaiming a right-of-way

Bill Summary: This bill closes, abandons and/or disclaims a right-of-way at the request of the National Park Service, the owner of all the adjacent property. The 60 foot right-of-way terminates on Black Hammock Island, and lies within the boundary of the Timucuan Ecological and Historic Preserve. The right-of-way contains JEA, AT&T, and Comcast facilities, requiring reservation of the all utilities easement.

Background Information: The closure and abandonment of this right-of-way is requested to allow for the construction of a trailhead and parking for the adjacent boat ramp. There are no objections from city, state, and utility agencies to closure of this portion of the right-of-way. The City of Jacksonville and JEA retain an all utilities easement on, over, across, under, and through the right-of-way for ingress and egress and for all utilities, including but not limited to water, sewer, electric, and drainage.

Policy Impact Area: Closing, abandoning, and/or disclaiming a right-of-way

Fiscal Impact: No direct costs to the City

Analyst: Hampsey

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Ordinance 2018-477

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Mary DiPerna as the Chief of the Compensation and Benefits Division within the Employee Services Department.

Background Information: Section 33.302, *Ordinance Code*, provides that the Chief of Compensation and Benefits shall have a bachelor's degree from an accredited institution, proven administrative ability and at least five years of experience in the field of compensation and employee benefits management.

Ms. DiPerna received a master's degree in accounting from Nova Southeastern University. She has served as the Manager of Personnel Services in the Employee Benefits Division since 2008.

Policy Impact Area: Employee Services Department / Compensation & Benefits Division operations

Fiscal Impact: According to Employee Services, the salary range for this position is \$92,303 - \$150,698 annually.

Analyst: Shoup

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LEGISLATIVE SUMMARY

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Bill Type and Number: Resolution 2018-478

Sponsor: Council President at the request of the Sheriff

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Appointment Confirmation with Retroactive Effective Date

Bill Summary: This bill confirms the Sheriff's appointment of Andre Ayoub as the Chief of the Special Events Division, within the Sheriff's Office Department of Patrol and Enforcement, retroactively effective to June 30, 2018.

Background Information: Section 37.102(a), *Ordinance Code*, provides that the division chiefs, within the Office of the Sheriff, shall have a college degree or at least five years' training and experience.

Asst. Chief Ayoub has been employed with the Sheriff's Office since 1995, working his way up from Sergeant in 2002 to Patrol Watch Commander in 2008. In 2011 he moved to the Special Events Unit where he was promoted to his current appointment as Assistant Chief in 2016. He received a bachelor's degree from Liberty University in 2006. Asst. Chief Ayoub is a resident of Duval County.

Policy Impact Area: Jacksonville Sheriff's Office operations

Fiscal Impact: According to Human Resources, the salary range for this position is \$85,465 to \$139,535 annually.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-479

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Confirmation; Emergency Passage

Bill Summary: This bill confirms the appointment of Council Member Anna Brosche as a substitute member of the Election Canvassing Board, for a term ending June 30, 2019. Emergency passage is requested.

Background Information: The Election Canvassing Board is established pursuant to Section 102.141, *Florida Statutes*, and charged to publicly canvass the absentee electors' ballots and provisional ballots and to publicly canvass the vote given each candidate, nominee, constitutional amendment, or other measure submitted to the electorate of the county, as shown by the returns then on file in the office of the supervisor of elections and the office of the county court judge.

Section 102.141(1)(c), *Florida Statutes*, provides that in the event the chair of the board of the county commissioners (i.e., Council President) is unable to serve, the board of county commissioners shall appoint as a substitute member, one of its members.

Emergency passage has been requested due to the Primary Election scheduled for August 28th.

Policy Impact Area: Election Canvassing Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-480

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Reappointment Confirmation

Bill Summary: This bill confirms the Council President's reappointment of Council Member Lori Boyer, as a member of the Downtown Vision, Inc. board, for a term concurrent with the term of the Council President.

Background Information: Downtown Vision, Inc. (DVI) is a not-for-profit 501(c)6 organization whose mission is to enhance the value of downtown properties by being an advocate for downtown businesses and to promote downtown as an exciting place to live, work, shop, play and be entertained. DVI's priorities include making Downtown Jacksonville cleaner, safer, more attractive, and marketing the downtown area through special events and other activities that encourage people to come downtown. DVI is funded by downtown property owners through a special business improvement district assessment, and by the City of Jacksonville. The district, which spans over 90 blocks of downtown, is bounded by Broad Street, Church Street, Market Street and Prudential Drive.

The bylaws for Downtown Vision, Inc. provide for the Council President or designee as a member of the Board of Directors.

Policy Impact Area: Downtown Vision, Inc. operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-481

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: June 25, 2018

Type of Action: Reappointment; Emergency Passage

Bill Summary: This bill reappoints Shirley Dasher, as a citizen member, to the Value Adjustment Board (VAB), for the 2018 Tax Year, for the duration of the board hearings.

Background Information: The Duval County VAB is established pursuant to 194.015, *Florida Statutes*, and charged to hear appeals regarding property assessments and complaints against homestead exemption denials. The membership includes a citizen member, owning homestead property within the county, appointed by the City Council as the governing body of the county.

Ms. Dasher is the Co-owner of *Creative Community Solutions, LLC*. She is a homestead owner residing within Council District #4.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2018 VAB on August 2nd.

Attendance: According to records provided by the staff for the VAB, Ms. Dasher has attended 100% (2 of 2) of the board meetings during her current term.

Policy Impact Area: Value Adjustment Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2018-482

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Reappointment Confirmation

Bill Summary: This bill confirms the reappointment of Council Member Al Ferraro, as a member, and Council Member Lori Boyer, as an alternate member, both on the Board of Directors of the Jacksonville Zoological Society, representing the City Council, for a term concurrent with the term of the Council President.

Background Information: The bylaws of the Jacksonville Zoological Society provide for City Council representatives, appointed by the Council President, on the Board of Directors.

Policy Impact Area: Zoological Society Board operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY

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Bill Type and Number: Resolution 2018-483

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Reappointment

Bill Summary: This bill reappoints Council Member Tommy Hazouri to the Joint Planning Committee, as the City Council representative, for a term concurrent with the term of the Council President.

Background Information: The Joint Planning Committee is an advisory body to the Duval County Public Schools and the governing bodies of the cities, within the county, regarding the review of future growth patterns of Duval County; review of existing sites and identification of future sites and facility needs for schools, libraries, parks and community centers; consideration of future site-compatible community facilities; and review of the annual update of the Interlocal Agreement.

Resolution 2001-65-A, which created the Joint Planning Committee, provides for a Council Member representative on the Committee.

Policy Impact Area: Duval County Public Schools and City Council Joint Planning

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2018-484

Sponsor: Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms the Mayor's appointment of Todd Froats to the Downtown Investment Authority Board, replacing Jack L. Meeks, Jr. as a banking/finance industry representative, for a first full four-year term ending June 30, 2022.

Background Information: The Downtown Investment Authority is established pursuant to Chapter 55, Part 3, *Ordinance Code*, and charged as the sole development and community redevelopment agency for Downtown for the City of Jacksonville pursuant to Chapter 163, Part III, *Florida Statutes*. Section 55.307(b)(1), *Ordinance Code*, provides that five of the nine members of the board be appointed by the Mayor and confirmed by Council, in various categories, including a member of the banking or finance industry.

Mr. Froats received a bachelor's degree in commerce from McMaster University and is a certified public accountant. He is the Chief Executive Officer and Co-founder of *ICX Group* and previously served on the Arlington Community Academy and The Otis Smith Kids Foundation. Mr. Froats resides within Council District #14.

Policy Impact Area: Downtown Investment Authority Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2018-485

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Appointment/Election; Emergency Passage

Bill Summary: This bill elects the City Council Members for the 2018 Duval County Value Adjustment Board (VAB). Council Member Scott Wilson will serve as Chair, Council Member Joyce Morgan will serve as a member and Council Member Al Ferraro as the alternate member, all for a term concluding with the final hearing for the tax year of the board. Emergency passage is requested.

Background Information: The VAB hears appeals regarding property assessments and complaints against homestead exemption denials. Section 194.015, *Florida Statutes*, requires that two of the members of the VAB shall be members of the governing body of the county elected from the membership of the board of the governing body.

Emergency passage has been requested so that a quorum will be available for the organizational meeting of the 2018 VAB on August 2nd.

Policy Impact Area: Value Adjustment Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Resolution 2018-486

Sponsor: Council President at the request of JEA

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Appointment Confirmation

Bill Summary: This bill confirms JEA's appointment of Wayne McGovern, as a member of the Civil Service Board, replacing Helen Kehrt, for a first term ending June 30, 2021.

Background Information: The Civil Service Board is established pursuant to Article 17, *Jacksonville Charter*, and charged to periodically review the operation and effect of the personnel provisions of the charter, the classification plan, and the pay plan, and report their findings to the council and the mayor; hear and determine appeals initiated by employees who are charged with personnel violations; hear and determine complaints by employees and prospective employees concerning alleged violations of civil service rules or regulations with respect to hiring and promotion; hear and determine the grievance of persons covered by the civil service rules or the grievance of persons who may be entitled to be covered concerning any action taken which pertains to employment rights.

Section 17.02, *Jacksonville Charter*, provides that two of the nine members of the Civil Service Board shall be appointed by JEA, subject to confirmation by the City Council.

Mr. McGovern is an Equal Employment Access Specialist with the *City of Jacksonville*. Before working in his current position, he served 22 years in operations, readiness & training in the *United States Army* and *New York Air National Guard*. Mr. McGovern resides within Council District #6.

Policy Impact Area: Civil Service Board operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

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LEGISLATIVE SUMMARY



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Bill Type and Number: Resolution 2018-487

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Appointment; Emergency Passage

Bill Summary: This bill appoints Council Member Scott Wilson to the Duval County Tourist Development Council (TDC), replacing Council Member Aaron Bowman in the elected official category, for a partial term ending June 30, 2020. Emergency passage is requested.

Background Information: The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that one of the nine members of the TDC shall be the Council Vice President.

Emergency passage has been requested so that all members will be eligible to participate at a special meeting of the TDC on August 9th.

Policy Impact Area: Tourist Development Council operations

Fiscal Impact: Anticipated to be minimal.

Analyst: Shoup

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Bill Type and Number: Resolution 2018-488

Sponsor: Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 25, 2018

Type of Action: Reappointment; Emergency Passage

Bill Summary: This bill reappoints Council Member Lori Boyer to the Duval County Tourist Development Council (TDC), as an elected official, for a first full term ending June 30, 2022. Emergency passage is requested.

Background Information: The TDC is established in accordance with Chapter 70, *Ordinance Code*, and charged to recommend a method of coordination of existing tourist development efforts by both public and private agencies, organizations and business and of new or additional tourist development efforts; identify and recommend methods of eliminating unnecessary duplications in existing tourist development efforts; identify and develop new tourist development efforts; create, prepare and submit to the Council a tourist development plan; and review the expenditures of revenues from the Tourist Development Trust Fund and report any unauthorized expenditures to the Council and State Department of Revenue.

Section 70.102, *Ordinance Code*, provides that one of the nine members of the TDC shall be a past City Council President or City Council member with a demonstrated interest and experience in tourism.

Emergency passage has been requested so that all members will be eligible to participate at the quarterly meeting of the TDC on August 9th.

Policy Impact Area: Tourist Development Council operations

Fiscal Impact: Anticipated to be minimal

Analyst: Shoup

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Resolution 2018-489

Introducer/Sponsor(s): Council Members Crescimbeni and Brosche

Date of Introduction: July 24, 2018

Committee(s) of Reference: R

Date of Analysis: July 26, 2018

Type of Action: Adoption of special committee final report

Bill Summary: The bill adopts the final report of the Special Committee on the Future of JEA

Background Information:

Policy Impact Area:

Fiscal Impact:

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY

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Bill Type and Number: Ordinance 2018-498

Introducer/Sponsor(s): Introduced by Council Member Gaffney

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS

Date of Analysis: July 25, 2018

Type of Action: Authorization of a Certificate of Public Convenience and Necessity and ordinance waiver

Bill Summary: This bill authorizes a Certificate of Public Convenience and Necessity for Kindred Care EMS, LLC. This COPCN will be the fifth certificate for emergency medical transportation service so the bill also waives Section 158.203(b), Chapter 158 (Emergency and Nonemergency Medical Transportation Services), *Ordinance Code*, which only permits up to four emergency medical transportation service certificates.

Background Information: According to Chapter 158, *Ordinance Code*, an entity engaging in prehospital emergency medical transportation service must first secure a Certificate of Public Convenience and Necessity. As required, the Director/Fire Chief advertised the two available COPCNs in the Jacksonville Daily Record for a period of 20 days in December of 2017 and three applications were received and processed using a scoring matrix. Three applications for the COPCNs were received and processed using a scoring matrix. The two top scoring applicants have been recommended for issuance of the COPCNs. Kindred Care EMS, LLC was the third scoring applicant; however, there is a current public need for issuance of a third COPCN.

Policy Impact Area: Emergency medical transportation

Fiscal Impact: No maintenance costs to the City, minor clerical processing of applications but no additional staffing obligation.

Analyst: Hampsey

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Bill Type and Number: Ordinance 2018-499

Introducer/Sponsor(s): Introduced by Council Member Ferraro

Date of Introduction: 7/24/18

Committee(s) of Reference: TEU, F

Date of Analysis: 7/26/18

Type of Action: Authorization for General Council to take legal action

Bill Summary: The Council of the City of Jacksonville authorizes the General Counsel and the Office of General Counsel to investigate and file a Petition for administrative hearing in the matter of the FDEP's Notice of Intent to Issue Environmental Resource Permit and to Use Sovereign Submerged Lands, FDEP File No: 16-0345934-003-EI, Lease No.: 160354092 in Duval County, Florida, to Dames Point Workboats, LLC, whose address is 5100 Heckscher Drive, Jacksonville, Florida 32226. The Office of General Counsel is authorized to represent the class of interested persons in Duval County in this specific proceeding, and in appeals and ancillary proceedings thereto. The City will investigate and file a petition within the 14 day time period allowed.

Background Information: Dames Point Workboats, LLC, has applied for a permit with the Florida Department of Environmental Protection (FDEP) to construct a tug boat operation consisting of a 950 square foot and a 520 square foot dock addition to previously permitted docks, and a new 385 square foot finger dock extending from four lots located at 5100, 5110, 5118 and 0 Heckscher Drive. The City asked to be notified when the FDEP issued a Notice of Intent to Issue a Permit, which the City received on Friday July 20, 2018.

According to the FDEP Notice, the tug boat operation will be housed in a 49,746 square foot lease of Sovereign Submerged State Lands within the St. Johns River.

The three residentially zoned parcels on either side of 5118 Heckscher Drive were the subject of a request for a proposed land use amendment (2017-89-E) and rezoning (2017-90-E) to convert those residential parcels to an industrial use category and zoning district so that an industrial tug boat operation could be legally operated on those parcels. Both the land use amendment and the rezoning request were denied by the City Council.

According to the Notice the commercial tug boat operation will be located in the St. Johns River not only fronting and along the industrially zoned parcel, but also fronting and along the three residentially zoned parcels on either side of the industrially zoned parcel. Also, two docks that are intended to be permitted by FDEP are located on residentially zoned parcels. Pursuant to the Notice, any person whose substantial interests are affected by FDEP's action may petition for an administrative hearing within 14 days of the Notice. A failure to file a Petition within 14 days of the Notice shall constitute a waiver of the City's right to request an administrative hearing pursuant to statute. In order to preserve the right to file a Petition regarding permitting a county government must indicate through Resolution that the county wishes to file the Petition. Due to the date that the City received the Notice, and the statutory requirement to file a Petition within 14 days, this matter must be considered by the Council as an emergency upon introduction in order to timely file the Petition. The Petition must be filed by August 3, 2018.

Policy Impact Area: Representing people in Duval County that are affected by the dock permit and land lease.

Fiscal Impact: Undetermined expense of General Council representation

Analyst: Distel

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Bill Type and Number: Ordinance 2018-500

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Adoption of proposed ad valorem millage rate; advising Property Appraiser of “rolled back” millage rate; setting public hearing dates for millage levy and City budget; requesting emergency passage

Bill Summary: The bill publishes the “rolled back millage rates” for tax year 2018, based on certified taxable values provided by the Property Appraiser, as follows:

General Services District (GSD - countywide), excluding Urban Services Districts 2 – 5: 10.8232 mills
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 7.6451 mills
GSD within USD 5 (Baldwin): 9.2528 mills

The bill proposes the following millage rates to fund the Mayor’s proposed FY 2018-19 budget:

General Services District (GSD), excluding Urban Services Districts 2 – 5: 11.4419 mills
GSD within USD 2 (Jax Beach), USD 3 (Atlantic Beach), and USD 4 (Neptune Beach): 8.1512 mills
GSD within USD 5 (Baldwin): 9.6312 mills

Finally, the bill sets the required public hearing on the proposed millage rate and tentative budget for the Council meeting of September 11th and requests emergency adoption of the resolution.

The bill is requested for emergency passage on first reading in order to meet the state mandated deadline of August 4th to report a proposed millage rate to the Property Appraiser for mailed notification to all property owners.

Background Information: Florida law requires that the City annually publish the “rolled back” millage rate, which is the millage rate that would be required to be levied on this year’s (higher) property valuations to produce the same amount of ad valorem tax revenue produced by last year’s millage rate. The county millage rates for the current year as follows: GSD (outside USDs 2-5) – 11.4419; GSD in USDs 2-4 – 8.1512; GSD in USD 5 – 9.6312. The Property Appraiser’s preliminary (end of June) gross taxable value roll for 2018 is \$63,557,099,633, up 7.9% from the preliminary value of \$58,882,311,525 in June of 2017.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Provides for the levy of ad valorem property taxes calculated to produce \$641,983,901 in revenue for the FY18-19 budget.

Analyst: Clements

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LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2018-501

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Levy of real and personal property taxes in General Services District, excluding the Beaches and Baldwin; authorizing assessment and collection of taxes

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2018 tax year for GSD operations (excluding the Beaches and Baldwin) at a rate of 11.4419 mills, which represents a 5.72% increase from the 2018 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total preliminary adjusted taxable value of real and personal property in the GSD, excluding the Beaches and Baldwin, is \$57,269,483,393 for tax year 2018, up 9.6% from 2017's preliminary taxable value of \$52,225,335,209. The millage for GSD operations in the majority of the city represents an unchanged millage rate from 2017.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$641,983,901 in revenue to the City General Fund and the tax increment districts at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-502

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Levy of City of Jacksonville real and personal property taxes in USD 2-4 (the Beaches cities); authorizing assessment and collection of taxes.

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2018 tax year for GSD operations in Atlantic Beach, Neptune Beach and Jacksonville Beach at a rate of 8.1512 mills, which represents a 6.62% increase from the 2018 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total assessed value of taxable real and personal property in the Beaches cities is \$6,240,225,683 for tax year 2018, up 8.1% from \$5,770,461,163 for tax year 2017. The millage for GSD operations in the Beaches cities represents an unchanged rate from tax year 2017.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$641,983,901 in revenue to the City General Fund and the tax increment districts for the FY18/19 budget at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-503

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Levy of City of Jacksonville real and personal property taxes in USD 5 (Town of Baldwin); authorizing assessment and collection of taxes.

Bill Summary: The bill levies ad valorem taxes on real and personal property for the 2018 tax year for GSD operations in the Town of Baldwin at a rate of 9.6312 mills, which represents a 4.09% increase from the 2018 rolled back rate, and authorizes the assessment and collection of the taxes.

Background Information: The total preliminary adjusted taxable value of real and personal property in the Town of Baldwin is \$47,390,557 for tax year 2018, up 6.0% from \$44,687,742 in 2017. The millage for GSD operations in the Town of Baldwin represents an unchanged rate from tax year 2017.

Policy Impact Area: Property tax millage levy

Fiscal Impact: Total ad valorem property taxes (real and personal) are projected to generate \$641,983,901 in countywide revenue to the City General Fund and the tax increment districts for the FY18/19 budget at a collection rate of 95.5%.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-504

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Adoption of FY18-19 budget ordinance; appropriation; Ordinance Code waivers; Ordinance Code amendment

Bill Summary: The bill adopts the 2018-19 budgets for the City and its independent agencies and authorities. The proposed General Fund GSD departmental expenditure budget is \$1,056,566,804, with a total City departmental expenditure budget (General Fund, Special Revenue, Capital Projects, Enterprise, Internal Service, Trust and Agency Funds, and Other Component Units) of \$2,109,755,843. Non-departmental expenditures, inter-fund transfers and reserves are budgeted at \$491,751,095 for total appropriations, reserves and cash carryover of \$2,601,506,938.

The bill sets an employee cap of 7,467. The 5-year financial projection estimates the City's General Fund GSD revenues to increase by 13.1% from \$1,209,498,411 (proposed) in FY18-19 to \$1,368,151,981 in FY22-23, with ad valorem taxes, state shared revenues and General Fund growing substantially over the period, many sources remaining nearly flat, and miscellaneous revenues projected to decline. The bill establishes a City Public and Cultural Services Grant program allocating \$5,870,765 and allocates \$135,509,632 for capital improvements (\$6,000,000 for stormwater projects, \$4,804,000 for solid waste projects, and \$124,705,632 for other departmental capital improvements). The bill sets the employer's contributions to the various pension plans as follows: \$69,247,524 to the General Employees' Pension Fund (plus 0.3% of payroll for disability), \$14,497,788 to the Corrections Officer's Pension Fund (plus 0.3% of payroll for disability), and \$135,264,010 the Police and Fire Pension Fund.

The bill waives the following provisions of Ordinance Code: 1) conflicting provisions within Code Section 10.105 regarding Council members' postage and communication expenses so as to reduce the communication expense allowance to the lower of the conflicting provisions; 2) the provision requiring funding to the JSEB and MBE programs in a minimum amount of \$500,000 (excluding staff costs); 3) Code Section 111.183 requiring Taye' Brown Regional Park Improvement Trust Funds to be used for improvements to the park so as to allow the funds to be used for operational costs of the Equestrian Center; 4) Code Section 117.107(2) prohibiting appropriation of a grant in advance of receipt of the grant award letter so as to allow budgeting for a U.S. EPA Clean Air Act grant anticipated to be received in 2019; 5) provisions of Chapter 126 – Procurement Code – in order to permit SMG to procure goods and services in accordance with its own competitive procurement process for capital expenditures of \$250,000 or less and non-capital extraordinary repair and maintenance projects of \$500,000 or less; 6) the Code prohibition against codification or establishment of new fees in the budget ordinance; 7) the requirement to annually review fees to ensure that they are recouping at least 85% of the cost to the City of providing the service to which the fee applies; 8) the requirement \$4,000,000 or 15 percent of the total revenue received from stormwater user fees, whichever is higher, must be appropriated for stormwater capital projects; 9) the requirement in Sec. 129.103, Ordinance Code, that the Mayor's salary shall be equal to the

average of the salaries of the Sheriff, Clerk of the Circuit Courts, the Supervisor of Elections, the Property Appraiser, and the Tax Collector, in a county with a population equal to that of Duval County, in accordance with the provisions of F.S. Chapter 145, plus an additional amount equal to 20% of that average; 10) the provisions of Section 77.113, Ordinance Code (Annual operating budget; budget transfers), regarding the Kids Hope Alliance budget transfer authority.

The bill authorizes the Jacksonville Kid's Hope Alliance to transfer funds administratively via a Transfer Directive from one service provider to another within the same Essential Services Plan categories, provided that the Kids Hope Alliance Board does not transfer appropriations greater than 10% of the individual Essential Service Plan category budget. Any KHA transfers from one agency to another agency within the Plan in excess of 10% shall require City Council approval. Transfers of appropriations from one Plan category to another Plan category shall require City Council approval. There shall be provided to the Council Auditor at the end of each quarter a copy or a summary of the written documentation of all transfers made between approved budget line items. It provides that no Public Works Department charge-backs for services valued at less than \$5,000 shall be applied to any City Council appropriations from discretionary council district bond funds.

The bill approves the food and beverage appropriations listed on Attachment A. It provides that payments to Jacksonville Area Legal Aid from court fees and costs shall be made on a monthly basis in arrears in accordance with the contracts between the City and Legal Aid. It requires the tracking by the Public Works Department of the use of its time, equipment, materials and personnel by the Stormwater Utility and quarterly reporting of such accounting to the Council Auditor's Office and the Finance Committee. It provides that the City's indigent care appropriation to Shands Jacksonville shall not exceed \$26,275,594 and requires that all Community Redevelopment Area (CRA) board resolutions approved by CRA boards shall be forwarded (along with all attachments) to the Chief Administrative Officer for transmittal. It requires that the Finance and Administration Department's annual memo to the Council Auditor describing the year-end excess funds recapture and deposit into reserve funds this year include a report on which subfunds end the year with negative balances.

The bill requires the Public Buildings Division to justify to the Chief Financial Officer or Chief Administrative Officer the uses to be made of the \$250,000 public buildings emergency fund before they are expended. It provides that each district City Council member shall be allocated \$1,000 for postage expenses and the remainder of the Council postage budget shall be distributed at the discretion of the Council President among all members.

The bill invokes the Ordinance Code's direct contracting exception for the purpose of authorizing contracts with: Gateway Services and up to seven emergency departments for the Project Save Lives opioid response project; with Prisoners of Christ, Inc. for a \$400,000 ex-offender program; with New Hope Education and Addiction Services, Inc. d/b/a Florida Recovery School for a \$100,000 academic program for high school students in substance abuse recovery programs; with Operation New Hope Inc. for a \$400,000 program providing assistance to people exiting the criminal justice system with treatment for chemical dependency, clothing and shelter and educational training and employment; with Edward Waters College for \$161,300 to be used for the New Town Success Zone for prenatal and well-baby care to college or post-secondary training for children and their families; with Groundwork Jacksonville for \$50,000 to be used for support in coordinating the McCoy's Creek and Hogan's Creek Improvements to restore and develop the Emerald Necklace; with United Way of Northeast Florida for \$150,000 to be used to operate the United Way 2-1-1 telephone resource line; with the Jacksonville Zoo and Gardens for a \$5 million matching grant for capital improvements; and with Shands Jacksonville Medical Center, Inc. for a \$15 million grant for capital maintenance and capital improvements. The ordinance authorizes the General Counsel to enter into agreements between the City and special legal counsel to represent Sheriff's Office police officers, reserve officers, and corrections officers in civil cases in which the Office of General Counsel has determined the existence of a conflict or potential conflict of interest between the City and an officer's legal position in the litigation (total amounts not to exceed \$90,000).

The bill adopts the annual budgets for the Renew Arlington, KingSoutel Crossing, Jacksonville International Airport, and DIA Community Redevelopment Areas, and adopts the Tourist Development Council budget which shall be administered by the TDC in accordance with the adopted Tourist Development Plan.

Background Information:

Policy Impact Area: Annual budget adoption

Fiscal Impact: The proposed General Fund departmental expenditure budget is \$1,056,566,804, with a total City departmental expenditure budget (General Fund, Special Revenue, Capital Projects, Enterprise, Internal Service, Trust and Agency Funds, and Other Component Units) of \$2,109,755,843. The total budgetary approval, operations and capital, for the City and the independent authorities, is approximately \$5.64 billion, excluding the Duval County Public Schools, the budget for which is not approved by City Council.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-505

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Adoption of 2019-23 Capital Improvement Program; directing Comprehensive Plan amendments; Ordinance Code waiver

Bill Summary: The bill adopts the 2019-23 Capital Improvement Program and provides that no funds may be expended for any generally described line item project within the CIP that does not contain specific reference to precise locations of work, narrowly defined project costs or narrowly defined work descriptions until such project is defined and approved by City Council via a CIP amendment and specific appropriation. The bill also authorizes amendment of the Capital Improvements Element of the 2030 Comprehensive Plan to reflect the updated CIP project list. The bill waives the provision of the Ordinance Code which specifically excludes "routine roadway resurfacing" from the definition of "capital improvement" in order to permit roadway resurfacing to be capitalized in FY17/18. It waives the provision of the Ordinance Code excluding property not owned by the City from the definition of "capital improvement" to allow the City to fund improvements on the campus of Edward Waters College. The bill acknowledges compliance with the Budget Code's capital improvement appropriations carry-over provisions by attachment of Exhibit 2 – the list of Capital Improvement Projects Not Lapsed and the proposed funding for those projects in FY18-19. It authorizes the Office of General Counsel and the Council Auditor's Office to make changes to titles, tables of contents, the Ordinance Code, journal entries, schedules, attachments, etc. to effectuate the Council's intent.

Background Information: The CIP proposes spending \$105,713,976 million in FY18-19 on "general capital improvement projects", with \$67.97 million being borrowed funds. The largest projects are \$14 million for sidewalk and curb ramp ADA compliance, \$13.3 million for roadway resurfacing, \$8 million for the Liberty Street/Coastline Drive/old courthouse parking deck project, \$8 million for the demolition and property clean-up of the former city hall and courthouse sites on Bay Street; and \$2 million for countywide parks and recreation improvements. This year a separate CIP element entitled Safer Neighborhood Investment Plan proposes one-time spending of \$30,300,770 in FY17-18 on public safety projects, including \$12 million for a new backup 911 emergency communications center, \$8 million for student housing and an athletic field at Edward Waters College, \$4.4 million for a new Fire Station #63 and \$4.2 million for a new Fire Station #61.

The CIP proposes \$10,000,000 (down 39% from \$16,297,708 million in the current year) in stormwater projects funded without any borrowing, allocating \$4.2 million to countywide drainage system capital maintenance and \$1.48 million to the Julington/Cormorant conveyance and pond project and \$1.38 million to the LaSalle Street outfall project. It also proposes \$4.5 million in borrowed funds (down 69% from \$14.5 million in the current year) for continuation of the Trail Ridge Landfill expansion project.

The City's proposed 5-year CIP for General Fund general capital projects totals \$414,702,524 from FY18 through FY22, with \$259,600,346 (59.7%) being provided through borrowing. The 5-year CIP for stormwater utility

projects totals \$50.15 million (\$10 million per year, plus an additional \$150,000 in FY21-22) funded without any borrowing. The 5-year CIP for solid waste projects shows no expenditures beyond the \$4.5 million for Trail Ridge Landfill expansion in the FY17-18 until another allocation of \$1,712,500 for landfill-related projects in FY21-22..

Policy Impact Area: Capital improvement budgeting

Fiscal Impact: The City's total CIP projects cost for FY18-19 (General Fund, Safer Neighborhood Investment Plan, stormwater, solid waste) is \$150,514,746. The total project value for the 5-year CIP is \$499,653,294.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-506

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: NCSPHS, F

Date of Analysis: July 26, 2018

Type of Action: Authorizing execution of indigent care funding agreements with Shands Jacksonville Medical Center and Florida Agency for Health Care Administration

Bill Summary: The bill authorizes the execution of the annual letter of agreement among the City, Shands Jacksonville Medical Center, and the Florida Agency for Health Care Administration for payment of the City's indigent care contribution of \$26,275,594 to Shands Jacksonville and for the use of all of those funds to leverage the State's Low Income Pool (LIP) and the federal government's "disproportionate share" Medicaid funds to increase the amount of funding available for indigent care purposes.

Background Information: Shands Jacksonville and several of the other largest indigent care provider hospitals in the state participate in the "disproportionate share" program through which the hospitals turn a portion of their local indigent care funds over to the state to be used as matching funds to draw down enhanced Medicaid reimbursement for indigent care, thus substantially increasing the amount of care that can be provided as a result of the local appropriation. The Mayor's proposed budget for FY18-19 contains an allocation of \$26,275,594 to Shands Jacksonville for indigent care purposes.

The City's appropriations to Shands Jacksonville have remained unchanged over the past several years since an increase in FY13/14:

FY12/13 - \$23,775,594; FY13/14 - \$26,275,594; FY14/15 - \$26,275,594; FY15/16 - \$26,275,594; FY16/17 - \$26,275,594; FY17/18 - \$26,275,594

Policy Impact Area: Indigent care funding

Fiscal Impact: According to UF Health Jacksonville, the exact amount of Low Income Pool (LIP) to be leveraged by the use of the City's indigent care contribution is unknown at this time due to changes in the state rules governing the program. Based on the March 8, 2018 Florida House of Representatives Committee on Appropriations Report, \$3.38 million of the \$26.27 million will be contributed to Disproportionate Share funding resulting in a return of \$4.07 million. Although the remaining \$22.89 million contribution will be sent to the state for potential LIP matching purposes, the exact match remains unclear.

Analyst: Clements

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Bill Type and Number: Ordinance 2018-507

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Adoption of 2019-23 Information Technology System Development Program (ITECH) project list

Bill Summary: The bill adopts the FY19-23 Information Technology System Development Program (ITECH) as required by the Budget Code. The 5-year plan encompasses a total of \$80,924,932 in IT projects, with \$26,646,120 being programmed for FY18-19, approximately the same amount in FY19-20 (\$26,236,679) and then declining substantially to \$5,956,257 in FY22-23. Borrowing is projected to fund \$41,454,892 (51.2%) of the ITECH projects.

Background Information: The largest projects scheduled for funding in FY18-19 are \$8,789,258 for the Enterprise Financial/Resource Management Solution project, \$3,393,320 for the Enterprise Permit/Land Use Management system, and \$2,298,542 for the Portable Radio Refresh project.

The FY19-23 version of the ITECH proposes substantially different expenditure levels from the plans adopted the previous three years:

	<u>FY17/18</u>	<u>FY18/19</u>	<u>FY19/20</u>	<u>FY20-21</u>	<u>FY21-22</u>
FY16-20 ITECH	\$10.6M	\$6.3M	\$2.9M		
FY17-21 ITECH	\$8.4M	\$7.6M	\$5.2M	\$5.4M	
FY18-22 ITECH	\$8.8M	\$16.5M	\$13.0M	\$11.6M	
FY19-23 ITECH		\$26.6M	\$26.2M	\$15.1M	\$7.0

The major differences between the FY18-22 and FY19-23 plans are a substantial increase (+\$23M) in funding for the Enterprise Resource Management system, removal of funding beyond FY19-20 for Microsoft Office 365 (-\$943,392), and addition of a Command Central AWARE/Real Time Crime Center (+\$1,199,146).

Policy Impact Area: Information technology improvements and funding

Fiscal Impact: The 5-year plan encompasses a total of \$80,924,932 in IT projects to be financed by borrowing (51.2%) and various pay-as-you-go sources (48.8%).

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION
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Bill Type and Number: Ordinance 2018-508

Introducer/Sponsor(s): Council President at the request of the Mayor

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Adoption of annual growth rate for net present value of future pension liability sales surtax proceeds

Bill Summary: The bill declares that the present value of future Pension Liability Surtax proceeds shall be calculated assuming a 4.25% annual growth rate, unchanged from the previously-established rate.

Background Information: When the City Council enacted Ordinance 2017-250-E to levy a local option sales tax for pension liability amortization, the ordinance provided that the present value of future Pension Liability Surtax proceeds (to be used annually in determining the amount of the City's employer contribution to the pension plans) shall be calculated assuming an initial 4.25% annual growth rate, to be re-evaluated each year in conjunction with the budget adoption process. The City administration has reviewed various economic factors and recommends that 4.25% rate be the rate for the next year.

Policy Impact Area: City employer contribution amount to pension plans

Fiscal Impact: The City's employer contribution to the three pension plans is budgeted at \$219,009,322 for FY18-19.

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION

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Bill Type and Number: Ordinance 2018-509

Introducer/Sponsor(s): Council President Bowman

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Appropriation; fiscal year carry-over authorized; designation of oversight agency

Bill Summary: The bill appropriates \$1.5 million from the Northwest Jacksonville Economic Development Trust Fund to provide a grant to the Clara White Mission's White Harvest Farm project. Carry-over of funds to future fiscal years is authorized, and the Office of Economic Development is designated as the City's oversight agency for the grant.

Background Information: Clara White Mission's White Harvest Farm project is an effort to provide fresh foods in an area of the city designated as a "food desert", to provide employment, to encourage good nutrition, and to improve the community by creating a 150-acre farm and farmer's market in the Northwest are of Jacksonville. The farm will produce fresh food that is sold on-site at the market and is also marketed on-site at various churches after Sunday services. The City grant will support construction of the barn and farmer's market. This grant would ordinarily have been included in the City's annual budget ordinance as a line item in the Office of Economic Development's budget. However, because of the conflict of interest posed by her employment with the Clara White Mission, Council Member Ju'Coby Pittman would have had to abstain from voting on the budget on this item which was funded therein. It was decided to put the grant appropriation into a separate ordinance from which Ms. Pittman can abstain from voting while voting on the rest of the budget.

Policy Impact Area: Community redevelopment; fresh food availability

Fiscal Impact: The bill appropriates \$1.5 million from the Northwest Jacksonville Economic Development Trust Fund

Analyst: Clements

CITY COUNCIL RESEARCH DIVISION
LEGISLATIVE SUMMARY



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Bill Type and Number: Ordinance 2018-0510

Introducer/Sponsor(s): Introduced by Council Member Wilson

Date of Introduction: July 24, 2018

Committee(s) of Reference: F

Date of Analysis: July 26, 2018

Type of Action: Appropriation

Bill Summary: This bill is an appropriation to transfer \$300,000 from the designated Council contingency for Jacksonville's contribution to the Jacksonville Chamber of Commerce.

Background Information: The purpose of the appropriation is to provide funding from the City to the Jacksonville Chamber of Commerce to be used exclusively for the following: advertising, target industry marketing to brand our region's key sub-clusters and outreach to site selectors and corporate decision makers. The annual Chamber membership fee is ordinarily budgeted in the City's annual budget ordinance in a dues and memberships line item. However, because of the conflict of interest posed by his employment with the Chamber of Commerce, Council President Aaron Bowman would have had to abstain from voting on the budget on this item which was funded therein. It was decided to put the annual membership appropriation into a separate ordinance from which Mr. Bowman can abstain from voting while voting on the rest of the budget separately.

Policy Impact Area: Contribution to the Jacksonville Chamber of Commerce; voting conflict of interest

Fiscal Impact: \$300,000 for economic development advertising and recruiting

Analyst: Clements

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Bill Type and Number: Ordinance 2018-511

Sponsor: Council President pursuant to Chapter 380:

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU; F

Date of Analysis: July 27, 2018

Type of Action: Franchise Authorization

Bill Summary: The ordinance authorizes the granting of a non-residential solid waste collection and transportation franchise to J.B. Coxwell, Inc. d/b/a All American Roll Off & Recycling Services pursuant to Chapter 380 (Solid Waste Management), Part 6 (Nonresidential Solid Waste Collection and Transportation Franchises), *Ordinance Code*; it provides for oversight by the Solid Waste Division of the Department of Public Works.

Background Information: J.B. Coxwell, Inc. d/b/a American Roll Off & Recycling Services, has submitted an application for a non-residential solid waste collection and transportation franchise pursuant to the provisions of Chapter 380, *Ordinance Code*. The application was reviewed by the Solid Waste Division of the Department of Public Works. The Department of Public Works recommends granting a franchise for non-residential solid waste collection and transportation to J.B. Coxwell, Inc. Granting the franchise will further the purposes for which the franchise program was adopted, including but not limited to, safeguarding public health, safety and welfare in the collection and transportation of solid waste throughout Jacksonville.

Policy Impact: Department of Public Works/Solid Waste Division

Fiscal Impact: J.B. Coxwell, Inc. has paid the application fee of \$1,500.00

Analyst: Jackson

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Bill Type and Number: Ordinance 2018-512

Introducer/Sponsor(s): Council President pursuant to Chapter 380

Date of Introduction: July 24, 2018

Committee(s) of Reference: TEU, F

Date of Analysis: July 24, 2018

Type of Action: Authorizing the granting of non-residential solid waste collection and transportation franchise

Bill Summary: The bill permits a the Department of Public Works to grant a franchise for non-residential solid waste collection and transportation to My Dumpster Guy, LLC, pursuant to Chapter 380 (Solid Waste Management), Part 6 (Nonresidential Solid Waste Collection and Transportation Franchises), *Ordinance Code*; providing for oversight by the Solid Waste Division of the Department Of Public Works.

Background Information: The authorization allows the nonresidential franchise hauler to collect and transport nonresidential solid waste within the City. The hauler will pay a monthly franchise fee equal to 17% of gross receipts. My Dumpster, LLC plans to provide service to a national customer that has approximately 63 containers in use with the potential to generate between \$500,000 - \$1,000,000 annually between Duval and St. Johns counties.

Policy Impact Area: Solid Waste Collection and Transportation

Fiscal Impact: My Dumpster Guy, LLC paid the application fee of \$1,500.00, and responsible for a monthly franchise fee equal to 17% of gross receipts.

Analyst: Mitchell